

TREASURY BOARD  
COMMONWEALTH OF VIRGINIA

October 15, 2025

10:00 a.m.

Treasury Board Room  
James Monroe Building  
101 N. 14<sup>th</sup> Street, 3<sup>rd</sup> Floor  
Richmond, Virginia

Members Present: David L. Richardson, Chairman  
James Alex  
Scott L. Adams  
Neil Amin  
Henry C. Eickelberg  
Dr. Joshua Weed

Members Absent: James P. Carney

Meeting Guests:	Flora Hezel	Office of the Attorney General
	Kevin Harber	Office of the Attorney General
	Scott Fleming	PFM Asset Management LLC
	Jack Schnorbus	PFM Asset Management LLC
	John Molloy	PFM Asset Management LLC
	Jeff Rowe	PFM Asset Management LLC
	Chris Banta	Brown Edwards & Company
	Austin Lang	Bank of America
	Matt Bowen	Bank of America
	Kyle Zotta	Mercer LLC
	Nick Davies	Mercer LLC
	David Swynford	Department of the Treasury
	Brad Jones	Department of the Treasury
	Stuart Williams	Department of the Treasury
	David Back	Department of the Treasury
	Leslie English	Department of the Treasury
	Sandra Stanley	Department of the Treasury
	Cliff Lewis	Department of the Treasury
	Kathy Foote	Department of the Treasury
	Kathleen Bowe	Wells Fargo
	Janice Wolk Grenadier	Public/Judicial Pedia

**Call to Order and Approval of Minutes**

Chairman Richardson welcomed the Board members and called the meeting to order at 10:00 a.m.

Chairman Richardson called for a vote to approve the minutes of the May 21, 2025, meeting. Mr. Henry C. Eickelberg moved for approval, Mr. Neil Amin seconded the motion, and it was carried unanimously.

### **Public Comment**

Janice Grenadier addressed the Board regarding the Virginia judiciary.

### **Action Items and Board Briefings**

#### **Motion to Approve the Election of Sandra Stanley to Serve as Secretary to the Commonwealth of Virginia Treasury Board Pursuant to 2.2-2415 of the Code of Virginia**

A formal motion to approve the election of the Secretary to the Commonwealth of the Virginia Treasury Board was presented by Deputy Treasurer David Swynford. The motion was moved for approval by Mr. Scott Adams and seconded by Mr. Neil Amin. The motion carried unanimously.

#### **Approval of the Electronic Meeting Policy**

Senior Assistant Attorney General Flora Hezel introduced Kevin Harber as the new Counsel to the Treasury Board, succeeding Donald Ferguson, who retired at the end of 2024. Ms. Hezel indicated that annual review and approval of the Treasury Board's Policy Governing Electronic Participation in Meetings is necessary due to changes to the Freedom of Information Act (FOIA) in 2024. It was noted that the updated policy is identical to the version adopted last year, with the exception of revised dates. Additionally, Kevin Harber clarified that the citation previously listed as §2.2-3708.2 should be corrected to also include §2.2-3708.3. The former pertains to electronic meetings during declared states of emergency, while the latter applies to electronic participation in non-emergency situations.

Chairman Richardson asked for a motion to approve the electronic meeting policy. Mr. Amin moved to approve the motion and Mr. Henry C. Eickelberg seconded; the Motion carried unanimously.

#### **Presentation and Motion to Accept the SNAP Audit Annual Report**

Chris Banta and John Molloy of Brown Edwards & Company provided an overview of the Virginia State Non-Arbitrage Program's (SNAP) Audit Review process and presented the SNAP Audit Annual Report, with the overview led by Mr. Banta. Mr. Banta reviewed the audit scope and reported a clean opinion on the financial statements, which is the highest level of assurance. A draft copy of the opinion, governance letter and management's representation letter are in the presentation materials.

Following the presentation, discussion ensued.

Chairman Richardson then called for a motion to accept the audit results. Mr. Henry C. Eickelberg moved for approval, Mr. Scott Adams seconded the motion, and it was carried unanimously.

## **Annual update on the SNAP Fund by PFM Asset Management**

The annual update on the SNAP Fund was presented by Scott Fleming, John Molloy, Jeff Rowe of PFM Asset Management.

Following the presentation, discussion ensued.

