



COMMONWEALTH of VIRGINIA

Commonwealth Transportation Board

Nicholas Donohue
Chairperson

1221 East Broad Street
Richmond, Virginia 23219

(804) 482-5818
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MEETING OF THE COMMONWEALTH TRANSPORTATION BOARD DRAFT AGENDA

VDOT Central Office Auditorium
1221 East Broad Street
Richmond, Virginia 23219
September 16, 2026
9:00 a.m.

Public Comments:

Approval of Minutes:

July 22, 2026

CONSENT AGENDA:

1. Action on Economic Development Access to the Gretna Industrial Park
Project ECON-227-385 – Town of Gretna Located within the Lynchburg District.
2. Action on Economic Development Access to Patriot Centre Industrial Park
Project 9999-044-084 – Henry County within the Salem District.

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1221 East Broad Street
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Agenda item # 1

RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

September 16, 2026

MOTION

Made By: _____ Seconded By: _____

Action:

**Title: Economic Development Access to
the Gretna Industrial Park
Project ECON-227-385 – Town of Gretna**

WHEREAS, § 33.2-1509 of the *Code of Virginia* provides funds to “be expended by the Board for constructing, reconstructing, maintaining or improving access roads within localities to economic development sites on which manufacturing, processing, research and development facilities, distribution centers, regional service centers, corporate headquarters, or other establishments that also meet basic employer criteria as determined by the Virginia Economic Development Partnership in consultation with the Virginia Department of Small Business and Supplier Diversity will be built under firm contract or are already constructed ...” and, “in the event there is no such establishment or ... firm contract, a locality may guarantee to the Board by bond or other acceptable device that such will occur and, should no establishment acceptable to the Board be constructed or under firm contract within the time limits of the bond, such bond shall be forfeited”; and

WHEREAS, the Town of Gretna by formal resolution has requested Economic Development Access (EDA) Program funds to serve Amthor International within the Gretna Industrial Park, which is located off Main Street, and said access is estimated to cost approximately \$400,000; and

WHEREAS, it appears that this request falls within the intent of § 33.2-1509 of the *Code of Virginia* and complies with the provisions of the Commonwealth Transportation Board’s EDA Fund Policy and the Economic Development Access Program guide.

NOW, THEREFORE, BE IT RESOLVED, that \$400,000 (unmatched) of the Economic Development, Airport and Rail Access Fund is allocated to provide adequate access to Amthor International within the Gretna Industrial Park, which is located off Main Street, Project ECON-227-385, contingent upon:

1. All right of way, environmental assessments and remediation, and utility adjustments being provided at no cost to the Commonwealth; and
2. Execution of an appropriate contractual agreement between the Town of Gretna (LOCALITY) and the Virginia Department of Transportation (VDOT), to provide for the:
 - a. Design, administration, construction, and maintenance of this project; and
 - b. Payment of all ineligible costs, and of any eligible costs in excess of this allocation, from sources other than those administered by VDOT; and
 - c. Provision of all required matching funds by the LOCALITY for appropriately documented eligible project costs; and
 - d. Provision by the LOCALITY of either i) documentation of a least \$1,200,000 of eligible capital outlay attributed to qualifying business on property served exclusively by this project, or ii) should documentation of capital outlay be insufficient, an appropriate bond or other acceptable surety device by the LOCALITY to VDOT, not to expire before September 16, 2031, without written permission of VDOT. Such surety device shall provide for reimbursement to VDOT of any expenses incurred by the Economic Development, Airport and Rail Access Fund for this project's construction not justified by the eligible capital outlay of establishments served by the project. If, by September 16, 2031, at least \$1,200,000 of eligible capital outlay on property served exclusively by this project has not been expended or committed by firm contract by a qualified establishment or establishments, then an amount equal to 20% of the eligible capital outlay of up to \$1,200,000 will be credited toward the project's EDA Program allocation utilized in the project's construction and the balance of the utilized allocation not justified by eligible capital outlay will be returned to VDOT and the Economic Development, Airport and Rail Access Fund. This surety may be released or reduced accordingly at an earlier date upon provision of documentation of eligible capital outlay by a qualified establishment, or establishments; and
3. Determination by VDOT of eligible capital outlay in accordance with current policy and procedures for administering the EDA Program.

