

TENTATIVE AGENDA
STATE WATER CONTROL BOARD MEETING

WEDNESDAY, DECEMBER 4, 2024

IN PERSON ONLY – General Assembly Building, House Room B, 2nd floor
201 North 9th Street, Richmond, VA 23219

Meeting will be Live-Streamed. Go to: www.deq.virginia.gov
Any Updates To Details/Final Arrangements To Be Announced On Virginia Regulatory Town Hall

Convene – 10:00 A.M

Agenda Item	Presenter	Tab
Minutes (September 16, 2024)	Porterfield	A pg 4
Proposed Regulations		
Proposed reissuance of Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day (9VAC25-110)	Sherman	B pg 18
Proposed reissuance of Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Seafood Processing Facilities (9VAC25-115)	Bilalagic	C pg 77
Petition for Rulemaking		
New Regulatory Rulemaking on Ocean-class Passenger Cruise Ships	Bryan	D pg 165
Other Business		
FY 2025 Virginia Clean Water Revolving Loan Fund Final Authorizations	Ward	E pg 205
Report to the Board Regarding Controversial Permits- <ul style="list-style-type: none"> • AdvanSix Resins and Chemicals LLC - Hopewell Virginia; Virginia Pollutant Discharge Elimination System Permit - VA0005291 • Surface Water Withdrawal Permit issuance, Caroline County VWP No. 20-0514 	Morris	
Mountain Valley Pipeline - Update Future Meeting date- to be determined Public Forum (<i>time not to exceed 45 minutes- no public comment on agenda items or pending regulatory actions during public forum</i>)	Davenport Porterfield	

ADJOURN

NOTE: The Board reserves the right to revise this agenda without notice unless prohibited by law. Revisions to the agenda include, but are not limited to, scheduling changes, additions or deletions. Questions on the latest status of the agenda should be directed to Melissa S. Porterfield at (804) 698-4238.

PUBLIC COMMENTS AT STATE WATER CONTROL BOARD MEETINGS: The Board encourages public participation in the performance of its duties and responsibilities. To this end, the Board has adopted public participation procedures for regulatory action and for case decisions made by the Department of Environmental Quality (Department). These procedures establish the times for the public to provide appropriate comment to the Board for regulatory action and the Department for case decisions for consideration.

For **REGULATORY ACTIONS** (adoption, amendment or repeal of regulations), public participation is governed by the Administrative Process Act and the Board's Public Participation Guidelines. Public comment is accepted during the Notice of Intended Regulatory Action phase (minimum 30-day comment period) and during the Notice of Public Comment Period on Proposed Regulatory Action (minimum 60-day comment period). Notice of these comment periods is announced in the Virginia Register, by posting to the Department and Virginia Regulatory Town Hall web sites and by mail to those on the Regulatory Development Mailing List. The comments received during the announced public comment periods are summarized for the Board and considered by the Board when making a decision on the regulatory action.

For **CASE DECISIONS** (e.g., issuance and amendment of permits and enforcement orders), the Board adopts public participation procedures in the individual regulations which establish the permit programs. (Note: as of July 1, 2022, the Department takes final action on all case decisions.) As a general rule, public comment is accepted on a draft permit for a period of 30 days. In some cases a public hearing is held at the conclusion of the public comment period on a draft permit. In other cases there may be an additional comment period during which a public hearing is held, usually 45 days.

In light of these established procedures, the Board accepts public comment on regulatory actions as well as general comments, at Board meetings in accordance with the following:

REGULATORY ACTIONS: Comments on regulatory actions are allowed only when the staff initially presents a regulatory action to the Board for final adoption. At that time, those persons who commented during the public comment period on the proposal are allowed up to 3 minutes to respond to the summary of the comments presented to the Board. Adoption of an emergency regulation is a final adoption for the purposes of this policy. Also, public comment will be accepted for certain final exempt actions where there has been no public comment period. Persons are allowed up to 3 minutes to address the Board on the emergency regulation and final exempt actions under consideration.

POOLING MINUTES ON REGULATORY ACTIONS: Those persons who commented during the public hearing or public comment period and attend the Board meeting may pool their minutes to allow for a single presentation to the Board that does not exceed the time limitation of 3 minutes times the number of persons pooling minutes, or 15 minutes, whichever is less.

NEW INFORMATION ON A REGULATORY ACTION will not be accepted at the meeting. The Board expects comments and information on a regulatory action to be submitted during the established public comment periods. However, the Board recognizes that in rare instances new information may become available after the close of the public comment period. To provide for consideration of and ensure the appropriate review of this new information, persons who commented during the prior public comment period shall submit the new information to the Department staff contact listed below at least 10 days prior to the Board meeting. The Board's decision will be based on the Department-developed official file and discussions at the Board meeting. Should the Board or Department decide that the new information was

not reasonably available during the prior public comment period, is significant to the Board's decision and should be included in the official file, the Department may announce an additional public comment period in order for all interested persons to have an opportunity to participate.

PUBLIC FORUM: The Board schedules a public forum at each regular meeting to provide an opportunity for citizens to address the Board on matters other than those on the agenda or pending regulatory actions. Those persons wishing to address the Board during this time should indicate their desire on the sign-in cards/sheet and limit their presentations to 3 minutes or less. Note, there is no pooling of minutes during the public forum.

The Board reserves the right to alter the time limitations set forth in this policy without notice and to ensure comments presented at the meeting conform to this policy.

Department of Environmental Quality Staff Contact: Melissa S. Porterfield, Policy Analyst, Department of Environmental Quality, 1111 East Main Street, Suite 1400, P.O. Box 1105, Richmond, Virginia 23218, phone (804) 698-4238, e-mail: Melissa.porterfield@deq.virginia.gov

Additional Meeting Information:

- No food or beverages allowed in meeting space.
- Attendees may not erect any signage inside or outside the meeting room or building.
- Attendees are not entitled to be disorderly or disrupt the meeting from proceeding in an orderly, efficient, and effective fashion. Disruptive behavior may result in a recess or removal from the meeting.
- Possession or use of any device that may disrupt the conduct of business is prohibited, including but not limited to: voice-amplification equipment; bullhorns; blow horns; sirens, or other noise-producing devices; as well as signs on sticks, poles or stakes; or helium-filled balloons.
- All attendees are asked to be respectful of all speakers.
- Rules will be enforced fairly and impartially not only to ensure the efficient and effective conduct of business, but also to ensure no interference with the business of the complex, its employees and guests.
- Attendees wishing to record the proceedings are welcome to do so; however, you may not interfere with the business of the meeting, nor impede the view or participation of other meeting attendees and staff.
- No smoking is allowed unless in a designated outside space. This includes tobacco & e-cigarettes.
- No alcohol, fireworks, pyrotechnics, weapons, or any substances/items controlled by law are allowed.
- No firearms are allowed in the State's contracted spaces except for firearms carried by law-enforcement officers or authorized security personnel.
- All violators may be subject to removal from the meeting facility.
- Anyone removed from the facility may not reenter.
- Anyone who fails to comply with removal may be charged with trespass.

TAB A



Commonwealth of Virginia

VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

www.deq.virginia.gov

Travis A. Voyles
Secretary of Natural and Historic Resources

Michael S. Rolband, PE, PWD, PWS Emeritus
Director

MEMORANDUM

To: Members of the State Water Control Board

From: Melissa S. Porterfield

A handwritten signature in cursive script that reads "M. Porterfield".

Date: November 8, 2024

Subject: Minutes

Attached are the minutes from your meeting on September 16, 2024. Staff will seek your approval of the minutes at your next meeting.

If you have any questions, please contact me at (804) 698-4238 or melissa.porterfield@deq.virginia.gov.



Commonwealth of Virginia

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Director

STATE WATER CONTROL BOARD MEETING

General Assembly Building, Senate Room C,
201 North 9th Street, Richmond, VA 23219

MONDAY SEPTEMBER 16, 2024

Board Members Present:

Lou Ann Jessee-Wallace, Chair
Scott Cameron, Vice-chair
Tommy Branin
Robert Dunn
Michelle Johnson
Steve Yob

Board Members Absent:

Jerry Kilgore

Department of Environmental Quality:

Michael Rolband, Director
Melissa Porterfield

Office of the Attorney General:

Ross Phillips, Assistant Attorney General/Chief

1. The attached minutes summarize activities that took place at this Board Meeting.
2. The meeting convened 10:04 a.m. and adjourned at 10:33 a.m.



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**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD
AT ITS MEETING ON SEPTEMBER 16, 2024**

Minute No. 1- Approval of Agenda

The Board unanimously approved the agenda for the meeting.

A handwritten signature in blue ink, appearing to read "Melissa S. Porterfield".

Melissa S. Porterfield



Commonwealth of Virginia

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**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD
AT ITS MEETING ON SEPTEMBER 16, 2024**

Minute No. 2- Approval of Minutes

The Board approved the minutes of the meeting held June 25, 2024, by a vote of (6-0).


Melissa S. Porterfield



Commonwealth of Virginia

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Secretary of Natural and Historic Resources

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Director
(804) 698-4020

EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD AT ITS MEETING ON SEPTEMBER 16, 2024

Minute No. 3- Final Exempt- 2024 - Regulatory Update to Title 40, Part 136 Code of Federal Regulations (40 CFR Part 136) / Methods Update Rule

The State Water Control Board (Board) was presented with amendments to the following regulations as part of this regulatory action:

- Virginia Pollutant Discharge Elimination System (VPDES) Permit Regulation (9VAC25-31)
- Virginia Pollution Abatement (VPA) Permit Regulation (9VAC25-32)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day (9VAC25-110)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Seafood Processing Facilities (9VAC25-115)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Discharges from Groundwater Remediation of Contaminated Sites, Dewatering Activities of Contaminated Sites, and Hydrostatic Tests (9VAC25-120)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Discharges of Stormwater Associated with Industrial Activity (9VAC25-151)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Nonmetallic Mineral Mining (9VAC25-190)
- Virginia Pollution Abatement (VPA) Regulation and General Permit for Animal Feeding Operations and Animal Waste Management (9VAC25-192)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Concrete Products Facilities (9VAC25-193)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Vehicle Wash Facilities and Laundry Facilities (9VAC25-194)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit for Noncontact Cooling Water Discharges of 50,000 Gallons Per Day or Less (9VAC25-196)
- Virginia Water Protection Permit Program Regulation (9VAC25-210)
- Groundwater Withdrawal Regulations (9VAC25-610)
- Virginia Pollution Abatement Regulation and General Permit for Poultry Waste Management (9VAC25-630)
- Virginia Water Protection General Permit for Impacts Less Than One-Half Acre (9VAC25-660)

- Virginia Water Protection General Permit for Facilities and Activities of Utility and Public Service Companies Regulated by the Federal Energy Regulatory Commission or the State Corporation Commission and Other Utility Line Activities (9VAC25-670)
- Virginia Water Protection General Permit for Linear Transportation Projects (9VAC25-680)
- Virginia Water Protection General Permit for Impacts from Development and Certain Mining Activities (9VAC25-690)
- Sewage Collection and Treatment Regulations (9VAC25-790)
- Virginia Pollution Discharge Elimination System (VPDES) General Permit Regulation for Discharges Resulting from the Application of Pesticides to Surface Waters (9VAC25-800)
- General Virginia Pollutant Discharge Elimination System (VPDES) Watershed Permit Regulation for Total Nitrogen and Total Phosphorus Discharges and Nutrient Trading in the Chesapeake Bay Watershed in Virginia (9VAC25-820)
- Virginia Pollutant Discharge Elimination System General Permit Regulation for Potable Water Treatment Plants (9VAC25-860)
- Virginia Erosion and Stormwater Management Regulation (9VAC25-875)
- General VPDES Permit for Discharges of Stormwater from Construction Activities (9VAC25-880)
- Virginia Pollutant Discharge Elimination System (VPDES) General Permit for Discharges of Stormwater from Small Municipal Separate Storm Sewer Systems (MS4s) (9VAC25-890)

Prior to the meeting the Board was provided materials showing the proposed amendments to the regulations. William K. Norris, Regulatory Analyst Team Lead for the Water Division, presented a summary of the proposed changes to the regulation. Mr. Norris conveyed to the Board that the amendments are exempt from the requirements of Article 2 of the Administrative Process Act pursuant to VA Code §§ 2.2-4006(A)(3) and 2.2-4006(A)(4)(a).

Board member Michelle Johnson submitted to DEQ staff a signed transactional disclosure statement pursuant to the Virginia State and Local Government Conflict of Interests Act before participating on this agenda item. She indicated she has a personal interest affected by the transactions being considered because of her employment as County Administrator of Charles City County.

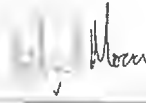
Charles City County, like other Virginia localities, holds Virginia Pollutant Discharge Elimination System and groundwater withdrawal permits, administers a Virginia Stormwater Management Program (VSMP), a Virginia Erosion and Sediment Control Program (VESCP), and is subject to the Virginia Pollution Abatement Regulations, Chesapeake Bay Preservation Act, Sewage Collection and Treatment Regulations and permits for activities related to the Virginia Water Protection program. She stated she was able to participate in the transaction fairly, objectively, and in the public interest.

Board member Steven Yob submitted to DEQ staff a signed transactional disclosure statement pursuant to the Virginia State and Local Government Conflict of Interests Act before participating on this agenda item. He indicated he has a personal interest affected by the transactions being considered because of his employment as Deputy County Manager for Community Operations by Henrico County.

Henrico County, like other Virginia localities, holds a Virginia Pollutant Discharge Elimination System and groundwater withdrawal permits, administers a Virginia Stormwater Management Program (VSMP), a Virginia Erosion and Sediment Control Program (VESCP), and is subject to the Virginia Pollution Abatement Regulations, Chesapeake Bay Preservation Act, Sewage Collection and Treatment Regulations and permits for activities related to the Virginia Water Protection program.

Board Decision:

Based on the Board Book briefing material and the staff presentation, the Board voted unanimously (6-0, Branin, Cameron, Dunn, Johnson, Wallace, Yob) to adopt the revisions to the regulations to update regulatory references to Title 40, Part 136 Code of Federal Regulations (40 CFR Part 136) / Methods Update Rule as final regulations and to affirm that the Board will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision.



Scott Morris
Director, Water Division



Commonwealth of Virginia

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Director
(804) 698-4020

EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD AT ITS MEETING ON SEPTEMBER 16, 2024

Minute No. 4- Final Exempt- Virginia Erosion and Stormwater Management Regulation (9VAC25-875)- Amendment to the Virginia Erosion and Stormwater Management Regulation (9VAC25-875 et seq.) in response to changes to 40 CFR Part 122

Prior to the meeting the Board was provided materials showing the proposed amendments to the regulation. Meghan Mayfield, Director, Division of Water Permitting, presented a summary of the proposed changes to the regulation. Ms. Mayfield conveyed to the Board that the amendments are exempt from the requirements of Article 2 of the Administrative Process Act pursuant to VA Code § 2.2-4006(A)(4)(c).

Board member Michelle Johnson submitted to DEQ staff a signed transactional disclosure statement pursuant to the Virginia State and Local Government Conflict of Interests Act before participating on this agenda item. She indicated she has a personal interest affected by the transactions being considered because of her employment as County Administrator of Charles City County.

Charles City County, like other Virginia localities, holds Virginia Pollutant Discharge Elimination System and groundwater withdrawal permits, administers a Virginia Stormwater Management Program

(VSMP), a Virginia Erosion and Sediment Control Program (VESCO), and is subject to the Virginia Pollution Abatement Regulations, Chesapeake Bay Preservation Act, Sewage Collection and Treatment Regulations and permits for activities related to the Virginia Water Protection program. She stated she was able to participate in the transaction fairly, objectively, and in the public interest.

Board member Steven Yob submitted to DEQ staff a signed transactional disclosure statement pursuant to the Virginia State and Local Government Conflict of Interests Act before participating on this agenda item. He indicated he has a personal interest affected by the transactions being considered because of his employment as Deputy County Manager for Community Operations by Henrico County.

Henrico County, like other Virginia localities, holds a Virginia Pollutant Discharge Elimination System and groundwater withdrawal permits, administers a Virginia Stormwater Management Program (VSMP), a Virginia Erosion and Sediment Control Program (VESCO), and is subject to the Virginia Pollution Abatement Regulations, Chesapeake Bay Preservation Act, Sewage Collection

and Treatment Regulations and permits for activities related to the Virginia Water Protection program.

Board Decision:

Based on the Board Book briefing material and the staff presentation, the Board voted unanimously (6-0, Branin, Cameron, Dunn, Johnson, Wallace, Yob) to adopt the revisions to 9VAC25-875-970 & 9VAC25-875-980 as final regulations and to affirm that the Board will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision.



Meghan Mayfield

Director, Division of Water Permitting



Commonwealth of Virginia

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Director

**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD AT
ITS MEETING ON SEPTEMBER 16, 2024**

Minute No. 5- Report to the Board Regarding Controversial Permits - AdvanSix Resins and Chemicals LLC - Hopewell Virginia; Virginia Pollutant Discharge Elimination System Permit - VA0005291 and Surface Water Withdrawal Permit issuance, Caroline County VWP No. 20-0514

In accordance with § 10.1-1184.1.B of the Code of Virginia, Dr. Scott Morris provided the Controversial Permit Report to the Board. The report included each permit number, actions taken prior to the board meeting, location of the facilities, intakes, outfalls, summary of comments received since last update, actions taken by the Department, and the schedule for the final action to be taken by the Department. The Board was provided the opportunity to respond to the Department's presentation and provide commentary regarding the permits.

A handwritten signature in black ink, appearing to read "Scott Morris".

Scott Morris
Director, Water Division



Commonwealth of Virginia

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**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD
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Minute No. 6: Mountain Valley Pipeline – Update

Ms. Davenport presented an update on the status of the project and noted that since the pipeline was placed in service on June 14, 2024, all ongoing activity involves regrading the right-of-way, stabilization and removing temporary access roads and bridges. She also provided an overview of the compliance activities and stipulated penalties for the period of March 11, 2024 through September 11, 2024

A handwritten signature in black ink that reads "Melanie D. Davenport".

Melanie D. Davenport



Commonwealth of Virginia

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Director

**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD AT
ITS MEETING ON SEPTEMBER 16, 2024**

Minute No. 7- Future Meeting Date

A future meeting date of December 4, 2024 was confirmed for the Board at this meeting.


Melissa S. Porterfield



Commonwealth of Virginia

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Secretary of Natural and Historic Resources

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Director

**EXCERPT FROM THE PROCEEDINGS OF THE STATE WATER CONTROL BOARD AT
ITS MEETING ON SEPTEMBER 16, 2024**

Minute No. 8- Public Forum

There were no speakers during the public forum.


Melissa S. Porterfield

TAB B



Commonwealth of Virginia

VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

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Travis A. Voyles
Secretary of Natural and Historic Resources

Michael S. Rolband, PE, PWD, PWS Emeritus
Director

October 22, 2024

MEMORANDUM

TO: Board Members

FROM: Meghan Mayfield, Director, Office of Water Permitting 

SUBJECT: Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day (VAG 40); Amendments to 9VAC25-110 and Reissuance of General Permit

The current VPDES General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day will expire on July 31, 2026, and the regulation establishing this general permit is being amended to reissue this general permit for another five-year term. The Virginia Department of Environmental Quality (DEQ) staff is bringing this proposed regulation amendment before the State Water Control Board (SWCB or Board) to request authorization to hold a public comment period and a public hearing for this action. Draft amendments showing proposed changes to the current regulation and the Agency Town Hall background document, which includes a summary, are attached. The proposed regulation takes into consideration the recommendations of a technical advisory committee formed for this regulatory action. The technical advisory committee consisted of representatives of state government, local government, industry, and DEQ staff.

A Notice of Intended Regulatory Action (NOIRA) for the amendment was issued on April 8, 2024. Comments on the NOIRA were considered during the development of the proposed regulation and responses to individual comments have been included in the agency background document.

The Office of the Attorney General is currently reviewing the proposed regulation for certification of statutory authority. The U.S. Environmental Protection Agency will also need to review and approve the general permit prior to final adoption

The SWCB adopted final amendments to the regulation during the Aug 25, 2022, meeting to conform to changes in Virginia statutory law (Chapter 365 of the 2022 Acts of Assembly). In this action, sections of the general permit/regulation that were not amended in 2022 will change the term “board” to “department” where the context relates to any action except the adoption of regulations. Substantive changes that were proposed and subject to public comment are:

09VAC25-110

Section 10 – *Definitions.* In the definition of “Combined application,” changed the existing reference to “State Water Control Board” to now reference the “Virginia Department of Environmental Quality.”

Section 10 – *Definitions.* In the definition of “Individual single family dwelling,” deleted the word “only” at the end of the first sentence. Not needed.

Section 15 – *Applicability of incorporated references based on the dates that they became effective.* Changed the referenced date for the Code of Federal Regulations to July 1, 2024. This change ensures the most recent effective federal regulations are referenced in the permit.

Section 20 – *Purpose; effective date of permit.* Updated the general permit term. Revised the effective date to be August 1, 2026, and expiration date to be July 31, 2031. VPDES permits are limited to terms of five years. This will allow the permit to remain available.

Section 70 – *Registration Statement.* Revised the existing language to specify that, consistent with permit conditions, registration statements will need to be submitted electronically and that combined applications will not need to be submitted electronically but will continue to be submitted by either postal or electronic mail. This approach is based on several factors. Under DEQ and Virginia Department of Health (VDH) regulations there are two different permit application forms used under this general permit. This is unique among VPDES general permits and presents technical challenges for nForm. VDH requires that individual single family dwellings submit the Combined Application, however, VDH does not have a system in place for permittees to submit these applications electronically. In addition, DEQ’s CEDS system is structured to be compatible with the information specified in the registration statement.

Section 80 – *General permit.* Revised the term of the general permit: Effective Date: August 1, 2026; Expiration Date: July 31, 3031.

Section 80 – *General permit.* In Part I A 2 (maintenance and submission of monitoring results), revised to clarify that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings, which are submitted to DEQ on a discharge monitoring report (DMR), are subject to the electronic submission requirements specified in Part II C 1. Also adjusted the annual monitoring period and DMR submittal date to be consistent with the new permit term.

Section 80 – General permit. In Part I B 2 (maintenance and submission of monitoring results), added language that indicates that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings, which must be submitted to DEQ on a DMR, are subject to the electronic submission requirements specified in Part II C 1. This seeks to clarify electronic reporting requirements for discharge monitoring data. Also adjusted the annual monitoring period and DMR submittal date to be consistent with the new permit term.

Section 80 – General permit. In Part I C 2 (maintenance and submission of monitoring results), added language that indicates that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings are subject to the electronic submission requirements specified in Part II C 1. This seeks to clarify electronic reporting requirements for discharge monitoring data.

Section 80 – General permit. In Part II C 1 (reporting monitoring results), revised language to clarify that the electronic submission requirement only applies to DMRs submitted to DEQ. This approach is based on the fact that the general permit requires monitoring data for individual single family dwellings to be submitted to VDH in accordance with 12VAC5-640, under established practice the use of a DMR is not required for these facilities, and VDH does not have in place a system of electronic reporting of monitoring data that is consistent with federal e-reporting requirements.

Section 80 – General permit. In Part II I 3 (reports of noncompliance), revised language such that permittees make 24-hour report to the applicable DEQ regional office. Specified that for reports out of normal working hours permittees use the online portal and included the updated link. Provided an updated contact phone number for emergencies.

Section 80 – General permit. In Part II M 2 a and b, Duty to reapply, updated the effective date for this reissuance of the general permit from August 2, 2021, to August 1, 2026.

Section 80 – General permit. Made minor edits to language to improve clarity and consistency. Edits in Part II: K 1, N, O, and W.

Attachments: General Permit
Agency Background Document (Townhall)
Fact Sheet.

TAC MEMBERS FOR THE DOMESTIC SEWAGE DISCHARGES OF LESS THAN OR
EQUAL TO 1,000 GPD GENERAL PERMIT REGULATION

Nathan Thompson
Ivy Ozomon
Allie Wagner
Lance Gregory
Mark Inboden
John Burleson
Erica Duncan
Peter Sherman

Jame River Association
Water Res. Planner, Hampton Roads Planning Dist. Comm.
Water Resources Planner, N. Va. Reg. Comm.
Dir., Div. of Onsite Water & Wastewater Services, VDH
CEO Inboden Environmental Services
Burleson Engineering
Manager, Office of VPDES Permits
DEQ CO VPDES Permits



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Exempt Action: Proposed Regulation Agency Background Document

Agency name	State Water Control Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC25-110
VAC Chapter title(s)	Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day
Action title	CH110- 2026 Amendment and Reissuance of the Existing Regulation
Date this document prepared	October 22, 2024

This information is required for executive branch review pursuant to Executive Order 19 (2022) (EO 19), any instructions or procedures issued by the Office of Regulatory Management (ORM) or the Department of Planning and Budget (DPB) pursuant to EO 19. In addition, this information is required by the Virginia Registrar of Regulations pursuant to the Virginia Register Act (§ 2.2-4100 et seq. of the Code of Virginia). Regulations must conform to the Regulations for Filing and Publishing Agency Regulations (1 VAC 7-10), and the *Form and Style Requirements for the Virginia Register of Regulations and Virginia Administrative Code*.

Brief Summary

Provide a brief summary (preferably no more than 2 or 3 paragraphs) of this regulatory change (i.e., new regulation, amendments to an existing regulation, or repeal of an existing regulation). Alert the reader to all substantive matters. If applicable, generally describe the existing regulation.

This action addresses the proposed reissuance of the Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day. The existing general permit expires on July 31, 2026. This general permit contains effluent limitations, monitoring requirements and special conditions for discharges of treated domestic sewage to surface waters from individual single family dwellings and buildings or dwellings other than individual single family dwellings that meet the discharge threshold. The proposed changes to the regulation are being made to reissue this general permit and in response to Technical Advisory Committee suggestions and staff recommendations to revise, update and clarify the permit conditions.

Mandate and Impetus

Identify the mandate for this regulatory change, and any other impetus that specifically prompted its initiation (e.g., new or modified mandate, internal staff review, petition for rulemaking, periodic review, or board decision). For purposes of executive branch review, "mandate" has the same meaning as defined in the ORM procedures, "a directive from the General Assembly, the federal government, or a court that requires that a regulation be promulgated, amended, or repealed in whole or part."

The impetus of this regulatory change is § 62.1-44.15 (5a) of the Code of Virginia which states, "All certificates issued by the Board under this chapter shall have fixed terms. The term of a Virginia Pollutant Discharge Elimination System permit shall not exceed five years." This general permit expires on July 31, 2026, and must be reissued to make coverage available for discharges of treated domestic sewage from treatment works with a design discharge flow of less than or equal to 1,000 (GPD) that discharge to surface waters after July 31, 2026.

The periodic review of this regulation is mandated by the ORM procedures and § 2.2-4007.1 of the Code of Virginia.

Acronyms and Definitions

Please define all acronyms used in the Agency Background Document. Also, please define any technical terms that are used in the document that are not also defined in the "Definition" section of the regulations.

- 7Q10: the lowest flow averaged over a period of seven consecutive days that can be statistically expected to occur once every 10 years
- Board: State Water Control Board
- CFR: Code of Federal Regulations
- Department or DEQ: Virginia Department of Environmental Quality
- DMR: Discharge Monitoring Report
- DSD: Domestic Sewage Discharges
- FR: Federal Register
- NOIRA: Notice of Intended Regulatory Action
- GPD: Gallons Per Day
- MGD: Million Gallons Per Day
- NPDES: National Pollutant Discharge Elimination System
- U.S. EPA: United States Environmental Protection Agency
- USC: United States Code
- VAC: Virginia Administrative Code
- VDH: Virginia Department of Health
- VPDES: Virginia Pollutant Discharge Elimination System

Legal Basis

Please identify (1) the agency or other promulgating entity, and (2) the state and/or federal legal authority for the regulatory change, including the most relevant citations to the Code of Virginia or Acts of Assembly chapter number(s), if applicable. Your citation must include a specific provision, if any, authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency or promulgating entity's overall regulatory authority.

The basis for this regulation is the State Water Control Law, § 62.1-44.2 et seq. of the Code of Virginia. Specifically, § 62.1-44.15(5) authorizes the Board to issue permits for the discharge of treated sewage, industrial wastes or other waste into or adjacent to state waters and § 62.1-44.15(7) authorizes the Board

to adopt rules governing the procedures of the Board with respect to the issuance of permits. Further, § 62.1-44.15(10) authorizes the Board to adopt such regulations as it deems necessary to enforce the general water quality management program, § 62.1-44.15(14) authorizes the Board to establish requirements for the treatment of sewage, industrial wastes and other wastes, § 62.1-44.16 specifies the Board's authority to regulate discharges of industrial wastes, § 62.1-44.20 provides that agents of the Board may have the right of entry to public or private property for the purpose of obtaining information or conducting necessary surveys or investigations, and § 62.1-44.21 authorizes the Board to require owners to furnish information necessary to determine the effect of the wastes from a discharge on the quality of state waters.

Section 402 of the Clean Water Act (33 USC §1342) authorizes states to administer the NPDES permit program under state law. The Commonwealth of Virginia received such authorization in 1975 under the terms of a Memorandum of Understanding with the U.S. EPA. This Memorandum of Understanding was modified on May 20, 1991, to authorize the Commonwealth to administer a VPDES General Permit Program.

40 CFR Parts 122, 123 and 124 implement the NPDES permit program under § 402. These provisions cover basic U.S. EPA permitting requirements, what a state must do to obtain approval to operate its program in lieu of a federal program and minimum requirements for administering the approved state program, and procedures for the U.S. EPA to process permit applications and appeals. Section 122.2 provides the specific authority for regulating "treatment works treating domestic sewage" where a permit is necessary to protect public health and the environment from the adverse effects of sewage sludge or to ensure compliance with the technical standards for sludge use and disposal developed under § 405(d) of the Clean Water Act (33 USC §1345).

Changes to this chapter of the Virginia Administrative Code are exempt from Article 2 of the Administrative Process Act (§ 2.2-4006 A 8 of the Code of Virginia).

Purpose

Please explain the need for the regulatory change, including a description of: (1) the rationale or justification, (2) the specific reasons the regulatory change is essential to protect the health, safety or welfare of citizens, and (3) the goals of the regulatory change and the problems it is intended to solve.

This proposed regulatory action is needed to establish permitting requirements for discharges of treated domestic sewage from treatment works with a design discharge flow of less than or equal to 1,000 GPD to surface waters to protect the health, safety and welfare of citizens. The existing general permit expires on July 31, 2026, and must be reissued to cover existing and new domestic sewage discharges from treatment works with a design discharge flow of less than or equal to 1,000 GPD.

The goal of the proposed regulation is to continue to make available the general permit, which establishes standard language for control of these point source discharges through effluent limitations, monitoring requirements and special conditions to ensure protection of the environment and public health, safety and welfare.

There is no fee required to obtain coverage under this general permit. Thus, the general permit is the less intrusive and less costly alternative for small businesses and other in-scope entities. General permits also require fewer DEQ staff resources to issue.

Substance

Please briefly identify and explain the new substantive provisions, the substantive changes to existing sections, or both. A more detailed discussion is provided in the “Detail of Changes” section below.

Proposed changes to the general permit regulation include:

- Revising the term of the general permit to August 1, 2026, through July 31, 2031.
- Updating the date of CFR incorporated by reference.
- Removing the word “only” at the end of the first sentence in the definition of “individual single family dwelling.”
- Revising language in the general permit to be consistent with Chapter 356 of the 2022 Acts of Assembly (SB657, changing “Board” to “Department” where the context relates to any action except the adoption of regulations).
- Adjusting the annual monitoring period to match the new permit term.
- Revising the electronic reporting language addressing permit applications to clarify that registration statements are subject to electronic submittal requirements once specified conditions are met.
- Revising electronic reporting language addressing discharge monitoring reporting to clarify that discharge monitoring reports (DMRs) for buildings or dwellings other than individual single family dwellings submitted to DEQ are subject to electronic submittal requirements once specified conditions are met.
- Revising the Policy for the Potomac River Embayment monitoring requirements to clarify that monitoring results for buildings or dwellings other than individual single family dwellings are subject to electronic submission requirements.
- Revising the 24-hour non-compliance reporting requirements to specify online reporting.

Issues

Please identify the issues associated with the regulatory change, including: 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions; 2) the primary advantages and disadvantages to the agency or the Commonwealth; and 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, include a specific statement to that effect.

The advantages to the public, permittees and the agency of reissuing this general permit are that a VPDES General Permit for domestic sewage discharges will continue to be available to facilities with eligible discharges, enabling them to discharge to surface waters in a manner that is protective of those waters. In addition, the continued availability of this general permit avoids the increased cost and more complicated application process for permittees associated with issuing an individual VPDES permit and makes permit administration more reasonable for DEQ given the very large number of permittees (approx. 3,000). There are no known disadvantages.

The advantage of (eventual) electronic submission of registration statements and DMRs is that this approach complies with U.S. EPA program requirements for electronic reporting. Once in place, this system will also allow for greater efficiency in the submittal, management, and transfer of program data.

Requirements More Restrictive than Federal

Please identify and describe any requirement of the regulatory change that is more restrictive than applicable federal requirements. Include a specific citation for each applicable federal requirement, and a rationale for the need for the more restrictive requirements. If there are no applicable federal requirements, or no requirements that exceed applicable federal requirements, include a specific statement to that effect.

There are no requirements that exceed applicable federal requirements.

Agencies, Localities, and Other Entities Particularly Affected

Please identify any other state agencies, localities, or other entities particularly affected by the regulatory change. "Particularly affected" are those that are likely to bear any identified disproportionate material impact, which would not be experienced by other agencies, localities, or entities. "Locality" can refer to either local governments or the locations in the Commonwealth where the activities relevant to the regulation or regulatory change are most likely to occur. If no agency, locality, or entity is particularly affected, include a specific statement to that effect.

Other State Agencies Particularly Affected:

There are no state agencies particularly affected by the proposed regulation as the regulation applies statewide and does not alter existing VDH requirements for onsite discharging systems.

Localities Particularly Affected:

There are no localities particularly affected by the proposed regulation as the regulation applies statewide and does not alter existing VDH requirements for onsite discharging systems.

Other Entities Particularly Affected:

There are no other entities particularly affected by the proposed regulation as the regulation applies statewide and does not alter existing VDH requirements for onsite discharging systems.

Regulatory Flexibility Analysis

Pursuant to § 2.2-4007.1B of the Code of Virginia, please describe the agency's analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) establishing less stringent compliance or reporting requirements; 2) establishing less stringent schedules or deadlines for compliance or reporting requirements; 3) consolidation or simplification of compliance or reporting requirements; 4) establishing performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the regulatory change.

This general permit does not predominantly apply to small businesses, rather, it applies predominantly (80%) to domestic sewage discharges from numerous individual single family dwellings, as well as to many buildings or dwellings other than individual single family dwellings (20%). Some buildings other than individual single family dwellings are small businesses. Nevertheless, the reissuance of this VPDES General Permit for domestic sewage discharges accomplishes the objectives of applicable law and minimizes the application burden and permit implementation costs to affected small business owners.

Without the general permit, a small business owner would be required to obtain an individual permit, which would significantly increase the cost and complexity of a permit application, and potentially increase implementation and compliance costs.

Public Comment Received

Please summarize all comments received during the public comment period following the publication of the NOIRA, and provide the agency response. Ensure to include all comments submitted: including those received on Town Hall, in a public hearing, or submitted directly to the agency or board. If no comment was received, enter a specific statement to that effect.

Three comments were submitted during the public comment period through Virginia Regulatory Town Hall.