## **Presentation and Motion to Approve Recommended Changes to the TICR Tax-Exempt Endowment Investment Guidelines and Taxable Endowment Investment Guidelines.**

Kyle Zotta with Mercer LLC presented a Summary of Investment Guidelines changes to the TICR Taxable Endowment Fund, and the TICR Tax-Exempt Endowment Fund with regard to policy and housekeeping matters. The guideline changes are needed as a result of the recent downgrade of the US government by Moody's ratings agency earlier this year.

Specifically, the change is to remove the requirement for the portfolio to maintain a weighted average rating of AA/Aa2 or better from the TICR Taxable and Tax-Exempt Fund Investment Guidelines Policy.

Discussion ensued about investment policy and endowment management.

Chairman Richardson called for a motion to approve the recommended changes to the TICR Taxable Endowment Fund and the TICR Tax-Exempt Endowment Fund guidelines. Mr. Adams moved for approval, Dr. Weed seconded the motion, and it was carried unanimously.

## **General Account Review**

Kyle Zotta with Mercer LLC presented a summary of the General Account's asset allocation and the asset growth in recent years and stating Virginia's overall economic backdrop being favorable, serving as an additional catalyst for periodically reassessing the PLP/EDCP split. He also noted that Mercer will continue to review for potential additional shifts on an annual basis based on future market conditions and/or changes in Virginia financial strength. Their current recommendation is to stand firm and fully absorb the tremendous changes since 2023 and not change their target of 55/45 (55% internally managed and 45% externally managed). Discussion ensued and the recommendation was supported.

Discussion ensued.

## **Presentation by Mercer on the Quarterly Performance Evaluation Report for the EDCP Portfolio as of June 30, 2025**

Nick Davies and Kyle Zotta of Mercer LLC provided an overview of the quarterly EDCP Performance Evaluation Report as of June 30, 2025.

He reviewed the EDCP performance and financial reconciliations as of June 30, 2025. Mr. Davies summarized the gains and losses and underlying components in the change of market value and managers. He reviewed the asset allocation and performance net of fees, asset allocation compliance and historical and custom benchmarks.

Discussion ensued.

### **Investments**

David Back presented the Investment Reports for the month ending September 30, 2025, noting a \$458 million increase in the General Account Portfolio, which reached \$29 billion with a 55%/45% split between the Primary Liquidity Portfolio and the Extended Duration and Credit Portfolio (EDCP). A \$250 million transfer to EDCP at month-end aligned the allocation with target levels. The Local Government Investment Pool (LGIP) declined by \$703 million to \$12.3 billion due to seasonal drawdowns, while its asset allocation remained stable. September yields outpaced benchmarks, with the EDCP portfolio exceeding its benchmark by 1 basis point, although the composite yield across both portfolios dipped 2 basis points to 4.19%. Total income collected for the month was \$124 million. Both the LGIP and LGIP Extended Maturity Portfolios remained compliant with applicable standards. LGIP yields fell following a Federal Reserve rate cut, and investment staff anticipate a further 50 basis point reduction by year-end. The LGIP Extended Maturity Portfolio held steady at \$170 million, with its yield to maturity unchanged and NAV share price rising to \$10.08. Older, lower-yielding securities are expected to mature by year-end and be reinvested at market rates.

### **Security for Public Deposits**

Cliff Lewis presented the Security for Public Deposits Act (SPDA) report for the month ending August 31, 2025. He noted that Old Dominion National Bank was undercollateralized due to a misclassification of public funds but pledged additional collateral securities the same day to resolve the shortfall. Based on IDC's first quarter 2025 bank ratings, Chesapeake Bank joined the Pooled Banks ranked below average, increasing the total to six, while Shore United Bank, an opt-out institution, was also ranked below average. The report also included monthly compliance statistics for under collateralization among opt-out and pooled banks, along with a summary of qualified depositories.

Discussion ensued.

### **Debt**

Brad Jones reviewed the Virginia Debt Calendar as of October 1, 2025, along with reports on the Master Equipment Leasing Program (MELP) and Virginia Energy Leasing Program. He informed the Board of a Virginia Public School Authority (VPSA) sale held the prior week and noted three upcoming VPSA sales this fall. He mentioned the spring issuance calendar is currently being developed. He noted that approximately \$6.6 million was provided to various agencies for vehicle acquisitions through the MELP, including \$5.5 million for an airplane for the Department of State Police. No activity was reported for the Energy Lease Programs as of September 30, 2025.

**Other Business**

The meeting adjourned at 11:50 a.m.

Respectfully submitted,

*Sandra Stanley*

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Sandra Stanley, Secretary  
Commonwealth of Virginia Treasury Board