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CTB Decision Brief

Economic Development Access – Town of Gretna Gretna Industrial Park

Issue: Pursuant to § 33.2-1509 of the *Code of Virginia* and the Economic Development Access (EDA) Fund Policy of the Commonwealth Transportation Board (CTB), the Town of Gretna has requested funds from the EDA Program to assist in constructing improved road access to serve Amthor International within the Gretna Industrial Park. CTB approval for the allocation of the requested funds is sought.

Facts: Section 33.2-1509 of the *Code of Virginia* authorizes the CTB to expend funds set aside for constructing access roads to economic development sites on which certain establishments as prescribed by the *Code* or other establishments that meet the basic employer criteria as determined by the Virginia Economic Development Partnership (VEDP) in consultation with the Virginia Department of Small Business and Supplier Diversity will be built under firm contract or are already constructed. In the event that there is no such establishment already constructed or construction of such establishment is not under firm contract, a locality may guarantee to the CTB by bond or other acceptable device that such will occur

The CTB's EDA Fund Policy sets forth certain criteria which must be met for projects to be eligible for such funding and directs the Commissioner of Highways to establish administrative procedures to assure adherence to such policy and legislative requirements. The Commissioner established such administrative procedures in the Economic Development Access Program Guide administered by the Local Assistance Division of the Virginia Department of Transportation (VDOT). The Policy stipulates that the governing body of the locality shall provide a resolution in request of the EDA Program funding prior to the Board's allocation of funds.

Amthor International plans to construct a 33,000-square-foot facility within the Gretna Industrial Park, located in central Pittsylvania County, Virginia. Amthor International is anticipated to create over 60 new full-time jobs and invest more than \$30M. Amthor is the largest truck mounted tank manufacturer in North America. The tanks are used in refined fuel, propane, mining, vacuum and septic, etc. industries. This will be Amthor's third expansion in Pittsylvania County, making it one of the leading employers in central Pittsylvania County. Each request for EDA Program funding is scored using evaluative criteria to ensure the proposed project is viable and that it meets the intents of the Program. Gretna's proposed project received an excellent score of 85 out of 100. Projects must receive at least 50 points to be considered for EDA Program funding.

The site which the development will be locating on does have public access, but the roadway requires reconstruction to accommodate increased heavy truck traffic due to Amthor's expansion. VDOT will administer the reconstruction of the 0.25-mile-long, 24-foot-wide proposed access road project. VDOT Lynchburg District staff concur with the plans for the project and with the estimated project cost for eligible items and quantities of approximately \$400,000.

Recommendation: VDOT recommends the allocation of \$400,000 (unmatched) from the Economic Development, Airport and Rail Access Fund be approved for design of this project, subject to certain contingencies as set forth in the accompanying resolution.

Action Required by the CTB: The *Code of Virginia* and the CTB’s EDA Fund Policy specify that the CTB shall approve the allocation of funds for the design of the access road project. A resolution is provided for formal vote.

Result, if Approved: VDOT and the Town of Gretna will proceed with the EDA road project.

Options: Approve, Deny, or Defer.