Commenter	Comment	Agency response
<p>W.C. Oyote</p> <p>Comment ID 222517</p>	<p>Please elevate consideration of fees sufficient to fund inspection and verification of compliance with discharge limits. General permit fees should be sufficient for DEQ or VDH to recover cost of resources required to review applications, issue and periodically confirm compliance prior to renewal. Absent user fees for general permits, the general fund carries expense of monitoring compliance, thus these duties have been unfulfilled. Small businesses including operators/inspectors also merit consideration in drafting regulations which assure compliance.</p> <p>These discharging systems require maintenance to ensure effective treatment.</p> <p>Historically the Commonwealth has failed to protect surface water from residential sewage contamination, both permitted and scofflaw "straightpipe" installations. This notice of intent, and technical advisory committee seems ignorant of the risk to public health and water quality at risk due to non-compliance. Waters of the US, and vested rights of downstream users are under continuous threat absent monitoring, and publishing of compliance reports. Absent stringent standards landowners are likely to violate pollutant limits.</p>	<p>DEQ does not impose a fee for coverage under the VPDES general permit for domestic sewage discharges (DSD) in order to promote permit adoption, implementation, and compliance to the greatest extent possible. This general permit is unique in that it is applicable to a large number of households and to a potential universe of permittees that are often rurally located and in many instances of limited economic means. These permittees already face the cost of installing and operating the discharging treatment works system. DEQ does not want a permit fee to function as a disincentive to environmental compliance. Rather, DEQ uses existing agency funding to cover implementation and compliance activities. Inspection and compliance responsibilities are shared with VDH, which oversees single family dwellings.</p> <p>DEQ has considered operators/ inspectors in developing this general permit. The permit requires the use of a licensed operator to ensure proper operation and maintenance.</p> <p>DEQ is well aware of the risk to water quality posed by the disposal of untreated domestic sewage, and this general permit requires treatment for systems not connected to a publicly owned treatment works and not amenable to use of a septic system.</p> <p>DEQ and VDH also conduct compliance monitoring and inspections that implement permit requirements. For example, available compliance data (numeric values only) for non-single family homes for 8/2021-5/2024 where greater than 1,000 total records exist indicate the following compliance rates: TSS (total suspended solids) – 90%; BOD5 (5-day biological oxygen demand) – 94.6%; and pH – 99.8%. In addition, the median values for E coli, Enterococci and fecal coliform are below permit limits.</p>

Commenter	Comment	Agency response
<p>Joe Public</p> <p>Comment ID 222626</p>	<p>Public concerns over the administration of discharging sewage treatment system design, operation, inspection & maintenance are not addressed by current regulatory roles at either agency. VDH has failed to sustain rigorous inspection or monitoring and reporting regimen, DEQ has stood aside from concerns over sister agency inaction and lack of accountability. Suitability for use of certain technologies has not kept up with technological advancements. systems utilizing electrical controls and pump works, may be alarmed and under management by responsible entity &/or active telemetry.</p> <p>Water quality issues resulting from failure to operate systems are a public health threat. Revised standards should include duty of notice, monitoring sufficient to protect interests of downstream landowners, recreational users, or citizens utilizing surface water, and sufficient fees or funding that agencies prioritized their duties of regulation.</p> <p>At minimum we recommend renewable operating permits under charge of private rme, regulations which recognize role of licensed operators in meeting water quality permit limits, and public notice & inventory of systems which are under jurisdiction of agency accountable for determining compliance with permit limits.</p>	<p>Under the existing VPDES General Permit for DSD the treatment works design must be capable of meeting permit discharge limits and operation and maintenance responsibilities for both owners and licensed operators are specified. In addition, both DEQ and VDH conduct inspections consistent with their respective compliance monitoring programs.</p> <p>Technical innovation is used in these treatment works consistent with applicable standards for alternative discharging systems.</p> <p>Permitted system owners are responsible for properly operating and maintaining their systems and DEQ and VDH have enforcement protocols for failure to meet permit requirements.</p> <p>The existing general permit includes discharge monitoring and reporting requirements. DEQ does not impose a fee for coverage under the DSD general permit in order to promote permit adoption, implementation, and compliance to the greatest extent possible (see response above).</p> <p>The existing VPDES General Permit for DSD is a renewable operating permit. Owners are required to engage a licensed operator (who functions as a responsible management entity). DEQ maintains records of all permittees and VDH also maintains records of individual single family dwellings covered under the permit.</p>
<p>Anonymous</p> <p>Comment ID 222628</p>	<p>"We all live downstream."</p> <p>May the actions, decisions, and authorities with respect to this regulatory action, take into account a FOIA (Freedom of Information Act) level inventory of State Agencies, with respect to what works and what does not work to safeguard the public's health and safety.</p>	<p>This general permit is based on VPDES program requirements and DEQ's knowledge and experience implementing the VPDES program. The permit functions to protect water quality through imposing operation and maintenance requirements as well as effluent limits and monitoring and reporting requirements. It also reflects VDH requirements to protect public health.</p>

Public Participation

Please include a statement that in addition to any other comments on the proposal, the agency is seeking comments on the costs and benefits of the proposal and the impacts of the regulated community.

In addition to any other comments, DEQ is seeking comments on the costs and benefits of the proposal, the potential impacts of this regulatory proposal and any impacts of the regulation on farm and forest land preservation. DEQ is also seeking information on impacts on small businesses as defined in § 2.2-4007.1

of the Code of Virginia. Information may include 1) projected reporting, recordkeeping and other administrative costs, 2) probable effect of the regulation on affected small businesses, and 3) description of less intrusive or costly alternative methods of achieving the purpose of the regulation.

Anyone wishing to submit written comments for the public comment file may do so by mail or email to Jeanette Ruiz, P.O. Box 1105, Richmond, Virginia 23218, jeanette.ruiz@deq.virginia.gov, phone (804) 494-9636. Comments may also be submitted through the Public Forum feature of the Virginia Regulatory Town Hall web site at (<http://www.townhall.virginia.gov>). Written comments must include the name and address of the commenter. In order to be considered, comments must be received by 11:59 pm on the last day of the public comment period.

A public hearing will be held following the publication of this stage of this regulatory action.

Detail of Changes

List all regulatory changes and the consequences of the changes. Explain the new requirements and what they mean rather than merely quoting the text of the regulation. If the regulatory change will be a new chapter, describe the intent of the language and the expected impact. Please describe the difference between existing regulation(s) and/or agency practice(s) and what is being proposed in this regulatory change. Please include citations to the specific section(s) of the regulation that are changing.

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
9VAC25-110-10 Definitions		Definition of “Combined application”	Change existing reference to “State Water Control Board” to new reference, “Virginia Department of Environmental Quality,” to implement 2022 Acts of Assembly Chapter 356 (SB657). Also changed reference from the “board” to the “department” here and in select provisions throughout the general permit (Sections 60, 70, 80). Provides clarity by making the reference(s) consistent with changes required by 2022 Acts of Assembly Chapter 356.
9VAC25110-10 Definitions		Definition of “Individual single family dwelling.”	Deleted the word “only” at the end of the first sentence. Removing the term provides greater clarity in the definition.
9VAC25-110-15 Applicability of Incorporated references		Reference to regulations in 40 CFR is dated July 1, 2021.	Changed the referenced date for 40 CFR to July 1, 2024. This change ensures the most recent effective federal regulations are referenced in the permit.
9VAC25-110-20 Purpose; effective date		B. Provides that the general permit is effective August 2, 2021, and expires July 31, 2026.	B. Revised the effective date to be August 1, 2026, and expiration date to be July 31, 2031. VPDES permits are limited to terms of five years. This will allow the permit to remain available.

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
9VAC25-110-70 Registration statement		D. Requires submittal of registration statement or combined applications. Includes a conditional requirement for electronic submission of these applications.	D. Revised the language to specify that the registration statement will need to be submitted electronically and that combined applications will not need to be submitted electronically but will continue to be submitted by either postal or electronic mail. This approach is needed because there are two different permit application forms used under this general permit. This is unique among VPDES general permits and presents technical challenges for nForm and CEDS. VDH requires that individual single family dwellings submit the Combined Application, however, VDH does not have a system in place for permittees to submit these applications electronically.
9VAC25-110-80 General permit		Effective Date: August 2, 2021. Expiration Date: July 31, 2026.	Revised the term of the general permit: Effective Date: August 1, 2026. Expiration Date: July 31, 3031.
9VAC25-110-80 General permit		Part I A 2. 7Q10 less than 0.2 MGD. Requires that monitoring data for buildings other than individual single family dwellings must be submitted to DEQ on a DMR, and that monitoring data for individual single family dwellings must be submitted to VDH in accordance 12VAC5-640.	Part I A 2. Revised language to clarify that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings, which are submitted to DEQ on a DMR, are subject to the electronic submission requirements specified in Part II C 1. This is not a new requirement. Adjusted the annual monitoring period and DMR submittal date to be consistent with the new permit term. E-reporting is required by federal regulation (see 80 FR 64064; 10/22/2015 and 85 FR 69189; 11/2/2020) and state regulation (9VAC25-31-1020).
9VAC25-110-80 General permit		Part I B 2. 7Q10 equal to or greater than 0.2 MGD. Requires that monitoring data for buildings other than individual single family dwellings must be submitted to DEQ on a DMR, and that monitoring data for individual single family dwellings must be submitted to VDH in accordance 12VAC5-640.	Part I B 2. Revised language to clarify that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings, which are submitted to DEQ on a DMR, are subject to the electronic submission requirements specified in Part II C 1. Adjusted the annual monitoring period and DMR submittal date to be consistent with the new permit term. E-reporting is required by federal regulation (see 80 FR 64064; 10/22/2015 and 85 FR 69189; 11/2/2020) and state regulation (9VAC25-31-1020).
9VAC25-110-80 General permit		Part I C 2. Limits for discharges subject to the Policy for the Potomac Rover Embayments (9VAC25-415). Requires that all monitoring results be submitted to DEQ on a DMR and that that monitoring data for individual single family dwellings must be submitted to VDH in accordance 12VAC5-640.	Part I C 2. Revised language to clarify that monitoring results for treatment works serving buildings or dwellings other than individual single family dwellings are subject to the electronic submission requirements specified in Part II C 1. E-reporting is required by federal regulation (see 80 FR 64064; 10/22/2015 and 85 FR

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			69189; 11/2/2020) and state regulation (9VAC25-31-1020).
9VAC25-110-80 General permit		Part II C 1. Reporting monitoring results. Requires that monitoring results submitted to DEQ must be submitted on a DMR. Sets a conditional requirement for monitoring reports to be submitted electronically.	Part II C 1. Revised language to clarify that the electronic submission requirement only applies to DMRs submitted to DEQ. E-reporting is required by federal regulation (see 80 FR 64064; 10/22/2015 and 85 FR 69189; 11/2/2020) and state regulation (9VAC25-31-1020).
9VAC25-110-80 General permit		Part II I 3. Reports of non-compliance. Specifies methods for emergency and 24-hour reports of non-compliance.	Part II I 3. Revised language to clarify that permittees make 24-hour report to the applicable DEQ regional office. Specified that for reports out of normal working hours permittees use the online portal and included the updated link. Provided an updated contact phone number for emergencies. Revised language for consistency and alignment with language used in other general permits.
9VAC25-110-80 General permit		Part II K 1 a. Signatory requirements; registration statements. For corporation. Specifies signatory requirements.	Changed “assure” to “ensure.”
9VAC25-110-80 General permit		Part II M 2 a and b. Duty to reapply. Includes conditions for automatic permit renewal.	Updated the effective date for this reissuance of the general permit from August 2, 2021, to August 1, 2026.
9VAC25-110-80 General permit		Part II N. Effect of permit. Specifies certain limits on effect of permit.	Made single sentence into two sentences to improve clarity.
9VAC25-110-80 General permit		Part II O. State law.	Clarified wording. No substantive change.
9VAC25-110-80 General permit		Part II W. Inspection and entry.	In the last sentence, replaced “herein” with “in this general permit.”

Family Impact

In accordance with § 2.2-606 of the Code of Virginia, please assess the potential impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one’s spouse, and one’s children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

This general permit applies to domestic discharges from individual single family dwellings, as well as to many buildings or dwellings other than individual single family dwellings. Its availability allows for these homes and buildings to operate as residences for families while protecting surface waters in a manner consistent with state law. Such residences are a vital resource that support families and contribute to economic self-sufficiency. This general permit has been designed to minimize burden while achieving a level of water quality protection that is consistent with state and federal requirements.

1 **Project 7822 - Exempt Proposed**

2 **State Water Control Board**

3 **CH110- 2026 Amendment and Reissuance of Existing Regulation**

4 Chapter 110

5 Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for
6 Domestic Sewage Discharges of Less Than or Equal to 1,000 Gallons Per Day

7 **9VAC25-110-10. Definitions.**

8 The words and terms used in this chapter shall have the same meanings as given in the
9 State Water Control Law, Chapter 3.1 (§ 62.1-44.2 et seq.) of Title 62.1 of the Code of Virginia
10 and the VPDES Permit Regulation (9VAC25-31), unless the context clearly indicates otherwise,
11 except that for the purposes of this chapter:

12 "7Q10" means the lowest flow averaged over a period of seven consecutive days that can
13 be statistically expected to occur once every 10 years.

14 "Board" means the State Water Control Board. When used outside the context of the
15 promulgation of regulations, including regulations to establish general permits, "board" means
16 the Department of Environmental Quality.

17 "Combined application" means the Virginia Department of Health Discharging System
18 Application for Single Family Dwellings Discharging Sewage Less Than or Equal to 1,000
19 Gallons per Day and ~~State Water Control Board~~ Virginia Department of Environmental Quality
20 Virginia Pollutant Discharge Elimination System General Permit Registration Statement for
21 Domestic Sewage Discharges Less Than or Equal to 1,000 Gallons per Day. This application
22 combines the VDH Alternative Discharging Sewage Treatment Regulations for Individual Single
23 Family Dwellings (12VAC5-640) requirements with the ~~board's~~ department's registration
24 statement requirements.

25 "Department" or "DEQ" means the Virginia Department of Environmental Quality.

26 "Domestic sewage" means the water-carried human wastes from residences, buildings,
27 industrial establishments, or other places.

28 "Individual single family dwelling" means a structure, including any accessory structure such
29 as a garage or pool house, housing one family or household or one that is designed for one
30 family ~~only~~. When a treatment works serving an individual single family dwelling has additional
31 unused connections, it remains a treatment works serving an individual single family dwelling
32 until such time that an additional single family dwelling is connected to the treatment works.

33 "Receiving water" means a creek, stream, river, lake, estuary, groundwater formation, or
34 other body of water into which treated waste or untreated waste is discharged.

35 "Total maximum daily load" or "TMDL" means a calculation of the maximum amount of a
36 pollutant that a waterbody can receive and still meet water quality standards, and an allocation
37 of that amount to the pollutant's sources. A TMDL includes wasteload allocations (WLAs) for
38 point source discharges, and load allocations (LAs) for nonpoint sources or natural background
39 or both, and must include a margin of safety (MOS) and account for seasonal variations.

40 "VDH" means the Virginia Department of Health.

41 **9VAC25-110-15. Applicability of incorporated references based on the dates that they**
42 **became effective.**

43 Except as noted, when a regulation of the U.S. Environmental Protection Agency set forth in
44 Title 40 of the Code of Federal Regulations (CFR) is referenced and incorporated in this
45 chapter, that regulation shall be as it exists and has been published as of July 1, ~~2024~~ 2024;
46 however, references to 40 CFR Part 136 are incorporated as published in the July 1, 2024,
47 update.

48 **9VAC25-110-20. Purpose; effective date of permit.**

49 A. This general permit regulation governs domestic sewage discharges to surface waters
50 from treatment works with a design discharge flow of less than or equal to 1,000 gallons per day
51 on a monthly average.

52 B. This general VPDES permit will become effective on ~~August 2, 2024~~ August 1, 2026, and
53 it expires on ~~July 31, 2026~~ July 31, 2031. With respect to a particular dwelling, building, or site
54 served, this general permit shall become effective upon the dwelling, building, or site served
55 owner's compliance with the provisions of 9VAC25-110-60.

56 **9VAC25-110-60. Authorization to discharge.**

57 A. Any owner of a treatment works governed by this general permit is hereby authorized to
58 discharge treated domestic sewage to surface waters of the Commonwealth of Virginia provided
59 that:

- 60 1. The owner submits a registration statement, if required to do so, in accordance with
61 9VAC25-110-70 and that registration statement is accepted by the ~~board~~ department.
62 For an individual single family dwelling, the owner shall submit a combined application in
63 place of a registration statement;
- 64 2. The owner complies with the effluent limitations and other requirements of 9VAC25-
65 110-80; and
- 66 3. The ~~board~~ department has not notified the owner, in accordance with subsection B of
67 this section, that the discharge is not eligible for coverage under this permit.

68 B. The ~~board~~ department will notify an owner that the discharge is not eligible for coverage
69 under this permit in the event of any of the following:

- 70 1. The owner is required to obtain an individual VPDES permit in accordance with
71 9VAC25-31-170 B 3 of the VPDES Permit Regulation;
- 72 2. The owner is proposing to discharge to surface waters specifically named in other
73 board regulations that prohibit such discharges;
- 74 3. The owner is proposing to discharge to surface waters in an area where there are
75 central sewage facilities reasonably available, as determined by the ~~board~~ department;
- 76 4. The owner of any proposed treatment works or any treatment works that has not
77 previously been issued a VPDES permit has applied to the Virginia Department of
78 Health for an onsite sewage disposal system permit, and the Virginia Department of
79 Health has determined that an onsite system is available to serve that parcel of land in
80 accordance with the criteria in 12VAC5-640;
- 81 5. The discharge would violate the antidegradation policy stated in 9VAC25-260-30 of
82 the Virginia Water Quality Standards; or
- 83 6. The discharge is not consistent with the assumptions and requirements of an
84 approved TMDL.

85 C. Compliance with this general permit constitutes compliance, for purposes of enforcement,
86 with the federal Clean Water Act §§ 301, 302, 306, 307, 318, 403, and 405 (a) through (b), and
87 the State Water Control Law, with the exceptions stated in 9VAC25-31-60 of the VPDES Permit

88 Regulation. Approval for coverage under this general VPDES permit does not relieve any owner
89 of the responsibility to comply with any other applicable federal, state or local statute, ordinance
90 or regulation, including, for owners of sewage treatment works that serve individual single family
91 dwellings, the Alternative Discharging Sewage Treatment Regulations for Individual Single
92 Family Dwellings (12VAC5-640) of the Virginia Department of Health adopted pursuant to §§
93 32.1-12, 32.1-163, and 32.1-164 of the Code of Virginia and, for owners of sewage treatment
94 works that serve buildings or dwellings other than individual single family dwellings, the Sewage
95 Collection and Treatment Regulations (9VAC25-790) adopted by the State Water Control Board
96 pursuant to § 62.1-44.19 of the Code of Virginia.

97 D. Continuation of permit coverage.

98 1. Permit coverage shall expire at the end of the applicable permit term. However,
99 expiring permit coverages are continued if the owner has submitted a complete
100 registration statement or, for an individual single family dwelling, a combined application,
101 at least 60 days prior to the expiration date of the permit, or a later submittal date
102 established by the ~~board~~ department, which cannot extend beyond the expiration date of
103 the permit. Where the expiring permit coverage was originally based on automatic
104 renewal as found in 9VAC25-110-70 A 2 b, such coverage is continued provided the
105 owner continues to meet the automatic renewal criteria. The permittee is authorized to
106 continue to discharge until such time as the ~~board~~ department either:

- 107 a. Issues coverage to the owner under this general permit; or
108 b. Notifies the owner that the discharge is not eligible for coverage under this general
109 permit.

110 2. When the owner that was covered under the expiring or expired general permit has
111 violated or is violating the conditions of that permit, the ~~board~~ department may choose to
112 do any or all of the following:

- 113 a. Initiate enforcement action based upon the general permit coverage that has been
114 continued;
115 b. Issue a notice of intent to deny coverage under the reissued general permit. If the
116 general permit coverage is denied, the owner would then be required to cease the
117 discharges authorized by the administratively continued coverage or be subject to
118 enforcement action for operating without a permit;
119 c. Issue an individual permit with appropriate conditions; or
120 d. Take other actions authorized by the VPDES Permit Regulation (9VAC25-31).

121 **9VAC25-110-70. Registration statement.**

122 A. Deadlines for submitting registration statement. Any owner seeking coverage under this
123 general permit, and who is required to submit a registration statement, shall submit a complete
124 VPDES general permit registration statement in accordance with this section, which shall serve
125 as a notice of intent for coverage under the VPDES General Permit for Domestic Sewage
126 Discharges of Less Than or Equal to 1,000 Gallons per Day. For an individual single family
127 dwelling, the owner shall submit a combined application in place of the registration statement.

128 1. New treatment works. Any owner proposing a new discharge shall submit a complete
129 registration statement, or for an individual single family dwelling a combined application,
130 to the department at least 60 days prior to the date planned for commencing operation of
131 the treatment works or a later submittal date established by the ~~board~~ department.

132 2. Existing treatment works.

- 133 a. Any owner of an existing treatment works covered by an VPDES individual permit
134 who is proposing to be covered by this general permit shall submit a complete

135 registration statement, or for an individual single family dwelling a combined
136 application, at least 240 days prior to the expiration date of the individual VPDES
137 permit or a later submittal date established by the ~~board~~ department.

138 b. Any owner of a treatment works that was authorized to discharge under the
139 expiring general permit and who intends to continue coverage under this general
140 permit, is automatically covered by this general permit and is not required to submit a
141 registration statement, or for an individual single family dwelling a combined
142 application, if:

143 (1) The ownership of the treatment works has not changed since the registration
144 statement or combined application for coverage under the expiring general permit
145 was submitted, or, if the ownership has changed (i) a new registration statement or
146 combined application or (ii) VPDES Change of Ownership form was submitted to the
147 department by the new owner at the time of the title transfer;

148 (2) There has been no change in the design or operation, or both, of the treatment
149 works since the registration statement or combined application for coverage under
150 the expiring general permit was submitted;

151 (3) For treatment works serving individual single family dwellings, VDH has no
152 objection to the automatic permit coverage renewal for this treatment works based
153 on system performance issues, enforcement issues, or other issues sufficient to the
154 ~~board~~ department. If VDH objects to the automatic renewal for this treatment works,
155 the owner will be notified by the ~~board~~ department in writing; and

156 (4) For treatment works serving buildings or dwellings other than individual single
157 family dwellings, the ~~board~~ department has no objection to the automatic permit
158 coverage renewal for this treatment works based on system performance issues,
159 enforcement issues, or other issues sufficient to the ~~board~~ department. If the ~~board~~
160 department objects to the automatic renewal for this treatment works, the owner will
161 be notified by the ~~board~~ department in writing.

162 c. Any owner of a treatment works that was authorized to discharge under the
163 expiring general permit that does not qualify for automatic permit coverage renewal
164 shall submit a complete registration statement, or for an individual single family
165 dwelling a combined application, to the department at least 60 days prior to the
166 expiration of the existing general permit or a later submittal date established by the
167 ~~board~~ department.

168 3. Late registration statements. Registration statements, or for individual single family
169 dwellings combined applications, for existing treatment works not covered under
170 subdivision 2 b of this subsection will be accepted after the expiration of the existing
171 general permit but authorization to discharge will not be retroactive.

172 B. Registration statement. The registration statement shall contain the following information:

173 1. a. Indicate if the building served by the treatment works is an individual single family
174 dwelling. (If it is an individual single family dwelling, see the requirement to submit a
175 combined application in 9VAC25-110-60 A 1.) If the building is not an individual single
176 family dwelling, describe the use of the building or site served.

177 b. Name and street address of the building or site served by the treatment works.

178 2. a. Name, mailing address, email address (where available), and telephone number of
179 the owner of the treatment works. Indicate if the owner is or will be the occupant of the
180 dwelling or building served by the treatment works.

- 181 b. If the owner is not or will not be the occupant of the dwelling or building, provide
182 an alternate contact name, mailing address, email address (where available), and
183 telephone number of the dwelling or building, if available.
- 184 3. Name of the water body receiving the discharge. Outfall latitude and longitude.
185 Indicate if the discharge point is on a stream that usually flows during dry weather.
- 186 4. The amount of discharge from the treatment works, in gallons per day, on a monthly
187 average, and the design flow of the treatment works, in gallons per day.
- 188 5. A description of any pollutants, other than domestic sewage, to be discharged.
- 189 6. For a proposed treatment works, indicate if there are central sewage facilities
190 available to serve the building or site.
- 191 7. If the treatment works currently has a VPDES permit, provide the permit number.
192 Indicate if the treatment works has been built and begun discharging.
- 193 8. For the owner of any proposed treatment works or any treatment works that has not
194 previously been issued a VPDES permit:
- 195 a. A 7.5 minute U.S. Geological Survey (USGS) topographic map or equivalent (e.g.,
196 a computer generated map) that indicates the discharge point, the location of the
197 property to be served by the treatment works, and the location of any wells, springs,
198 other water bodies, and any residences within 1/2 mile downstream from the
199 discharge point;
- 200 b. A site diagram of the existing or proposed treatment works; to include the property
201 boundaries, the location of the dwelling, building, or site served, the individual
202 sewage treatment units, the receiving water body, and the discharge line location;
203 and
- 204 c. A copy of the notification from the Virginia Department of Health that an onsite
205 sewage disposal system permit was applied for and that the Virginia Department of
206 Health has determined that an onsite system cannot be constructed to serve that
207 parcel of land.
- 208 9. Operation and maintenance.
- 209 a. For the owner of a treatment works serving an individual single family dwelling,
210 operation and maintenance requirements are specified in VDH regulations at
211 12VAC5-640;
- 212 b. For the owner of a treatment works serving a building or dwelling other than an
213 individual single family dwelling, operation and maintenance must be consistent with
214 Part I D 2 b, which requires that such owners engage a licensed operator.
- 215 10. State Corporation Commission entity identification number for dwellings other than
216 individual single family dwellings if the facility is required to obtain an entity identification
217 number by law.
- 218 11. The following certification: "I hereby grant to duly authorized agents of the
219 Department of Environmental Quality, upon presentation of credentials, permission to
220 enter the property where the treatment works is located for the purpose of determining
221 compliance with or the suitability of coverage under the General Permit. I certify under
222 penalty of law that this document and all attachments were prepared under my direction
223 or supervision in accordance with a system designed to assure that qualified personnel
224 properly gather and evaluate the information submitted. Based on my inquiry of the
225 person or persons who manage the system or those persons directly responsible for
226 gathering the information, the information submitted is to the best of my knowledge and
227 belief true, accurate, and complete. I am aware that there are significant penalties for

228 submitting false information including the possibility of fine and imprisonment for
229 knowing violations."

230 C. The registration statement or combined application shall be signed in accordance with
231 9VAC25-31-110 A of the VPDES Permit Regulation.

232 D. The registration statement or combined application shall be delivered to the department's
233 regional office serving the area where the treatment facility is located by either postal or
234 electronic mail. Following notification from the department of the start date for the required
235 electronic submission of Notices of Intent to discharge forms (i.e., registration statements or
236 ~~combined applications~~), as provided for in 9VAC25-31-1020, such forms submitted after that
237 date shall be electronically submitted to the department in compliance with this section and
238 9VAC25-31-1020. There shall be at least three months' notice provided between the notification
239 from the department and the date after which such forms must be submitted electronically.

240 **9VAC25-110-80. General permit.**

241 Any owner whose registration statement is accepted by the ~~board~~ department, or whose
242 permit coverage is automatically renewed, shall comply with the requirements contained herein
243 and be subject to all requirements of 9VAC25-31-170.

244 General Permit No.: VAG40

245 Effective Date: ~~August 2, 2021~~ August 1, 2026

246 Expiration Date: July 31, ~~2026~~ 2031

247 GENERAL PERMIT FOR DOMESTIC SEWAGE DISCHARGES OF LESS THAN OR
248 EQUAL TO 1,000 GALLONS PER DAY

249 AUTHORIZATION TO DISCHARGE UNDER THE VIRGINIA POLLUTANT DISCHARGE
250 ELIMINATION SYSTEM AND THE VIRGINIA STATE WATER CONTROL LAW

251 In compliance with the provisions of the Clean Water Act (33 USC § 1251 et seq.), as
252 amended, and pursuant to the State Water Control Law and regulations adopted pursuant
253 thereto, owners of treatment works with domestic sewage discharges of a design flow of less
254 than or equal to 1,000 gallons per day on a monthly average are authorized to discharge to
255 surface waters within the boundaries of the Commonwealth of Virginia, except those waters
256 specifically named in board regulations that prohibit such discharges.

257 The authorized discharge shall be in accordance with the information submitted with the
258 registration statement or combined application, this cover page, Part I-Effluent Limitations,
259 Monitoring Requirements and Special Conditions, and Part II-Conditions Applicable to All
260 VPDES Permits, as set forth herein.

261 Part I

262 Effluent Limitations, Monitoring Requirements and Special Conditions

263 A. Effluent limitations and monitoring requirements - receiving waters where the 7Q10 flows
264 are less than 0.2 MGD.

265 1. During the period beginning with the permit's effective date and lasting until the
266 permit's expiration date, the permittee is authorized to discharge from outfall number 001
267 to receiving waters where the 7Q10 flows are less than 0.2 MGD.

268 The discharge shall be limited and monitored by the permittee as specified in the
269 following table:

EFFLUENT CHARACTERISTICS	DISCHARGE LIMITATIONS		MONITORING REQUIREMENTS	
	Instantaneous Minimum	Instantaneous Maximum	Frequency	Sample Type
Flow (MGD) ⁽¹⁾	NA	NL	1/year	Estimate
BOD ₅	NA	30 mg/l	1/year	Grab
Total Suspended Solids	NA	30 mg/l	1/year	Grab
Total Residual Chlorine ⁽²⁾				
After contact tank	1.0 mg/l	NA	1/year	Grab
Final effluent	NA	0.016 mg/l ⁽⁶⁾	1/year	Grab
E. coli ⁽³⁾	NA	126 CFU/100 ml	1/year	Grab
enterococci ⁽⁴⁾	NA	35 CFU/100 ml	1/year	Grab
Fecal Coliform Bacteria ⁽⁵⁾	NA	200 CFU/100 ml	1/year	Grab
pH (standard units)	6.0	9.0	1/year	Grab
Dissolved Oxygen	5.0 mg/l ⁽⁶⁾	NA	1/year	Grab
NL = No Limitation, monitoring required NA = Not Applicable				
⁽¹⁾ The design flow of this treatment works is less than or equal to 1,000 gallons per day.				
⁽²⁾ Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations).				
⁽³⁾ Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.				
⁽⁴⁾ Applies only when the discharge is into saltwater or the transition zone (see 9VAC25-260-140 C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.				
⁽⁵⁾ Applies only when the discharge is into shellfish waters (see 9VAC25-260-160 for the description of what are shellfish waters). When the treatment works is discharging, continuous disinfection shall be provided in order to				

maintain this effluent limit.

⁽⁶⁾Does not apply when the receiving stream is an ephemeral stream.

"Ephemeral streams" are drainage ways, ditches, hollows, or swales that contain only (i) flowing water during or immediately following periods of rainfall or (ii) water supplied by the discharger. These waterways would normally have no active aquatic community.

270 2. All monitoring data required by Part I A 1 shall be maintained on site in accordance
271 with Part II B. Monitoring results for treatment works serving buildings or dwellings other
272 than individual single family dwellings shall be submitted to the department on a
273 Discharge Monitoring Report (DMR) no later than the 10th of ~~September~~ August
274 following the monitoring period and are subject to the electronic submission
275 requirements specified in Part II C 1. The monitoring period is ~~September 1 through~~
276 ~~August 31~~ August 1 through July 31. A copy of the maintenance log required by Part I D
277 2 b (2) (e) shall also be submitted with the DMR. Monitoring results for treatment works
278 serving individual single family dwellings are submitted to the Virginia Department of
279 Health in accordance with 12VAC5-640.

280 3. The 30-day average percent removal for BOD₅ and total suspended solids shall not be
281 less than 85%.

282 B. Effluent limitations and monitoring requirements - receiving waters where the 7Q10 flows
283 are equal to or greater than 0.2 MGD.

284 1. During the period beginning with the permit's effective date and lasting until the
285 permit's expiration date, the permittee is authorized to discharge from outfall number 001
286 to receiving waters where the 7Q10 flows are equal to or greater than 0.2 MGD.

287 The discharge shall be limited and monitored by the permittee as specified in the
288 following table:

EFFLUENT CHARACTERISTICS	DISCHARGE LIMITATIONS		MONITORING REQUIREMENTS	
	Instantaneous Minimum	Instantaneous Maximum	Frequency	Sample Type
Flow (MGD) ⁽¹⁾	NA	NL	1/year	Estimate
BOD ₅	NA	30 mg/l	1/year	Grab
Total Suspended Solids	NA	30 mg/l	1/year	Grab
Total Residual Chlorine ⁽²⁾				
After contact tank	1.0 mg/l	NA	1/year	Grab
Final effluent	NA	2.0 mg/l	1/year	Grab
E. coli ⁽³⁾	NA	126 CFU/100 ml	1/year	Grab
enterococci ⁽⁴⁾	NA	35 CFU/100 ml	1/year	Grab
Fecal Coliform	NA	200 CFU/100	1/year	Grab

Bacteria ⁽⁵⁾		ml		
pH (standard units)	6.0	9.0	1/year	Grab
NL = No Limitation, monitoring required NA = Not Applicable				
⁽¹⁾ The design flow of this treatment works is less than or equal to 1,000 gallons per day.				
⁽²⁾ Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations).				
⁽³⁾ Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.				
⁽⁴⁾ Applies only when the discharge is into saltwater or the transition zone (see 9VAC25-260-140 C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.				
⁽⁵⁾ Applies only when the discharge is into shellfish waters (see 9VAC25-260-160 for the description of what are shellfish waters). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.				

289 2. All monitoring data required by Part I B 1 shall be maintained on site in accordance
290 with Part II B. Monitoring results for treatment works serving buildings or dwellings other
291 than individual single family dwellings shall be submitted to the department on a
292 Discharge Monitoring Report (DMR) no later than the 10th of ~~September~~ August
293 following the monitoring period and are subject to the electronic submission
294 requirements specified in Part II C 1. The monitoring period is ~~September 1 through~~
295 August 31 August 1 through July 31. A copy of the maintenance log required by Part I D
296 2 b (2) (e) shall also be submitted with the DMR. Monitoring results for treatment works
297 serving individual single family dwellings are submitted to the Virginia Department of
298 Health in accordance with 12VAC5-640.

299 3. The 30-day average percent removal for BOD₅ and total suspended solids shall not be
300 less than 85%.

301 C. Effluent limitations and monitoring requirements - discharges to receiving waters subject
302 to the Policy for the Potomac River Embayments (9VAC25-415).

303 1. During the period beginning with the permit's effective date and lasting until the
304 permit's expiration date, the permittee is authorized to discharge from outfall number 001
305 to receiving waters subject to the Policy for the Potomac River Embayments (9VAC25-
306 415).

307 Discharges subject to the requirements in 9VAC25-415-40⁽¹⁾ shall be limited and
308 monitored by the permittee as specified in the following table:

EFFLUENT CHARACTERISTICS	DISCHARGE LIMITATIONS	MONITORING REQUIREMENTS
--------------------------	-----------------------	-------------------------

	Instantaneous Minimum	Instantaneous Maximum	Frequency	Sample Type
Flow (MGD) ⁽²⁾	NA	NL	1/3 months	Estimate
pH (standard units)	6.0	9.0	1/3 months	Grab
cBOD ₅	NA	5 mg/l	1/3 months	Grab
Total Suspended Solids	NA	6.0 mg/l	1/3 months	Grab
Ammonia as N (Apr 1 - Oct 31)	NA	1.0 mg/l	1/3 months	Grab
Ammonia as N (Nov 1 - Mar 31)	NA	3.1 mg/l	1/3 months	Grab
Dissolved Oxygen	6.0 mg/l	NA	1/3 months	Grab
E. coli ⁽⁴⁾	NA	126 CFU/100 ml	1/3 months	Grab
enterococci ⁽⁵⁾	NA	35 CFU/100 ml	1/3 months	Grab
Total Phosphorus	NA	0.18 mg/l	1/3 months	Grab
Total Residual Chlorine ⁽³⁾				
After contact tank	1.0 mg/l	NA	1/3 months	Grab
Final effluent	NA	0.016 mg/l	1/3 months	Grab

NL = No Limitation, monitoring required

NA = Not Applicable

⁽¹⁾Note conditional exemptions in 9VAC25-415-30.

⁽²⁾The design flow of this treatment works is less than or equal to 1,000 gallons per day.

⁽³⁾Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations).

⁽⁴⁾Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140 C for the classes of waters and boundary designations). When the treatment works is

discharging, continuous disinfection shall be provided in order to maintain this effluent limit.

⁽⁵⁾Applies only when the discharge is into saltwater or the transition zone (see 9VAC25-260-140 C for the classes of waters and boundary designations).

When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.

309 2. All monitoring data required by Part I C 1 shall be maintained on site in accordance
310 with Part II B. Monitoring results shall be submitted to the department on a Discharge
311 Monitoring Report (DMR) no later than the 10th day of the month following the
312 monitoring period. Monitoring results for treatment works serving buildings or dwellings
313 other than individual single family dwellings are subject to the electronic submission
314 requirements specified in Part II C 1. The quarterly monitoring periods shall be January
315 through March, April through June, July through September, and October through
316 December. A copy of the maintenance log required by Part I D 2 b (2) (e) shall also be
317 submitted with the DMR. Monitoring results for treatment works serving individual single
318 family dwellings shall also be submitted to the Virginia Department of Health in
319 accordance with 12VAC5-640.

320 3. The 30-day average percent removal for BOD₅ and total suspended solids shall not be
321 less than 85%.

322 D. Special conditions.

323 1. There shall be no discharge of floating solids or visible foam in other than trace
324 amounts.

325 2. Operation and maintenance.

326 a. Treatment works serving individual single family dwellings. Operation and
327 maintenance requirements for treatment works serving individual single family
328 dwellings are specified in the Virginia Department of Health regulations at 12VAC5-
329 640.

330 b. Treatment works serving buildings or dwellings other than individual single family
331 dwellings.

332 (1) To ensure the treatment works is operated, maintained, monitored, and reported
333 properly, the permittee shall engage a licensed operator as defined in subdivision D
334 3 of this section.