Public Comments/Reactions: None



ECONOMIC DEVELOPMENT ACCESS (EDA) PROGRAM

Town of Gretna – Gretna Industrial Park



Economic Development Access (EDA) Program

- **Provides funding to design and construct roads that serve new or expanding economic development sites**
 - Localities submit applications for EDA Funding to VDOT, and the Commonwealth Transportation Board (CTB) considers and approves project allocations
- **Projects can be either design-only projects or construction projects**
 - **Design-only projects:** Funds are used solely for the design of a new road or improvements to an existing road
 - **Construction projects:** Funds are used for both the design and construction of a new road or improvements to an existing road
 - Standard: where an existing qualifying establishment is expanding or a new named qualifying establishment is under firm contract to build
 - Bonded: where no establishment is under firm contract to build or when the identity of the qualifying establishment is held confidential

Fund Source	Design-Only Projects		Construction (Bonded or Unbonded)	
	MEI	Non-MEI	MEI	Non-MEI
State	\$500,000	\$150,000	\$1,000,000	\$700,000
State/Local Match	\$150,000/\$150,000	\$50,000/\$50,000	\$1,000,000/\$1,000,000	\$150,000/\$150,000

Standard EDA Project – Town of Gretna

Legend:

 **Gretna Industrial Park**

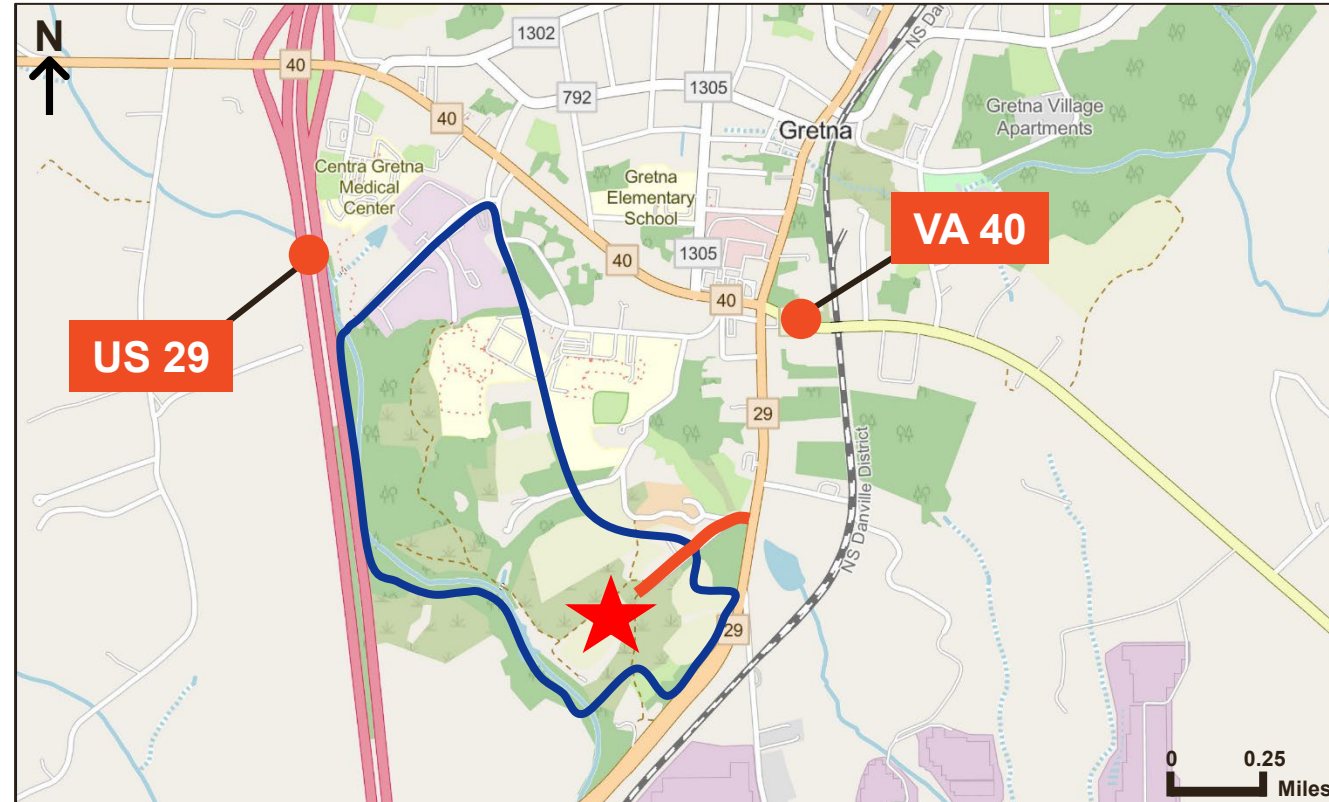
 **VA 40**

 **US 29**



Standard EDA Project – Town of Gretna

- This proposed access project will reconstruct an existing access road to accommodate increased heavy truck traffic due to Amthor International's new facility
- Amthor International is constructing a 33,000-square-foot facility and has invested \$6.25M to date
- Project design details:
 - 0.25 mile long, 24-foot-wide access road
 - Proposed Project Allocation: \$400,000



Legend:

- Gretna Industrial Park
- Access Project

★ Amthor International

Standard EDA Project Scorecard (Known Industry)

Application Evaluative Criteria	Project Score	MAX Points
<u>Total Expected Capital Investment*</u> 3X allocation – 25 points 4X allocation – 30 points 5X allocation – 35 points More than 5X Allocation – 40 points (\$6.5M already submitted) <i>*Single & Double Distressed localities can earn a higher point value by offering a higher amount of Capital Investment</i>	40	40
<u>Expected / Potential Full Time (FT) Job Creation*</u> 0-20 FT Jobs Created – 15 points 21-50 FT Jobs Created – 20 points 51-150 FT Jobs Created – 25 points More than 150 FT jobs Created – 30 points <i>*VEDP to provide support with verifying the full-time job creation numbers</i>	25	30