335 (2) The permittee shall:

336 (a) Have the system operated and maintained by a licensed operator, including the
337 responsibilities specified in Part I D 2 b (3);

338 (b) Have a licensed operator visit the system at least semiannually;

339 (c) Have a licensed operator collect, analyze, and submit to the department any
340 samples required under Part I A, Part I B, or Part I C, as appropriate, of this general
341 permit;

342 (d) Provide prompt maintenance and repair of the treatment works once notified by
343 the operator that repair or maintenance is necessary. The owner is responsible for all
344 costs associated with the maintenance or repair. Immediately upon receipt of notice
345 that repair or maintenance is required, the owner shall begin emergency pump and
346 haul of all sewage generated from the building or dwelling or otherwise ensure that
347 no discharge occurs if full and complete repairs cannot be accomplished within 48
348 hours;

349 (e) Maintain a copy of the log provided by the operator on the property where the
350 system is located in electronic or hard copy form, make the log available to the
351 department upon request, and make a reasonable effort to transfer the log to any
352 future owner;

353 (f) Follow the treatment works operation and maintenance (O&M) manual (where
354 available) and keep a copy of the O&M manual in electronic or hard copy form on the
355 property where the system is located, make the O&M manual available to the
356 department upon request, and make a reasonable effort to transfer the O&M manual
357 to any future owner;

358 (3) The licensed operator has the following responsibilities:

359 (a) Perform all monitoring required in accordance with either Part I A, Part I B, or Part
360 I C, as appropriate, and periodic (at least semiannually) inspections of the treatment
361 works. Note: Discharges from the treatment works should to the maximum extent
362 feasible be sampled during normal discharging operations or normal discharging
363 conditions (i.e., operations that are normal for that treatment works);

364 (b) During visits required by this subsection, fulfill the operator responsibilities
365 specified in this subsection through observing the system and through laboratory or
366 field tests required by this permit or that the operator deems appropriate. In
367 performing a required visit, the operator is responsible for the entire system and,
368 where applicable, shall follow the O&M manual;

369 (c) Provide a written or electronic notification to the owner within 24 hours whenever
370 the operator becomes aware that maintenance or repair of the owner's treatment
371 works is necessary;

372 (d) Report monitoring results to DEQ as required in Part I A 2, Part I B 2, and Part I C
373 2, as applicable, as well as Part II C, and maintain at the treatment works and
374 provide to the permittee a log of the following items:

375 (i) Results of all tests and sampling. Note: If sampling is attempted, but no sample
376 was taken or possible, the log shall show all sampling attempts and document and
377 explain why no sample was taken or possible;

378 (ii) Alarm activation incidents, including the date and time of equipment failure and
379 return to service;

380 (iii) Maintenance, including the date and amount of disinfection chemicals added to
381 the chlorinator, the date and amount of dechlorination chemicals added if applicable,
382 the date and approximate volume of sludge removed, and date receipts for
383 chemicals and equipment purchased and maintenance performed;

384 (iv) Corrective or repair activities performed;

385 (v) Recommended repair or replacement items;

386 (vi) Copies of all reports prepared by the operator; and

387 (vii) Sludge or solids removal; and

388 (e) Conduct an inspection within 48 hours after notification by the owner that a
389 problem may be occurring.

390 3. All individuals who perform maintenance on discharging systems pursuant to this
391 general permit are required to hold a valid Class IV or higher wastewater works operator
392 license or an alternative onsite sewage system operator license issued by the Board for
393 Waterworks and Wastewater Works Operators and Onsite Sewage System
394 Professionals. For purposes of this general permit, this requirement is satisfied where an

395 individual is directly supervised by and under the direction of a licensed operator who
396 remains responsible for such maintenance.

397 4. Compliance recordkeeping under Part I A, Part I B, and Part I C.

398 a. The quantification levels (QL) shall be less than or equal to the following
399 concentrations:

Effluent Parameter	Quantification Level
BOD ₅	2 mg/l
cBOD ₅	2 mg/l
Ammonia as N	0.20 mg/l
Total Phosphorus	0.10 mg/l
TSS	1.0 mg/l
Chlorine	0.10 mg/l

400 The QL is defined as the lowest concentration used to calibrate a measurement
401 system in accordance with the procedures published for the test method.

402 b. Recording results. Any concentration data below the QL used in the analysis shall
403 be recorded as "<QL" if it is less than the QL in subdivision 4 a of this subsection.
404 Otherwise the numerical value shall be recorded.

405 c. Monitoring results shall be recorded using the same number of significant digits as
406 listed in the permit. Regardless of the rounding convention used by the permittee
407 (e.g., 5 always rounding up or to the nearest even number), the permittee shall use
408 the convention consistently, and shall ensure that consulting laboratories employed
409 by the permittee use the same convention.

410 5. The discharges authorized by this permit shall be controlled as necessary to meet
411 water quality standards.

412 Part II

413 Conditions Applicable to All VPDES Permits

414 A. Monitoring.

415 1. Samples and measurements taken as required by this permit shall be representative
416 of the monitored activity.

417 2. Monitoring shall be conducted according to procedures approved under 40 CFR Part
418 136 or alternative methods approved by the U.S. Environmental Protection Agency,
419 unless other procedures have been specified in this permit.

420 3. The permittee shall periodically calibrate and perform maintenance procedures on all
421 monitoring and analytical instrumentation at intervals that will ensure accuracy of
422 measurements.

423 4. Samples taken as required by this permit shall be analyzed in accordance with
424 1VAC30-45 (Certification for Noncommercial Environmental Laboratories) or 1VAC30-46
425 (Accreditation for Commercial Environmental Laboratories).

426 B. Records.

427 1. Records of monitoring information shall include:

428 a. The date, exact place, and time of sampling or measurements;

- 429 b. The individuals who performed the sampling or measurements;
430 c. The dates and times analyses were performed;
431 d. The individuals who performed the analyses;
432 e. The analytical techniques or methods used; and
433 f. The results of such analyses.

434 2. Except for records of monitoring information required by this permit related to the
435 permittee's sewage sludge use and disposal activities, which shall be retained for a
436 period of at least five years, the permittee shall retain records of all monitoring
437 information, including all calibration and maintenance records and all original strip chart
438 recordings for continuous monitoring instrumentation, copies of all reports required by
439 this permit, and records of all data used to complete the registration statement for this
440 permit, for a period of at least three years from the date of the sample, measurement,
441 report, or request for coverage. This period of retention shall be extended automatically
442 during the course of any unresolved litigation regarding the regulated activity or
443 regarding control standards applicable to the permittee, or as requested by the ~~board~~
444 department.

445 C. Reporting monitoring results. Monitoring results under this permit must be submitted
446 consistent with the requirements in Part I A 2, Part I B 2, and Part I C 2, as applicable.

447 1. Monitoring results submitted to the department shall be reported on a Discharge
448 Monitoring Report (DMR) or on forms provided, approved or specified by the
449 department. Following notification from the department of the start date for the required
450 electronic submission of monitoring reports, as provided for in 9VAC25-31-1020, such
451 forms and reports submitted after that date shall be electronically submitted to the
452 department in compliance with this section and 9VAC25-31-1020. There shall be at least
453 three months' notice provided between the notification from the department and the date
454 after which such forms and reports must be submitted electronically. This electronic
455 submission requirement only applies to DMRs submitted to the department.

456 2. If the permittee monitors any pollutant specifically addressed by this permit more
457 frequently than required by this permit using test procedures approved under 40 CFR
458 Part 136 or using other test procedures approved by the U.S. Environmental Protection
459 Agency or using procedures specified in this permit, the results of this monitoring shall
460 be included in the calculation and reporting of the data submitted on the DMR or
461 reporting form specified by the department.

462 3. Calculations for all limitations that require averaging of measurements shall utilize an
463 arithmetic mean unless otherwise specified in this permit.

464 D. Duty to provide information. The permittee shall furnish to the department, within a
465 reasonable time, any information that the ~~board~~ department may request to determine whether
466 cause exists for modifying, revoking and reissuing, or terminating coverage under this permit or
467 to determine compliance with this permit. The ~~board~~ department may require the permittee to
468 furnish, upon request, such plans, specifications, and other pertinent information as may be
469 necessary to determine the effect of the wastes from the discharge on the quality of state
470 waters, or such other information as may be necessary to accomplish the purposes of the State
471 Water Control Law. The permittee shall also furnish to the department, upon request, copies of
472 records required to be kept by this permit.

473 E. Compliance schedule reports. Reports of compliance or noncompliance with, or any
474 progress reports on, interim and final requirements contained in any compliance schedule of this
475 permit shall be submitted no later than 14 days following each schedule date.

476 F. Unauthorized discharges. Except in compliance with this permit, or another permit issued
477 by the ~~board~~ department, it shall be unlawful for any person to:

- 478 1. Discharge into state waters sewage, industrial wastes, other wastes, or any noxious
479 or deleterious substances; or
- 480 2. Otherwise alter the physical, chemical or biological properties of such state waters
481 and make them detrimental to the public health, to animal or aquatic life, to the use of
482 such waters for domestic or industrial consumption, for recreation, or for other uses.

483 G. Reports of unauthorized discharges. Any permittee that discharges or causes or allows a
484 discharge of sewage, industrial waste, other wastes or any noxious or deleterious substance
485 into or upon state waters in violation of Part II F, or that discharges or causes or allows a
486 discharge that may reasonably be expected to enter state waters in violation of Part II F, shall
487 notify the department of the discharge immediately upon discovery of the discharge, but in no
488 case later than 24 hours after said discovery. A written report of the unauthorized discharge
489 shall be submitted to the department within five days of discovery of the discharge. The written
490 report shall contain:

- 491 1. A description of the nature and location of the discharge;
- 492 2. The cause of the discharge;
- 493 3. The date on which the discharge occurred;
- 494 4. The length of time that the discharge continued;
- 495 5. The volume of the discharge;
- 496 6. If the discharge is continuing, how long it is expected to continue;
- 497 7. If the discharge is continuing, what the expected total volume of the discharge will be;
498 and
- 499 8. Any steps planned or taken to reduce, eliminate, and prevent a recurrence of the
500 present discharge or any future discharges not authorized by this permit.

501 Discharges reportable to the department under the immediate reporting requirements of
502 other regulations are exempted from this requirement.

503 H. Reports of unusual or extraordinary discharges. If any unusual or extraordinary discharge
504 including a bypass or upset should occur from a treatment works and the discharge enters or
505 could be expected to enter state waters, the permittee shall promptly notify, in no case later than
506 24 hours, the department by telephone after the discovery of the discharge. This notification
507 shall provide all available details of the incident, including any adverse effects on aquatic life
508 and the known number of fish killed. The permittee shall reduce the report to writing and shall
509 submit it to the department within five days of discovery of the discharge in accordance with
510 Part II I 2. Unusual and extraordinary discharges include any discharge resulting from:

- 511 1. Unusual spillage of materials resulting directly or indirectly from processing
512 operations;
- 513 2. Breakdown of processing or accessory equipment;
- 514 3. Failure or taking out of service some or all of the treatment works; and
- 515 4. Flooding or other acts of nature.

516 I. Reports of noncompliance.

- 517 1. The permittee shall report any noncompliance that may adversely affect state waters
518 or may endanger public health.

519 a. ~~An oral~~ A report shall be provided within 24 hours from the time the permittee
520 becomes aware of the circumstances. The following shall be included as information
521 that shall be reported within 24 hours under this subdivision:

- 522 (1) Any unanticipated bypass; and
523 (2) Any upset that causes a discharge to surface waters.
524 b. A written report shall be submitted within five days and shall contain:
525 (1) A description of the noncompliance and its cause;
526 (2) The period of noncompliance, including exact dates and times, and if the
527 noncompliance has not been corrected, the anticipated time it is expected to
528 continue; and
529 (3) Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the
530 noncompliance.

531 The ~~board~~ department may waive the written report on a case-by-case basis for
532 reports of noncompliance under Part II I if the oral report has been received within 24
533 hours and no adverse impact on state waters has been reported.

534 2. The permittee shall report all instances of noncompliance not reported under Part II I
535 1, in writing, at the time the next monitoring reports are submitted. The reports shall
536 contain the information listed in Part II I 1.

537 3. The immediate (within 24 hours) reports required in Part II G, H, and I ~~may~~ shall be
538 made to the department's regional office. Reports may be made by telephone, or online
539 at <https://www.deq.virginia.gov/our-programs/pollution-response> (online reporting is
540 preferred). For reports outside normal working hours, ~~a message may be left and this~~
541 ~~shall fulfill the immediate reporting requirement~~ the online portal shall be used. For
542 emergencies, call the Virginia Department of Emergency Management Management's
543 Emergency Operations Center ~~maintains a 24-hour telephone service~~ at 1-800-468-
544 8892.

545 4. Where the permittee becomes aware that it failed to submit any relevant facts in a
546 permit registration statement or submitted incorrect information in a permit registration
547 statement or in any report to the department, it shall promptly submit such facts or
548 information.

549 J. Notice of planned changes

550 1. The permittee shall give notice to the department as soon as possible of any planned
551 physical alterations or additions to the permitted facility. Notice is required only when:

552 a. The permittee plans alteration or addition to any building, structure, facility, or
553 installation from which there is or may be a discharge of pollutants, the construction
554 of which commenced:

555 (1) After promulgation of standards of performance under § 306 of the Clean Water
556 Act (33 USC § 1251 et seq.) that are applicable to such source; or

557 (2) After proposal of standards of performance in accordance with § 306 of the Clean
558 Water Act that are applicable to such source, but only if the standards are
559 promulgated in accordance with § 306 within 120 days of their proposal;

560 b. The alteration or addition could significantly change the nature or increase the
561 quantity of pollutants discharged. This notification applies to pollutants that are
562 subject neither to effluent limitations nor to notification requirements specified
563 elsewhere in this permit; or

564 c. The alteration or addition results in a significant change in the permittee's sludge
565 use or disposal practices, and such alteration, addition, or change may justify the
566 application of permit conditions that are different from or absent in the existing
567 permit, including notification of additional use or of disposal sites not reported during

568 the permit application process or not reported pursuant to an approved land
569 application plan.

570 2. The permittee shall give advance notice to the department of any planned changes in
571 the permitted facility or activity that may result in noncompliance with permit
572 requirements.

573 K. Signatory requirements.

574 1. Registration statement. All registration statements shall be signed as follows:

575 a. For a corporation: by a responsible corporate officer. For the purpose of this
576 section, a responsible corporate officer means: (i) a president, secretary, treasurer,
577 or vice-president of the corporation in charge of a principal business function, or any
578 other person who performs similar policy-making or decision-making functions for the
579 corporation; or (ii) the manager of one or more manufacturing, production, or
580 operating facilities, provided the manager is authorized to make management
581 decisions which govern the operation of the regulated facility including having the
582 explicit or implicit duty of making major capital investment recommendations, and
583 initiating and directing other comprehensive measures to ~~assure~~ ensure long term
584 environmental compliance with environmental laws and regulations; the manager
585 can ensure that the necessary systems are established or other actions taken to
586 gather complete and accurate information for permit registration requirements; and
587 where authority to sign documents has been assigned or delegated to the manager
588 in accordance with corporate procedures;

589 b. For a partnership or sole proprietorship: by a general partner or the proprietor,
590 respectively; or

591 c. For a municipality, state, federal, or other public agency: by either a principal
592 executive officer or ranking elected official. For purposes of this section, a principal
593 executive officer of a public agency includes: (i) the chief executive officer of the
594 agency or (ii) a senior executive officer having responsibility for the overall
595 operations of a principal geographic unit of the agency.

596 2. Reports, etc. All reports required by permits and other information requested by the
597 ~~board~~ department shall be signed by a person described in Part II K 1 or by a duly
598 authorized representative of that person. A person is a duly authorized representative
599 only if:

600 a. The authorization is made in writing by a person described in Part II K 1;

601 b. The authorization specifies either an individual or a position having responsibility
602 for the overall operation of the regulated facility or activity such as the position of
603 plant manager, operator of a well or a well field, superintendent, position of
604 equivalent responsibility, or an individual or position having overall responsibility for
605 environmental matters for the company. A duly authorized representative may thus
606 be either a named individual or any individual occupying a named position; and

607 c. The written authorization is submitted to the department.

608 3. Changes to authorization. If an authorization under Part II K 2 is no longer accurate
609 because a different individual or position has responsibility for the overall operation of
610 the facility, a new authorization satisfying the requirements of Part II K 2 shall be
611 submitted to the department prior to or together with any reports or information to be
612 signed by an authorized representative.

613 4. Certification. Any person signing a document under Part II K 1 or 2 shall make the
614 following certification:

615 "I certify under penalty of law that this document and all attachments were prepared
616 under my direction or supervision in accordance with a system designed to assure
617 that qualified personnel properly gather and evaluate the information submitted.
618 Based on my inquiry of the person or persons who manage the system, or those
619 persons directly responsible for gathering the information, the information submitted
620 is, to the best of my knowledge and belief, true, accurate, and complete. I am aware
621 that there are significant penalties for submitting false information, including the
622 possibility of fine and imprisonment for knowing violations."

623 L. Duty to comply. The permittee shall comply with all conditions of this permit. Any permit
624 noncompliance constitutes a violation of the State Water Control Law and the Clean Water Act,
625 except that noncompliance with certain provisions of this permit may constitute a violation of the
626 State Water Control Law but not the Clean Water Act. Permit noncompliance is grounds for
627 enforcement action or for permit coverage termination or for denial of a permit coverage
628 renewal.

629 The permittee shall comply with effluent standards or prohibitions established under §
630 307(a) of the Clean Water Act for toxic pollutants and with standards for sewage sludge use or
631 disposal established under § 405(d) of the Clean Water Act within the time provided in the
632 regulations that establish these standards or prohibitions or standards for sewage sludge use or
633 disposal, even if this permit has not yet been modified to incorporate the requirement.

634 M. Duty to reapply.

635 1. If the permittee wishes to continue an activity regulated by this permit after the
636 expiration date of this permit, and the permittee does not qualify for automatic permit
637 coverage renewal, the permittee shall submit a new registration statement, or for an
638 individual single family dwelling a combined application, at least 60 days before the
639 expiration date of the existing permit, unless permission for a later date has been
640 granted by the ~~board~~ department. The ~~board~~ department shall not grant permission for
641 registration statements or combined applications to be submitted later than the
642 expiration date of the existing permit.

643 2. A permittee qualifies for automatic permit coverage renewal and is not required to
644 submit a registration statement, or for an individual single family dwelling a combined
645 application, if:

646 a. The ownership of the treatment works has not changed since this general permit
647 went into effect on ~~August 2, 2024~~ August 1, 2026, or, if the ownership has changed,
648 (i) a new registration statement or for an individual single family dwelling a combined
649 application or (ii) a VPDES Change of Ownership form was submitted to the
650 department by the new owner at the time of the title transfer;

651 b. There has been no change in the design or operation, or both, of the treatment
652 works since this general permit went into effect on ~~August 2, 2024~~ August 1, 2026;

653 c. For treatment works serving individual single family dwellings, the Virginia
654 Department of Health does not object to the automatic permit coverage renewal for
655 this treatment works based on system performance issues, enforcement issues, or
656 other issues sufficient to the ~~board~~ department. If the Virginia Department of Health
657 objects to the automatic renewal for this treatment works, the permittee will be
658 notified by the ~~board~~ department in writing; and

659 d. For treatment works serving buildings or dwellings other than single family
660 dwellings, the ~~board~~ department has no objection to the automatic permit coverage
661 renewal for this treatment works based on system performance issues, enforcement
662 issues, or other issues sufficient to the ~~board~~ department. If the ~~board~~ department

663 objects to the automatic renewal for this treatment works, the permittee will be
664 notified by the ~~board~~ department in writing.

665 3. Any permittee that does not qualify for automatic permit coverage renewal shall
666 submit a new registration statement, or for an individual single family dwelling a
667 combined application, in accordance with Part II M 1.

668 N. Effect of a permit. This permit does not convey any property rights in either real or
669 personal property or any exclusive privileges. This permit ~~does not~~ authorize any injury to
670 private property or invasion of personal rights, or any infringement of federal, state, or local law
671 or regulations.

672 O. State law. Nothing in this permit shall be construed to preclude the institution of any legal
673 action under, or relieve the permittee from any responsibilities, liabilities, or penalties
674 established pursuant to, any other state law or regulation or under authority preserved by § 510
675 of the Clean Water Act. Except as provided in permit conditions on "~~bypassing~~" bypass (~~Part II~~
676 ~~U~~) (as described in Part II U) and "~~upset~~" upset (~~Part II V~~) (as described in Part II V) nothing in
677 this permit shall be construed to relieve the permittee from civil and criminal penalties for
678 noncompliance.

679 P. Oil and hazardous substance liability. Nothing in this permit shall be construed to
680 preclude the institution of any legal action or relieve the permittee from any responsibilities,
681 liabilities, or penalties to which the permittee is or may be subject under §§ 62.1-44.34:14
682 through 62.1-44.34:23 of the State Water Control Law.

683 Q. Proper operation and maintenance. The permittee shall at all times properly operate and
684 maintain all facilities and systems of treatment and control (and related appurtenances) that are
685 installed or used by the permittee to achieve compliance with the conditions of this permit.
686 Proper operation and maintenance also include effective plant performance, adequate funding,
687 adequate staffing, and adequate laboratory and process controls, including appropriate quality
688 assurance procedures. This provision requires the operation of back-up or auxiliary facilities or
689 similar systems that are installed by the permittee only when the operation is necessary to
690 achieve compliance with the conditions of this permit.

691 R. Disposal of solids or sludges. Solids, sludges, or other pollutants removed in the course
692 of treatment or management of pollutants shall be disposed of in a manner so as to prevent any
693 pollutant from such materials from entering state waters.

694 S. Duty to mitigate. The permittee shall take all reasonable steps to minimize or prevent any
695 discharge or sludge use or disposal in violation of this permit that has a reasonable likelihood of
696 adversely affecting human health or the environment.

697 T. Need to halt or reduce activity not a defense. It shall not be a defense for a permittee in
698 an enforcement action that it would have been necessary to halt or reduce the permitted activity
699 in order to maintain compliance with the conditions of this permit.

700 U. Bypass.

701 1. "Bypass" means the intentional diversion of waste streams from any portion of a
702 treatment facility. The permittee may allow any bypass to occur that does not cause
703 effluent limitations to be exceeded, but only if it also is for essential maintenance to
704 ensure efficient operation. These bypasses are not subject to the provisions of Part II U
705 2 and 3.

706 2. Notice.

707 a. Anticipated bypass. If the permittee knows in advance of the need for a bypass,
708 prior notice shall be submitted, if possible, at least 10 days before the date of the
709 bypass.

710 b. Unanticipated bypass. The permittee shall submit notice of an unanticipated
711 bypass as required in Part II I.

712 3. Prohibition of bypass.

713 a. Bypass is prohibited, and the ~~board~~ department may take enforcement action
714 against a permittee for bypass, unless:

715 (1) Bypass was unavoidable to prevent loss of life, personal injury, or severe
716 property damage;

717 (2) There were no feasible alternatives to the bypass, such as the use of auxiliary
718 treatment facilities, retention of untreated wastes, or maintenance during normal
719 periods of equipment downtime. This condition is not satisfied if adequate back-up
720 equipment should have been installed in the exercise of reasonable engineering
721 judgment to prevent a bypass that occurred during normal periods of equipment
722 downtime or preventive maintenance; and

723 (3) The permittee submitted notices as required under Part II U 2.

724 b. The ~~board~~ department may approve an anticipated bypass after considering its
725 adverse effects if the ~~board~~ department determines that it will meet the three
726 conditions listed in Part II U 3 a.

727 V. Upset.

728 1. An upset, defined in 9VAC25-31-10, constitutes an affirmative defense to an action
729 brought for noncompliance with technology-based permit effluent limitations if the
730 requirements of Part II V 2 are met. A determination made during administrative review
731 of claims that noncompliance was caused by upset, and before an action for
732 noncompliance, is not a final administrative action subject to judicial review.

733 2. A permittee who wishes to establish the affirmative defense of upset shall
734 demonstrate through properly signed, contemporaneous operating logs, or other
735 relevant evidence that:

736 a. An upset occurred and that the permittee can identify the cause of the upset;

737 b. The permitted facility was at the time being properly operated;

738 c. The permittee submitted notice of the upset as required in Part II I; and

739 d. The permittee complied with any remedial measures required under Part II S.

740 3. In any enforcement proceeding the permittee seeking to establish the occurrence of
741 an upset has the burden of proof.

742 W. Inspection and entry. The permittee shall allow the director, or an authorized
743 representative (including an authorized contractor acting as a representative of the
744 administrator), upon presentation of credentials and other documents as may be required by
745 law, to:

746 1. Enter upon the permittee's premises where a regulated facility or activity is located or
747 conducted, or where records must be kept under the conditions of this permit;

748 2. Have access to and copy, at reasonable times, any records that must be kept under
749 the conditions of this permit;

750 3. Inspect at reasonable times any facilities, equipment (including monitoring and control
751 equipment), practices, or operations regulated or required under this permit; and

752 4. Sample or monitor at reasonable times, for the purposes of assuring permit
753 compliance or as otherwise authorized by the Clean Water Act and the State Water
754 Control Law, any substances or parameters at any location.

755 For purposes of this section, the time for inspection shall be deemed reasonable during
756 regular business hours, and whenever the facility is discharging. Nothing contained ~~herein~~ in
757 this general permit shall make an inspection unreasonable during an emergency.

758 X. Permit actions. Permits may be modified, revoked and reissued, or terminated for cause.
759 The filing of a request by the permittee for a permit modification, revocation and reissuance,
760 termination, or notification of planned changes or anticipated noncompliance does not stay any
761 permit condition.

762 Y. Transfer of permit coverage. Permit coverage is not transferable to any person except
763 after notice to the department. Coverage under this permit may be automatically transferred to a
764 new permittee if:

765 1. The current permittee notifies the department within 30 days of the transfer of the title
766 to the facility or property, unless permission for a later date has been granted by the
767 ~~board~~ department;

768 2. The notice includes a written agreement between the existing and new permittees
769 containing a specific date for transfer of permit responsibility, coverage, and liability
770 between them; and

771 3. The ~~board~~ department does not notify the existing permittee and the proposed new
772 permittee of its intent to deny the new permittee coverage under the permit. If this notice
773 is not received, the transfer is effective on the date specified in the agreement
774 mentioned in Part II Y 2.

775 Z. Severability. The provisions of this permit are severable, and if any provision of this permit
776 or the application of any provision of this permit to any circumstance is held invalid, the
777 application of such provision to other circumstances, and the remainder of this permit, shall not
778 be affected thereby.

779 FORMS (9VAC25-110)

780 [VPDES Change of Ownership Agreement Form \(eff. 7/2010\)](#)

781 [Virginia DEQ Registration Statement - VPDES General Permit for Domestic Sewage](#)
782 [Discharges Less than or Equal to 1,000 Gallons Per Day \(2021 Reissuance \(rev. 8/2021\)\)](#)

783 [Combined Application - Virginia Department of Health Discharging System Application for](#)
784 [Single Family Dwellings Discharging Sewage Less Than or Equal to 1,000 Gallons per Day and](#)
785 [State Water Control Board Virginia Pollutant Discharge Elimination System General Permit](#)
786 [Registration Statement for Domestic Sewage Discharges Less Than or Equal to 1,000 Gallons](#)
787 [per Day \(eff. 4/2014\)](#)

Office of Regulatory Management
Economic Review Form

Agency name	State Water Control Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC 25-110
VAC Chapter title(s)	Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Domestic Sewage Discharges Less Than or Equal to 1,000 gallons per day (GPD)
Action title	CH110- 2026 Amendment and Reissuance of the Existing Regulation
Date this document prepared	October 22, 2024
Regulatory Stage (including Issuance of Guidance Documents)	Proposed

Cost Benefit Analysis

Complete Tables 1a and 1b for all regulatory actions. You do not need to complete Table 1c if the regulatory action is required by state statute or federal statute or regulation and leaves no discretion in its implementation.

Table 1a should provide analysis for the regulatory approach you are taking. Table 1b should provide analysis for the approach of leaving the current regulations intact (i.e., no further change is implemented). Table 1c should provide analysis for at least one alternative approach. You should not limit yourself to one alternative, however, and can add additional charts as needed.

Report both direct and indirect costs and benefits that can be monetized in Boxes 1 and 2. Report direct and indirect costs and benefits that cannot be monetized in Box 4. See the ORM Regulatory Economic Analysis Manual for additional guidance.

Table 1a: Costs and Benefits of the Proposed Changes (Primary Option)

(1) Direct & Indirect Costs & Benefits (Monetized)	Background: General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity.
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	<p>VPDES general permit regulations expire every 5 years and must be re-issued in order for permit coverage to be available to new permittees and existing permittees that do not submit a registration statement in a timely manner. If the general permit is not re-issued, the regulated community will need to obtain an individual permit to conduct the regulated activity.</p> <p>This general permit expires on July 31, 2026, and must be reissued to make coverage available for discharges of treated domestic sewage from treatment works with a design discharge flow of less than or equal to 1,000 GPD that discharge to surface waters after July 31, 2026.</p> <p>Presently there are 3,032 regulated entities covered by this general permit (2,462 individual single family dwellings and 570 buildings or dwellings other than individual single family dwellings). Reissuance of this general permit allows owners of currently permitted treatment works and new entities to be able to maintain or obtain coverage for conducting this regulated activity. The proposed regulatory changes are necessary to issue the general permit for a new 5-year term.</p> <p>Direct Costs: The fee for filing a registration statement for coverage under 9VAC25-110 (General VPDES Permit for Domestic Sewage Discharges of Less Than or Equal to 1,000 GPD) is \$0. 9VAC25-20-130. Chapter 20, the Fee Regulation, is not being amended in this action so the fee for the general permit, \$0, will not change.</p> <p>Annual compliance costs for disinfection, sampling, analysis, and inspection are estimated to be \$1,075 per permittee (total of \$3,259,400/year for 3,032 permittees). This is based on anecdotal data provided by Technical Advisory Committee (TAC) members during the 2021 reissuance and adjusted for inflation (these estimates were reaffirmed by the 2026 TAC).</p> <p>Changes to the general permit regulation are limited to revisions that ensure consistency with other recently issued VPDES general permit regulations and do not include any new requirements. As a result, there are no new or additional direct costs associated with reissuing this general permit.</p> <p>Indirect Costs: None identified.</p> <p>Direct Benefits: Reissuing this general permit provides the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity, the discharge of treated domestic sewage to surface waters from treatment works with a design discharge flow of less than or equal to 1,000 GPD, while continuing to be protective of human health and the environment.</p>
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	<p>Indirect Benefits: The reissuance of the general permit may indirectly benefit economic development because it allows for the issuance of a general permit that is protective of human health and the environment that is less burdensome on the regulated community than an Individual VPDES permit. Regulating discharges into state waters benefits tourism and the seafood industry. Cleaner waters may also increase tourism related to recreational uses of state waters.</p>	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See above regarding direct costs. No indirect costs or benefits are expected due to the limited extent and nature of changes being made to the general permit regulation.	(b) See above regarding direct and indirect benefits. No indirect benefits are expected due to the limited extent of changes being made to the general permit regulation.
(3) Net Monetized Benefit	None	
(4) Other Costs & Benefits (Non-Monetized)	None	
(5) Information Sources	Technical Advisory Committee members, 9VAC25-110.	

Table 1b: Costs and Benefits under the Status Quo (No change to the regulation)

(1) Direct & Indirect Costs & Benefits (Monetized)	<p>Direct Costs: The fee for filing a registration statement for coverage under 9VAC25-110 (General VPDES Permit for Domestic Sewage Discharges of Less Than or Equal to 1,000 GPD) is \$0. 9VAC25-20-130.</p> <p>Annual compliance costs for disinfection, sampling, analysis, and inspection are estimated to be \$1,075 per permittee (total of \$3,259,400/year for 3032 permittees). This is based on anecdotal data provided by TAC members during the 2021 reissuance and adjusted for inflation (these estimates were reaffirmed by the 2026 TAC).</p> <p>Indirect Costs: None identified.</p> <p>Direct Benefits: None, the general permit will expire on June 30, 2026, and permit holders will need to seek coverage for discharges under an individual VPDES permit. See Table 1 c.</p>
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	Indirect Benefits: See Table 1c.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See above regarding direct costs.	(b) Unknown
(3) Net Monetized Benefit	None	
(4) Other Costs & Benefits (Non-Monetized)	None	
(5) Information Sources	Compliance costs are based on anecdotal data provided by TAC members during the 2021 permit reissuance and adjusted for inflation.	

Table 1c: Costs and Benefits under Alternative Approach(es)

(1) Direct & Indirect Costs & Benefits (Monetized)	<p>Point source discharges of pollutants including domestic wastewater must be authorized by a VPDES permit under the federal Clean Water Act and State Water Control Law. Thus, no non-regulatory options were determined to be available.</p> <p>Regulating activities through the issuance of general permit regulations is an alternative streamlined approach that is used to regulate a category of entities that conduct similar activities. A benefit of this general permit is its lower cost to permittees relative to the cost of obtaining an individual VPDES permit. The permit fee for operators to obtain coverage under this general permit is \$0 and no permit maintenance fee is imposed under this general permit.</p> <p>If this general permit were not available these operators would be required to obtain an individual VPDES permit. The initial application fee would be \$2,000 (assumes municipal minor, 1,000 GPD or less). An annual permit maintenance fee of \$656 would also apply in years two through five of the permit term.</p> <p>Thus, individual permit application costs for 3032 facilities would cost permittees \$6,064,000 in year one. Maintenance costs for years 2-5 would be \$7,955,968 (for a permit term total of \$14,019,968). Compliance costs are the would be the same under an individual permit and a general permit (\$1075 per permittee per year). This does not account for the longer lead time to obtain an individual permit and the increased burden on DEQ staff resources that would result.</p>
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	<p>Direct Costs: Over a five-year permit term the total for the alternative approach of issuing individual permits would be \$14,019,968 (excluding compliance costs, which are the same under an individual permit and a general permit). With compliance costs, individual permits for 3032 permittees would cost \$30,316,968 over 5 years.</p> <p>For electronic submission of registration statement and Discharge Monitoring Reports (DMRs), no regulatory alternatives were considered during this phase of general permit reissuance. This is because the electronic submission of these items is required under federal and state regulations (9VAC25-31-1020).</p> <p>EPA developed cost and benefit estimates for electronic reporting. Upon full implementation, EPA estimates that the net savings for authorized NPDES programs will be \$22.6 million, and \$0.5 million for regulated entities. EPA acknowledges that there will be up-front costs and predicts the break-even point in the fourth year. EPA economic analysis documents do not provide analysis at the level of this general permit.</p> <p>Indirect Costs: None identified.</p> <p>Direct Benefits: See Table 1 a.</p> <p>Indirect Benefits: See Table 1 a.</p>	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) \$30,316,968 (total over permit term; includes compliance costs).	(b) Unknown
(3) Net Monetized Benefit		
(4) Other Costs & Benefits (Non-Monetized)		
(5) Information Sources	<p>DEQ Water Fee Form.</p> <p>9VAC25-20-142. Permit maintenance fees.</p> <p>Economic Analysis of the National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Final Rule, Enforcement Targeting and Data Division, Office of Compliance, Office of Enforcement and Compliance Assurance, U.S. EPA, DCN 0197, September 14, 2015, Page ES xii, Docket No. EPA-HQ-OECA-2009-0274.</p>	

Impact on Local Partners

Use this chart to describe impacts on local partners. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 2: Impact on Local Partners

(1) Direct & Indirect Costs & Benefits (Monetized)	No cost or benefit impacts on local partners are expected due to the limited extent of changes being made to the general permit regulation. General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity. Without this general permit regulation, an individual permit would be required to conduct the regulated activity.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a)	(b)
(3) Other Costs & Benefits (Non-Monetized)		
(4) Assistance		
(5) Information Sources		

Impacts on Families

Use this chart to describe impacts on families. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 3: Impact on Families

(1) Direct & Indirect Costs & Benefits (Monetized)	No direct costs or benefit impacts on families are expected due to the limited extent of changes being made to the general permit regulation.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See table 1a.	(b) These benefits are unable to be monetized but are positive for families.

(3) Other Costs & Benefits (Non-Monetized)	Families could potentially benefit from industry’s use of general permits. Under this general permit 2462 of the permittees are individual single family homes. This general permit accommodates housing where septic systems cannot be used and no centralized waste treatment is available. No quantification of these benefits at the appropriate level have been identified.
(4) Information Sources	DEQ CEDS data system.

Impacts on Small Businesses

Use this chart to describe impacts on small businesses. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 4: Impact on Small Businesses

(1) Direct & Indirect Costs & Benefits (Monetized)	No direct costs or benefit impacts on small businesses are expected due to the limited extent of changes being made to the general permit regulation. General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity. Without this general permit regulation, an individual permit would be required to conduct the regulated activity.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See table 1a.	(b) These benefits are unable to be monetized but are positive for small businesses.
(3) Other Costs & Benefits (Non-Monetized)	Under this general permit 570 permittees are categorized as buildings or dwellings other than individual single family dwellings. A subset of this group includes small businesses. This general permit allows for the development of non-single family dwellings including small businesses where septic systems cannot be used and no centralized waste treatment is available. No quantification of these benefits at the appropriate level have been identified.	
(4) Alternatives		
(5) Information Sources	DEQ CEDS data system.	

Changes to Number of Regulatory Requirements

Table 5: Regulatory Reduction

For each individual action, please fill out the appropriate chart to reflect any change in regulatory requirements, costs, regulatory stringency, or the overall length of any guidance documents.