<u>Need for Access Road</u> Existing roadway to the site needs to be improved – 10 points Traffic impact analysis supports the proposed project – 10 points <i>or</i> No existing roadway provides access to the site – 20 points	10	20
<u>Level of Distress*</u> Single Distressed locality (unemployment or poverty rate over State average) – 5 points Double Distressed locality (unemployment and poverty rate over State average) – 10 points <i>*As defined by the VEDP's Commonwealth Opportunity Fund</i>	10	10
TOTAL	85	100

Next Steps

- **September 2026 meeting, the CTB will be presented with a Resolution proposing to establish a new EDA project**
- **VDOT will administer the Gretna's project**





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Agenda item # 2

RESOLUTION OF THE COMMONWEALTH TRANSPORTATION BOARD

September 16, 2026

MOTION

Made By: _____ Seconded By: _____

Action:

**Title: Economic Development Access to
Patriot Centre Industrial Park
Project 9999-044-084 – Henry County**

WHEREAS, § 33.2-1509 of the *Code of Virginia* provides funds to “be expended by the Board for constructing, reconstructing, maintaining or improving access roads within localities to economic development sites on which manufacturing, processing, research and development facilities, distribution centers, regional service centers, corporate headquarters, or other establishments that also meet basic employer criteria as determined by the Virginia Economic Development Partnership in consultation with the Virginia Department of Small Business and Supplier Diversity will be built under firm contract or are already constructed ...” and, “in the event there is no such establishment or ... firm contract, a locality may guarantee to the Board by bond or other acceptable device that such will occur and, should no establishment acceptable to the Board be constructed or under firm contract within the time limits of the bond, such bond shall be forfeited”; and

WHEREAS, Henry County by formal resolution has requested Economic Development Access (EDA) Program funds to serve undeveloped property within the Patriot Centre Industrial Park, and said access is estimated to cost approximately \$5,200,000; and

WHEREAS, it appears that this request falls within the intent of § 33.2-1509 of the *Code of Virginia* and complies with the provisions of the Commonwealth Transportation Board’s EDA Fund Policy and the Economic Development Access Program guide.