Change in Regulatory Requirements

VAC Section(s) Involved*	Authority of Change	Initial Count	Additions	Subtractions	Total Net Change in Requirements
9VAC 25-110-10 Definitions	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC 25-110-15 Incorp. Ref.	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC 25-110-20 Purpose; Effective date	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC 25-110-60 Auth. To discharge	(M/A):	1	0	0	0
	(D/A):	1	0	0	0
	(M/R):	3	0	0	0
	(D/R):	0	0	0	0
9VAC 25-110-70 Reg. Statement	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	4	0	0	0
	(D/R):	0	0	0	0
9VAC 25-110-80 General Permit	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	36	3	0	+3
	(D/R):	3	0	2	-2
					(M/A): 0
					(D/A): 0

	Grand Total of Changes in Requirements:	(M/R): +3¹
		(D/R): -2

Key:

Please use the following coding if change is mandatory or discretionary and whether it affects externally regulated parties or only the agency itself:

(M/A): Mandatory requirements mandated by federal and/or state statute affecting the agency itself

(D/A): Discretionary requirements affecting agency itself

(M/R): Mandatory requirements mandated by federal and/or state statute affecting external parties, including other agencies

(D/R): Discretionary requirements affecting external parties, including other agencies

¹ The two changes from discretionary requirements (DR) to mandatory requirements (MR) in 9VAC25-110-80 – General Permits Part II I 3 were made to align regulatory language for e-reporting and make it consistent with the VPDES regulation (9VAC25-31-1020) and other general permits (i.e. the industrial stormwater general permit, 9VAC25-151-70 Part II C). The one, new mandatory requirement is for emergency calls, outside of normal working hours, to be made to the Management Emergency Operations Center.

Cost Reductions or Increases (if applicable)

VAC Section(s) Involved*	Description of Regulatory Requirement	Initial Cost	New Cost	Overall Cost Savings/Increases
9VAC25-110 Entire chapter-see Table 1a for further explanation	This is the reissuance of a general permit. If the general permit regulation did not exist, individual permits would be required to be obtained for these regulated activities.	\$4624 per permittee for 5-years of coverage under an individual permit (includes permit application fee and permit maintenance fees).	\$0 per permittee for 5-year general permit coverage (includes application fee; no maintenance fee is applicable).	Currently 3032 regulated entities are covered by this general permit. Costs savings of \$4624 per permittee covered by the general permit. Cost savings to the regulated community is \$14,019,968 over 5 year permit term which represents a 100% cost savings

				over the cost of an individual permit.
9VAC25-110-80	Estimated compliance costs under general permit for disinfection, sampling and analysis and inspection.	\$1075 per permittee.	\$1075 per permittee.	Costs savings of \$0 per permittee covered by the general permit. Compliance costs are the same under the general permit and under individual permits.
9VAC25-110 Entire chapter	Reissuance of the general permit reduces the time required to obtain permit coverage.	Average amount of time to issue an individual permit (FY2021 data*) - 322 days	Average amount of time to issue general permit coverage (FY2021 data*) – 79 days	Permittee obtains permit coverage on average 243 days sooner under the general permit. This represents a 75% reduction in the time required to obtain permit coverage

Other Decreases or Increases in Regulatory Stringency (if applicable)

VAC Section(s) Involved*	Description of Regulatory Change	Overview of How It Reduces or Increases Regulatory Burden
NA	NA	

Length of Guidance Documents (only applicable if guidance document is being revised)

Title of Guidance Document	Original Word Count	New Word Count	Net Change in Word Count
NA			

*If the agency is modifying a guidance document that has regulatory requirements, it should report any change in requirements in the appropriate chart(s).

**COMMONWEALTH OF VIRGINIA
STATE WATER CONTROL BOARD**

FACT SHEET

**REISSUANCE OF A GENERAL VPDES PERMIT TO DISCHARGE TO STATE WATERS AND
STATE CERTIFICATION UNDER THE STATE WATER CONTROL LAW**

Effective Date of Permit August 1, 2026

The State Water Control Board (Board) has under consideration the reissuance of a general VPDES permit for point source discharges from domestic sewage treatment works with a design flow of less than or equal to 1,000 gallons per day on a monthly average basis.

Permit Number: VAG40

Name of Permittee: Any owner of a domestic sewage treatment works with a design flow of less than or equal to 1,000 gallons per day on a monthly average basis in the Commonwealth of Virginia that seek and obtain coverage under the terms of this general permit.

Facility Location: Commonwealth of Virginia

Receiving Waters: All surface waters within the boundaries of the Commonwealth of Virginia, except those waters specifically named in other Board regulations which prohibit such discharges.

Restrictions: An owner is not eligible to discharge under this general permit if the owner is required to obtain an individual permit; if the owner is proposing to discharge to surface waters specifically named in Board regulations which prohibit such discharges; if the owner is proposing to discharge to surface waters in an area where there are central sewage facilities reasonably available, as determined by the Department; if the owner has applied to the Virginia Department of Health (VDH) for an onsite sewage disposal system permit, and the VDH has determined that an onsite system is available to serve that parcel of land; if the discharge would violate the Virginia Water Quality Standards antidegradation policy; or if the discharge is not consistent with the assumptions and requirements of an approved Total Maximum Daily Load (TMDL).

On the basis of preliminary review and application of lawful standards and regulations, the Board proposes to reissue the general permit subject to certain conditions and has prepared a draft permit. The Board has determined that this category of discharges is appropriately controlled under a general permit. The category of discharges to be included involves facilities with the same or similar types of operations and which discharge the same or similar types of wastewater. The draft general permit requires that all covered facilities meet standardized effluent limitations, permit conditions and monitoring requirements. This permit will maintain the water quality standards adopted by the Board. This general permit will replace general permit VAG40, which expires on July 31, 2026.

All pertinent information is on file and may be inspected, and arrangements made for copying, by contacting Peter Sherman at:

Virginia Department of Environmental Quality
P.O. Box 1105
Richmond, Virginia 23218
Telephone: (804) 659-2666
Email: [mailto: peter.sherman@deq.virginia.gov](mailto:peter.sherman@deq.virginia.gov)

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Activities Covered by this Permit

This general permit covers discharges to surface waters from domestic sewage wastewater treatment works with a design flow of less than or equal to 1,000 gallons per day on a monthly average basis.

Individual single family dwellings covered under this permit are also subject to the Alternative Discharging Sewage Treatment Regulations for Individual Single Family Dwellings (12VAC5-640) of the Virginia Department of Health (VDH).

Buildings or dwellings other than individual single family dwellings that are covered under this permit are also subject to the Sewage Collection and Treatment Regulations (9VAC25-790) adopted by the State Water Control Board.

Summary of Significant Changes From the 2021 General Permit

This general permit replaces the 2021 Domestic Sewage Discharges General Permit, which was issued for a five-year term on August 2, 2021. Following is a list of significant changes included in the general permit regulation as compared to the 2021 regulation:

Section 10 - Definitions.

- In the definition of “Combined application,” changed the existing reference to “State Water Control Board” to now reference the “Virginia Department of Environmental Quality” to implement SB657 (2022). [Note: Select revisions required under Senate Bill 657 (regarding SWCB authority) were made “exempt final” during the August 25, 2022 Board meeting. In this reissuance, in the balance of the general permit/regulation the term “board” is changed to “department” where the reference is to any action except the adoption of regulations.]
- In the definition of “Individual single family dwelling,” deleted the word “only” at the end of the first sentence.

Section 15 – Applicability of incorporated references based on the dates that they became effective.

- Changed the referenced date for the NOPC to July 1, 2024. This will be adjusted again at the time of final issuance. This change ensures the most recent effective federal regulations are referenced in the permit.

Section 20 – Purpose; delegation of authority; effective date of permit.

- Updated the general permit term. Revised the effective date to be August 1, 2026, and expiration date to be July 31, 2031. VPDES permits are limited to terms of five years.

Section 70 - Registration Statement

- Adjusted the existing language to specify that, consistent with permit conditions, registration statements will need to be submitted electronically. Combined applications will not need to be submitted electronically but will continue to be submitted by either postal or electronic mail. This approach is based on several factors. Under DEQ and VDH regulations there are two different permit application forms used under this general permit. This is unique among VPDES general permits and presents technical challenges for nForm and CEDS. VDH requires that individual single family dwellings submit the Combined Application, however, VDH does not have a system in place for permittees to submit these applications electronically. In addition, DEQ’s CEDS system is structured to be compatible with the information specified in the registration statement.

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Section 80 - General Permit

Part I – Effluent Limitations, Monitoring Requirements and Special Conditions

- Revised the term of the general permit. Revised the term of the general permit: Effective Date: August 1, 2026; Expiration Date: July 31, 3031.
- Revised the annual monitoring period (now August 1 to July 31) and DMR submittal date (now August 10) in I A 2 and I B 2 to reflect the new permit term.
- In I A 2 (maintenance and submission of monitoring results), added language that indicates that monitoring results for treatment works serving buildings or dwellings other than individual single-family dwellings, which must be submitted to DEQ on a DMR, are subject to the electronic submission requirements specified in Part II C 1.
- In I B 2 (maintenance and submission of monitoring results), added language that indicates that monitoring results for treatment works serving buildings or dwellings other than individual single-family dwellings, which must be submitted to DEQ on a DMR, are subject to the electronic submission requirements specified in Part II C 1.
- In I C 2 (maintenance and submission of monitoring results), added language that indicates that monitoring results for treatment works serving buildings or dwellings other than individual single-family dwellings are subject to the electronic submission requirements specified in Part II C 1.

Part II – Conditions Application to All VPDES Permits

- In Part II C 1 (reporting monitoring results), added language that clarifies that the electronic submission requirement only applies to DMRs submitted to DEQ. This approach is based on the fact that the general permit requires monitoring data for individual single family dwellings to be submitted to VDH in accordance with 12VAC5-640, under established practice the use of a DMR is not required for these facilities, and VDH does not have in place a system of electronic reporting of monitoring data that is consistent with federal e-reporting requirements.
- In Part II I 3 (reports of noncompliance), revised language such that 24-hour report must be made to the applicable DEQ regional office. Specified that reports out of normal working hours must be made using the online portal and included the updated link. Provided an updated contact phone number for emergencies.
- In Part II M 2 a and b, Duty to reapply, updated the effective date for this reissuance of the general permit from August 2, 2021, to August 1, 2026.
- Made minor edits to language to improve clarity and consistency. Edits in Part II: K 1, N, O, and W.

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Effluent Limitations and Monitoring Requirements (all apply to final effluent unless indicated otherwise)

Subcategory I - Discharges to receiving waters where the 7-day/10-year low flows (7Q10 flows) are less than 0.2 million gallons per day (MGD)

<u>Parameter</u>	<u>Limitation</u>
Flow (MGD) ⁽¹⁾	No limitation, monitoring required
BOD ₅	30 mg/l - maximum
Total Suspended Solids	30 mg/l - maximum
pH (standard units)	6.0 -minimum to 9.0 maximum
Dissolved Oxygen ⁽⁶⁾	5.0 mg/l - minimum
Total Residual Chlorine ⁽²⁾	
After contact tank	1.0 mg/l - minimum
Final effluent ⁽⁶⁾	0.016 mg/l - maximum
E. coli ⁽³⁾	126 CFU/100 ml - maximum
enterococci ⁽⁴⁾	35 CFU/100 ml - maximum
Fecal Coliform Bacteria ⁽⁵⁾	200/100 ml - maximum

- (1) The design flow of this treatment works is less than or equal to 1,000 gallons per day.
- (2) Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations).
- (3) Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (4) Applies only when the discharge is into saltwater or the transition zone, regardless of the disinfection methods (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (5) Applies only when the discharge is into shellfish waters (see 9VAC25-260-160 for the description of what are shellfish waters). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (6) Does not apply when the receiving stream is an ephemeral stream. "Ephemeral streams" are drainage ways, ditches, hollows, or swales that contain only (i) flowing water during or immediately following periods of rainfall, or (ii) water supplied by the discharger. These waterways would normally have no active aquatic community.

Subcategory II - Discharges to receiving waters where the 7Q10 flows are equal to or greater than 0.2 MGD.

<u>Parameter</u>	<u>Limitation</u>
Flow (MGD) ⁽¹⁾	No limitation, monitoring required

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BOD ₅	30 mg/l - maximum
Total Suspended Solids	30 mg/l - maximum
pH (standard units)	6.0 -minimum to 9.0 maximum
Total Residual Chlorine ⁽²⁾	
After contact tank	1.0 mg/l - minimum
Final effluent	2.0 mg/l - maximum
E. coli ⁽³⁾	126 CFU/100 ml - maximum
enterococci ⁽⁴⁾	35 CFU/100 ml - maximum
Fecal Coliform Bacteria ⁽⁵⁾	200/100 ml - maximum

- (1) The design flow of this treatment works is less than or equal to 1,000 gallons per day.
- (2) Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations).
- (3) Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (4) Applies only when the discharge is into saltwater or the transition zone, regardless of the disinfection methods (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (5) Applies only when the discharge is into shellfish waters (see 9VAC25-260-160 for the description of what are shellfish waters). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.

Subcategory III - Discharges to receiving waters subject to the Policy for the Potomac River Embayments (9VAC25-415).⁽¹⁾

<u>Parameter</u>	<u>Limitation</u>
Flow (MGD) ⁽²⁾	No limitation, monitoring required
pH (standard units)	6.0 -minimum to 9.0 maximum
cBOD ₅	5 mg/l - maximum
Total Suspended Solids	6.0 mg/l - maximum
Ammonia as N (Apr 1 – Oct 31)	1.0 mg/l - maximum
Ammonia as N (Nov 1 – Mar 31)	3.1 mg/l - maximum
Dissolved Oxygen	6.0 mg/l - minimum
E. coli ⁽⁴⁾	126 CFU/100 ml - maximum
enterococci ⁽⁵⁾	35 CFU/100 ml - maximum
Total Phosphorus	0.18 mg/l - maximum

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Total Residual Chlorine ⁽³⁾	
After contact tank	1.0 mg/l - minimum
Final effluent	0.016 mg/l - maximum

- (1) Note conditional exemptions in 9VAC25-415-30.
- (2) The design flow of this treatment works is less than or equal to 1,000 gallons per day.
- (3) Applies only when chlorine is used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations).
- (4) Applies only when methods other than chlorine are used for disinfection and the discharge is into freshwater (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.
- (5) Applies only when the discharge is into saltwater or the transition zone, regardless of the disinfection methods (see 9VAC25-260-140.C for the classes of waters and boundary designations). When the treatment works is discharging, continuous disinfection shall be provided in order to maintain this effluent limit.

For subcategory I and II monitoring is required annually by grab sample. Monitoring results for treatment works serving buildings and dwellings other than individual single family dwellings must be submitted to DEQ on a DMR by the 10th of August following the monitoring period. The monitoring period is now August 1 through July 31. A copy of the maintenance log required by the permit Part I D 2 b (2)(e) must be submitted along with the DMR.

For subcategory III monitoring is required quarterly by grab sample. Monitoring results must be submitted to DEQ on a DMR by the 10th day of the month following the monitoring period. The quarterly monitoring periods are January through March, April through June, July through September, and October through December. A copy of the maintenance log required by the permit Part I D 2 b (2)(e) must be submitted along with the DMR.

For subcategories I, II, and III, monitoring results for treatment works serving individual single family dwellings are submitted to the VDH in accordance with 12VAC5-640.

Basis for Effluent Limitations and Monitoring Requirements

Flow must be estimated each time effluent samples are taken. The design flow of the treatment works must be less than or equal to 1,000 gallons per day on a monthly average basis.

The general permit recognizes three subcategories within this discharge category. Subcategory I includes discharges to receiving waters where the 7Q10 flows are less than 0.2 MGD. The 7Q10 flow is the lowest mean stream flow averaged over 7 consecutive days which, on a statistical basis, can be expected to occur once every 10 years. These receiving waters provide low to moderate dilution of effluent discharges. Subcategory II includes discharges to waters where the 7Q10 flows are equal to or greater than 0.2 MGD. Discharges in this subcategory receive ample dilution. Subcategory III includes discharges to receiving waters subject to the Policy for the Potomac River Embayments (PPRE) (9VAC25-415). This includes all embayments and their tidal and nontidal tributaries, including their headwaters, of the Potomac River, from the fall line at Chain Bridge in Arlington County to the Route 301 Bridge in King George County. The Occoquan River watershed, upstream of the fall line at the Occoquan Dam, is not subject to these requirements, since those waters are governed by the Occoquan Policy (9VAC25-410-10 et seq.).

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The effluent limitations for BOD₅, TSS, and pH in subcategories I and II are based on federal requirements for secondary treatment (40 CFR Part 133). BOD₅ and TSS concentrations of 30 mg/l are listed as 30-day averages in the federal regulation, but because of the annual sampling frequency here proposed, they are applied as instantaneous maximums in the general permit. These effluent concentrations are consistently achievable through proper operation and maintenance of treatment works typically installed to treat very small domestic sewage flows. The treatment works installed by the owners whose discharges are covered under this general permit are also required to attain no less than 85 percent removal of the 30-day average influent BOD₅ and total suspended solids as specified by the federal requirements for secondary treatment (40 CFR Part 133).

The effluent limitations for cBOD₅, TSS, Total Phosphorus, and NH₃ (Apr 1 – Oct 31) in subcategory III are based on the effluent limitations given in the PPRE, and on similar individual permits in the Potomac Embayments area. The concentrations for these parameters are all listed as monthly averages in the PPRE, but because of the quarterly sampling frequency here proposed, they are applied as instantaneous maximums in the general permit.

The discharges from these treatment works are usually intermittent and vary according to the water use pattern in the home or business being served. The flow of 1,000 gallons per day is less than 1 gallon per minute on a continuous basis. When it stops and starts it roughly equates to a 5-gallon bucket of water every 7 minutes or a large trash can (45 gallons) every hour. Most treatment works of this type actually discharge in the range of 300 to 600 gallons per day. When they discharge, the effluent may infiltrate into the soil immediately below the discharge point, or it may persist in the receiving water course for a very short distance, typically less than 100 yards, except during wet weather. The validity of modeling the water quality impacts of discharges under these conditions is very suspect. The basic assumptions under which the economically feasible water quality models were formulated cannot be applied to these discharges. Steady state models are not applicable to a situation where the stream or the discharge is intermittent. When the receiving stream is of sufficient size to make water quality modeling a reasonable undertaking, a 1,000 gallon per day discharge is diluted by the stream to the point that meaningful results for parameters like BOD₅ are difficult to measure. It is rare that fish kills, water quality standards violations, pollution events or other significant environmental harm is caused by small ($\leq 1,000$ gpd) individual dischargers. Therefore, for subcategories I and II the general permit is drafted with secondary treatment limits for BOD₅ and TSS which are believed to provide adequate water quality protection. In the low to moderate dilution situations of Subcategory I, a minimum dissolved oxygen limitation of 5.0 mg/l is also included to reduce the potential for oxygen depletion in the receiving waters. However, when the receiving stream is an ephemeral stream there is no oxygen to deplete in the receiving waters, so the minimum dissolved oxygen limitation does not apply.

The general permit also imposes limitations to assure adequate disinfection of the wastewater prior to discharge. The draft permit requires sampling to be conducted annually for subcategories I and II, and quarterly for subcategory III. However, the Water Quality Standards require that a minimum of four weekly bacteria samples be collected in a calendar month in order to calculate a geometric mean. Water quality standards that became effective in October 2019 provide that in freshwater, E. coli bacteria shall not exceed a geometric mean of 126 counts/100 ml and shall not have greater than a 10 percent excursion frequency of a statistical threshold value of 410 counts/100 ml, both in an assessment period of up to 90 days. In transition and salt water, Enterococci bacteria shall not exceed a geometric mean of 35 counts /100 ml and shall not have greater than a 10 percent excursion frequency of a STV of 130 counts/100ml, also in an assessment period of up to 90 days.¹ To be conservative, these bacteria values from the Water Quality Standards are proposed for the permit limit as a single sample maximum limit for both E. coli

¹ Because all surface water are classified for primary recreation and given that this is a general permit and applies to a broad range of receiving waters, the most stringent use standards (primary recreation) are being applied.

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(126 CFU/100 ml) and enterococci (35 CFU/100 ml). Since these are maximum values, it is believed that this approach will be more protective of water quality, since any and all bacteria samples taken will need to meet the limit, and averaging of multiple samples will not be allowed to let the discharge meet the limit.

The chlorine limitations in the permit vary according to subcategory. For discharges in Subcategory I, there will be limited to moderate dilution of the wastewater from the treatment works and the limitations that deal with disinfection for human health protection are more stringent as a result. When chlorine is used for disinfection and the discharge is in freshwater, the total residual chlorine limitation for final effluents is 0.016 mg/l, which was derived in accordance with the guidance on the development of limits for toxic pollutants (Guidance Memo #00-2011, dated August 24, 2000). A printout of the STATS program output is included at the end of this document. In order to assure adequate disinfection, the permit requires a minimum 1.0 mg/l chlorine residual at the end of the chlorine contact tank. This chlorine residual level is expected to reduce E. coli bacteria to at least an order of magnitude below the standard. Note that for discharges to ephemeral streams, the final effluent total residual chlorine limitation of 0.016 mg/l does not apply.

For discharges in Subcategory II, the chlorine limits are less stringent. The discharge of up to 1,000 gallons per day into a 7Q10 flow of 0.2 MGD (200,000 gallons per day) receiving stream represents at least a 200:1 dilution ratio. It is unlikely that residual chlorine from a small domestic sewage treatment works would be detectable after the stream flow and wastewater discharge mix. Even if the wastewater discharge contained the maximum chlorine limit of 2.0 mg/l, it would be diluted to 0.01 mg/l of chlorine under this scenario, well below the quantification level of 0.1 mg/l. In these cases, the general permit would not require dechlorination of the effluent. The dissolved oxygen limitation is unnecessary in this subcategory because any oxygen demand exerted by such a small wastewater discharge on a stream of 0.2 MGD or greater is un-measurable.

If disinfection is achieved by means other than chlorination, the permit imposes the E. coli limit for discharges into freshwater to assure compliance with the water quality standards. For discharges into saltwater and the transition zone, the permit imposes the enterococci limit, regardless of the methods of disinfection used. For discharges into shellfish waters, in addition to the appropriate chlorine, E. coli or enterococci limits, the general permit will continue to limit fecal coliform with an effluent limit of 200/100 ml. Although the Water Quality Standards have been amended to remove the reference to this criteria in shellfish waters, the Virginia Department of Health, Bureau of Shellfish Sanitation still uses fecal coliform as an indicator for determining the quality of shellfish waters, and the limit is necessary to ensure discharges meet this level.

Special Conditions and Their Basis

1. Restriction of discharges containing floating solids or visible foam.

This condition is required to comply with the general water quality standards (9VAC25-260-20).

2. Operation and Maintenance (section I D 2)

For treatment works serving individual single family dwellings, the general permit clarifies that operation and maintenance requirements are specified in the VDH regulations at 12VAC5-640-500.

For treatment works serving buildings or dwellings other than individual single family dwellings, the general permit requires the permittee to engage and have the system operated and maintained by a licensed operator who meets the criteria specified in section I D 3. This approach seeks to promote proper operation and maintenance of treatment works systems, which normally results in such systems meeting applicable effluent limits and protecting water quality. It also is consistent with the regulatory

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requirements imposed on individual single family dwellings using these discharging systems by the Virginia Department of Health. The permittee must:

- Have the system operated and maintained by a licensed operator including the responsibilities specified in I D 2 (b) 3 (licensed operator responsibilities);
- Have a licensed operator visit the system at least semi-annually;
- Have a licensed operator collect, analyze and submit to the department any samples required under Part I A, Part I B, or Part I C (effluent limits and monitoring requirements for subcategories 1, 2, and 3, respectively), as appropriate, of this general permit;
- Provide prompt maintenance and repair of the treatment works once notified by the operator that repair or maintenance is necessary. The owner is responsible for all costs associated with the maintenance or repair. Immediately upon receipt of notice that repair or maintenance is required, the owner shall begin emergency pump and haul of all sewage generated from the building or dwelling or otherwise ensure that no discharge occurs if full and complete repairs cannot be accomplished within 48 hours;
- Maintain a copy of the log provided by the operator on the property where the system is located in electronic or hard copy form, make the log available to the department upon request, and make a reasonable effort to transfer the log to any future owner; and
- Follow the treatment works O&M manual (where available) and keep a copy of the O&M manual in electronic or hard copy form on the property where the system is located, make the O&M manual available to the department upon request, and make a reasonable effort to transfer the O&M manual to any future owner.

The licensed operator has the following responsibilities:

- Perform all monitoring required in accordance with either Part I A, Part I B, or Part I C, as appropriate, and periodic (at least semi-annual) inspections of the treatment works. Note: Discharges from the treatment works should, to the maximum extent feasible, be sampled during normal discharging operations or normal discharging conditions (i.e., operations that are normal for that treatment works). If this is not feasible, forcing a discharge can be an option provided such a sample will be representative of system performance;
- During visits required by this subsection, fulfill the operator responsibilities specified in this subsection through observing the system and through laboratory or field tests required by this permit or that the operator deems appropriate. In performing a required visit, the operator is responsible for the entire system and, where applicable, shall follow the O&M manual;
- Provide a written or electronic notification to the owner within 24 hours whenever the operator becomes aware that maintenance or repair of the owner's treatment works is necessary;
- Report monitoring results to DEQ as required in I A 2, I B 2, and I C 2 (monitoring data maintenance and submittal for respective subcategories), as applicable, as well as II C (conditions applicable to all VPDES permits, reporting monitoring results), and maintain at the treatment works and provide to the permittee a log of the following items:
 - Results of all tests and sampling;
 - Alarm activation incidents;
 - Maintenance;
 - Corrective or repair activities performed;
 - Recommended repair or replacement items;
 - Copies of all reports prepared by the operator; and
 - Sludge or solids removal;

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- Conduct an inspection within 48 hours after notification by the owner that a problem may be occurring.

3. Licensed Operator

Individuals who perform maintenance on discharging systems pursuant to this general permit are required to hold a valid Class IV or higher wastewater works operator license or an alternative onsite sewage system operator license issued by the Board for Waterworks and Wastewater Works Operators and Onsite Sewage System Professionals. The general permit clarifies that, for purposes of this general permit, this requirement is satisfied where an individual is directly supervised by and under the direction of a licensed operator, who remains responsible for such maintenance.

4. Compliance Recordkeeping Under Part I A, Part I B and Part I C

This special condition contains compliance recordkeeping instructions for the permittee regarding quantification levels (QLs) and significant digits. This language is routinely placed in individual permits so that permittees use a QL close to their effluent limit, and treat consistently any results < QL, and the rounding of recorded data. It was determined that would be a good requirement for general permits as well.

5. Water Quality Standards

This special condition is a general requirement for discharges authorized by this permit to meet water quality standards. While it is not expected that these treatment works will discharge water quality parameters other than those that are limited in the permit, it is a good reminder to the permittee that other pollutants should not be discharged.

General Permit Coverage

This general permit will have a fixed term of five (5) years. Every authorization to discharge under this general permit will expire at the same time and all authorizations to discharge will be renewed on the same date. However, an owner is allowed to continue to discharge under the terms of their previous permit until the department either issues coverage to the owner under this permit, or notifies the owner that coverage under this permit is denied, provided the owner has submitted a complete registration statement (if the owner is required to submit a registration statement - see below) before the expiration date of the existing permit. This is also known as an administrative continuance.

All persons desiring to be covered by this general permit must either register with the DEQ by submitting a complete registration statement (or for individual single family dwellings a VDH Combined Application), or qualify for automatic permit coverage renewal. Facilities that DO NOT qualify for automatic permit coverage renewal will be notified by the department in writing.

For new facilities, a registration statement (or for individual single family dwellings a VDH Combined Application) must be submitted at least 60 days prior to the date planned for commencing operation of the treatment works unless a later submittal date is established by the department. A notification of permit coverage must be issued prior to any discharges occurring at the treatment works to be covered under the permit.

Any owner of a treatment works covered by an individual permit who wishes to be covered under this general permit may request that the individual permit be terminated and register for coverage under this general permit. Discharges covered by an individual VPDES permit will not be covered under this general permit until the individual permit has expired or has been terminated or revoked. Any owner of an existing treatment works covered by an individual VPDES permit who is proposing to be covered by this general permit must notify the Department and submit a complete registration statement (or for

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individual single family dwellings a VDH Combined Application) at least 240 days prior to the expiration date of the individual VPDES permit unless a later submittal date is established by the department.

Any owner of a treatment works that was authorized to discharge under the expiring general permit and who intends to continue coverage under this general permit, is automatically covered under this general permit and is not required to submit a registration statement if:

- (1) The ownership of the treatment works has not changed since the registration statement for coverage under the expiring general permit was submitted, or, if the ownership has changed, a new registration statement or VPDES Change of Ownership form was submitted to the department at the time of the title transfer;
- (2) There has been no change in the design or operation of the treatment works since the registration statement for coverage under the expiring general permit was submitted;
- (3) For treatment works serving individual single family dwellings, the VDH has no objection to the automatic permit coverage renewal for this treatment works based on system performance issues, enforcement issues, or other issues sufficient to the department. If the VDH objects to the automatic renewal for this treatment works, the owner will be notified by the department in writing; and
- (4) For treatment works serving buildings or dwellings other than individual single family dwellings, the department has no objection to the automatic permit coverage renewal for this treatment works based on system performance issues, enforcement issues, or other issues sufficient to the department. If the department objects to the automatic renewal for this treatment works, the owner will be notified by the department in writing.

Any owner of a treatment works not wishing to be covered or limited by this general permit may make application for an individual VPDES permit in accordance with the VPDES Permit Regulation (9VAC25-31) procedures.

This general permit does not apply to any discharge that will result in significant impacts to state waters. The determination of no significant impact is made in accordance with the department's Antidegradation Policy contained in the Water Quality Standards (9VAC25-260).

All treatment works that the department believes are eligible for coverage under this general permit will be authorized to discharge under the terms and conditions of the permit after a complete registration statement (or for individual single family dwellings a VDH Combined Application) is submitted (if the owner is required to submit a Registration Statement). If this general permit is inappropriate, the applicant will be so notified and the requirement that an individual permit is needed will remain in effect.

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STATS Program Output

8/23/04 11:39:37 AM

Facility = Domestic sewage discharges of less than or equal to 1,000
gpd

Chemical = Total Residual Chlorine

Chronic averaging period = 4

WLAa = 0.019

WLAc = 0.011

Q.L. = 0.1

samples/mo. = 1

samples/wk. = 1

Summary of Statistics:

observations = 1

Expected Value = .1

Variance = .0036

C.V. = 0.6

97th percentile daily values = .243341

97th percentile 4 day average = .166379

97th percentile 30 day average = .120605

< Q.L. = 0

Model used = BPJ Assumptions, type 2 data

A limit is needed based on Chronic Toxicity

Maximum Daily Limit = 1.60883226245856E-02

Average Weekly limit = 1.60883226245856E-02

Average Monthly Limit = 1.60883226245856E-02

The data are:

0.1

TAB C



Commonwealth of Virginia

VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY


www.deq.virginia.gov

Travis A. Voyles
Secretary of Natural and Historic Resources

Michael S. Rolband, PE, PWD, PWS Emeritus
Director

November 8, 2024

MEMORANDUM

TO: State Water Control Board Members
FROM: Meghan Mayfield, Office of VPDES Permits 
SUBJECT: Reissuance of VPDES General Permit Regulation for Seafood Processing Facilities, 9VAC25-115

The current VPDES General Permit for Seafood Processing Facilities (9VAC25-115) will expire on June 30, 2026, and the regulation establishing this general permit is being amended to reissue it for another five-year term. The staff is bringing this proposed regulation amendment before the State Water Control Board (Board) to request authorization to hold a public comment period and a public hearing. The proposed regulation takes into consideration the recommendations of a technical advisory committee (TAC) formed for this regulatory action.

A Notice of Intended Regulatory Action (NOIRA) for the amendment was published April 8, 2024. No comments were received.

The Office of the Attorney General will be sent the proposed regulation for certification of statutory authority. The U.S. Environmental Protection Agency will also need to review and approve the general permit prior to final adoption.

The Board adopted final amendments to the current regulation during the August 25, 2022, meeting to conform to changes in Virginia statutory law (Chapter 365 of the 2022 Acts of Assembly) regarding Board authority. In this proposed regulatory action, sections of the general permit/regulation that were not amended in 2022 will change the term “board” to “department” where the context relates to any action except the adoption of regulations. Proposed amendments to the current regulation, the Agency Background Document, Fact Sheet, and list of the TAC members are attached.

Substantive amendments to the existing regulation are:

- 9VAC25-115-10. Definitions.
 - Added definition for “Director” since this term is referenced in the regulation.
- 9VAC25-115-15. Applicability of incorporated references based on the dates that they became effective.

Board Memo

November 8, 2024

VPDES General Permit Regulation for Seafood Processing Facilities, 9VAC25-115

- Changed date to indicate that incorporated references are based on the Code of Federal Regulations published as of July 1, 2024.
- 9VAC25-115-20. Purpose; effective date of permit.
 - Changed effective date to July 1, 2026, and expiration date to June 30, 2031.
- 9VAC25-115-50. General permit.
 - Revised permit effective and expiration dates.
- 9VAC25-115-50. Part I
 - Subsection A – Clarified language that defines annual and semi-annual monitoring.
 - Subsections A.2 through A.27 – Reduced sampling frequency from once per quarter to once per six months based on the TAC recommendations and results from discharge monitoring reports (DMR) from the last five years. Seafood processing facilities typically operate on a seasonal basis. DEQ staff evaluated the last five years of DMR data and found that 54% of DMRs were “no-discharge” and that only 2% of DMRs indicated effluent violations. EPA was consulted on the change and did not oppose the revision.
- 9VAC25-115-50. Part II Stormwater Management
 - Subsection A.3.c – Updated conditions so they will be consistent with conditions for authorized nonstormwater discharges that are specified in other VPDES general permits. These include firefighting training activities and external building washdown when they are managed in a manner to avoid an instream impact, as well as adding pavement wash waters (subject to specified conditions).
- 9VAC25-115-50. Part III Conditions Applicable to All VPDES Permits.
 - Subsection I.3 – Updated link to the online Pollution Response Preparedness (PReP) portal and clarified that the online portal shall be used for reports outside of normal working hours.

Attachments:

TAC Membership

Draft General Permit Regulation

Agency Background Document (Town Hall)

Draft Fact Sheet

Board Memo

November 8, 2024

VPDES General Permit Regulation for Seafood Processing Facilities, 9VAC25-115

**TECHNICAL ADVISORY COMMITTEE MEMBERSHIP FOR VPDES GENERAL PERMIT
REGULATION FOR SEAFOOD PROCESSING FACILITIES (9VAC25-115)**

- **Representatives of the Regulated Community**
 - Thomas Gallivan, Shooting Point Oysters
 - N. W. Terry, H M Terry Company Inc.
 - AJ Erskine, Bevins Oysters
 - Kim Huskey, Shellfish Growers of Virginia

- **DEQ Central Staff:**
 - Erica Duncan, Manager Office of VPDES Permits (alternate: Joseph Bryan, VPDES Permit Supervisor)

- **Additional DEQ Staff – Technical Resources**
 - Scott Morris, Director of Water
 - Laura Galli, Guidance and Regulatory Coordinator
 - May Elprince, Tidewater Regional Office, Water Permit Writer
 - Kevin Cline, Tidewater Regional Office, Water Inspector
 - Sandra Poulus, Piedmont Regional Office, Water Permit Writer
 - Vincent Revene, Piedmont Regional Office, Water Permit Writer



townhall.virginia.gov

Exempt Action: Proposed Regulation Agency Background Document

Agency name	State Water Control Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC25-115
VAC Chapter title(s)	Virginia Pollutant Discharge Elimination System (VPDES) General Permit Regulation for Seafood Processing Facilities
Action title	Ch 115 – 2026 Amend and Reissuance for the Existing Regulation
Date this document prepared	November 8, 2024

This information is required for executive branch review pursuant to Executive Order 19 (2022) (EO 19), any instructions or procedures issued by the Office of Regulatory Management (ORM) or the Department of Planning and Budget (DPB) pursuant to EO 19. In addition, this information is required by the Virginia Registrar of Regulations pursuant to the Virginia Register Act (§ 2.2-4100 et seq. of the Code of Virginia). Regulations must conform to the Regulations for Filing and Publishing Agency Regulations (1 VAC 7-10), and the *Form and Style Requirements for the Virginia Register of Regulations and Virginia Administrative Code*.

Brief Summary

Provide a brief summary (preferably no more than 2 or 3 paragraphs) of this regulatory change (i.e., new regulation, amendments to an existing regulation, or repeal of an existing regulation). Alert the reader to all substantive matters. If applicable, generally describe the existing regulation.

This general permit regulation establishes limitations, monitoring requirements and other special conditions for point source discharge of seafood processing wastewater from seafood processing facilities to surface waters to maintain surface water quality. The general permit also regulates stormwater associated with industrial activity from seafood processing sites operating under SIC codes 2091 (Canned and Cured Fish and Seafood) and 2092 (Prepared Fish or Frozen Fish and Seafoods) to maintain surface water quality.

This regulatory action is proposed to amend and reissue the existing general permit which expires on June 30, 2026. The proposed changes to the regulation are being made in response to Technical Advisory Committee suggestions and staff requests to revise, update, and clarify the permit conditions.

In addition, a periodic and small business impact review of this regulation will be conducted as part of this regulatory action.

Mandate and Impetus

Identify the mandate for this regulatory change, and any other impetus that specifically prompted its initiation (e.g., new or modified mandate, internal staff review, petition for rulemaking, periodic review, or board decision). For purposes of executive branch review, "mandate" has the same meaning as defined in the ORM procedures, "a directive from the General Assembly, the federal government, or a court that requires that a regulation be promulgated, amended, or repealed in whole or part."