NOW, THEREFORE, BE IT RESOLVED, that \$850,000 (\$700,000 unmatched and \$150,000 matched) of the Economic Development, Airport and Rail Access Fund is allocated to provide adequate access to undeveloped property within the Patriot Centre Industrial Park, Project 9999-044-084, contingent upon:

1. All right of way, environmental assessments and remediation, and utility adjustments being provided at no cost to the Commonwealth; and
2. Execution of an appropriate contractual agreement between Henry County (LOCALITY) and the Virginia Department of Transportation (VDOT), to provide for the:
 - a. Design, administration, construction, and maintenance of this project; and
 - b. Payment of all ineligible costs, and of any eligible costs in excess of this allocation, from sources other than those administered by VDOT; and
 - c. Provision of all required matching funds by the LOCALITY for appropriately documented eligible project costs; and
 - d. Provision by the LOCALITY of either i) documentation of a least \$2,550,000 of eligible capital outlay attributed to qualifying business on property served exclusively by this project, or ii) should documentation of capital outlay be insufficient, an appropriate bond or other acceptable surety device by the LOCALITY to VDOT, not to expire before September 16, 2031, without written permission of VDOT. Such surety device shall provide for reimbursement to VDOT of any expenses incurred by the Economic Development, Airport and Rail Access Fund for this project's construction not justified by the eligible capital outlay of establishments served by the project. If, by September 16, 2031, at least \$2,550,000 of eligible capital outlay on property served exclusively by this project has not been expended or committed by firm contract by a qualified establishment or establishments, then an amount equal to 20% of the eligible capital outlay of up to \$2,550,000 will be credited toward the project's EDA Program allocation utilized in the project's construction and the balance of the utilized allocation not justified by eligible capital outlay will be returned to VDOT and the Economic Development, Airport and Rail Access Fund. This surety may be released or reduced accordingly at an earlier date upon provision of documentation of eligible capital outlay by a qualified establishment, or establishments; and
3. Determination by VDOT of eligible capital outlay in accordance with current policy and procedures for administering the EDA Program.

#####

CTB Decision Brief

Economic Development Access – Henry County Patriot Centre Industrial Park

Issue: Pursuant to § 33.2-1509 of the *Code of Virginia* and the Economic Development Access (EDA) Fund Policy of the Commonwealth Transportation Board (CTB), Henry County has requested funds from the EDA Program to assist in constructing an extension of Beaver Creek Drive to provide access to undeveloped property within the Patriot Centre Industrial Park. CTB approval for the allocation of the requested funds is sought.

Facts: Section 33.2-1509 of the *Code of Virginia* authorizes the CTB to expend funds set aside for constructing access roads to economic development sites on which certain establishments as prescribed by the *Code* or other establishments that meet the basic employer criteria as determined by the Virginia Economic Development Partnership (VEDP) in consultation with the Virginia Department of Small Business and Supplier Diversity will be built under firm contract or are already constructed. In the event that there is no such establishment already constructed or construction of such establishment is not under firm contract, a locality may guarantee to the CTB by bond or other acceptable device that such will occur.

The CTB's EDA Fund Policy sets forth certain criteria which must be met for projects to be eligible for such funding and directs the Commissioner of Highways to establish administrative procedures to assure adherence to such policy and legislative requirements. The Commissioner established such administrative procedures in the Economic Development Access Program Guide administered by the Local Assistance Division of the Virginia Department of Transportation (VDOT). The Policy stipulates that the governing body of the locality shall provide a resolution in request of the EDA Program funding prior to the Board's allocation of funds.

Patriot Centre is a 1,000-acre industrial park located in Henry County, Virginia. The industrial park has several high-profile tenants, including Fukoku Korea. Fukoku will be establishing a new manufacturing plant, its first in Virginia, adjacent to the proposed Access project. Fukoku has invested \$4M to date and plans to invest \$18.9M in total and create 60 new jobs. Each request for EDA Program funding is scored using evaluative criteria to ensure the proposed project is viable and that it meets the intents of the Program. Henry County's proposed project received an excellent score of 85 out of 100. Projects must receive at least 50 points to be considered for EDA Program funding.