The impetus of this regulatory change is § 62.1-44.15(5a) of the Code of Virginia which states, "All certificates issued by the Board under this chapter shall have fixed terms. The term of the Virginia Pollution Discharge Elimination System permit shall not exceed five years." This general permit expires on June 30, 2026, and must be reissued in order to make coverage available for seafood processing facilities that will discharge to surface water after June 30, 2026.

The periodic review of this regulation is mandated by the ORM procedures and § 2.2-4007.1 of the Code of Virginia.

Acronyms and Definitions

Please define all acronyms used in the Agency Background Document. Also, please define any technical terms that are used in the document that are not also defined in the "Definition" section of the regulations.

- Board: State Water Control Board
- EPA (U.S. EPA): United States Environmental Protection Agency
- DEQ (or department): Department of Environmental Quality
- ISWGP: Industrial Stormwater General Permit
- NOIRA: Notice of Intended Regulatory Action
- NPDES: National Pollutant Discharge Elimination System
- SIC: Standard Industrial Classification
- TMDL: Total Maximum Daily Load
- USC: United States Code
- VAC: Virginia Administrative Code
- VPDES: Virginia Pollutant Discharge Elimination System

Legal Basis

Please identify (1) the agency or other promulgating entity, and (2) the state and/or federal legal authority for the regulatory change, including the most relevant citations to the Code of Virginia or Acts of Assembly chapter number(s), if applicable. Your citation must include a specific provision, if any, authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency or promulgating entity's overall regulatory authority.

The basis for this regulation is § 62.1-44.2 et seq. of the Code of Virginia. Specifically, § 62.1-44.15(5) authorizes the Board to issue permits for the discharge of treated sewage, industrial wastes, or other waste into or adjacent to state waters and § 62.1-44.15(7) authorizes the Board to adopt rules governing the procedures of the Board with respect to the issuance of permits. Further, § 62.1-44.15(10) authorizes the Board to adopt such regulations as it deems necessary to enforce the general water quality management program, § 62.1-44.15(14) authorizes the Board to establish requirements for the treatment of sewage, industrial wastes and other wastes, § 62.1-44.16 specifies the Board's authority to regulate

discharges of industrial wastes, § 62.1-44.20 provides that agents of the Board may have the right of entry to public or private property for the purpose of obtaining information or conducting necessary surveys and investigations, and § 62.1-44.21 authorizes the Board to require owners to furnish information necessary to determine the effect of the wastes from discharge on the quality of state waters.

Section 402 of the Clean Water Act (33 USC 1342) authorizes states to administer the NPDES permit program under state law. The Commonwealth of Virginia received such authorization in 1975 under the terms of a Memorandum of Understanding with the U.S. EPA. This Memorandum of Understanding was modified on May 20, 1991, to authorize the Commonwealth to administer a VPDES General Permit Program.

40 CFR parts 122, 123, and 124 implement the NPDES permit program under § 402 of the federal Clean Water Act. These provisions cover basic EPA permitting requirements, what a State must do to obtain approval to operate its program in lieu of a federal program and minimum requirements for administering the approved State program, and procedures for EPA processing of permit applications and appeals. Section 122.1 requires permits for the discharge of “pollutants” from any “point source” into “waters of the United States”. Section 122.3 specifically states that seafood processing facilities are not excluded from NPDES requirements.

The general permit also regulates stormwater associated with industrial activity from seafood processing sites operating under SIC codes 2091 (Canned and Cured Fish and Seafood) and 2092 (Prepared Fish or Frozen Fish and Seafoods) to maintain surface water quality.

Changes to this chapter of the Virginia Administrative Code are exempt from Article 2 of the Administrative Process Act (2.2-4006 A 8).

Purpose

Please explain the need for the regulatory change, including a description of: (1) the rationale or justification, (2) the specific reasons the regulatory change is essential to protect the health, safety or welfare of citizens, and (3) the goals of the regulatory change and the problems it is intended to solve.

This proposed regulatory action is needed to establish permitting requirements for discharges from seafood processing facilities to protect the health, safety, and welfare of Virginia’s citizens. The existing general permit expires on June 30, 2026, and must be reissued to cover existing and new seafood processing discharges.

Other issues that needed consideration were updating the stormwater management requirements and addressing the frequency of monitoring requirements.

Issuing a general permit as opposed to an individual permit is the less intrusive and less costly alternative for small businesses. General permits also require fewer DEQ staff resources to issue.

Substance

Please briefly identify and explain the new substantive provisions, the substantive changes to existing sections, or both. A more detailed discussion is provided in the “Detail of Changes” section below.

This general permit establishes limitations and monitoring requirements for point source discharge from seafood processing facilities. The effluent limits, special conditions, and stormwater management requirements in the general permit will be reviewed to ensure that the permit is still protective of water quality. The primary issue that needs to be addressed is that the existing general permit expires on June

30, 2026, and must be reissued to continue making it available after this date. Some issues that may need to be addressed include updating the stormwater management requirements and addressing the frequency of monitoring requirements.

Proposed changes to the general permit regulation include:

- Revise the term of the general permit regulation to July 1, 2026 – June 30, 2031.
- Update regulatory language to ensure consistency with changes in Virginia statutory law (Chapter 365 of the 2022 Acts of Assembly) regarding Board authority, clarifying that regulatory actions fall under the State Water Control Board (SWCB), while permitting actions fall under the Department of Environmental Quality (DEQ);
- Define “Director”;
- Updated published date of Federal Regulations.
- Clarify language for annual and semi-annual reporting requirements.
- Reduce monitoring frequency from quarterly to semi-annual.
- Align the list of authorized non-stormwater discharges with the ISWGP; and
- Update compliance reporting requirements (Part III, Conditions Applicable to All Permits, I) including revising provisions to address online reporting.

Issues

Please identify the issues associated with the regulatory change, including: 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions; 2) the primary advantages and disadvantages to the agency or the Commonwealth; and 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, include a specific statement to that effect.

The advantages to the public, permittees, and the agency of reissuing this general permit are that a Virginia Pollutant Discharge Elimination System (VPDES) General Permit will continue to be available to facilities with eligible discharges enabling them to discharge to surface waters in a manner that is protective of those waters. In addition, the continued availability of this general permit avoids the increased cost and more complicated application process for permittees associated with issuing an individual permit and makes permit administration more reasonable for DEQ. There are no known disadvantages to the public, agency, or regulated community.

Requirements More Restrictive than Federal

Please identify and describe any requirement of the regulatory change that is more restrictive than applicable federal requirements. Include a specific citation for each applicable federal requirement, and a rationale for the need for the more restrictive requirements. If there are no applicable federal requirements, or no requirements that exceed applicable federal requirements, include a specific statement to that effect.

There are no requirements that exceed applicable federal requirements.

Agencies, Localities, and Other Entities Particularly Affected

Please identify any other state agencies, localities, or other entities particularly affected by the regulatory change. “Particularly affected” are those that are likely to bear any identified disproportionate material impact, which would not be experienced by other agencies, localities, or entities. “Locality” can refer to either local governments or the locations in the Commonwealth where the activities relevant to the

regulation or regulatory change are most likely to occur. If no agency, locality, or entity is particularly affected, include a specific statement to that effect.

Other State Agencies Particularly Affected:

There are no state agencies particularly affected by the proposed regulation.

Localities Particularly Affected:

There are no localities that bear a disproportionate material impact as the general permit is available and applies statewide. The proposed amendments to the regulation apply statewide.

Other Entities Particularly Affected:

In scope operations that conduct seafood processing operations must do so in a manner consistent with this general permit. No other entities are particularly affected by the proposed regulation.

Regulatory Flexibility Analysis

Pursuant to § 2.2-4007.1B of the Code of Virginia, please describe the agency’s analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) establishing less stringent compliance or reporting requirements; 2) establishing less stringent schedules or deadlines for compliance or reporting requirements; 3) consolidation or simplification of compliance or reporting requirements; 4) establishing performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the regulatory change.

This general permit applies to seafood processing facilities, most of which are small businesses. The reissuance of this VPDES general permit meets the objectives of applicable law while minimizing implementation costs for affected small business owners. Without this general permit, a small business owner would need to obtain an individual permit, which would increase the complexity of the application process, permit requirements, and compliance costs.

Public Comment Received

Please summarize all comments received during the public comment period following the publication of the NOIRA, and provide the agency response. Ensure to include all comments submitted: including those received on Town Hall, in a public hearing, or submitted directly to the agency or board. If no comment was received, enter a specific statement to that effect.

Public comment period was held from April 8, 2024, through May 8, 2024. No public comments were received.

Public Participation

Please include a statement that in addition to any other comments on the proposal, the agency is seeking comments on the costs and benefits of the proposal and the impacts of the regulated community.

In addition to any other comments, the Board is seeking comments on the costs and benefits of the proposal, the potential impacts of this regulatory proposal and any impacts of the regulation on farm and forest land preservation. The agency/board is also seeking information on impacts on small businesses as defined in § 2.2-4007.1 of the Code of Virginia. Information may include 1) projected reporting, recordkeeping and other administrative costs, 2) probable effect of the regulation on affected small

businesses, and 3) description of less intrusive or costly alternative methods of achieving the purpose of the regulation.

Anyone wishing to submit written comments for the public comment file may do so by mail or email to Morgan Emanuel, Regulatory and Guidance Analyst, DEQ Office of Water Planning, P.O. Box 1105, Richmond, Virginia 23218, phone: 804-494-9635 and morgan.emanuel@deq.virginia.gov. Comments may also be submitted through the Public Forum feature of the Virginia Regulatory Town Hall web site at (<http://www.townhall.virginia.gov>). Written comments must include the name and address of the commenter. In order to be considered, comments must be received by 11:59 pm on the last day of the public comment period.

A public hearing will be held following the publication of this stage and notice of the hearing will be posted on the Virginia Regulatory Town Hall website (<http://www.townhall.virginia.gov>) and on the Commonwealth Calendar website (<https://commonwealthcalendar.virginia.gov/>). Both oral and written comments may be submitted at that time.

Detail of Changes

List all regulatory changes and the consequences of the changes. Explain the new requirements and what they mean rather than merely quoting the text of the regulation. If the regulatory change will be a new chapter, describe the intent of the language and the expected impact. Please describe the difference between existing regulation(s) and/or agency practice(s) and what is being proposed in this regulatory change. Please include citations to the specific section(s) of the regulation that are changing.

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
9VAC25-115-10		Definitions.	<p>Minor changes were made to terms throughout this section to ensure consistent use of terminology and improve readability. These minor changes did not alter, narrow, or expand the meaning of terms.</p> <p>A new definition was added as follows for "Director" since this term is referenced in the regulation but not previously defined: <u>"Director" means the Director of the Department of Environmental Quality or an authorized representative.</u></p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
9VAC25-115-15		Applicability of incorporated references based on the dates that they became effective.	<p>Revised date of incorporation by reference of 40 CFR from July 1, 2020 to July 1, 2024 to maintain consistency with federal regulations.</p> <p>This section will be updated to the most recent version prior to reissuing the general permit regulation.</p>
9VAC25-115-20		Purpose; effective date of permit.	Revised to reflect the new permit term.
9VAC25-115-30, 9VAC25-115-40, 9VAC25-115-50		Authorization to discharge., Registration statement., General permit.	The term “board” was changed to “department” throughout the regulation in response to Chapter 356 of the 2022 Acts of Assembly.
9VAC25-115-50		General permit.	Revised to reflect the new permit term.

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
<p>9VAC25-115-50 General permit. Part I A</p>		<p>Effluent Limitations and Monitoring Requirements</p> <p>Permittees are required to collect samples on a quarterly basis (by March 31st, June 30th, September 30th, and December 31st) and report on the facility's Discharge Monitoring Report (DMR) by the 10th of the month following the monitoring period.</p>	<p>Clarified language throughout Part I A that defines annual and semi-annual monitoring.</p> <p>In addition, in subsections Part I A 2 through Part I A 27 the required sampling frequency was revised from once per quarter to once per six months based on the recommendations of the Technical Advisory Committee (TAC) and results from discharge monitoring reports (DMR) from the last five years. Seafood processing facilities typically operate on a seasonal basis. DMR data indicated that 54% of DMRs were "no-discharge" and that only 2% of DMRs indicated effluent violations. EPA was consulted on the change and did not oppose the revision.</p> <p>I-Samples shall be collected by March 31, June 30, September 30, and December 31 and reported by the 10th of the following month on the facility's Discharge Monitoring Report (DMR). 1/6 - Months - Samples shall be collected once each semi-annual period with the following schedule: January 1 - June 30, to be reported on the DMR due July 10th following each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due January 10th following each applicable semi-annual period. All calculations shall be submitted with the DMR.</p> <p>The change better reflects the seasonal nature of seafood harvesting and processing and reduces annual monitoring costs for permittees. Semi-annual monitoring continues to provide sufficient information to ensure compliance with effluent</p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			<p>limitations in the general permit and protect water quality.</p>
<p>9VAC25-115-50 General permit. Part I B 4</p>		<p>B. Special Conditions Applying to Part I A 1 through Part I A 27.</p> <p>4. The permittee shall comply with the following solids management plan:</p>	<p>4 The permittee shall comply with the following solids management plan <u>requirement</u>.</p> <p>This change is intended to clarify permit requirements.</p>
<p>9VAC25-115-50 General permit. Part II A 3 c (1)</p>		<p>Nonstormwater Discharges</p> <p>(1) Discharges from emergency firefighting activities;</p>	<p>Part II.A.3.c.1 Discharges from emergency firefighting activities <u>or firefighting training activities managed in a manner to avoid an instream impact in accordance with § 9.1-207.1 of the Code of Virginia;</u></p> <p>This change makes the list of authorized nonstormwater discharges consistent with</p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			Virginia law and other VPDES general permits, including the Industrial Stormwater General Permit (ISWGP) 9VAC25-151.
9VAC25-115-50 General permit. Part II A 3 c (8)		Nonstormwater discharges (8) Routine external building washdown that does not use detergents or hazardous cleaning products;	<p>(8) Routine external building washdown that does not use provided no soaps, solvents or detergents or are used, external surfaces do not contain hazardous cleaning products substances, and the wash water is filtered, settled, or similarly treated prior to discharge;</p> <p>Stormwater associated with industrial activity from seafood processing is a subset of activities covered under the U.S. EPA's 2021 multi-sector general permit. This change keeps the Board's regulations for industrial stormwater from seafood processing consistent with federal requirements and makes the list of authorized nonstormwater discharges the same as other VPDES general permits, including the ISWGP.</p>
	9VAC25-115-50 General permit. Part II.A..3.c.(9)	None	<p>Added pavement waste waters as a category of permitted nonstormwater discharges.</p> <p>(9) <u>Pavement wash waters provided no soaps, solvents, detergents or hazardous cleaning products are used, and no spills or leaks of toxic or hazardous materials have occurred (unless all spilled or leaked materials is removed prior to washing), and the wash water is filtered, settled, or similarly treated prior to discharge;</u></p> <p>This change keeps the Board's regulations for industrial stormwater from seafood processing consistent with federal requirements and makes the list of authorized</p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			nonstormwater discharges the same as other VPDES general permits, including the ISWGP.
9VAC25-115-50 General permit. Part II C 2		<p>Stormwater pollution prevention plans (SWPPPs).</p> <p>Establishes requirements for SWPPPs including deadlines, content, signatures, and review and amendment.</p>	<p>Minor changes were made to terms throughout this subsection to ensure consistent use of terminology, correct grammar, and use plain language, consistent with the Registrar's <i>Form, Style and Procedure Manual for Publication of Virginia Regulations</i>. These minor changes did not alter, narrow, or expand the meaning or requirements in this section.</p>
9VAC25-115-50 General permit. Part II C 3 b		<p>Signature and SWPP review-Availability</p> <p>Requires the permittee to retain a copy of the current SWPPP at the facility.</p>	<p>Added language to clarify that the copy of the current SWPPP may be a hard copy or an electronic copy.</p> <p>b. Availability. The permittee shall retain a copy of the current SWPPP (<u>hard copy or electronic</u>) required by this permit at the facility, and it shall be immediately available to the department, EPA, or the operator of an MS4 receiving discharges from the site at the time of an on-site inspection or upon request.</p> <p>The change provides clarity and flexibility for permittees. It also makes the existing requirement consistent with other VPDES general permits and the ISWGP.</p>
9VAC25-115-50 General permit. Part III I 1		<p>Reports of noncompliance:</p> <p>The permittee shall report any noncompliance that may adversely affect state waters or may endanger public health.</p>	<p>Revised language to clarify reporting requirements by replacing the requirement to provide "an oral" report within 24 hours with "A" to allow the option of electronic reporting.</p> <p>1.a An oral <u>A</u> report shall be provided within 24 hours from the time the permittee becomes aware of the circumstances. The</p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			<p>following shall be included as information that shall be reported within 24 hours under this subdivision:</p> <p>Other changes clarify who a permittee reports to, the department's regional office, and how to report outside normal working hours (via the online portal).</p> <p>The changes clarify existing mandatory reporting requirements for permittees and allows electronic reporting. They also make the existing requirements consistent with other VPDES general permits and the ISWGP.</p>
<p>9VAC25-115-50 General permit. Part III I 3</p>		<p>Reports of noncompliance:</p> <p>The permittee shall report any noncompliance that may adversely affect state waters or may endanger public health.</p>	<p>Revised language to specify that reports shall be made to the regional office (earlier requirement was to report, but the regulation did not specify to whom to make the report) and, for reports outside of normal working hours, reporting should be done using the online portal (instead of leaving a message). The changes clarify and simplify the reporting requirements.</p> <p>3. The immediate (within 24 hours) reports required in Part III G, H, and I may shall be made to the department's regional office. Reports may be made by telephone, or online at https://www.deq.virginia.gov/our-programs/pollution-response.</p> <p>For reports outside normal working hours, <u>the online portal shall be used.</u> leave a message and this shall fulfill the immediate reporting requirement. For emergencies, <u>call</u> the Virginia Department of</p>

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
			<p>Emergency Management maintains a 24-hour telephone service <u>Management's Emergency Operations Center (24-hours)</u> at 1-800-468-8892.</p>

Family Impact

In accordance with § 2.2-606 of the Code of Virginia, please assess the potential impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

This general permit applies to point source discharges of wastewater from seafood processing facilities and stormwater associated with industrial activity from seafood processing facilities classified under SIC Codes 2091 and 2092 to surface waters and has been designed to minimize burden while achieving a level of water quality protection consistent with state and federal requirements. This regulatory action does not address and will have no direct impact on 1) the authority and rights of parents, 2) economic self-sufficient, self-pride, or assumption of familial responsibilities, 3) marital commitments, or 4) disposable family income.

1 **Project 7823 - Exempt Proposed- for December 4, 2024 State Water Control Board meeting**
2 **- CH 115- 2026 Amendment and Reissuance of the Existing Regulation**

3
4 **9VAC25-115-10. Definitions.**

5 The words and terms used in this chapter shall have the meanings defined in the State Water
6 Control Law, Chapter 3.1 (§ 62.1-44.2 et seq.) of Title 62.1 of the Code of Virginia and the Virginia
7 Pollutant Discharge Elimination System (VPDES) Permit Regulation (9VAC25-31) unless the
8 context clearly indicates otherwise. Additionally, for the purposes of this chapter:

9 "Best management practices" or "BMPs" means schedules of activities, practices, prohibitions
10 of practices, structures, vegetation, maintenance procedures, and other management practices,
11 including both structural and nonstructural practices, to prevent or reduce the discharge of
12 pollutants to surface waters.

13 "Board" means the State Water Control Board. When used outside the context of the
14 promulgation of regulations, including regulations to establish general permits, "board" means the
15 Department of Environmental Quality.

16 "Control measure" means any best management practice or other method, including effluent
17 limitations, used to prevent or reduce the discharge of pollutants to surface waters.

18 "Corrective action" means any action to (i) repair, modify, or replace any stormwater control
19 used at the facility; (ii) clean up and properly dispose of spills, releases, or other deposits at the
20 facility; or (iii) return to compliance with permit requirements.

21 "Department" or "DEQ" means the Department of Environmental Quality.

22 "Director" means the Director of the Department of Environmental Quality or an authorized
23 representative.

24 "Industrial activity" means the facilities classified under NAICS 311710 and SIC Code 2091 or
25 2092.

26 "Minimize" means reduce or eliminate to the extent achievable using control measures,
27 including best management practices, that are technologically available and economically
28 practicable and achievable in light of best industry practice.

29 "NAICS" means North American Industry Classification System from the U.S. Office of
30 Management and Budget, 2017 edition.

31 "No exposure" means all industrial materials or activities are protected by a storm-resistant
32 shelter to prevent exposure to rain, snow, snowmelt, or runoff.

33 "Seafood" includes crabs, oysters, hand-shucked clams, scallops, squid, eels, turtles, fish,
34 conchs, and crayfish.

35 "Seafood processing facility" means any facility that processes or handles seafood intended
36 for human consumption or as bait, except a mechanized clam facility, where the primary purpose
37 is classified under the following NAICS and SIC codes:

38 1. NAICS Code 311710 – Seafood Product Preparation and Packaging and SIC Code
39 2091 – Canned and Cured Fish and Seafoods, 2092 – Prepared Fresh or Frozen Fish and
40 Seafoods;

41 2. NAICS Code 424420 – Packaged Frozen Food Merchant Wholesalers and SIC Code
42 5142 – Packaged Frozen Foods; and

43 3. NAICS Code 424460 – Fish and Seafood Merchant Wholesalers and SIC Code 5146 –
44 Fish and Seafoods.

45 This definition does not include aquaculture facilities (including hatcheries) classified under
46 SIC Code 0272 or 0921 and NAICS Code 112512.

47 "SIC" means the Standard Industrial Classification from the U.S. Office of Management and
48 Budget Standard Industrial Classification Manual, 1987 edition.

49 "Significant materials" includes raw materials; fuels; materials such as solvents, detergents,
50 and plastic pellets; finished materials such as metallic products; raw materials used in food
51 processing or production (except oyster, clam or scallop shells); hazardous substances
52 designated under § 101(14) of the Comprehensive Environmental Response, Compensation and
53 Liability Act (CERCLA) (42 USC § 9601); any chemical the facility is required to report pursuant
54 to § 313 of the Emergency Planning and Community Right-to-Know Act (EPCRA) (42 USC §
55 11023); fertilizers; pesticides; and waste products such as ashes, slag, and sludge that have the
56 potential to be released with stormwater discharges.

57 "Stormwater discharge associated with industrial activity" means the discharge from any
58 conveyance that is used for collecting and conveying stormwater and that is directly related to
59 manufacturing, processing, or raw materials storage areas at an industrial plant. The term does
60 not include discharges from facilities or activities excluded from the VPDES program under
61 9VAC25-31. For the categories of industries identified in the "industrial activity" definition, the term
62 includes stormwater discharges from industrial plant yards; immediate access roads and rail lines
63 used or traveled by carriers of raw materials, manufactured products, waste material, or
64 byproducts (except for oyster, clam or scallop shells) used or created by the facility; material
65 handling sites; refuse sites; sites used for the application or disposal of process wastewaters;
66 sites used for the storage and maintenance of material handling equipment; sites used for residual
67 treatment, storage, or disposal; shipping and receiving areas; manufacturing buildings; storage
68 area (including tank farms) for raw materials and intermediate and final products; and areas where
69 industrial activity has taken place in the past and significant materials remain and are exposed to
70 stormwater. For the purposes of this definition, material handling activities include the storage,
71 loading and unloading, transportation, or conveyance of any raw material, intermediate product,
72 final product, byproduct, or waste product (except for oyster, clam or scallop shells). The term
73 excludes areas located on plant lands separate from the plant's industrial activities, such as office
74 buildings and accompanying parking lots, as long as the drainage from the excluded areas is not
75 mixed with stormwater drained from the above described areas. Industrial facilities, including
76 industrial facilities that are federally, state, or municipally owned or operated that meet the
77 description of the facilities listed in the "industrial activity" definition, include those facilities
78 designated under the provisions of 9VAC25-31-120 A 1 c or A 7 a (1) or (2) of the VPDES Permit
79 Regulation.

80 "Total maximum daily load" or "TMDL" means a calculation of the maximum amount of a
81 pollutant that a waterbody can receive and still meet water quality standards, and an allocation of
82 that amount to the pollutant's sources. A TMDL includes wasteload allocations (WLAs) for point
83 source discharges, and load allocations (LAs) for nonpoint sources or natural background, or
84 both, and must include a margin of safety (MOS) and account for seasonal variations.

85 "Virginia Environmental Excellence Program" or "VEEP" means a voluntary program
86 established by the department to provide public recognition and regulatory incentives to
87 encourage higher levels of environmental performance for program participants that develop and
88 implement environmental management systems (EMSs). The program is based on the use of
89 EMSs that improve compliance, prevent pollution, and utilize other measures to improve
90 environmental performance.

91 **9VAC25-115-15. Applicability of incorporated references based on the dates that they**
92 **became effective.**

93 Except as noted, when a regulation of the U.S. Environmental Protection Agency set forth in
94 Title 40 of the Code of Federal Regulations (CFR) is referenced or adopted in this chapter and
95 incorporated by reference, that regulation shall be as it exists and has been published as of July

96 1, ~~2020~~2024; however, references to 40 CFR Part 136 are incorporated as published in the July
97 1, 2024, update.

98 **9VAC25-115-20. Purpose; effective date of permit.**

99 A. This general permit regulation governs the discharge of wastewater from seafood
100 processing facilities and stormwater associated with industrial activity from seafood processing
101 facilities classified NAICS Code 311710 and as SIC Codes 2091 and 2092.

102 B. This general permit will become effective on ~~July 24, 2024~~ July 1, 2026, and will expire on
103 ~~June 30, 2026~~ June 30, 2031. For any covered owner, this general permit is effective upon
104 compliance with all the provisions of 9VAC25-115-30.

105 **9VAC25-115-30. Authorization to discharge.**

106 A. Any owner governed by this general permit is hereby authorized to discharge process
107 wastewater and stormwater as described in 9VAC25-115-20 A to surface waters of the
108 Commonwealth of Virginia provided that:

- 109 1. The owner files a registration statement, in accordance with 9VAC25-115-40, and that
110 registration statement is accepted by the ~~board~~ department;
- 111 2. The owner submits the required permit fee;
- 112 3. The owner complies with the applicable effluent limitations and other requirements of
113 9VAC25-115-50; and
- 114 4. The owner has not been notified by the ~~board~~ department that the discharge is not
115 eligible for coverage under this permit in accordance with subsection B of this section.

116 B. The ~~board~~ department will notify an owner that the discharge is not eligible for coverage
117 under this permit in the event of any of the following:

- 118 1. The owner is required to obtain an individual permit in accordance with 9VAC25-31-170
119 B 3 of the VPDES Permit Regulation;
- 120 2. The owner is proposing to discharge to state waters specifically named in other board
121 regulations that prohibit such discharges;
- 122 3. The owner is proposing to discharge annual mass loadings of total nitrogen in excess
123 of 2,300 pounds per year or of total phosphorus in excess of 300 pounds per year;
- 124 4. The discharge would violate the antidegradation policy stated in 9VAC25-260-30 of the
125 Water Quality Standards; or
- 126 5. The discharge is not consistent with the assumptions and requirements of an approved
127 TMDL.

128 C. Conditional exclusion for no exposure to stormwater. Any owner covered by this permit that
129 becomes eligible for a no exposure exclusion from stormwater permitting under 9VAC25-31-120
130 E may file a no exposure certification. Upon submission and acceptance by the ~~board~~ department
131 of a complete and accurate no exposure certification, the permit requirements for stormwater no
132 longer apply. A no exposure certification must be submitted to the ~~board~~ department once every
133 five years.

134 D. Compliance with this general permit constitutes compliance, for purposes of enforcement,
135 with the federal Clean Water Act §§ 301, 302, 306, 307, 318, 403, and 405 (a) through (b) and
136 the State Water Control Law, with the exceptions stated in 9VAC25-31-60 of the VPDES Permit
137 Regulation. Approval for coverage under this general permit does not relieve any owner of the
138 responsibility to comply with any other applicable federal, state or local statute, ordinance or
139 regulation.

140 E. Continuation of permit coverage.

141 1. Permit coverage shall expire at the end of the applicable permit term. However, expiring
142 permit coverages are automatically continued if the owner has submitted a complete
143 registration statement at least 60 days prior to the expiration date of the permit or a later
144 submittal date established by the ~~board~~ department, which cannot extend beyond the
145 expiration date of the permit. The permittee is authorized to continue to discharge until
146 such time as the ~~board~~ department either:

147 a. Issues coverage to the owner under this general permit; or

148 b. Notifies the owner that the discharge is not eligible for coverage under this general
149 permit.

150 2. When the owner that was covered under the expiring or expired general permit has
151 violated or is violating the conditions of that permit, the ~~board~~ department may choose to
152 do any or all of the following:

153 a. Initiate enforcement action based upon the general permit coverage that has been
154 continued;

155 b. Issue a notice of intent to deny coverage under the amended general permit. If the
156 general permit coverage is denied, the owner would then be required to cease the
157 discharges authorized by the continued general permit coverage or be subject to
158 enforcement action for discharging without a permit;

159 c. Issue an individual permit with appropriate conditions; or

160 d. Take other actions authorized by the VPDES Permit Regulation (9VAC25-31).

161 **9VAC25-115-40. Registration statement.**

162 A. Deadlines for submitting registration statement. Any owner seeking coverage under this
163 general permit shall submit a complete general VPDES permit registration statement in
164 accordance with this chapter, which shall serve as a notice of intent for coverage under the
165 VPDES general permit regulation for seafood processing facilities.

166 1. New facilities. Any owner proposing a new discharge shall submit a complete
167 registration statement to the ~~board~~ department at least 60 days prior to the date planned
168 for commencement of the discharge.

169 2. Existing facilities.

170 a. Any owner of an existing seafood processing facility covered by an individual
171 VPDES permit that is proposing to be covered by this general permit shall submit a
172 complete registration statement at least 240 days prior to the expiration date of the
173 individual VPDES permit or a later submittal established by the ~~board~~ department.

174 b. Any owner that was authorized to discharge under an expiring or expired VPDES
175 general permit for seafood processing facilities and that intends to continue coverage
176 under this general permit shall submit a complete registration statement to the ~~board~~
177 department at least 60 days prior to the expiration date of the existing permit or a later
178 submittal established by the ~~board~~ department.

179 c. Any owner of an existing seafood processing facility adding a new process after
180 coverage under the general permit is obtained shall submit an amended registration
181 statement to the ~~board~~ department at least 60 days prior to commencing operation of
182 the new process or a later submittal established by the ~~board~~ department.

183 3. Late registration statements. Registration statements for existing facilities covered
184 under subdivision 2 b of this subsection will be accepted after the expiration date of the
185 permit, but authorization to discharge will not be retroactive.

186 B. The registration statement shall contain the following information:

- 187 1. Facility name, owner name, mailing address, email address (where available), and
188 telephone number;
- 189 2. Facility street address (if different from mailing address);
- 190 3. Facility operator name, mailing address, email address, and telephone number if
191 different than owner;
- 192 4. Does the facility discharge to surface waters? Name of receiving stream or streams if
193 yes and, if no, describe the discharge or discharges;
- 194 5. Does the facility have a current VPDES Permit? Include the permit number if yes;
- 195 6. The original date of construction of the seafood processing facility building and dates
196 and description of all subsequent facility construction;
- 197 7. A U.S. Geological Survey (USGS) 7.5 minute topographic map or other equivalent
198 computer generated map with sufficient resolution to clearly show the facility location, the
199 discharge location or locations, and the receiving water body;
- 200 8. Facility SIC code or codes;
- 201 9. Nature of business at the facility;
- 202 10. Discharge outfall information including latitude and longitude, seafood process,
203 receiving stream, discharge flow, and days per year of discharge for each outfall;
- 204 11. Facility maximum production information;
- 205 12. Facility line (water balance) drawing;
- 206 13. Discharge and outfall descriptions for different seafood processes that operate
207 simultaneously;
- 208 14. Treatment and solid waste disposal information;
- 209 15. Information on use of chemicals at the facility;
- 210 16. State Corporation Commission entity identification number if the facility is required to
211 obtain an entity identification number by law; and
- 212 17. The following certification: "I certify under penalty of law that this document and all
213 attachments were prepared under my direction or supervision in accordance with a system
214 designed to assure that qualified personnel properly gather and evaluate the information
215 submitted. Based on my inquiry of the person or persons who manage the system or those
216 persons directly responsible for gathering the information, the information submitted is to
217 the best of my knowledge and belief true, accurate, and complete. I am aware that there
218 are significant penalties for submitting false information including the possibility of fine and
219 imprisonment for knowing violations."

220 The registration statement shall be signed in accordance with 9VAC25-31-110 of the VPDES
221 Permit Regulation.

222 C. The registration statement shall be delivered to the department's regional office where the
223 seafood processing facility is located by either postal or electronic mail. Following notification from
224 the department of the start date for the required electronic submission of Notices of Intent to
225 discharge forms (i.e., registration statements) as provided for in 9VAC25-31-1020, such forms
226 submitted after that date shall be electronically submitted to the department in compliance with
227 this section and 9VAC25-31-1020. There shall be at least three months' notice provided between
228 the notification from the department and the date after which such forms must be submitted
229 electronically.

230 **9VAC25-115-50. General permit.**

231 Any owner whose registration statement is accepted by the ~~board~~ department shall comply
 232 with the requirements of the general permit and be subject to all requirements of 9VAC25-31-170
 233 of the VPDES Permit Regulation.

234 General Permit No.: VAG52
 235 Effective Date: ~~July 24, 2021~~ July 1, 2026
 236 Expiration Date: ~~June 30, 2026~~ June 30, 2031

237 **GENERAL PERMIT FOR SEAFOOD PROCESSING FACILITIES**

238 **AUTHORIZATION TO DISCHARGE UNDER THE VIRGINIA POLLUTANT DISCHARGE**
 239 **ELIMINATION SYSTEM AND THE VIRGINIA STATE WATER CONTROL LAW**

240 In compliance with the provisions of the Clean Water Act, as amended, and pursuant to the
 241 State Water Control Law and regulations adopted pursuant to it, owners of seafood processing
 242 facilities, other than mechanized clam processing facilities, are authorized to discharge to surface
 243 waters within the boundaries of the Commonwealth of Virginia, except those specifically named
 244 in board regulations that prohibit such discharges.

245 The authorized discharge shall be in accordance with the information submitted with the
 246 registration statement, this cover page, Part I-Effluent Limitations and Monitoring Requirements,
 247 Special Conditions, Part II-Stormwater Pollution Prevention Plans and Part III-Conditions
 248 Applicable to All VPDES Permits, as set forth in this general permit.

249 Part I

250 **A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

251 **1. SEAFOOD PROCESSING NOT LIMITED ELSEWHERE IN PART I. A.— SIC 2091,**
 252 **2092, 5142 AND 5146 SOURCES EXCEPT MECHANIZED CLAM FACILITIES**

253 During the period beginning with the permittee's coverage under this general permit and
 254 lasting until the permit's expiration date, the permittee is authorized to discharge
 255 wastewater from seafood processing not otherwise classified from outfall(s) _____.

256 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/YEAR	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/YEAR	Grab
TSS	NL	NL	NA	NA	NA	1/YEAR	Composite
Oil and Grease	NL	NL	NA	NA	NA	1/YEAR	Grab
Production	NA	NL	NA	NA	NA	1/YEAR	Measurement

257 NL = No limitation, monitoring required.

258 NA = Not applicable.
 259 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.
 260 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 261 cleanup) combined to form one representative sample, not to exceed eight grab samples.
 262 Production = See Special Condition No. 5 (Part I B 5).
 263 ~~Samples shall be collected by the end of the calendar year and reported by the 10th of~~
 264 ~~January of the following calendar year on the facility's Discharge Monitoring Report (DMR).~~
 265 1/Year - One Sample shall be collected each calendar year (January 1 to December 31) with
 266 the Discharge Monitoring Report (DMR) due to the department no later than the 10th of
 267 January of the following calendar year. All calculations shall be submitted with the DMR.

268 Part I

269 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

270 2. CONVENTIONAL (HANDPICKED) BLUE CRAB PROCESSING—EXISTING
 271 SOURCES PROCESSING MORE THAN 3,000 POUNDS OF RAW MATERIAL PER DAY
 272 ON ANY DAY

273 During the period beginning with the permittee's coverage under this general permit and
 274 lasting until the permit's expiration date, the permittee is authorized to discharge
 275 wastewater from conventional blue crab processing, from outfall(s) _____.

276 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/ 36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/ 36 Months	Grab
TSS	NL	NL	0.74	2.2	NA	1/ 36 Months	Composite
Oil and Grease	NL	NL	0.20	0.60	NA	1/ 36 Months	Grab
Production	NA	NL	NA	NA	NA	1/ 36 Months	Measurement

277 NL = No limitation, monitoring required.

278 NA = Not applicable.

279 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

280 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 281 cleanup) combined to form one representative sample, not to exceed eight grab samples.

282 Production = See Special Condition No. 5 (Part I B 5).

283 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 284 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 285 ~~(DMR). 1/6 - Months - Samples shall be collected once each semi-annual period with the~~
 286 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 287 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 288 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
 289 ~~with the DMR.~~

290 Part I

291 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

292 3. CONVENTIONAL (HANDPICKED) BLUE CRAB PROCESSING—ALL NEW
 293 SOURCES

294 During the period beginning with the permittee's coverage under this general permit and
 295 lasting until the permit's expiration date, the permittee is authorized to discharge
 296 wastewater from conventional blue crab processing, from outfall(s) _____.

297 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	0.15	0.30	NA	1/36 Months	Composite
TSS	NL	NL	0.45	0.90	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.065	0.13	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

298 NL = No limitation, monitoring required.

299 NA = Not applicable.

300 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

301 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 302 cleanup) combined to form one representative sample, not to exceed eight grab samples.

303 Production = See Special Condition No. 5 (Part I B 5).

304 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 305 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 306 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~

307 following schedule: January 1 - June 30, to be reported on the DMR due July 10th following
 308 each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due
 309 January 10th following each applicable semi-annual period. All calculations shall be submitted
 310 with the DMR.

311 Part I

312 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

313 4. MECHANIZED BLUE CRAB PROCESSING—ALL EXISTING SOURCES

314 During the period beginning with the permittee's coverage under this general permit and
 315 lasting until the permit's expiration date, the permittee is authorized to discharge
 316 wastewater from mechanized blue crab processing, from outfall(s) _____.

317 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/ 36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/ 36 Months	Grab
TSS	NL	NL	12	36	NA	1/ 36 Months	Composite
Oil and Grease	NL	NL	4.2	13	NA	1/ 36 Months	Grab
Production	NA	NL	NA	NA	NA	1/ 36 Months	Measurement

318 NL = No limitation, monitoring required.

319 NA = Not applicable.

320 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

321 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 322 cleanup) combined to form one representative sample, not to exceed eight grab samples.

323 Production = See Special Condition No. 5 (Part I B 5).

324 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 325 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 326 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 327 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 328 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 329 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 330 with the DMR.

331 Part I

332 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS
 333 5. MECHANIZED BLUE CRAB PROCESSING—ALL NEW SOURCES
 334 During the period beginning with the permittee's coverage under this general permit and
 335 lasting until the permit's expiration date, the permittee is authorized to discharge
 336 wastewater from mechanized blue crab processing, from outfall(s) _____.
 337 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	2.5	5.0	NA	1/36 Months	Composite
TSS	NL	NL	6.3	13	NA	1/36 Months	Composite
Oil and Grease	NL	NL	1.3	2.6	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

338 NL = No limitation, monitoring required.
 339 NA = Not applicable.
 340 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.
 341 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 342 cleanup) combined to form one representative sample, not to exceed eight grab samples.
 343 Production = See Special Condition No. 5 (Part I B 5).
 344 Samples shall be collected by March 31, June 30, September 30, and December 31 and
 345 reported by the 10th of the following month on the facility's Discharge Monitoring Report
 346 (DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the
 347 following schedule: January 1 - June 30, to be reported on the DMR due July 10th following
 348 each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due
 349 January 10th following each applicable semi-annual period. All calculations shall be submitted
 350 with the DMR.

351 Part I

352 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS
 353 6. NON-BREADED SHRIMP PROCESSING—EXISTING SOURCES PROCESSING
 354 MORE THAN 2,000 POUNDS OF RAW MATERIAL PER DAY ON ANY DAY

355 During the period beginning with the permittee's coverage under this general permit and
 356 lasting until the permit's expiration date, the permittee is authorized to discharge
 357 wastewater from non-breaded shrimp processing, from outfall(s) _____.

358 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	38	110	NA	1/36 Months	Composite
Oil and Grease	NL	NL	12	36	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

359 NL = No limitation, monitoring required.

360 NA = Not applicable.

361 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

362 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 363 cleanup) combined to form one representative sample, not to exceed eight grab samples.

364 Production = See Special Condition No. 5 (Part I B 5).

365 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 366 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 367 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 368 ~~following schedule: January 1- June 30, to be reported on the DMR due July 10th following~~
 369 ~~each applicable semi-annual period: July 1 - December 31, to be reported on the DMR due~~
 370 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
 371 ~~with the DMR.~~

372 Part I

373 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

374 7. NON-BREADED SHRIMP PROCESSING—ALL NEW SOURCES

375 During the period beginning with the permittee's coverage under this general permit and
 376 lasting until the permit's expiration date, the permittee is authorized to discharge
 377 wastewater from non-breaded shrimp processing, from outfall(s) _____.

378 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kkg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	25	63	NA	1/36 Months	Composite
TSS	NL	NL	10	25	NA	1/36 Months	Composite
Oil and Grease	NL	NL	1.6	4.0	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

379 NL = No limitation, monitoring required.

380 NA = Not applicable.

381 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

382 Composite = Hourly grab samples taken over the duration of a processing cycle (including
383 cleanup) combined to form one representative sample, not to exceed eight grab samples.

384 Production = See Special Condition No. 5 (Part I B 5).

385 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
386 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
387 ~~(DMR). 1/6 Months - samples shall be collected once each semi-annual period with the~~
388 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
389 ~~applicable semi-annual period; July 1 - December 31, to be reported on the DMR due January~~
390 ~~10th following each applicable semi-annual period. All calculations shall be submitted with the~~
391 ~~DMR.~~

392 Part I

393 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

394 8. BREADED SHRIMP PROCESSING—EXISTING SOURCES PROCESSING MORE
395 THAN 2,000 POUNDS OF RAW MATERIAL PER DAY ON ANY DAY

396 During the period beginning with the permittee's coverage under this general permit and
397 lasting until the permit's expiration date, the permittee is authorized to discharge
398 wastewater from breaded shrimp processing, from outfall(s) _____.

399 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kkg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	93	280	NA	1/36 Months	Composite
Oil and Grease	NL	NL	12	36	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

400 NL = No limitation, monitoring required.

401 NA = Not applicable.

402 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

403 Composite = Hourly grab samples taken over the duration of a processing cycle (including cleanup) combined to form one representative sample, not to exceed eight grab samples.

405 Production = See Special Condition No. 5 (Part I B 5).

406 Samples shall be collected by March 31, June 30, September 30, and December 31 and
 407 reported by the 10th of the following month on the facility's Discharge Monitoring Report
 408 (DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the
 409 following schedule: January 1 - June 30, to be reported on the DMR due July 10th following
 410 each applicable semi-annual period: July 1 - December 31, to be reported on the DMR due
 411 January 10th following each applicable semi-annual period. All calculations shall be submitted
 412 with the DMR.

413 Part I

414 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

415 9. BREADED SHRIMP PROCESSING—ALL NEW SOURCES

416 During the period beginning with the permittee's coverage under this general permit and
 417 lasting until the permit's expiration date, the permittee is authorized to discharge
 418 wastewater from breaded shrimp processing, from outfall(s) _____.

419 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kkg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		

Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	40	100	NA	1/36 Months	Composite
TSS	NL	NL	22	55	NA	1/36 Months	Composite
Oil and Grease	NL	NL	1.5	3.8	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

420 NL = No limitation, monitoring required.

421 NA = Not applicable.

422 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

423 Composite = Hourly grab samples taken over the duration of a processing cycle (including
424 cleanup) combined to form one representative sample, not to exceed eight grab samples.

425 Production = See Special Condition No. 5 (Part I B 5).

426 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
427 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
428 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
429 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
430 ~~each applicable semi-annual period; 2nd half July 1 - December 31, to be reported on the~~
431 ~~DMR due January 10th following each applicable semi-annual period. All calculations shall be~~
432 ~~submitted with the DMR.~~

433 Part I

434 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

435 10. TUNA PROCESSING—ALL EXISTING SOURCES

436 During the period beginning with the permittee's coverage under this general permit and
437 lasting until the permit's expiration date, the permittee is authorized to discharge
438 wastewater from tuna processing, from outfall(s) _____.

439 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate

pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	3.3	8.3	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.84	2.1	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

440 NL = No limitation, monitoring required.

441 NA = Not applicable.

442 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

443 Composite = Hourly grab samples taken over the duration of a processing cycle (including
444 cleanup) combined to form one representative sample, not to exceed eight grab samples.

445 Production = See Special Condition No. 5 (Part I B 5).

446 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
447 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
448 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
449 ~~following schedule: January 1- June 30, to be reported on the DMR due July 10th following~~
450 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
451 ~~January 10th following each applicable semi-annual period). All calculations shall be submitted~~
452 ~~with the DMR.~~

453 Part I

454 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

455 11. TUNA PROCESSING—ALL NEW SOURCES

456 During the period beginning with the permittee's coverage under this general permit and
457 lasting until the permit's expiration date, the permittee is authorized to discharge
458 wastewater from tuna processing, from outfall(s) _____.

459 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	8.1	20	NA	1/36 Months	Composite

TSS	NL	NL	3.0	7.5	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.76	1.9	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

460 NL = No limitation, monitoring required.

461 NA = Not applicable.

462 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

463 Composite = Hourly grab samples taken over the duration of a processing cycle (including
464 cleanup) combined to form one representative sample, not to exceed eight grab samples.

465 Production = See Special Condition No. 5 (Part I B 5).

466 Samples shall be collected by March 31, June 30, September 30, and December 31 and
467 reported by the 10th of the following month on the facility's Discharge Monitoring Report
468 (DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the
469 following schedule: January 1 - June 30, to be reported on the DMR due July 10th following
470 each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due
471 January 10th following each applicable semi-annual period. All calculations shall be submitted
472 with the DMR.

473 Part I

474 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

475 12. CONVENTIONAL BOTTOM FISH PROCESSING—EXISTING SOURCES
476 PROCESSING MORE THAN 4,000 POUNDS OF RAW MATERIAL PER DAY ON ANY
477 DAY

478 During the period beginning with the permittee's coverage under this general permit and
479 lasting until the permit's expiration date, the permittee is authorized to discharge
480 wastewater from conventional bottom fish processing, from outfall(s) _____.

481 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	2.0	3.6	NA	1/36 Months	Composite

Oil and Grease	NL	NL	0.55	1.0	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

482 NL = No limitation, monitoring required.

483 NA = Not applicable.

484 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

485 Composite = Hourly grab samples taken over the duration of a processing cycle (including
486 cleanup) combined to form one representative sample, not to exceed eight grab samples.

487 Production = See Special Condition No. 5 (Part I B 5).

488 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
489 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
490 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
491 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
492 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
493 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
494 ~~with the DMR.~~

495 Part I

496 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

497 13. CONVENTIONAL BOTTOM FISH PROCESSING—ALL NEW SOURCES

498 During the period beginning with the permittee's coverage under this general permit and
499 lasting until the permit's expiration date, the permittee is authorized to discharge
500 wastewater from conventional bottom fish processing, from outfall(s) _____.

501 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	0.71	1.2	NA	1/36 Months	Composite
TSS	NL	NL	0.73	1.5	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.042	0.077	NA	1/36 Months	Grab

Production	NA	NL	NA	NA	NA	1/36 Months	Measurement
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502 NL = No limitation, monitoring required.

503 NA = Not applicable.

504 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

505 Composite = Hourly grab samples taken over the duration of a processing cycle (including
506 cleanup) combined to form one representative sample, not to exceed eight grab samples.

507 Production = See Special Condition No. 5 (Part I B 5).

508 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
509 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
510 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
511 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
512 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
513 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
514 ~~with the DMR.~~

515 Part I

516 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

517 14. MECHANIZED BOTTOM FISH PROCESSING—ALL EXISTING SOURCES

518 During the period beginning with the permittee's coverage under this general permit and
519 lasting until the permit's expiration date, the permittee is authorized to discharge
520 wastewater from mechanized bottom fish processing, from outfall(s) _____.

521 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	12	22	NA	1/36 Months	Composite
Oil and Grease	NL	NL	3.9	9.9	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

522 NL = No limitation, monitoring required.

523 NA = Not applicable.

524 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

525 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 526 cleanup) combined to form one representative sample, not to exceed eight grab samples.

527 Production = See Special Condition No. 5 (Part I B 5).

528 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 529 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 530 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 531 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 532 ~~each applicable semi-annual period; July 1-December 31, to be reported on the DMR due~~
 533 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 534 with the DMR.

535 Part I

536 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

537 15. MECHANIZED BOTTOM FISH PROCESSING—ALL NEW SOURCES

538 During the period beginning with the permittee's coverage under this general permit and
 539 lasting until the permit's expiration date, the permittee is authorized to discharge
 540 wastewater from mechanized bottom fish processing, from outfall(s) _____.

541 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	7.5	13	NA	1/36 Months	Composite
TSS	NL	NL	2.9	5.3	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.47	1.2	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

542 NL = No limitation, monitoring required.

543 NA = Not applicable.

544 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

545 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 546 cleanup) combined to form one representative sample, not to exceed eight grab samples.

547 Production = See Special Condition No. 5 (Part I B 5).

548 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 549 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 550 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 551 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 552 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 553 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
 554 ~~with the DMR.~~

555 Part I

556 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

557 16. HAND-SHUCKED CLAM PROCESSING—EXISTING SOURCES PROCESSING
 558 MORE THAN 4,000 POUNDS OF RAW MATERIAL PER DAY ON ANY DAY

559 During the period beginning with the permittee's coverage under this general permit and
 560 lasting until the permit's expiration date, the permittee is authorized to discharge
 561 wastewater from hand-shucked clam processing, from outfall(s) _____.

562 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	18	59	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.23	0.60	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

563 NL = No limitation, monitoring required.

564 NA = Not applicable.

565 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

566 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 567 cleanup) combined to form one representative sample, not to exceed eight grab samples.

568 Production = See Special Condition No. 5 (Part I B 5).

569 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 570 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 571 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 572 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 573 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~

574 January 10th following each applicable semi-annual period. All calculations shall be submitted
 575 with the DMR.

576 Part I

577 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

578 17. HAND-SHUCKED CLAM PROCESSING—ALL NEW SOURCES

579 During the period beginning with the permittee's coverage under this general permit and
 580 lasting until the permit's expiration date, the permittee is authorized to discharge
 581 wastewater from hand-shucked clam processing, from outfall(s) _____.

582 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	17	55	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.21	0.56	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

583 NL = No limitation, monitoring required.

584 NA = Not applicable.

585 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

586 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 587 cleanup) combined to form one representative sample, not to exceed eight grab samples.

588 Production = See Special Condition No. 5 (Part I B 5).

589 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 590 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 591 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 592 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 593 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 594 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 595 with the DMR.

596 Part I

597 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

598 18. HAND-SHUCKED OYSTER PROCESSING—EXISTING SOURCES PROCESSING
 599 MORE THAN 1,000 POUNDS OF RAW MATERIAL PER DAY ON ANY DAY

600 During the period beginning with the permittee's coverage under this general permit and
 601 lasting until the permit's expiration date, the permittee is authorized to discharge
 602 wastewater from hand-shucked oyster processing, from outfall(s) _____.

603 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	16	23	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.77	1.1	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

604 NL = No limitation, monitoring required.

605 NA = Not applicable.

606 Raw material = The weight of oyster meat after shucking.

607 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

608 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 609 cleanup) combined to form one representative sample, not to exceed eight grab samples.

610 Production = See Special Condition No. 5 (Part I B 5).

611 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 612 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 613 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 614 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 615 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 616 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
 617 ~~with the DMR.~~

618 Part I

619 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

620 19. HAND-SHUCKED OYSTER PROCESSING—ALL NEW SOURCES

621 During the period beginning with the permittee's coverage under this general permit and
 622 lasting until the permit's expiration date, the permittee is authorized to discharge
 623 wastewater from hand-shucked oyster processing, from outfall(s) _____.

624 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	16	23	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.77	1.1	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

625 NL = No limitation, monitoring required.

626 NA = Not applicable.

627 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

628 Composite = Hourly grab samples taken over the duration of a processing cycle (including
629 cleanup) combined to form one representative sample, not to exceed eight grab samples.

630 Production = See Special Condition No. 5 (Part I B 5).

631 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
632 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
633 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
634 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
635 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
636 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
637 ~~with the DMR.~~

638 Part I

639 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

640 20. STEAMED AND CANNED OYSTER PROCESSING—ALL EXISTING SOURCES

641 During the period beginning with the permittee's coverage under this general permit and
642 lasting until the permit's expiration date, the permittee is authorized to discharge
643 wastewater from mechanized oyster processing, from outfall(s) _____.

644 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		

	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	190	270	NA	1/36 Months	Composite
Oil and Grease	NL	NL	1.7	2.3	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

645 NL = No limitation, monitoring required.

646 NA = Not applicable.

647 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

648 Composite = Hourly grab samples taken over the duration of a processing cycle (including
649 cleanup) combined to form one representative sample, not to exceed eight grab samples.

650 Production = See Special Condition No. 5 (Part I B 5).

651 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
652 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
653 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
654 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
655 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
656 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
657 with the DMR.

658 Part I

659 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

660 21. STEAMED AND CANNED OYSTER PROCESSING—ALL NEW SOURCES

661 During the period beginning with the permittee's coverage under this general permit and
662 lasting until the permit's expiration date, the permittee is authorized to discharge
663 wastewater from mechanized oyster processing, from outfall(s) _____.

664 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate

pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	17	67	NA	1/36 Months	Composite
TSS	NL	NL	39	56	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.42	0.84	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

665 NL = No limitation, monitoring required.

666 NA = Not applicable.

667 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

668 Composite = Hourly grab samples taken over the duration of a processing cycle (including
669 cleanup) combined to form one representative sample, not to exceed eight grab samples.

670 Production = See Special Condition No. 5 (Part I B 5).

671 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
672 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
673 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
674 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
675 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
676 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~
677 ~~with the DMR.~~

678 Part I

679 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

680 22. SCALLOP PROCESSING—ALL EXISTING SOURCES

681 During the period beginning with the permittee's coverage under this general permit and
682 lasting until the permit's expiration date, the permittee is authorized to discharge
683 wastewater from scallop processing, from outfall(s) _____.

684 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab

TSS	NL	NL	1.4	5.7	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.23	7.3	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

685 NL = No limitation, monitoring required.

686 NA = Not applicable.

687 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

688 Composite = Hourly grab samples taken over the duration of a processing cycle (including
689 cleanup) combined to form one representative sample, not to exceed eight grab samples.

690 Production = See Special Condition No. 5 (Part I B 5).

691 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
692 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
693 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
694 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
695 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
696 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
697 with the DMR.

698 Part I

699 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

700 23. SCALLOP PROCESSING—ALL NEW SOURCES

701 During the period beginning with the permittee's coverage under this general permit and
702 lasting until the permit's expiration date, the permittee is authorized to discharge
703 wastewater from scallop processing, from outfall(s) _____.

704 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	1.4	5.7	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.23	7.3	NA	1/36 Months	Grab

Production	NA	NL	NA	NA	NA	1/36 Months	Measurement
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705 NL = No limitation, monitoring required.

706 NA = Not applicable.

707 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

708 Composite = Hourly grab samples taken over the duration of a processing cycle (including

709 cleanup) combined to form one representative sample, not to exceed eight grab samples.

710 Production = See Special Condition No. 5 (Part I B 5).

711 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~

712 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~

713 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~

714 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~

715 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~

716 ~~January 10th following each applicable semi-annual period. All calculations shall be submitted~~

717 with the DMR.

718 Part I

719 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

720 24. FARM-RAISED CATFISH PROCESSING—EXISTING SOURCES PROCESSING
721 MORE THAN 3,000 POUNDS OF RAW MATERIAL PER DAY ON ANY DAY

722 During the period beginning with the permittee's coverage under this general permit and
723 lasting until the permit's expiration date, the permittee is authorized to discharge
724 wastewater from farm-raised catfish processing, from outfall(s) _____.

725 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
TSS	NL	NL	9.2	28	NA	1/36 Months	Composite
Oil and Grease	NL	NL	3.4	10	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

726 NL = No limitation, monitoring required.

727 NA = Not applicable.

728 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.
 729 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 730 cleanup) combined to form one representative sample, not to exceed eight grab samples.
 731 Production = See Special Condition No. 5 (Part I B 5).
 732 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 733 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 734 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 735 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 736 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 737 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 738 with the DMR.

739 Part I
 740 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS
 741 25. FARM-RAISED CATFISH PROCESSING—ALL NEW SOURCES
 742 During the period beginning with the permittee's coverage under this general permit and
 743 lasting until the permit's expiration date, the permittee is authorized to discharge
 744 wastewater from farm-raised catfish processing, from outfall(s) _____.
 745 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/36 Months	Grab
BOD ₅	NL	NL	2.3	4.6	NA	1/36 Months	Composite
TSS	NL	NL	5.7	11	NA	1/36 Months	Composite
Oil and Grease	NL	NL	0.45	0.90	NA	1/36 Months	Grab
Production	NA	NL	NA	NA	NA	1/36 Months	Measurement

746 NL = No limitation, monitoring required.
 747 NA = Not applicable.
 748 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.
 749 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 750 cleanup) combined to form one representative sample, not to exceed eight grab samples.
 751 Production = See Special Condition No. 5 (Part I B 5).

752 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 753 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 754 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 755 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 756 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 757 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 758 with the DMR.

759 Part I

760 A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

761 26. HERRING PROCESSING—ALL

762 During the period beginning with the permittee's coverage under this general permit and
 763 lasting until the permit's expiration date, the permittee is authorized to discharge
 764 wastewater from herring processing, from outfall(s) _____.

765 Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/ 36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/ 36 Months	Grab
TSS	NL	NL	24	32	NA	1/ 36 Months	Composite
Oil and Grease	NL	NL	10	27	NA	1/ 36 Months	Grab
Production	NA	NL	NA	NA	NA	1/ 36 Months	Measurement

766 NL = No limitation, monitoring required.

767 NA = Not applicable.

768 Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

769 Composite = Hourly grab samples taken over the duration of a processing cycle (including
 770 cleanup) combined to form one representative sample, not to exceed eight grab samples.

771 Production = See Special Condition No. 5 (Part I B 5).

772 ~~Samples shall be collected by March 31, June 30, September 30, and December 31 and~~
 773 ~~reported by the 10th of the following month on the facility's Discharge Monitoring Report~~
 774 ~~(DMR). 1/6 Months - Samples shall be collected once each semi-annual period with the~~
 775 ~~following schedule: January 1 - June 30, to be reported on the DMR due July 10th following~~
 776 ~~each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due~~
 777 ~~January 10th following each applicable semi-annual period.~~ All calculations shall be submitted
 778 with the DMR.

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Part I

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

27. HERRING PROCESSING—ALL NEW SOURCES

During the period beginning with the permittee's coverage under this general permit and lasting until the permit's expiration date, the permittee is authorized to discharge wastewater from herring processing, from outfall(s) _____.

Such discharges shall be limited and monitored by the permittee as specified below:

EFFLUENT CHARACTERISTICS	MONITORING REQUIREMENTS kg/day		DISCHARGE LIMITATIONS kg/kg			Sample Frequency	Sample Type
	Monthly Avg	Daily Max	Monthly Avg	Daily Max	Daily Min		
Flow (MGD)	NA	NL	NA	NA	NA	1/ 36 Months	Estimate
pH (S.U.)	NA	NA	NA	9.0	6.0	1/ 36 Months	Grab
BOD ₅	NL	NL	15	16	NA	1/ 36 Months	Composite
TSS	NL	NL	5.2	7.0	NA	1/ 36 Months	Composite
Oil and Grease	NL	NL	1.1	2.9	NA	1/ 36 Months	Grab
Production	NA	NL	NA	NA	NA	1/ 36 Months	Measurement

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NL = No limitation, monitoring required.

NA = Not applicable.

Grab = Individual grab sample is to be taken in the middle of a composite sampling period.

Composite = Hourly grab samples taken over the duration of a processing cycle (including cleanup) combined to form one representative sample, not to exceed eight grab samples.

Production = See Special Condition No. 5 (Part I B 5).

~~Samples shall be collected by March 31, June 30, September 30, and December 31 and reported by the 10th of the following month on the facility's Discharge Monitoring Report (DMR).~~ 1/6 Months - Samples shall be collected once each semi-annual period with the following schedule: January 1 - June 30, to be reported on the DMR due July 10th following each applicable semi-annual period; July 1 - December 31, to be reported on the DMR due January 10th following each applicable semi-annual period. All calculations shall be submitted with the DMR.

B. SPECIAL CONDITIONS APPLYING TO PART I A 1 THROUGH PART I A 27.

1. No sewage shall be discharged from a point source to surface waters at this facility except under the provisions of another VPDES permit specifically issued for that purpose.
2. There shall be no chemicals added to the water or waste to be discharged, other than those listed on the owner's accepted registration statement.

- 804 3. Wastewater should be reused or recycled to the maximum extent practicable.
- 805 4. The permittee shall comply with the following solids management ~~plan~~ requirements:
- 806 a. There shall be no discharge of floating solids or visible foam in other than trace
- 807 amounts.
- 808 b. All floors, machinery, conveyor belts, dock areas, etc. shall be dry swept or dry
- 809 brushed prior to washdown.
- 810 c. All settling basins shall be cleaned frequently in order to achieve effective settling.
- 811 d. All solids resulting from the seafood processes covered under this general permit,
- 812 other than oyster, clam, or scallop shells, shall be handled, stored, and disposed of so
- 813 as to prevent a discharge to state waters of such solids or industrial wastes or other
- 814 wastes from those solids.
- 815 e. The permittee shall install and properly maintain wastewater treatment necessary
- 816 in order to remove organic solids present in the wastewater that may settle and
- 817 accumulate on the substrate of the receiving waters in other than trace amounts.
- 818 f. All employees shall receive training relative to preventive measures to be taken to
- 819 control the release of solids from the facility into surface waters.
- 820 5. Production to be reported and used in calculating effluent discharge levels in terms of
- 821 kg/kkg shall be the weight in kilograms of raw material processed, in the form in which it
- 822 is received at the processing plant, on the day of effluent sampling, except for the hand-
- 823 shucked oyster, steamed and canned oyster, and scallop processing subcategories, for
- 824 which production shall mean the weight of oyster or scallop meat after processing. The
- 825 effluent levels in terms of kg/kkg shall be calculated by dividing the measured pollutant
- 826 load in kg/day by the production level in kkg (thousands of kilograms).
- 827 6. The permittee shall notify the department as soon as they know or have reason to
- 828 believe:
- 829 a. That any activity has occurred or will occur that would result in the discharge on a
- 830 routine or frequent basis of any toxic pollutant that is not limited in the permit, if that
- 831 discharge will exceed the highest of the following notification levels:
- 832 (1) One hundred micrograms per liter (100 µg/l) of the toxic pollutant;
- 833 (2) Two hundred micrograms per liter (200 µg/l) for acrolein and acrylonitrile; five
- 834 hundred micrograms per liter (500 µg/l) for 2,4-dinitrophenol and for 2-methyl-4,6-
- 835 dinitrophenol; and one milligram per liter (1 mg/l) for antimony;
- 836 (3) Five times the maximum concentration value reported for that pollutant in the permit
- 837 application; or
- 838 (4) The level established by the board or department.
- 839 b. That any activity has occurred or will occur that would result in any discharge on a
- 840 nonroutine or infrequent basis of a toxic pollutant that is not limited in the permit if that
- 841 discharge will exceed the highest of the following notification levels:
- 842 (1) Five hundred micrograms per liter (500 µg/l) of the toxic pollutant;
- 843 (2) One milligram per liter (1 mg/l) for antimony;
- 844 (3) Ten times the maximum concentration value reported for that pollutant in the permit
- 845 application; or
- 846 (4) The level established by the ~~board~~ department.
- 847 7. Compliance reporting and recordkeeping under Part I A.
- 848 a. The quantification levels (QL) shall be less than or equal to the following
- 849 concentrations:

Effluent Parameter	Quantification Level
BOD	2 mg/l
TSS	1.0 mg/l
Oil and Grease	5.0 mg/l

850 The QL is defined as the lowest concentration used to calibrate a measurement
851 system in accordance with the procedures published for the test method.

852 b. Recording results. Any concentration below the QL used in the analysis shall be
853 recorded as "<QL" if it is less than the QL used in the analysis (the QL must be less
854 than or equal to the QL in subdivision 7 a of this subsection. Otherwise the numerical
855 value shall be recorded.

856 c. Monitoring results shall be recorded using the same number of significant digits as
857 listed in the permit. Regardless of the rounding conventions used by the permittee
858 (e.g., five always rounding up or to the nearest even number), the permittee shall use
859 the convention consistently, and shall ensure that consulting laboratories employed by
860 the permittee use the same convention.

861 8. The discharges authorized by this permit shall be controlled as necessary to meet water
862 quality standards in 9VAC25-260.

863 9. If a new process is added after coverage under the general permit is obtained, an
864 amended registration statement must be submitted at least 60 days prior to commencing
865 operation of the new process or a later submittal approved by the ~~board~~ department.

866 10. Notice of termination.

867 a. The owner may terminate coverage under this general permit by filing a complete
868 notice of termination. The notice of termination may be filed after one or more of the
869 following conditions have been met:

870 (1) Operations have ceased at the facility and there are no longer discharges of
871 process wastewater or stormwater associated with the industrial activity;

872 (2) A new owner has assumed responsibility for the facility. A notice of termination
873 does not have to be submitted if a VPDES Change of Ownership Agreement Form has
874 been submitted;

875 (3) All discharges associated with this facility have been covered by an individual
876 VPDES permit or an alternative VPDES permit; or

877 (4) Termination of coverage is being requested for another reason, provided the ~~board~~
878 department agrees that coverage under this general permit is no longer needed.

879 b. The notice of termination shall contain the following information:

880 (1) Owner's name, mailing address, telephone number, and email address (if
881 available);

882 (2) Facility name and location;

883 (3) VPDES general permit registration number for the facility; and

884 (4) The basis for submitting the notice of termination, including:

885 (a) A statement indicating that a new owner has assumed responsibility for the facility;

886 (b) A statement indicating that operations have ceased at the facility, and there are no
887 longer discharges from the facility;

888 (c) A statement indicating that all discharges have been covered by an individual
889 VPDES permit or an alternative VPDES permit; or

890 (d) A statement indicating that termination of coverage is being requested for another
891 reason (state the reason).

892 (5) The following certification: "I certify under penalty of law that all wastewater and
893 stormwater discharges from the identified facility that are authorized by this VPDES
894 general permit have been eliminated, or covered under a VPDES individual or
895 alternative permit, or that I am no longer the owner of the facility, or permit coverage
896 should be terminated for another reason listed above. I understand that by submitting
897 this notice of termination, that I am no longer authorized to discharge seafood
898 processing wastewater or, for facilities classified as SIC Code 2091 or 2092,
899 stormwater associated with industrial activity in accordance with the general permit,
900 and that discharging pollutants to surface waters is unlawful where the discharge is
901 not authorized by a VPDES permit. I also understand that the submittal of this notice
902 of termination does not release an owner from liability for any violations of this permit
903 or the Clean Water Act."

904 c. The notice of termination shall be submitted to the department and signed in
905 accordance with Part III K.

906 Part II
907 Stormwater Management

908 The following stormwater management requirements apply only to seafood processors
909 classified as Standard Industrial Classifications (SIC) Codes 2091 and 2092.

910 A. Monitoring and inspections.

911 1. Quarterly visual monitoring of stormwater quality. The permittee shall perform and
912 document visual monitoring of stormwater discharges associated with industrial activity
913 from each outfall, except discharges waived in subdivision d of this subsection. The visual
914 monitoring must be made during normal working hours, at least once in each of the
915 following three-month periods: January through March, April through June, July through
916 September, and October through December.

917 a. Samples will be in clean, colorless glass or plastic containers and examined in a
918 well-lit area;

919 b. Samples will be collected within the first 30 minutes (or as soon thereafter as
920 practical, but not to exceed three hours, provided that the permittee explains in the
921 stormwater pollution prevention plan (SWPPP) why an examination during the first 30
922 minutes was impractical) of when the runoff or snowmelt begins discharging. All such
923 samples shall be collected from the discharge resulting from a storm event that results
924 in an actual discharge from the site (defined as a "measurable storm event") providing
925 the interval from the preceding measurable storm event is at least 72 hours. The
926 required 72-hour storm event interval is waived where the preceding measurable
927 storm event did not result in a measurable discharge from the facility. The 72-hour
928 storm event interval may also be waived where the permittee documents that less than
929 a 72-hour interval is representative for local storm events during the season when
930 sampling is being conducted.

931 c. The examination shall observe color, odor, clarity, floating solids, settled solids,
932 suspended solids, foam, oil sheen, and other obvious indicators of stormwater
933 pollution.

934 d. If no qualifying storm event resulted in discharge from the facility during a monitoring
935 period, or adverse weather conditions create dangerous conditions for personnel
936 during each measurable storm event during a monitoring period, visual monitoring is

937 exempted provided this is documented in the SWPPP. Acceptable documentation
938 includes dates and times the outfalls were viewed or sampling was attempted, national
939 Climatic Data Center weather station data, local weather station data, facility rainfall
940 logs, and other appropriate supporting data.

941 e. Representative outfalls – substantially identical stormwater discharges. If the facility
942 has two or more outfalls that discharge substantially identical stormwater effluents,
943 based on similarities of the industrial activities, significant materials, size of drainage
944 areas, frequency of discharges, and stormwater management practices occurring
945 within the drainage areas of the outfalls, the permittee may conduct quarterly visual
946 monitoring on the stormwater discharges of just one representative outfall.

947 f. Visual monitoring reports shall be maintained on-site with the SWPPP. The report
948 shall include:

949 (1) Outfall location;

950 (2) Monitoring date and time;

951 (3) Duration of storm event;

952 (4) Rainfall measurement or estimate (in inches) of the storm event that generated the
953 discharge;

954 (5) Duration between the storm event sampled and the end of the previous measurable
955 storm event;

956 (6) Monitoring personnel;

957 (7) Nature of the discharge (i.e., runoff or snow melt);

958 (8) Visual quality of the stormwater discharge, including observations of color, odor,
959 clarity, floating solids, settled solids, suspended solids, foam, oil sheen, and other
960 obvious indicators of stormwater pollution;

961 (9) Probable sources of any observed stormwater contamination;

962 (10) Why it was not possible to take the sample within the first 30 minutes (if
963 applicable); and

964 (11) Documentation to support substantially identical outfalls (if applicable) required
965 by Part II A 1 e.

966 g. Corrective action. Whenever the visual monitoring shows evidence of stormwater
967 pollution, the SWPPP and stormwater control measures shall be updated per Part II
968 B.

969 2. Routine facility inspections. Personnel who possess the knowledge and skills to assess
970 conditions and activities that could impact stormwater quality at the facility and who can
971 also evaluate the effectiveness of control measures shall regularly inspect all areas of the
972 facility where industrial materials or activities are exposed to stormwater.

973 a. Inspections include loading and unloading areas, storage areas, including
974 associated containment areas, waste management units, vents and stacks emanating
975 from industrial activities, spoiled product and broken product container hold areas,
976 animal holding pens, staging areas, air pollution control equipment, areas where spills
977 or leaks have occurred in the past three years, discharge points, and control
978 measures.

979 b. At least one member of the pollution prevention team shall participate in the routine
980 facility inspections.

981 c. The inspection frequency shall be specified in the SWPPP based upon a
982 consideration of the level of industrial activity at the facility but shall be at a minimum

983 of once per calendar quarter unless written approval is received from the department
984 for less frequent intervals. Inspections shall be performed during operating hours. At
985 least once each calendar year, the routine facility inspection shall be conducted during
986 a period when a stormwater discharge is occurring.

987 d. Any deficiencies in the implementation of the SWPPP that are found shall be
988 corrected as soon as practicable, but not later than within 60 days of the inspection,
989 unless permission for a later date is granted in writing by the director. The results of
990 the inspections shall be documented in the SWPPP and shall include at a minimum:
991 (1) The inspection date;
992 (2) The names of the inspectors;
993 (3) Weather information and a description of any discharges occurring at the time of
994 the inspection;
995 (4) Any previously unidentified discharges of pollutants from the site;
996 (5) Any control measures needing maintenance or repairs;
997 (6) Any failed control measures that need replacement;
998 (7) Any incidents of noncompliance observed; and
999 (8) Any additional control measures needed to comply with the permit requirements.

1000 e. Corrective action. Whenever the routine inspection shows evidence of stormwater
1001 pollution, the SWPPP and stormwater control measures shall be updated per Part II
1002 B.

1003 f. The requirement for routine facility inspections is waived for facilities that have
1004 maintained an active VEEP E3/E4 status.

1005 3. Nonstormwater discharges.

1006 a. Allowable nonstormwater discharges. Discharges of certain sources of
1007 nonstormwater listed in Part II A 3 c are allowable discharges under this permit. All
1008 other nonstormwater discharges are not authorized and shall be either eliminated,
1009 covered under this permit, or covered under a separate VPDES permit.

1010 b. Annual outfall inspection for unauthorized discharges. The SWPPP shall include
1011 documentation that all stormwater outfalls associated with industrial activity have been
1012 evaluated annually for the presence of unauthorized discharges. The documentation
1013 shall include:
1014 (1) The date of the evaluation;
1015 (2) A description of the evaluation criteria used;
1016 (3) A list of the outfalls or on-site drainage points that were directly observed during
1017 the evaluation;
1018 (4) A description of the results of the evaluation for the presence of unauthorized
1019 discharges; and
1020 (5) The actions taken to eliminate unauthorized discharges if any were identified.