The proposed access project will construct a 0.92 mile long, 24-foot-wide extension of Beaver Creek Drive, providing access to 82-acres of undeveloped property. Henry County will administer this project. VDOT Salem District staff concur with the plans for the project and with the estimated project cost for eligible items and quantities of approximately \$5,200,000.

Recommendation: VDOT recommends the allocation of \$850,000 (\$700,000 unmatched and \$150,000 matched) from the Economic Development, Airport and Rail Access Fund be approved for construction of this project, subject to certain contingencies as set forth in the accompanying resolution.

Action Required by the CTB: The *Code of Virginia* and the CTB's EDA Fund Policy specify that the CTB shall approve the allocation of funds for the design of the access road project. A resolution is provided for formal vote.

Result, if Approved: VDOT and Henry County will proceed with the EDA road project.

Options: Approve, Deny, or Defer.

Public Comments/Reactions: None



ECONOMIC DEVELOPMENT ACCESS (EDA) PROGRAM

Henry County – Patriot Centre Industrial Park



Economic Development Access (EDA) Program

- **Provides funding to design and construct roads that serve new or expanding economic development sites**
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- **Projects can be either design-only projects or construction projects**
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Fund Source	Design-Only Projects		Construction (Bonded or Unbonded)	
	MEI	Non-MEI	MEI	Non-MEI
State	\$500,000	\$150,000	\$1,000,000	\$700,000
State/Local Match	\$150,000/\$150,000	\$50,000/\$50,000	\$1,000,000/\$1,000,000	\$150,000/\$150,000