1021 c. The following nonstormwater discharges are authorized by this permit:
1022 (1) Discharges from emergency firefighting activities or firefighter training activities
1023 managed in a manner to avoid an instream impact in accordance with § 9.1-207.1 of
1024 the Code of Virginia;
1025 (2) Fire hydrant flushing, managed in a manner to avoid an instream impact;
1026 (3) Potable water, including water line flushing, managed in a manner to avoid an
1027 instream impact;

- 1028 (4) Uncontaminated condensate from air conditioners, coolers, and other compressors
1029 and from the outside storage of refrigerated gases or liquids;
- 1030 (5) Irrigation drainage;
- 1031 (6) Landscape watering provided all pesticides, herbicides, and fertilizers have been
1032 applied in accordance with the approved labeling;
- 1033 (7) Pavement wash waters where no detergents or hazardous cleaning products are
1034 used and no spills or leaks of toxic or hazardous materials have occurred, unless all
1035 spilled material has been removed. Pavement wash waters shall be managed in a
1036 manner to avoid an instream impact;
- 1037 (8) Routine external building washdown ~~that does not use~~ provided no soaps, solvents
1038 or detergents or are used, external surfaces do not contain hazardous cleaning
1039 products substances, and the wash water is filtered, settled, or similarly treated prior
1040 to discharge;
- 1041 (9) Pavement wash waters provided no soaps, solvents, detergents or hazardous
1042 cleaning products are used, and no spills or leaks of toxic or hazardous materials have
1043 occurred (unless all spilled or leaked material is removed prior to washing), and the
1044 wash water is filtered, settled, or similarly treated prior to discharge;
- 1045 (9~~10~~) Uncontaminated groundwater or spring water;
- 1046 (10~~1~~) Foundation or footing drains where flows are not contaminated with process
1047 materials; and
- 1048 (14~~2~~) Incidental windblown mist from cooling towers that collects on rooftops or
1049 adjacent portions of the facility, but not intentional discharges from the cooling tower
1050 (e.g., "piped" cooling tower blowdown or drains).
- 1051 B. Corrective actions. The permittee shall take corrective action whenever:
- 1052 1. Routine facility inspections, visual monitoring, inspections by local, state, or federal
1053 officials, or any other process, observation, or event result in a determination that
1054 modifications to the stormwater control measures are necessary to meet the permit
1055 requirements;
- 1056 2. The department determines, or the permittee becomes aware, that the stormwater
1057 control measures are not stringent enough for the discharge to meet applicable water
1058 quality standards.
- 1059 3. The permittee shall review the SWPPP and modify it as necessary to address any
1060 deficiencies. Revisions to the SWPPP shall be completed within 60 days following the
1061 discovery of the deficiency. When control measures need to be modified or added,
1062 implementation shall be completed before the next anticipated storm event if possible, but
1063 no later than 60 days after the deficiency is discovered, or as otherwise provided or
1064 approved by the department. In cases where construction is necessary to implement
1065 control measures, the permittee shall include a schedule in the SWPPP that provides for
1066 the completion of the control measures as expeditiously as practicable, but no later than
1067 three years after the deficiency is discovered. Where a construction compliance schedule
1068 is included in the SWPPP, the SWPPP shall include appropriate nonstructural and
1069 temporary controls to be implemented in the affected portion of the facility prior to
1070 completion of the permanent control measure. The amount of time taken to modify a
1071 control measure or implement additional control measures shall be documented in the
1072 SWPPP.
- 1073 4. Any corrective actions taken shall be documented and retained with the SWPPP.
1074 Reports of corrective actions shall be signed in accordance with Part III K.

1075 C. Stormwater pollution prevention plans (SWPPPs). An SWPPP shall be developed and
1076 implemented for the facility covered by this permit, which has stormwater discharges associated
1077 with industrial activity and is classified under SIC Code 2091 or 2092. The SWPPP is intended to
1078 document the selection, design, and installation of control measures, including BMPs, to minimize
1079 the pollutants in all stormwater discharges from the facility and to meet applicable effluent
1080 limitations and water quality standards.

1081 The SWPPP requirements of this general permit may be fulfilled, in part, by incorporating by
1082 reference other plans or documents such as an erosion and sediment control (ESC) plan, a spill
1083 prevention control and countermeasure (SPCC) plan developed for the facility under § 311 of the
1084 Clean Water Act or best management practices (BMP) programs otherwise required for the facility
1085 provided that the incorporated plan meets or exceeds the plan requirements of Part II C 2
1086 (Contents of the SWPPP). If an ESC plan is being incorporated by reference, it shall have been
1087 approved by the locality in which the activity is to occur or by another appropriate plan approving
1088 authority authorized under the Virginia Erosion and Stormwater Management Regulation,
1089 9VAC25-875. All plans incorporated by reference into the SWPPP become enforceable under this
1090 permit. If a plan incorporated by reference does not contain all of the required elements of the
1091 SWPPP of Part III C 2, the permittee shall develop the missing SWPPP elements and include
1092 them in the required plan.

1093 1. Deadlines for SWPPP preparation and compliance.

1094 a. Owners of facilities that were covered under the 2016 Seafood Processing Facilities
1095 General Permit who are continuing coverage under this general permit shall update
1096 and implement any revisions to the SWPPP within 60 days of the ~~board~~ department
1097 granting coverage under this permit.

1098 b. Owners of new facilities, facilities previously covered by an expiring individual
1099 permit, and existing facilities not currently covered by a VPDES permit that elect to be
1100 covered under this general permit shall prepare and implement the SWPPP within 60
1101 days of the ~~board~~ department granting coverage under this permit.

1102 c. Where the owner of an existing facility that is covered by this permit changes, the
1103 new owner of the facility must update and implement any revisions to the SWPPP
1104 within 60 days of the ownership change.

1105 d. Upon a showing of good cause, the director may establish a later date in writing for
1106 preparation of and compliance with the SWPPP.

1107 2. Contents of the SWPPP. The contents of the SWPPP shall include, at a minimum, the
1108 following items:

1109 a. Pollution prevention team. The SWPPP shall identify the staff individuals by name
1110 or title who comprise the facility's stormwater pollution prevention team. The pollution
1111 prevention team is responsible for assisting the facility or plant manager in developing,
1112 implementing, maintaining, revising, and ensuring compliance with the facility's
1113 SWPPP. Specific responsibilities of each staff individual on the team shall be identified
1114 and listed.

1115 b. Site description. The SWPPP shall include the following:

1116 (1) A description of the nature of the industrial activities at the facility.

1117 (2) Site map. A site map identifying the following:

1118 (a) The boundaries of the property and the size of the property in acres;

1119 (b) The location and extent of significant structures and impervious surfaces;

1120 (c) Locations of all stormwater conveyances, including ditches, pipes, swales, and
1121 inlets, and the directions of stormwater flow, using arrows to ~~indicate~~ show which
1122 direction stormwater will flow;

1123 (d) Locations of stormwater control measures, including BMPs;

1124 (e) Locations of all water bodies receiving discharges from the site, including wetlands;

1125 (f) Locations of identified potential pollutant sources identified in Part II C 2 c;

1126 (g) Locations where significant spills or leaks identified under Part II C 2 c (3) have
1127 occurred;

1128 (h) Locations of stormwater outfalls, monitoring locations, an approximate outline of
1129 the area draining to each outfall, the drainage area of each outfall in acres, the
1130 longitude and latitude of each outfall, the location of any municipal separate storm
1131 sewer system (MS4) conveyance receiving discharge from the facility, and each outfall
1132 identified with a unique numerical identification codes. For example: Outfall Number
1133 001, Outfall Number 002, etc.;

1134 (i) Location and description of all nonstormwater discharges;

1135 (j) Location of any storage piles containing salt;

1136 (k) Location and source of suspected run-on to the site from an adjacent property if
1137 the run-on is suspected of containing significant quantities of pollutants; and

1138 (l) Locations of vents and stacks from cooking, drying, and similar operations; dry
1139 product vacuum transfer lines; animal holding pens; spoiled product; and broken
1140 product container storage area if exposed to precipitation or runoff.

1141 c. Summary of potential pollutant sources. The SWPPP shall identify each separate
1142 area at the facility where industrial materials or activities are exposed to stormwater.
1143 Industrial materials or activities include material handling equipment or activities,
1144 industrial machinery, raw materials, industrial production and processes, intermediate
1145 products, byproducts, final products, waste products, and application and storage of
1146 pest control chemicals used on facility grounds. Material handling activities include the
1147 storage, loading and unloading, transportation, disposal, or conveyance of any raw
1148 material, intermediate product, final product or waste product. For each separate area
1149 identified, the description shall include:

1150 (1) Activities in area. A list of the industrial activities exposed to stormwater;

1151 (2) Pollutants. A list of the pollutants, pollutant constituents, or industrial chemicals
1152 associated with each industrial activity that could potentially be exposed to stormwater.
1153 The pollutant list shall include all significant materials handled, treated, stored, or
1154 disposed that have been exposed to stormwater in the three years ~~prior to~~ before the
1155 date the SWPPP was prepared or amended. The list shall include any hazardous
1156 substances or oil at the facility.

1157 (3) Spills and leaks. The SWPPP shall clearly identify areas where potential spills and
1158 leaks that can contribute pollutants to stormwater discharges can occur and their
1159 corresponding outfalls. The SWPPP shall include a list of significant spills and leaks
1160 of toxic or hazardous pollutants that actually occurred at exposed areas, or that
1161 drained to a stormwater conveyance during the three-year period ~~prior to~~ before the
1162 date this SWPPP was prepared or amended. The list shall be updated within 60 days
1163 of the incident if significant spills or leaks occur in exposed areas of the facility during
1164 the term of the permit.

1165 d. Control measure considerations. Control measures shall be implemented for all the
1166 areas identified in Part II C 2 c (Summary of potential pollutant sources) to prevent or

1167 control pollutants in stormwater discharges from the facility. If applicable, regulated
1168 stormwater discharges from the facility include stormwater run-on that commingles
1169 with stormwater discharges associated with industrial activity at the facility. The
1170 SWPPP shall describe the type, location, and implementation of all control measures
1171 for each area where industrial materials or activities are exposed to stormwater.
1172 Selection of control measures shall take into consideration:

- 1173 (1) That preventing stormwater from coming into contact with polluting materials is
1174 generally more effective, and less costly, than trying to remove pollutants from
1175 stormwater;
- 1176 (2) Control measures generally must be used in combination with each other for most
1177 effective water quality protection;
- 1178 (3) Assessing the type and quantity of pollutants, including their potential to impact
1179 receiving water quality, is critical to designing effective control measures;
- 1180 (4) That minimizing impervious areas at the facility can reduce runoff and improve
1181 groundwater recharge and stream base flows in local streams (however, care must be
1182 taken to avoid groundwater contamination);
- 1183 (5) Flow attenuation by use of open vegetated swales and natural depressions can
1184 reduce instream impacts of erosive flows;
- 1185 (6) Conservation or restoration of riparian buffers will help protect streams from
1186 stormwater runoff and improve water quality; and
- 1187 (7) Treatment interceptors (e.g., swirl separators and sand filters) may be appropriate
1188 in some instances to minimize the discharge of pollutants.

1189 e. ~~Control measures~~ Nonnumeric technology-based effluent limits. The permittee shall
1190 implement the following types of control measures to prevent and control pollutants in
1191 the stormwater discharges from the facility, unless it can be demonstrated and
1192 documented that ~~such~~ The controls are not relevant to the discharges.

- 1193 (1) Good housekeeping. The permittee shall keep clean all exposed areas of the
1194 facility that are potential sources of pollutants to stormwater discharges. The permittee
1195 shall perform the following good housekeeping measures to minimize pollutant
1196 discharges:
 - 1197 (a) The SWPPP shall include a schedule for regular pickup and disposal of waste
1198 materials along with routine inspections for leaks and conditions of drums, tanks, and
1199 containers;
 - 1200 (b) Sweep or vacuum as feasible;
 - 1201 (c) Store materials in containers constructed of appropriate materials;
 - 1202 (d) Manage all waste containers to prevent a discharge of pollutants;
 - 1203 (e) Minimize the potential for waste, garbage, and floatable debris to be discharged by
1204 keeping areas exposed to stormwater free of ~~such~~ the materials or by intercepting
1205 such materials ~~prior to~~ before discharge; and
 - 1206 (f) Implement BMPs to eliminate stormwater discharges of plastics.
- 1207 (2) Eliminating and minimizing exposure. To the extent practicable, manufacturing,
1208 processing, and material storage areas, including loading and unloading, storage,
1209 disposal, cleaning, maintenance, and fueling operations, shall be located inside, or
1210 protected by a storm-resistant covering to prevent exposure to rain, snow, snowmelt,
1211 and runoff. Unless infeasible, facilities shall implement the following:
 - 1212 (a) Use grading, berming, or curbing to prevent runoff of contaminated flows and divert
1213 run-on away from potential sources of pollutants;

- 1214 (b) Locate materials, equipment, and activities so that potential leaks and spills are
1215 contained, or able to be contained, or diverted before discharge;
- 1216 (c) Clean up spills and leaks immediately, upon discovery of the spills or leaks, using
1217 dry methods (e.g., absorbents) to prevent the discharge of pollutants;
- 1218 (d) Store leaking vehicles and equipment indoors, or if stored outdoors, use drip pans
1219 and adsorbents;
- 1220 (e) Utilize appropriate spill or overflow protections equipment;
- 1221 (f) Perform all vehicle maintenance or equipment cleaning operations indoors, under
1222 cover, or in bermed areas that prevent runoff and run-on and also capture any
1223 overspray; and
- 1224 (g) Drain fluids from equipment and vehicles that will be decommissioned, and for any
1225 equipment and vehicles that remain unused for extended periods of time, inspect at
1226 least monthly for leaks.
- 1227 (3) Preventive maintenance. The SWPPP shall include preventive maintenance that
1228 includes a description of procedures and a regular schedule for inspection of the
1229 following:
- 1230 (a) All control measures that includes a description of the back-up practices that are
1231 in place should a runoff event occur while a control measure is off line; and
- 1232 (b) Testing, maintenance, and repairing of all industrial equipment and systems to
1233 avoid situations that could result in leaks, spills, and other releases of pollutants in
1234 stormwater discharged from the facility.
- 1235 (4) Spill prevention and response procedures. The SWPPP shall describe the
1236 procedures that will be followed for preventing and responding to spills and leaks,
1237 including:
- 1238 (a) Preventive measures, such as barriers between material storage and traffic areas,
1239 secondary containment provisions, and procedures for material storage and handling;
- 1240 (b) Response procedures, including notification of appropriate facility personnel,
1241 emergency agencies, and regulatory agencies and procedures for stopping,
1242 containing, and cleaning up spills. Measures for cleaning up hazardous material spills
1243 or leaks shall be consistent with applicable the Resource Conservation and Recovery
1244 Act regulations at 40 CFR Part 264 and 40 CFR Part 265. Employees who may cause,
1245 detect, or respond to a spill or leak shall be trained in these procedures and have
1246 necessary spill response equipment available. If possible, one of these individuals
1247 shall be a member of the pollution prevention team;
- 1248 (c) Procedures for plainly labeling containers (e.g., "used oil," "spent solvents," and
1249 "fertilizers and pesticides") that could be susceptible to spillage or leakage to
1250 encourage proper handling and facilitate rapid response if spills or leaks occur; and
- 1251 (d) Contact information for individuals and agencies that must be notified in the event
1252 of a spill shall be included in the SWPPP and maintained in other locations where it
1253 will be readily available.
- 1254 (5) Employee training. The permittee shall implement a stormwater employee training
1255 program for the facility. The SWPPP shall include a schedule for all training and shall
1256 document all training sessions and the employees who received the training. Training
1257 shall be provided at least annually for all employees who work in areas where industrial
1258 materials or activities are exposed to stormwater, and for employees who are
1259 responsible for implementing activities identified in the SWPPP (e.g., inspectors and
1260 maintenance personnel). The training shall cover the components and goals of the

1261 SWPPP and include such topics as spill response, good housekeeping, material
1262 management practices, BMP operation and maintenance and pest control. The
1263 SWPPP shall include a summary of any training performed.

1264 (6) Sediment and erosion control. The SWPPP shall identify areas at the facility that,
1265 due to topography, land disturbance (e.g., construction, landscaping, site grading), or
1266 other factors, have a potential for soil erosion. The permittee shall identify and
1267 implement structural, vegetative, or stabilization control measures to prevent or control
1268 on-site and off-site erosion and sedimentation. Flow velocity dissipation devices shall
1269 be placed at discharge locations and along the length of any outfall channel if the flows
1270 would otherwise create erosive conditions.

1271 (7) Management of runoff. The plan shall describe the stormwater runoff management
1272 practices (i.e., permanent structural control measures) for the facility. These types of
1273 control measures shall be used to divert, infiltrate, reuse, or otherwise reduce
1274 pollutants in stormwater discharges from the site.

1275 Structural control measures may require a separate permit under § 404 of the federal
1276 Clean Water Act and the Virginia Water Protection Permit Program Regulation
1277 (9VAC25-210) before installation begins.

1278 3. Signature and SWPPP review.

1279 a. Signature and location. The SWPPP, including revisions to the SWPPP to document
1280 any corrective actions taken as required by Part II B, shall be signed in accordance
1281 with Part III K, dated, and retained on-site at the facility covered by this permit. All other
1282 changes to the SWPPP, and other permit compliance documentation, must be signed
1283 and dated by the person preparing the change or documentation.

1284 b. Availability. The permittee shall retain a copy of the current SWPPP (hard copy or
1285 electronic) required by this permit at the facility, and it shall be immediately available
1286 to the department, EPA, or the operator of an MS4 receiving discharges from the site
1287 at the time of an on-site inspection or upon request.

1288 c. Required modifications. The permittee shall modify the SWPPP whenever
1289 necessary to address all corrective actions required by Part II B. Changes to the
1290 SWPPP shall be made in accordance with the corrective action deadlines in Part II B
1291 and shall be signed and dated in accordance with Part III K. The director may notify
1292 the permittee at any time that the SWPPP, control measures, or other components of
1293 the facility's stormwater program do not meet one or more of the requirements of this
1294 permit. The notification shall identify specific provisions of the permit that are not being
1295 met and may include required modifications to the stormwater program, additional
1296 monitoring requirements, and special reporting requirements. The permittee shall
1297 make any required changes to the SWPPP within 60 days of receipt of ~~such~~ the
1298 notification, unless permission for a later date is granted in writing by the director, and
1299 shall submit a written certification to the director that the requested changes have been
1300 made.

1301 4. Maintaining an updated SWPPP. The permittee shall review and amend the SWPPP
1302 as appropriate whenever:

1303 a. There is construction or a change in design, operation, or maintenance at the facility
1304 that has an effect on the discharge, or the potential for the discharge, of pollutants
1305 from the facility;

1306 b. Routine inspections or visual monitoring determine that there are deficiencies in the
1307 control measures, including BMPs;

- 1308 c. Inspections by local, state, or federal officials determine that modifications to the
1309 SWPPP are necessary;
- 1310 d. There is a significant spill, leak or other release at the facility; or
- 1311 e. There is an unauthorized discharge from the facility.
- 1312 f. SWPPP modifications shall be made within 60 calendar days after the discovery,
1313 observation, or event requiring a SWPPP modification. Implementation of new or
1314 modified control measures shall be initiated before the next storm event if possible,
1315 but no later than 60 days after discovery, or as otherwise provided or approved by the
1316 director. The amount of time taken to modify a control measure or implement additional
1317 control measures shall be documented in the SWPPP.
- 1318 g. If the SWPPP modification is based on a significant spill, leak, release, or
1319 unauthorized discharge, include a description and date of the incident, the
1320 circumstances leading to the incident, actions taken in response to the incident, and
1321 measures to prevent the recurrence of such releases. Unauthorized discharges are
1322 subject to the reporting requirements of Part III G of this permit.

1323 Part III

1324 Conditions Applicable to All VPDES Permits

1325 A. Monitoring.

- 1326 1. Samples and measurements taken as required by this permit shall be representative of
1327 the monitored activity.
- 1328 2. Monitoring shall be conducted according to procedures approved under 40 CFR Part
1329 136 or alternative methods approved by the U.S. Environmental Protection Agency, unless
1330 other procedures have been specified in this permit.
- 1331 3. The permittee shall periodically calibrate and perform maintenance procedures on all
1332 monitoring and analytical instrumentation at intervals that will ensure accuracy of
1333 measurements.
- 1334 4. Samples taken as required by this permit shall be analyzed in accordance with 1VAC30-
1335 45, Certification for Noncommercial Environmental Laboratories, or 1VAC30-46,
1336 Accreditation for Commercial Environmental Laboratories.

1337 B. Records.

- 1338 1. Records of monitoring information shall include:
- 1339 a. The date, exact place, and time of sampling or measurements;
- 1340 b. The individuals who performed the sampling or measurements;
- 1341 c. The dates and times analyses were performed;
- 1342 d. The individuals who performed the analyses;
- 1343 e. The analytical techniques or methods used; and
- 1344 f. The results of such analyses.
- 1345 2. The permittee shall retain records of all monitoring information, including all calibration
1346 and maintenance records and all original strip chart recordings for continuous monitoring
1347 instrumentation, copies of all reports required by this permit, and records of all data used
1348 to complete the registration statement for this permit, for a period of at least three years
1349 from the date of the sample, measurement, report or request for coverage. This period of
1350 retention shall be extended automatically during the course of any unresolved litigation
1351 regarding the regulated activity or regarding control standards applicable to the permittee,
1352 or as requested by the ~~board~~ department.

1353 C. Reporting monitoring results.

1354 1. The permittee shall submit the results of the monitoring required by this permit not later

1355 than the 10th day of the month after monitoring takes place, unless another reporting

1356 schedule is specified elsewhere in this permit. Monitoring results shall be submitted to the

1357 department's regional office.

1358 2. Monitoring results shall be reported on a Discharge Monitoring Report (DMR) or on

1359 forms provided, approved or specified by the department. Following notification from the

1360 department of the start date for the required electronic submission of monitoring reports,

1361 as provided for in 9VAC25-31-1020, such forms and reports submitted after that date shall

1362 be electronically submitted to the department in compliance with this section and 9VAC25-

1363 31-1020. There shall be at least three months' notice provided between the notification

1364 from the department and the date after which such forms and reports must be submitted

1365 electronically.

1366 3. If the permittee monitors any pollutant specifically addressed by this permit more

1367 frequently than required by this permit using test procedures approved under 40 CFR Part

1368 136 or using other test procedures approved by the U.S. Environmental Protection Agency

1369 or using procedures specified in this permit, the results of this monitoring shall be included

1370 in the calculation and reporting of the data submitted in the DMR or reporting form

1371 specified by the department.

1372 4. Calculations for all limitations that require averaging of measurements shall utilize an

1373 arithmetic mean unless otherwise specified in this permit.

1374 D. Duty to provide information. The permittee shall furnish to the department, within a

1375 reasonable time, any information that the ~~board~~ department may request to determine whether

1376 cause exists for modifying, revoking and reissuing, or terminating coverage under this permit or

1377 to determine compliance with this permit. The ~~board~~ department may require the permittee to

1378 furnish, upon request, such plans, specifications, and other pertinent information as may be

1379 necessary to determine the effect of the wastes from the permittee's discharge on the quality of

1380 state waters, or such other information as may be necessary to accomplish the purposes of the

1381 State Water Control Law. The permittee shall also furnish to the department, upon request, copies

1382 of records required to be kept by this permit.

1383 E. Compliance schedule reports. Reports of compliance or noncompliance with, or any

1384 progress reports on, interim and final requirements contained in any compliance schedule of this

1385 permit shall be submitted no later than 14 days following each schedule date.

1386 F. Unauthorized discharges. Except in compliance with this permit or another permit issued

1387 by the ~~board~~ department, it shall be unlawful for any person to:

1388 1. Discharge into state waters sewage, industrial wastes, other wastes, or any noxious or

1389 deleterious substances; or

1390 2. Otherwise alter the physical, chemical or biological properties of such state waters and

1391 make them detrimental to the public health, or to animal or aquatic life, or to the use of

1392 such waters for domestic or industrial consumption, or for recreation, or for other uses.

1393 G. Reports of unauthorized discharges. Any permittee who discharges or causes or allows a

1394 discharge of sewage, industrial waste, other wastes or any noxious or deleterious substance into

1395 or upon state waters in violation of Part III F (Unauthorized discharges); or who discharges or

1396 causes or allows a discharge that may reasonably be expected to enter state waters in violation

1397 of Part III F, shall notify (see Part III I 3) the department of the discharge immediately upon

1398 discovery of the discharge, but in no case later than 24 hours after said discovery. A written report

1399 of the unauthorized discharge shall be submitted to the department within five days of discovery

1400 of the discharge. The written report shall contain:

- 1401 1. A description of the nature and location of the discharge;
1402 2. The cause of the discharge;
1403 3. The date on which the discharge occurred;
1404 4. The length of time that the discharge continued;
1405 5. The volume of the discharge;
1406 6. If the discharge is continuing, how long it is expected to continue;
1407 7. If the discharge is continuing, what the expected total volume of the discharge will be;
1408 and
1409 8. Any steps planned or taken to reduce, eliminate and prevent a recurrence of the present
1410 discharge or any future discharges not authorized by this permit.

1411 Discharges reportable to the department under the immediate reporting requirements of other
1412 regulations are exempted from this requirement.

1413 H. Reports of unusual or extraordinary discharges. If any unusual or extraordinary discharge
1414 including a bypass or upset, should occur from a treatment works and the discharge enters or
1415 could be expected to enter state waters, the permittee shall promptly notify, in no case later than
1416 24 hours, the department by telephone after the discovery of the discharge. This notification shall
1417 provide all available details of the incident, including any adverse effects on aquatic life and the
1418 known number of fish killed. The permittee shall reduce the report to writing and shall submit it to
1419 the department within five days of discovery of the discharge in accordance with Part III I 2.
1420 Unusual and extraordinary discharges include any discharge resulting from:

- 1421 1. Unusual spillage of materials resulting directly or indirectly from processing operations;
1422 2. Breakdown of processing or accessory equipment;
1423 3. Failure or taking out of service some or all of the treatment works; and
1424 4. Flooding or other acts of nature.

1425 I. Reports of noncompliance.

1426 1. The permittee shall report any noncompliance that may adversely affect state waters or
1427 may endanger public health.

1428 a. ~~An oral~~ A report shall be provided within 24 hours from the time the permittee
1429 becomes aware of the circumstances. The following shall be included as information
1430 that shall be reported within 24 hours under this subdivision:

1431 (1) Any unanticipated bypass; and

1432 (2) Any upset that causes a discharge to surface waters.

1433 b. A written report shall be submitted within five days and shall contain:

1434 (1) A description of the noncompliance and its cause;

1435 (2) The period of noncompliance, including exact dates and times, and if the
1436 noncompliance has not been corrected, the anticipated time it is expected to continue;
1437 and

1438 (3) Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the
1439 noncompliance.

1440 The ~~board~~ department may waive the written report on a case-by-case basis for reports
1441 of noncompliance under Part III I if the oral report has been received within 24 hours and
1442 no adverse impact on state waters has been reported.

1443 2. The permittee shall report all instances of noncompliance not reported under Part III I 1
1444 or 2, in writing, at the time the next monitoring reports are submitted. The reports shall
1445 contain the information listed in Part III I 2.

1446 3. The immediate (within 24 hours) reports required in Part III G, H, and I ~~may~~ shall be
1447 made to the department's regional office. Reports may be made by telephone, or online
1448 at <https://www.deq.virginia.gov/our-programs/pollution-response>.

1449 For reports outside normal working hours, ~~the online portal shall be used. leave a message~~
1450 ~~and this shall fulfill the immediate reporting requirement.~~ For emergencies, call the Virginia
1451 Department of Emergency Management ~~maintains a 24-hour telephone service~~
1452 Management's Emergency Operations Center (24-hours) at 1-800-468-8892.

1453 4. Where the permittee becomes aware that it failed to submit any relevant facts in a permit
1454 registration statement or submitted incorrect information in a permit registration statement
1455 or in any report to the department, it shall promptly submit such facts or information.

1456 J. Notice of planned changes.

1457 1. The permittee shall give notice to the department as soon as possible of any planned
1458 physical alterations or additions to the permitted facility. Notice is required only when:

1459 a. The permittee plans alteration or addition to any building, structure, facility, or
1460 installation from which there is or may be a discharge of pollutants, the construction of
1461 which commenced:

1462 (1) After promulgation of standards of performance under § 306 of the federal Clean
1463 Water Act that are applicable to such source; or

1464 (2) After proposal of standards of performance in accordance with § 306 of the federal
1465 Clean Water Act that are applicable to such source, but only if the standards are
1466 promulgated in accordance with § 306 within 120 days of their proposal;

1467 b. The alteration or addition could significantly change the nature or increase the
1468 quantity of pollutants discharged. This notification applies to pollutants that are subject
1469 neither to effluent limitations nor to notification requirements specified under Part I B
1470 6; or

1471 c. The alteration or addition results in a significant change in the permittee's sludge
1472 use or disposal practices and such alteration, addition, or change may justify the
1473 application of permit conditions that are different from or absent in the existing permit,
1474 including notification of additional use or disposal sites not reported during the permit
1475 registration process or not reported pursuant to an approved land application plan.

1476 2. The permittee shall give advance notice to the department of any planned changes in
1477 the permitted facility or activity that may result in noncompliance with permit requirements.

1478 K. Signatory requirements.

1479 1. Registration statement. All registration statements shall be signed as follows:

1480 a. For a corporation: by a responsible corporate officer. For the purposes of this
1481 section, a responsible corporate officer means: (i) a president, secretary, treasurer, or
1482 vice-president of the corporation in charge of a principal business function, or any other
1483 person who performs similar policy-making or decision-making functions for the
1484 corporation, or (ii) the manager of one or more manufacturing, production, or operating
1485 facilities provided the manager is authorized to make management decisions that
1486 govern the operation of the regulated facility, including having the explicit or implicit
1487 duty of making capital investment recommendations, and initiating and directing other
1488 comprehensive measures to assure long term environmental compliance with
1489 environmental laws and regulations; the manager can ensure that the necessary
1490 systems are established or other actions taken to gather complete and accurate
1491 information for permit application requirements; and where authority to sign
1492 documents has been assigned or delegated to the manager in accordance with
1493 corporate procedures;

1494 b. For a partnership or sole proprietorship: by a general partner or the proprietor,
1495 respectively; or

1496 c. For a municipality, state, federal, or other public agency: by either a principal
1497 executive officer or ranking elected official. For purposes of this section, a principal
1498 executive officer of a public agency includes: (i) the chief executive officer of the
1499 agency or (ii) a senior executive officer having responsibility for the overall operations
1500 of a principal geographic unit of the agency.

1501 2. Reports and other information. All reports required by permits, and other information
1502 requested by the ~~board~~ department, shall be signed by a person described in Part III K 1
1503 or by a duly authorized representative of that person. A person is a duly authorized
1504 representative only if:

1505 a. The authorization is made in writing by a person described in Part III K 1;

1506 b. The authorization specifies either an individual or a position having responsibility for
1507 the overall operation of the regulated facility or activity such as the position of plant
1508 manager, operator of a well or a well field, superintendent, position of equivalent
1509 responsibility, or an individual or position having overall responsibility for
1510 environmental matters for the company. A duly authorized representative may thus be
1511 either a named individual or any individual occupying a named position; and

1512 c. The written authorization is submitted to the department.

1513 3. Changes to authorization. If an authorization under Part III K 2 is no longer accurate
1514 because a different individual or position has responsibility for the overall operation of the
1515 facility, a new authorization satisfying the requirements of Part III K 2 shall be submitted
1516 to the department prior to or together with any reports or information to be signed by an
1517 authorized representative.

1518 4. Certification. Any person signing a document under Part III K 1 or 2 shall make the
1519 following certification:

1520 "I certify under penalty of law that this document and all attachments were prepared
1521 under my direction or supervision in accordance with a system designed to assure that
1522 qualified personnel properly gather and evaluate the information submitted. Based on
1523 my inquiry of the person or persons who manage the system, or those persons directly
1524 responsible for gathering the information, the information submitted is, to the best of
1525 my knowledge and belief, true, accurate, and complete. I am aware that there are
1526 significant penalties for submitting false information, including the possibility of fine
1527 and imprisonment for knowing violations."

1528 L. Duty to comply. The permittee shall comply with all conditions of this permit. Any permit
1529 noncompliance constitutes a violation of the State Water Control Law and the federal Clean Water
1530 Act, except that noncompliance with certain provisions of this permit may constitute a violation of
1531 the State Water Control Law but not the federal Clean Water Act. Permit noncompliance is
1532 grounds for enforcement action; for permit coverage termination or denial of a permit renewal.

1533 The permittee shall comply with effluent standards or prohibitions established under § 307(a)
1534 of the Clean Water Act for toxic pollutants within the time provided in the regulations that establish
1535 these standards, even if this permit has not yet been modified to incorporate the requirement.

1536 M. Duty to reapply. If the permittee wishes to continue an activity regulated by this permit after
1537 the expiration date of this permit, the permittee shall submit a new registration statement at least
1538 60 days before the expiration date of the existing permit, unless permission for a later date has
1539 been granted by the ~~board~~ department. The ~~board~~ department shall not grant permission for
1540 registration statements to be submitted later than the expiration date of the existing permit.

1541 N. Effect of a permit. This permit does not convey any property rights in either real or personal
1542 property or any exclusive privileges, nor does it authorize any injury to private property or invasion
1543 of personal rights or any infringement of federal, state or local laws or regulations.

1544 O. State law. Nothing in this permit shall be construed to preclude the institution of any legal
1545 action under, or relieve the permittee from any responsibilities, liabilities, or penalties established
1546 pursuant to, any other state law or regulation or under authority preserved by § 510 of the federal
1547 Clean Water Act. Except as provided in permit conditions in Part III U (Bypass) and Part III V
1548 (Upset) nothing in this permit shall be construed to relieve the permittee from civil and criminal
1549 penalties for noncompliance.

1550 P. Oil and hazardous substance liability. Nothing in this permit shall be construed to preclude
1551 the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or
1552 penalties to which the permittee is or may be subject under §§ 62.1-44.34:14 through 62.1-
1553 44.34:23 of the State Water Control Law.

1554 Q. Proper operation and maintenance. The permittee shall at all times properly operate and
1555 maintain all facilities and systems of treatment and control (and related appurtenances) that are
1556 installed or used by the permittee to achieve compliance with the conditions of this permit. Proper
1557 operation and maintenance also includes effective plant performance, adequate funding,
1558 adequate staffing, and adequate laboratory and process controls, including appropriate quality
1559 assurance procedures. This provision requires the operation of back-up or auxiliary facilities or
1560 similar systems that are installed by the permittee only when the operation is necessary to achieve
1561 compliance with the conditions of this permit.

1562 R. Disposal of solids or sludges. Solids, sludges, or other pollutants removed in the course of
1563 treatment or management of pollutants shall be disposed of in a manner so as to prevent any
1564 pollutant from such materials from entering state waters.

1565 S. Duty to mitigate. The permittee shall take all reasonable steps to minimize or prevent any
1566 discharge or sludge use or disposal in violation of this permit that has a reasonable likelihood of
1567 adversely affecting human health or the environment.

1568 T. Need to halt or reduce activity not a defense. It shall not be a defense for a permittee in an
1569 enforcement action that it would have been necessary to halt or reduce the permitted activity in
1570 order to maintain compliance with the conditions of this permit.

1571 U. Bypass.

1572 1. "Bypass" means the intentional diversion of waste streams from any portion of a
1573 treatment facility. The permittee may allow any bypass to occur that does not cause
1574 effluent limitations to be exceeded, but only if it also is for essential maintenance to ensure
1575 efficient operation. These bypasses are not subject to the provisions of Part III U 2 and U
1576 3.

1577 2. Notice.

1578 a. Anticipated bypass. If the permittee knows in advance of the need for a bypass,
1579 prior notice shall be submitted if possible at least 10 days before the date of the
1580 bypass.

1581 b. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass
1582 as required in Part III I (Reports of noncompliance).

1583 3. Prohibition of bypass.

1584 a. Bypass is prohibited, and the ~~board~~ department may take enforcement action
1585 against a permittee for bypass, unless:

1586 (1) Bypass was unavoidable to prevent loss of life, personal injury, or severe property
1587 damage;

- 1588 (2) There were no feasible alternatives to the bypass, such as the use of auxiliary
1589 treatment facilities, retention of untreated wastes, or maintenance during normal
1590 periods of equipment downtime. This condition is not satisfied if adequate back-up
1591 equipment should have been installed in the exercise of reasonable engineering
1592 judgment to prevent a bypass that occurred during normal periods of equipment
1593 downtime or preventive maintenance; and
- 1594 (3) The permittee submitted notices as required under Part III U 2.
- 1595 b. The ~~board~~ department may approve an anticipated bypass, after considering its
1596 adverse effects, if the ~~board~~ department determines that it will meet the three
1597 conditions listed in Part III U 3 a.

1598 V. Upset.

- 1599 1. An upset, defined in 9VAC25-31-10, constitutes an affirmative defense to an action
1600 brought for noncompliance with technology-based permit effluent limitations if the
1601 requirements of Part III V 2 are met. A determination made during administrative review
1602 of claims that noncompliance was caused by upset, and before an action for
1603 noncompliance, is not a final administrative action subject to judicial review.
- 1604 2. A permittee that wishes to establish the affirmative defense of upset shall demonstrate,
1605 through properly signed, contemporaneous operating logs or other relevant evidence that:
- 1606 a. An upset occurred and that the permittee can identify the causes of the upset;
1607 b. The permitted facility was at the time being properly operated;
1608 c. The permittee submitted notice of the upset as required in Part III I; and
1609 d. The permittee complied with any remedial measures required under Part III S.
- 1610 3. In any enforcement proceeding, the permittee seeking to establish the occurrence of an
1611 upset has the burden of proof.