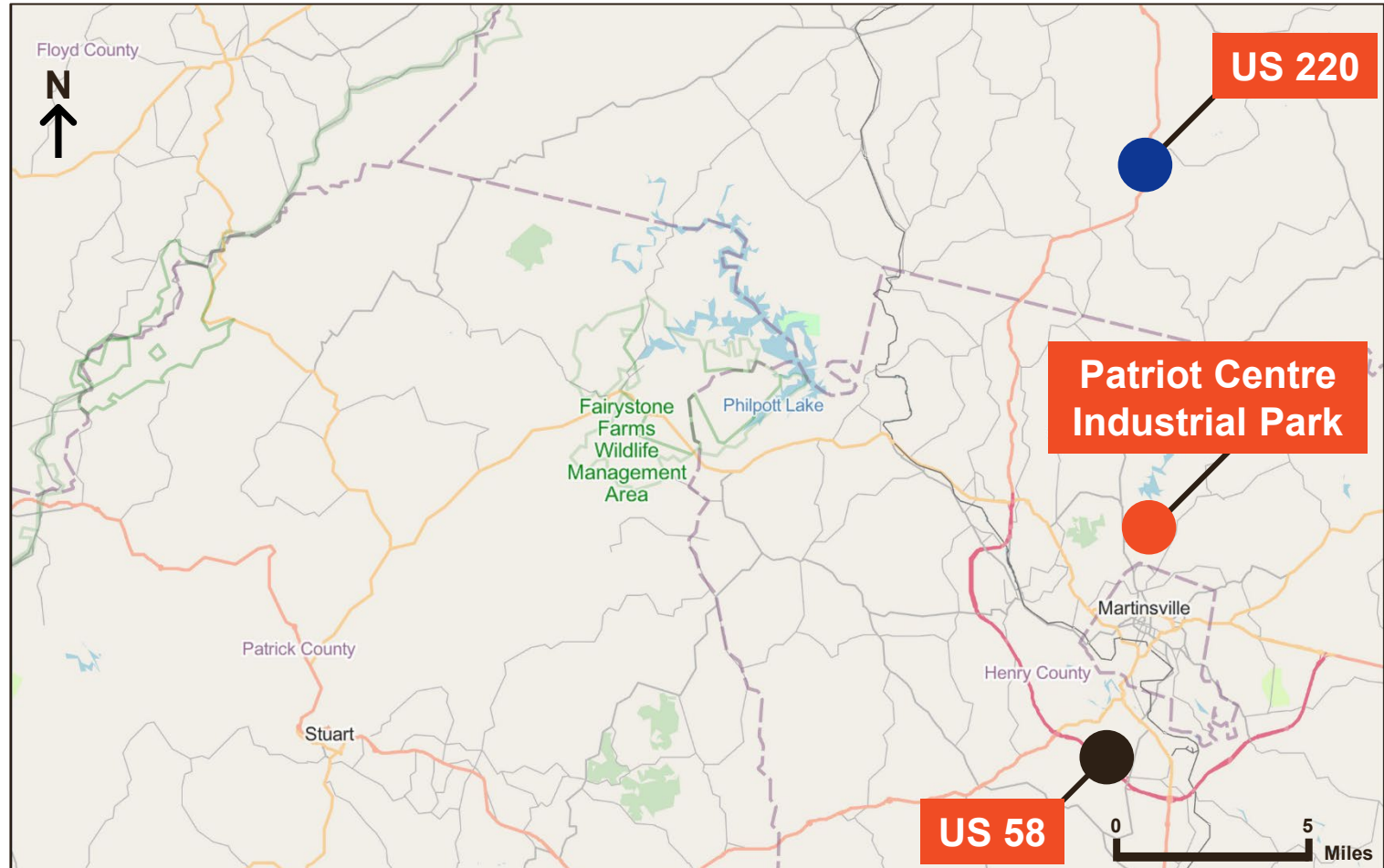
Standard EDA Project – Henry County

Legend:

 **Patriot Centre Industrial Park**

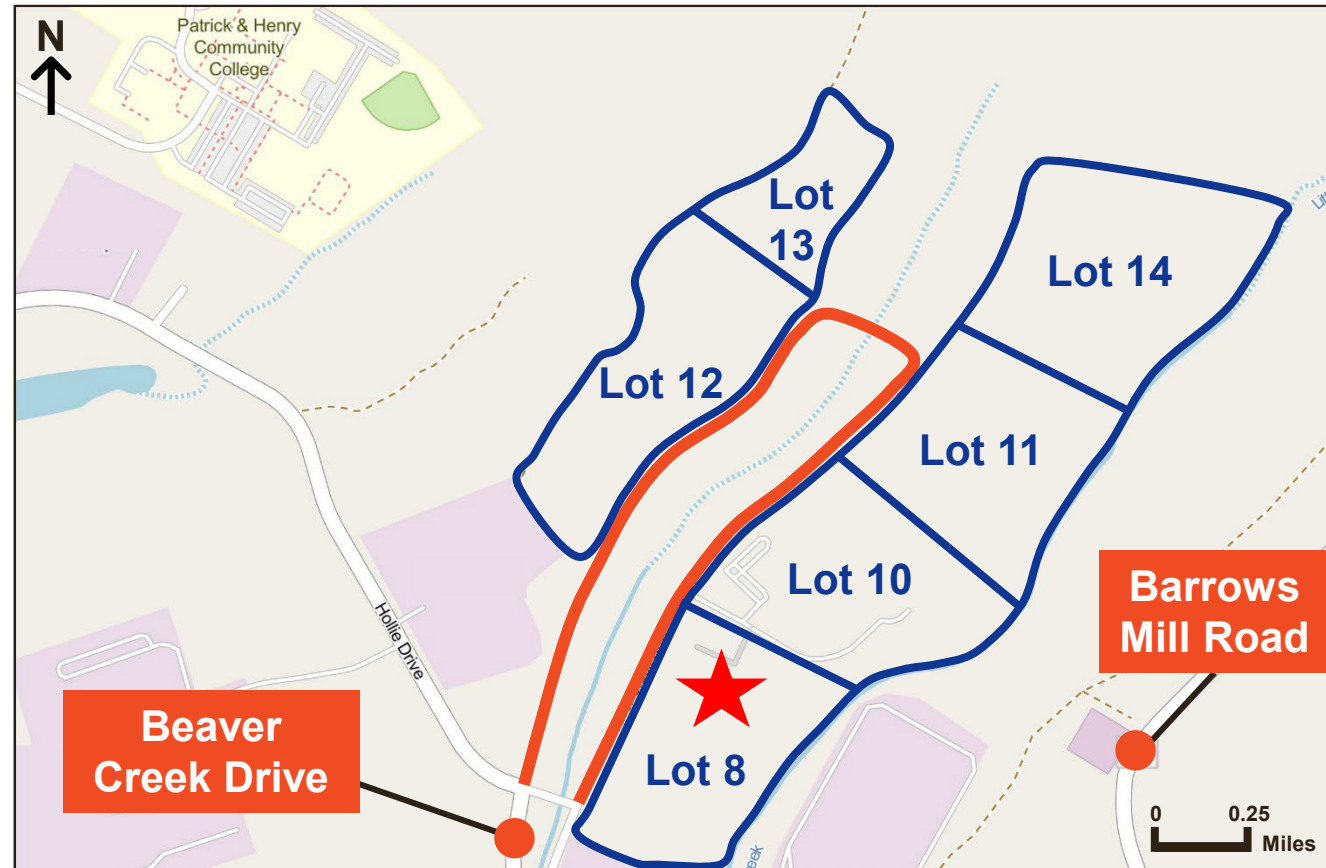
 **US 220**

 **US 58**



Standard EDA Project – Henry County

- This proposed access project will construct an extension of Beaver Creek Drive, providing access to additional lots in Patriot Centre
- The roadway extension will be separated by a natural greenway
- Fukoku Korea will be establishing a new manufacturing plant on Lot 8 and has invested \$4M to date
- Project design details:
 - 0.92 mile long, 24-foot-wide new access road
 - Proposed Project Allocation: \$850,000 (\$5,200,000 total project cost)
 - (\$700,000 unmatched, \$150,000 matched)



Legend:

- Patriot Centre Industrial Park Lots
- Access Project

★ Fukoku Korea

Standard EDA Project Scorecard (Known Industry)

Application Evaluative Criteria	Project Score	MAX Points
<u>Total Expected Capital Investment*</u> 3X allocation – 25 points 4X allocation – 30 points 5X allocation – 35 points More than 5X Allocation – 40 points (\$4M already submitted) <i>*Single & Double Distressed localities can earn a higher point value by offering a higher amount of Capital Investment</i>	40	40
<u>Expected / Potential Full Time (FT) Job Creation*</u> 0-20 FT Jobs Created – 15 points 21-50 FT Jobs Created – 20 points 51-150 FT Jobs Created – 25 points More than 150 FT jobs Created – 30 points <i>*VEDP to provide support with verifying the full-time job creation numbers</i>	25	30
<u>Need for Access Road</u> Existing roadway to the site needs to be improved – 10 points Traffic impact analysis supports the proposed project – 10 points <i>or</i> No existing roadway provides access to the site – 20 points	10	20
<u>Level of Distress*</u> Single Distressed locality (unemployment or poverty rate over State average) – 5 points Double Distressed locality (unemployment and poverty rate over State average) – 10 points <i>*As defined by the VEDP's Commonwealth Opportunity Fund</i>	10	10
TOTAL	85	100

Next Steps

- **September 2026 meeting, the CTB will be presented with a Resolution proposing to establish a new EDA project**
- **If approved by the CTB, VDOT will enter into a Standard State-Aid Agreement with Henry County**
- **Henry County will administer this project**