1612 W. Inspection and entry. The permittee shall allow the director or an authorized representative
1613 (including an authorized contractor acting as a representative of the administrator), upon
1614 presentation of credentials and other documents as may be required by law, to:

- 1615 1. Enter upon the permittee's premises where a regulated facility or activity is located or
1616 conducted or where records must be kept under the conditions of this permit;
- 1617 2. Have access to and copy, at reasonable times, any records that must be kept under the
1618 conditions of this permit;
- 1619 3. Inspect at reasonable times any facilities, equipment (including monitoring and control
1620 equipment), practices, or operations regulated or required under this permit; and
- 1621 4. Sample or monitor at reasonable times, for the purposes of ensuring permit compliance
1622 or as otherwise authorized by the federal Clean Water Act and the State Water Control
1623 Law, any substances or parameters at any location.

1624 For purposes of this section, the time for inspection shall be deemed reasonable during
1625 regular business hours or whenever the facility is discharging. Nothing contained herein shall
1626 make an inspection unreasonable during an emergency.

1627 X. Permit actions. Permits may be modified, revoked and reissued, or terminated for cause.
1628 The filing of a request by the permittee for a permit modification, revocation and reissuance, or
1629 termination, or a notification of planned changes or anticipated noncompliance does not stay any
1630 permit condition.

1631 Y. Transfer of permit coverage.

- 1632 1. Permit coverage is not transferable to any person except after notice to the department.
1633 2. Coverage under this permit may be automatically transferred to a new permittee if:

1634 a. The current permittee notifies the department within 30 days of the transfer of the
1635 title to the facility or property unless permission for a later date has been granted by
1636 the ~~board~~ department;

1637 b. The notice includes a written agreement between the existing and new permittees
1638 containing a specific date for transfer of permit responsibility, coverage, and liability
1639 between them; and

1640 c. The ~~board~~ department does not notify the existing permittee and the proposed new
1641 permittee of its intent to deny the permittee coverage under the permit. If this notice is
1642 not received, the transfer is effective on the date specified in the agreement mentioned
1643 in Part III Y 2.

1644 Z. Severability. The provisions of this permit are severable, and if any provision of this permit
1645 or the application of any provision of this permit to any circumstance is held invalid, the application
1646 of such provision to other circumstances and the remainder of this permit shall not be affected
1647 thereby.

Office of Regulatory Management
Economic Review Form

Agency name	State Water Control Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC25-115
VAC Chapter title(s)	VPDES General Permit Regulation for Seafood Processing Facilities
Action title	CH 115 - 2026 Amendment and reissuance of the Existing Regulation
Date this document prepared	November 8, 2024
Regulatory Stage (including Issuance of Guidance Documents)	Proposed

Cost Benefit Analysis

Complete Tables 1a and 1b for all regulatory actions. You do not need to complete Table 1c if the regulatory action is required by state statute or federal statute or regulation and leaves no discretion in its implementation.

Table 1a should provide analysis for the regulatory approach you are taking. Table 1b should provide analysis for the approach of leaving the current regulations intact (i.e., no further change is implemented). Table 1c should provide analysis for at least one alternative approach. You should not limit yourself to one alternative, however, and can add additional charts as needed.

Report both direct and indirect costs and benefits that can be monetized in Boxes 1 and 2. Report direct and indirect costs and benefits that cannot be monetized in Box 4. See the ORM Regulatory Economic Analysis Manual for additional guidance.

Background

This general permit regulation establishes effluent limitations, monitoring requirements, and other special conditions for point source discharge of wastewater from seafood processing facilities to surface waters to maintain surface water quality. The general permit also regulates stormwater associated with industrial activity from seafood processing facilities operating under SIC codes 2091 (Canned and Cured Fish and Seafood) and 2092 (Prepared Fish or Frozen Fish and Seafoods) to maintain surface water quality.

This regulatory action is proposed to amend and reissue the existing general permit which expires on June 30, 2026. VPDES general permit regulations expire every 5 years and must be re-issued in order for permit coverage to be available to existing facilities to continue coverage and new entities to be able to obtain coverage for conducting this regulated activity. If the general permit is not re-issued, each member of the regulated community will need to obtain an individual VPDES permit to conduct the regulated activity. For this reason, the costs associated with obtaining an individual permit are compared with the costs associated with general permit coverage. General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity.

Table 1a: Costs and Benefits of the Proposed Changes (Primary Option)

<p>(1) Direct & Indirect Costs & Benefits (Monetized)</p>	<p>Presently there are 42 regulated entities covered by this general permit. Reissuance of this general permit allows existing facilities to continue coverage and new entities to be able to obtain coverage for conducting this regulated activity. The proposed amendments update the permit term, clarify the reporting requirements, and reduce monitoring frequency for the majority of facilities. They do not add requirements or increase burdens on the regulated community.</p> <p>Direct Costs: The proposed changes are not expected to result in any additional direct costs to the regulated community since they do not add requirements or impose any additional burdens on them.</p> <p>Indirect Costs: The proposed changes are not expected to result in any additional indirect costs for the regulated community since they do not add requirements or impose any additional burdens on them.</p> <p>Direct Benefits: The reissuance of this general permit provides the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity while continuing to be protective of human health and the environment.</p> <p>It also lowers compliance monitoring costs for the majority of seafood processing facilities. A member of the Technical Advisory Committee provided the following costs for their facility to collect and have quarterly samples analyzed for their seafood processing facility’s permit required effluent monitoring:</p> <ul style="list-style-type: none"> • Sampling and travel for pH testing: \$136.00 • Universal Lab charges: \$2,202.36 • Travel mileage at government rate: \$412.72 • Tolls: \$160.00 • Man-hours based on \$15/hr. \$420.00
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	<ul style="list-style-type: none"> Totaling: \$3,331.08 annual cost <p>The proposed amendments reduce monitoring frequency from quarterly to semiannually which will reduce the facility's costs by 50%:</p> <ul style="list-style-type: none"> Divided by 2 would equal \$1,665.54 annual savings <p>Information provided by a separate TAC member estimated that they incur a cost of approximately \$1,000 per sampling period, resulting in an annual average of \$4,000. Reduced sampling frequency would then result in a savings of \$2,000 annually at their facility.</p> <p>Indirect Benefits: The reissuance of the regulation will indirectly benefit economic development because it enables seafood processors to conduct activities under a general permit that is protective of human health and the environment and is less burdensome than having to apply for and maintain an individual VPDES permit. Regulating discharges also benefits tourism and the seafood industry by protecting water quality, aquatic habitat, and recreational use of state waters.</p>				
(2) Present Monetized Values	<table border="1" style="width: 100%;"> <thead> <tr> <th style="width: 50%;">Direct & Indirect Costs</th> <th style="width: 50%;">Direct & Indirect Benefits</th> </tr> </thead> <tbody> <tr> <td>(a) See above regarding direct costs. No indirect costs are expected due to the limited extent of the changes being made to the general permit regulation.</td> <td>(b) See above regarding direct and indirect benefits.</td> </tr> </tbody> </table>	Direct & Indirect Costs	Direct & Indirect Benefits	(a) See above regarding direct costs. No indirect costs are expected due to the limited extent of the changes being made to the general permit regulation.	(b) See above regarding direct and indirect benefits.
Direct & Indirect Costs	Direct & Indirect Benefits				
(a) See above regarding direct costs. No indirect costs are expected due to the limited extent of the changes being made to the general permit regulation.	(b) See above regarding direct and indirect benefits.				
(3) Net Monetized Benefit	Reducing the reporting requirement from quarterly to semi-annual is expected to result in an annual savings of between \$1,665 and \$2,000 per facility. Across all permittees this would result in an estimated annual savings of between \$63,000 and \$84,000.				
(4) Other Costs & Benefits (Non-Monetized)					
(5) Information Sources	Members of the Technical Advisory Committee reported their typical compliance monitoring costs.				

Table 1b: Costs and Benefits under the Status Quo (No change to the regulation)

(1) Direct & Indirect Costs &	None. The general permit regulation expires on June 30, 2026, ending coverage for all currently regulated seafood processing facilities. As
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Benefits (Monetized)	<p>noted in Table 1a, after June 30, 2026, each facility would need coverage under an individual VPDES permit to continue any operation that resulted in a discharge to state waters.</p> <p>Available general cost and benefit data is provided in Table 1a. Given the general character of this data, it would also be applicable to the general permit under the status quo (i.e., no change to the regulation.).</p>	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See information in Table 1a.	(b) See information in Table 1a.
(3) Net Monetized Benefit	None. Continuing under the status quo would not reduce the monitoring requirement for the regulated community. This would prevent the regulated community from seeing any savings from a reduced monitoring frequency.	
(4) Other Costs & Benefits (Non-Monetized)		
(5) Information Sources	See Table 1a.	

Table 1c: Costs and Benefits under Alternative Approach(es)

(1) Direct & Indirect Costs & Benefits (Monetized)	<p>Under the Clean Water Act and State Water Control Law, point source discharges of seafood processing wastewater from seafood processing facilities to surface waters must be authorized by a VPDES permit. Thus, no non-regulatory options were determined to be available.</p> <p>Regulating activities through the issuance of general permit regulations is an alternative streamlined approach that is used to regulate entities that conduct similar activities. A benefit of this general permit is its lower cost to permittees relative to the cost of obtaining an individual VPDES permit. The permit fee for operators to obtain coverage under this general permit is \$600. Thus, the applicable fee total for five years of coverage for 42 facilities is \$25,200. If this general permit were not available, these facilities would be required to obtain an individual VPDES permit, and the initial application fee would be \$3,300 (industrial minor, standard limits). An annual permit maintenance of approximately \$1,969 would also apply (the application and maintenance fee total would be \$11,176 per permittee/5-year permit term). Thus, individual permits for 42 facilities would cost \$469,392 over five years (\$444,192 more than the general permit). This does not account for the longer lead time to</p>
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	<p>obtain an individual permit and the increased burden on DEQ staff resources that would result.</p> <p>For electronic submission of registration statement and DMRs, no regulatory alternatives were considered during this phase of general permit reissuance. This is because the electronic submission of these items is required under federal and state regulations (9VAC25-31-1020).</p> <p>EPA developed cost and benefit estimates for electronic reporting. Upon full implementation, EPA estimates that the net savings for authorized NPDES programs will be \$22.6 million, \$0.5 million for regulated entities. (Economic Analysis of the National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Final Rule, Enforcement Targeting and Data Division, Office of Compliance, Office of Enforcement and Compliance Assurance, U.S. EPA, DCN 0197, September 14, 2015, Page ES xii, Docket No. EPA-HQ-OECA-2009-0274). EPA acknowledges that there will be up-front costs and predicts the break-even point in the fourth year.</p>	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) See above for an analysis of the direct cost of an individual permit	(b) See above for an analysis of the direct cost of an individual permit
(3) Net Monetized Benefit		
(4) Other Costs & Benefits (Non-Monetized)		
(5) Information Sources	<p>Economic Analysis of the National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Final Rule, Enforcement Targeting and Data Division, Office of Compliance, Office of Enforcement and Compliance Assurance, U.S. EPA, DCN 0197, September 14, 2015, Page xii, Docket No. EPA-HQ-OECA-2009-0274. https://www.epa.gov/sites/default/files/2015-09/documents/npdesea.pdf</p> <p>Cost Analysis for the U.S. Environmental Protection Agency’s (EPA) National Pollutant Discharge Elimination System (NPDES) 2021 Multi-Sector General Permit (MSGP) for Stormwater Discharges Associated with Industrial Activity, U.S. EPA, January 2021.</p> <p>9VAC25-20-110. Fee schedules for individual VPDES and VPA new permit issuance, and individual VWP, SWW, and GWW new permit issuance and existing permit reissuance.</p>	

	<p>9VAC25-20-130. Fees for filing registration statements or applications for general permits issued by the board.</p> <p>9VAC25-20-142. Permit maintenance fees.</p>
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Impact on Local Partners

Use this chart to describe impacts on local partners. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 2: Impact on Local Partners

(1) Direct & Indirect Costs & Benefits (Monetized)	<p>No local governments conduct an activity that would be regulated by the general permit.</p> <p>However, there is the potential for the proposed changes to have direct and indirect benefits to the economies of local communities where the regulated facilities are located.</p>	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) None	(b) None
(3) Other Costs & Benefits (Non-Monetized)	N/A	
(4) Assistance	N/A	
(5) Information Sources	N/A	

Impacts on Families

Use this chart to describe impacts on families. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 3: Impact on Families

(1) Direct & Indirect Costs &	<p>The proposed changes are not expected to result in any additional direct costs to families as the proposed changes are not adding any additional requirements or burdens being placed on them. As several of permittees</p>
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Benefits (Monetized)	are family-owned businesses, families will directly benefit from the savings from a reduced monitoring frequency.	
	General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity. Without this general permit regulation, an individual permit would be required to conduct the regulated activity.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) None	(b) See Table 1a
(3) Other Costs & Benefits (Non-Monetized)	Families could potentially benefit from industry's use of general permits. If this general permit did not exist, individual permits would be required for these activities, and the additional costs would likely be passed on to consumers, which would potentially include families.	
(4) Information Sources	See Table 1a	

Impacts on Small Businesses

Use this chart to describe impacts on small businesses. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 4: Impact on Small Businesses

(1) Direct & Indirect Costs & Benefits (Monetized)	The proposed changes are not expected to result in any direct costs to small businesses as there are no additional requirements or burdens being placed on them. Small businesses will directly benefit from a reduced monitoring frequency.	
	General permits provide the regulated community with a streamlined, less burdensome approach to obtain coverage for conducting a specific regulated activity. Without this general permit regulation, an individual permit would be required to conduct the regulated activity.	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) None	(b) See Table 1a
(3) Other Costs & Benefits (Non-Monetized)	No costs or benefit impact on small businesses are expected due to the limited extent of changes being made to the general permit regulation. If this general permit did not exist, individual permits and their associated fees and application process would be required for these activities.	

(4) Alternatives	
(5) Information Sources	

Changes to Number of Regulatory Requirements

Table 5: Regulatory Reduction

For each individual action, please fill out the appropriate chart to reflect any change in regulatory requirements, costs, regulatory stringency, or the overall length of any guidance documents.

Change in Regulatory Requirements

VAC Section(s) Involved	Authority of Change	Initial Count	Additions	Subtractions	Total Net Change in Requirements
9VAC15-115-10	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC25-115-15	(M/A):	1	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC25-115-20	(M/A):	0	0	0	0
	(D/A):	0	0	0	0
	(M/R):	0	0	0	0
	(D/R):	0	0	0	0
9VAC25-115-30	(M/A):	1	0	0	0
	(D/A):	1	0	0	0

	(M/R):	2	0	0	0
	(D/R):	1	0	0	0
9VAC25-115-40	(M/A):	1	0	0	0
	(D/A)	0	0	0	0
	(M/R):	4	0	0	0
	(D/R):	0	0	0	0
9VAC25-115-50	(M/A):	3	0	0	0
	(D/A):	9	0	0	0
	(M/R):	174	2 ^A	-1	+1
	(D/R):	6	0	-1	-1
				Grand Total of Changes in Requirements:	(M/A): 0
					(D/A): 0
					(M/R): +1
					(D/R): -1

Key:

^A Changed reporting requirements when there is noncompliance (9VAC25-115-50 Part III I). The proposed amendments specify that reports shall be made to the regional office (earlier requirement was to report, but the regulation did not specify to whom to make the report) and, for reports outside of normal working hours, reporting should be done using the online portal (instead of leaving a message). The changes clarify and simplify the reporting requirements.

Please use the following coding if change is mandatory or discretionary and whether it affects externally regulated parties or only the agency itself:

(M/A): Mandatory requirements mandated by federal and/or state statute affecting the agency itself.

(D/A): Discretionary requirements affecting agency itself.

(M/R): Mandatory requirements mandated by federal and/or state statute affecting external parties, including other agencies.

(D/R): Discretionary requirements affecting external parties, including other agencies.

Cost Reductions or Increases (if applicable)

VAC Section(s) Involved*	Description of Regulatory Requirement	Initial Cost	New Cost	Overall Cost Savings/Increases
9VAC25-115-entire chapter-see Table 1c for further explanation	This is the reissuance of a general permit. If the general permit regulation did not exist, each seafood processing facility would need an individual permit to conduct regulated activities.	\$11,176 per permittee, 5-year permit term for an individual permit	\$600 for the 5-year general permit coverage	Currently there are 42 regulated entities covered by this general permit. Cost savings of \$10,576 per permittee covered by the general permit. Cost savings to the regulated community-\$444,192 over 5-year permit term which represents a 95% cost savings over the cost of an individual permit.
9VAC25-115-entire chapter	Reissuance of the general permit reduces the time required to obtain permit coverage	Average amount of time to issue individual permit (FY2021 data*) - 322 days	Average amount of time to issue general permit coverage (FY2021 data*) – 79 days	Permittee obtains permit coverage on average 243 days sooner under the general permit. This represents a 75% reduction in the time required to obtain permit coverage.
9VAC25-115-50-General Permit	The proposed amendments to the general permit reduce monitoring frequency from a quarterly requirement to semi-annual	Members of the Technical Advisory Committee reported an average cost of between \$832 and \$1,000 per sampling period, resulting in an annual cost of	At an average cost of between \$832 and \$1,000 per sampling period, the reduced monitoring frequency would result in an annual cost of between	Currently there are 42 regulated entities covered by this general permit. This would result in an estimated annual saving of between \$1,665 and \$2,000 per regulated facility. Across all permittees this

		between \$3,331 and \$4,000.	\$1,665 and \$2,000.	would result in an estimated annual savings of between \$63,000 and \$84,000.
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*Processing time data obtained from General Assembly Report RD848 - Permit Fee Program Evaluation – January 2022

Other Decreases or Increases in Regulatory Stringency (if applicable)

VAC Section(s) Involved*	Description of Regulatory Change	Overview of How It Reduces or Increases Regulatory Burden
N/A		

Length of Guidance Documents (only applicable if guidance document is being revised)

Title of Guidance Document	Original Length	New Length	Net Change in Length
N/A			

*If the agency is modifying a guidance document that has regulatory requirements, it should report any change in requirements in the appropriate chart(s).

FACT SHEET
REISSUANCE OF A VPDES GENERAL PERMIT FOR SEAFOOD PROCESSING
FACILITIES

Reissuance Year: 2026

The Virginia State Water Control Board (Board) has under consideration the reissuance of a VPDES general permit for point source discharges from seafood processing facilities.

Permit Number: VAG52

Name of Permittee: Any owner of a qualifying seafood processing facility with point source discharges agreeing to be regulated under the terms of this general permit.

Facility Locations: Commonwealth of Virginia

Receiving Waters: Surface waters within the boundaries of the Commonwealth of Virginia, except those specifically named in Board regulations which prohibit such discharges. Discharge to surface waters may be through a municipal separate storm sewer system.

Restrictions: The Department of Environmental Quality (Department) will deny authorization to discharge under this general permit if the owner is required to obtain an individual permit, if the owner is proposing to discharge to surface waters specifically named in Board regulation which prohibit such discharges, when the owner is proposing to discharge annual mass loadings of total nitrogen in excess of 2300 pounds per year or total phosphorus over 300 pounds per year, if the discharge would violate the Virginia Water Quality Standards antidegradation policy or if the discharge is not consistent with the assumption and requirements of an approved Total Maximum Daily Load (TMDL)

On the basis of preliminary review and application of lawful standards and regulations, the Board proposes to reissue the general permit subject to certain conditions and has prepared a draft permit. The Board has determined that this category of discharges is appropriately controlled under a general permit. The category of discharges to be included involves facilities with the same or similar types of operations and the facilities discharge the same or similar types of wastes. The draft general permit requires that all covered facilities meet standardized effluent limitations, conditions and monitoring requirements and that certain covered facilities develop a stormwater pollution prevention plan. This permit will maintain the Water Quality Standards adopted by the Board. This general permit will replace the general permit VAG52 which expires on June 30, 2026. Owners covered under the expiring general permit who wish to continue to discharge under a general permit must register for coverage under the new permit.

All pertinent information is on file and may be inspected, and arrangements made for copying by contacting:

Azra Bilalagic
Virginia Department of Environmental Quality
Office of VPDES Permits
P.O. Box 1105
Richmond, VA 23218
Phone: 804-584-6674
Email: azra.bilalagic@deq.virginia.gov

Administrative

The general permit will have a fixed term of five (5) years effective, upon Board approval, July 1, 2026. Every authorization to discharge under this general permit will expire at the same time and all authorizations to discharge will be renewed on the same date. However, an owner is allowed to continue to discharge under the terms of their previous permit provided they have submitted a complete registration statement before the expiration date of the existing permit. This is also known as an administrative continuance.

All persons desiring to be covered by this general permit must register with the Department by filing a registration statement and applicable fees. The majority of registrations will come from existing operations. Existing operations covered under the previous general permit seeking to retain coverage under the reissued general permit must file a new registration statement at least 60 days prior to expiration (prior to April 30, 2026). Any owner of an existing seafood processing facility adding a new process after coverage under the general permit is obtained shall submit an amended registration statement to the Department at least 60 days prior to commencing operation of the new process.

For all new seafood processing facilities that will begin activities after the effective date of this permit, the registration statement must be filed at least 60 days prior to the commencement of operation.

Existing operations with individual VPDES permits that wish to seek coverage under the general permit must notify the Department 240 days prior to expiration. This time period is set so that the regional office has 30 days to determine if the facility is authorized for coverage and if coverage is not allowed, the permittee has 30 days to submit an individual permit application and still meet their 180 days prior to expiration deadline for the individual permit. This general permit does not cover activities or discharges covered by an individual VPDES permit until the individual permit has expired or has been terminated. Any person conducting an activity covered by an individual permit which could be covered by this general permit may request that the individual permit be terminated and register for coverage under this general permit. Antibacksliding will be considered prior to granting coverage under this general permit.

Any owner or operator not wishing to be covered or limited by this general permit may make application for an individual VPDES permit in accordance with VPDES procedures.

All facilities that the Department believes are eligible for coverage under this general permit will be authorized to discharge under the terms and conditions of the permit after a complete registration statement is submitted, the applicable permit fee is paid, and the Department sends a copy of the general permit to the applicant. If this general permit is inappropriate, the applicant will be so notified and the requirement that an individual permit or alternate general permit is needed will remain in effect.

Activities Covered by This Permit

Other than mechanized clam processing operations and aquaculture facilities, which are excluded from coverage under this permit, seafood processing facilities for the purpose of this permit will be those classified in the following [North American Industry Classification System \(NAICS\)](#) and [Standard Industrial Classification \(SIC\)](#) codes:

NAICS

- 31170 – Seafood Product Preparation and Packaging
- 424420 – Packaged Frozen Food Merchant Wholesalers
- 424460 – Fish and Seafood Merchant Wholesalers; and

SIC

2091 – Canned and Cured Fish and Seafoods

2092 – Prepared Fresh or Frozen Fish and Seafoods

5142 – Packaged Frozen Seafood – wholesale

5146 – Fish and Seafood – wholesale distribution but not packaging of fresh, cured or frozen (not canned or packaged frozen)

This general permit covers process wastewater and stormwater point source discharges from seafood processing facilities as defined by the aforementioned SIC codes. It does not include aquaculture facilities (including hatcheries) classified under SIC Code 0272 or 0921 and NAICS Code 112512. Typical facilities found in Virginia that are covered are crab picking and oyster shucking operations, and fish, clam, scallop, and shrimp processing operations. Process wastewater is generated by cleaning, cooking and processing of seafood and the cleaning of the facility. Treatment or control of process wastewater usually consists of basic screening and sedimentation traps.

Summary of Substantive Changes from the 2021 Seafood General Permit

This general permit replaces the 2021 Seafood GP which was issued for a five-year term on July 1, 2021. The following is a list of substantive changes included in the 2026 permit as compared to 2021 permit:

- Section 10 – Definitions – Added definition for “Director” since this term is referenced in the regulation.
- Section 15 – Applicability of Incorporated References – Changed date to indicate that incorporated references are based on the Code of Federal Regulations published as of July 1, 2024.
- Section 20 – Purpose; Effective Date of the Permit – Changed effective date to July 1, 2026, and expiration date to June 30, 2031.
- Section 50 – General Permit – Revised permit effective and expiration dates.
- Section 50 – Effluent Limitations and Monitoring Requirements, Part I.A – Clarified language that defines annual and semi-annual monitoring.
- Section 50 – Effluent Limitations and Monitoring Requirements, Part I.A – Reduced sampling frequency from once per quarter to once per six months based on the TAC recommendations.
- Section 50 – Stormwater Management, Part II.A.3.c – Updated to include firefighting training activities managed in a manner to avoid an instream impact as an authorized non-stormwater discharge in accordance with § 9.1-207.1 of the Code of Virginia. Clarified that routine external building washdown must be managed in a manner to avoid instream impact. Added pavement wash waters as an authorized non-stormwater discharge to align with the 2024 Industrial Stormwater General Permit Regulation.
- Section 50 – Conditions Applicable to All Permits, Part III.I.3 - Updated link to the online Pollution Response Preparedness (PReP) portal and clarified that the online portal shall be used for reports outside of normal working hours.

Basis For Part I.A Effluent Limitations And Monitoring Requirements

With the exception noted below (Seafood Processes Not Limited by Federal Guidelines), the parameters to be limited are based on Federal Regulations at [40 CFR Part 408](#). They are best practical control technology currently available (BPT), best conventional pollution control technology (BCT) when more stringent than BPT, or standards of performance (for new sources). These guidelines provide limits for twenty-six different seafood processes that may be found in Virginia. The parameters and actual limits vary depending on the process. The copy of the general permit transmitted to the owner will contain only those Part I.A. pages which are appropriate for

FACT SHEET

VPDES General Permit Regulation for Seafood Processing Facilities, VAG52

that facility. The permit differentiates permit limits for new and existing sources. A new source is defined by the VPDES permit regulation ([9VAC25-31-10](#)) as "... any building, structure, facility, or installation from which there is or may be a discharge of pollutants, the construction of which commenced [after promulgation of the effluent guidelines that apply to it]." Federal effluent guidelines for seafood processing (40 CFR Part 408) were promulgated in 1974 and 1975. An existing source is defined by the VPDES regulation as "any source that is not a new source or a new discharger."

Seafood Processes Limited by Federal Effluent Guidelines

Parameter	Effluent Limitation	Monitoring
Flow	No Limit	Report Daily Maximum Quarterly
pH	In the range of 6.0 to 9.0 S.U.	Semi-annual Grab Sample
Total Suspended Solids	Limits in the General Permit are those established in 40 CFR Part 408.	Semi-annual Composite Sample for Monthly Average and Daily Maximum
BOD5	Limits in the General Permit are those established in 40 CFR Part 408.	Semi-annual Composite Sample for Monthly Average and Daily Maximum
Oil and Grease	Limits in the General Permit are those established in 40 CFR Part 408.	Semi-annual Composite Sample for Monthly Average and Daily Maximum
Production	No Limit	Report Daily Maximum Quarterly

Seafood Processes Not Limited by Federal Effluent Guidelines

Parameter	Effluent Limitation	Monitoring
Flow	No Limit	Report Daily Maximum Annually
pH	In the range of 6.0 to 9.0 S.U.	Annual Grab Sample
Total Suspended Solids	No Limit	Annual Composite Sample for Monthly Average and Daily Maximum
Oil and Grease	No Limit	Annual Grab Sample for Monthly Average and Daily Maximum
Production	No Limit	Report Daily Maximum Quarterly

The Federal Guidelines for the "Canned and Preserved Seafood Processing Point Source Category" are included in the Code of Federal Regulations at [40 CFR Part 408](#). These guidelines provide the following basis for establishing the effluent limits:

In establishing the limitations set forth in this section, EPA took into account all information it was able to collect, develop and solicit with respect to factors (such as age and size of plant, raw materials, manufacturing processes, products produced, treatment technology available, energy

requirements and costs) which can affect the industry subcategorization and effluent levels established.

The effluent limitations represent the degree of effluent reduction attainable by the application of the best practical control technology currently available, best conventional pollutant control technology and standards of performance for new sources.

Review of performance under the currently existing general permit indicates no major problems with compliance. There were 49 reported instances of effluent limitation exceedances (40 from currently permitted facilities) involving pH, BOD, TSS, and oil and grease. Additionally, there were instances of incomplete or not submitted Discharge Monitoring Reports (DMRs). However, the conclusions of the water quality study conducted for this general permit (An Evaluation of Wastewater Discharges from Seafood Processing Facilities, February 22, 1995) remain valid in that impacts to water quality from the seafood processing discharges are negligible. Therefore the [40 CFR Part 408](#) based effluent limitations from the current general permit have been retained in this reissuance.

A nutrient sampling study was conducted by DEQ under an EPA grant in 2013-2017 to determine total nitrogen, phosphorus and TSS impacts from discharges of various seafood processes. The sampling was conducted at 14 facilities and the calculated loads for the seafood sector were just a fraction of the loads included in the Chesapeake TMDL. There are currently 42 seafood processing general permits that occasionally operate year-round but, in most cases, operate seasonally or sporadically depending on product availability.

The Chesapeake Bay watershed general permit for nutrients established in accordance State Water Control Law Article 4.02 [§ 62.1-44.19:12 – 19](#) addresses new or expanding industrial facilities with the potential to discharge annual loads of 2300 pounds of total nitrogen or 300 pounds of total phosphorus. The existing seafood facilities covered by the general permit do not approach this level of nutrient loading according to the nutrient sampling study conducted in 2013-2017 mentioned above. New or expanding facilities with the potential to exceed these load limits must register for coverage under the Watershed General VPDES Permit for Nutrient Discharges to the Chesapeake Bay ([9VAC25-820](#)) in addition to applying for an individual permit.

Mechanized clam processing operations are included in the [40 CFR 408](#) effluent guidelines and were considered for coverage under the initial general permit. However, all mechanized clam plants that were individually permitted in the state in the past were required to meet effluent limits more stringent than effluent guidelines due to higher flows associated with high organic loads and resulting water quality impacts. It was determined that these types of facilities are best regulated under individual permits.

Aquaculture facilities, including hatcheries, (SIC Code 0272 or 0921 and NAICS Code 112512) are not covered under this general permit. While aquaculture facilities could be covered under an individual permit by Concentrated Aquatic Animal Production Facilities (CAAP) ([9VAC25-31-140](#)), the agency has thus far not designated any aquaculture facility as a CAAP facility under the factors listed in [9VAC25-31-140](#).

The monitoring frequency for seafood processes limited by Federal Effluent Guidelines has been reduced from quarterly to semi-annual (1 per 6 months) for this reissuance. This reduced monitoring was established after taking into consideration the negligible potential environmental risks and impacts from facilities with these types of discharge and the typical seasonality of operations as described above. Further, an analysis of existing discharge monitoring data submitted for the period of August 01, 2019 through August 01, 2024, indicated that 54% of submitted DMRs were “No Discharge” DMRs and less than 2% of submitted DMRs (22 out of 1115) had effluent limitation violations. Semi-annual monitoring and reporting will be sufficient to

assess compliance with the Federal Effluent Guideline provisions of this general permit moving forward.

The monitoring frequency for seafood processes not limited by Federal Effluent Guidelines remains annual for this reissuance.

Basis For Part I.B Special Conditions

These special conditions apply to every seafood processing activity in the general permit.

- Special condition number one prohibits any sewage discharges not covered by another VPDES permit. This general permit is not intended to cover sewage discharges.
- Special condition number two prohibits the addition of non-approved chemicals to the discharge. This language was added to prevent harmful or nutrient enriching substances from being added to the wastewater.
- Special condition three states that wastewater should be reused or recycled to the maximum extent practicable. This language was included in keeping with the Department's pollution prevention program.
- Special condition number 4 contains solids management requirements. This condition represents accepted and proven best management practices. The treatment required by this condition is based on performance.
- Special condition number five defines specifically what plant production figure is to be reported and used in calculating effluent levels in terms of kilograms per thousand kilograms of production. This definition is paraphrased from [40 CFR Part 408](#) to accompany the effluent limits from this source. A spreadsheet to calculate these limits is available from the contact person above or the regional office permit writer for this permit.
- Special condition number six is a safeguard requirement that mandates notification of any toxic discharges and is a boilerplate condition from [9VAC25-31-200](#) of the VPDES permit regulation and [40 CFR 122.41](#) of the NPDES federal permit regulation for existing manufacturing, commercial, mining and silvicultural dischargers.
- Special condition number seven contains compliance reporting and recordkeeping instructions (quantification levels and significant digits). This is language routinely placed in permits so permittees use a QL close to their limit and treat results < QL and rounding consistently.
- Special condition eight is a general requirement to meet water quality standards. While it is not expected for these facilities to discharge other water quality parameters besides those that are limited in the permit, it is a good reminder to the permittee that other pollutants should not be discharged.
- Special condition nine informs the permittee they must submit an updated registration statement at least 60 days prior to operation of the new process. This requirement is in the regulation [9VAC25-115-40](#) (Registration Statement) and repeated in the permit pages special conditions so the permit itself . the permittee what to do (the permittee may not have the entire regulation). Special condition ten describes the steps the permittee must follow to terminate coverage. This condition is found in other general permits.

Basis For Part II Requirements For Stormwater Management

The draft general permit requires that permittees covered by SIC Codes 2091 and 2092 (processors) comply with stormwater management requirements. Facilities classified under 5142 and 5146 (seafood process product handlers) are not subject to these requirements.

Stormwater management requirements include quarterly visual monitoring, quarterly routine facility inspections, annual outfall inspection for unauthorized discharges, and a stormwater pollution prevention plan (SWPPP). The SWPPP is intended to identify potential sources of pollution which may reasonably be expected to affect the quality of stormwater discharges and to describe and ensure the implementation of practices which will be used to reduce the pollutants in stormwater discharges.

Part II.A.1 - Quarterly Visual Monitoring

Requires that grab samples of stormwater discharges be taken and examined visually for the presence of color, odor, clarity, floating solids, settled solids, suspended solids, foam, oil sheen, and other obvious indicators of stormwater pollution. No analytical tests are required to be performed on these samples. The grab samples must be taken within the first 30 minutes or as soon as practicable after the occurrence of an actual discharge from the site and 72 hours from the previous measurable storm event (measurable means it resulted in a discharge from the site). Whenever the visual assessment shows evidence of stormwater pollution, corrective action procedures must be initiated per Part II.B. Visual monitoring also requires permittees to document the results of their visual assessments in a report that includes the outfall location, date and time, duration of storm event, rainfall estimate (inches), duration between the storm event sampled and the end of the previous measurable storm event, monitoring personnel, nature of the discharge (i.e., runoff or snowmelt), results of the observations (visual quality), and probable sources of any observed stormwater contamination, why it was not possible to sample within the first 30 minutes (if applicable) and documentation to support substantially identical outfalls (if applicable). The visual examination reports must be maintained onsite with the SWPPP.

There are exceptions for visual monitoring. If no qualifying storm event occurred during the quarter or if adverse weather conditions have created dangerous conditions for personnel during each measurable storm event during that quarter. These exceptions must be maintained in the SWPPP.

Operators with two or more essentially identical outfalls may also elect to conduct a visual assessment at just one representative outfall each quarter. If stormwater contamination is identified through visual monitoring performed at a substantially identical outfall, the operator must assess and modify the control measures as appropriate for each outfall represented by the monitored outfall. This approach ensures that operators will assess discharges from the entire site over the term of the permit, and will address any identified problems at all substantially identical outfalls where the problem may be occurring.

This is a requirement consistent with all other stormwater regulated industries in Virginia which are written to be consistent with the Industrial Stormwater General Permit [9VAC25-151-70](#). It is also required by the 2021 NPDES Multi-Sector General Permit (EPA). Furthermore, quarterly visual assessments of stormwater discharges provide a useful and inexpensive means for permittees to evaluate the effectiveness of their control measures. Although the visual examination cannot assess the chemical properties of the stormwater discharged from the site, the examination will provide meaningful information upon which the permittee may act quickly (do corrective action). For example, should an oil sheen be observed, facility personnel (preferably members of the pollution prevention team) must conduct an inspection of the area of the site draining to the examined discharge to look for sources of spilled oil, leaks, etc. If a source can be

located, then this information would necessitate that the permittee conducts corrective action such as immediately cleaning up the pollutant source or revising control measures to minimize the contaminant source.

Part II.A.2 - Quarterly Routine Facility Inspections

Requires quarterly inspections to be conducted by personnel who possess the knowledge and skills to assess conditions and activities that could impact stormwater quality at the facility and can also evaluate the effectiveness of control measures. The inspections are required to be conducted in all areas where industrial materials or activities are exposed to stormwater. Specific areas to be inspected are provided in the permit (see Part II.A.3.a) if the areas are present at the site (the permittee should make a note in the SWPPP if these areas are not present). Documentation for each routine inspection is required to be maintained with the SWPPP.

Any deficiencies shall be corrected as soon as practical but within 60 days (or later date if approved by DEQ). Any corrective action required as a result of a routine facility inspection must be performed consistent with Part II.B.

This is a requirement consistent with all other stormwater regulated industries in Virginia which are written to be consistent with the Industrial Stormwater General Permit [9VAC25-151-80](#). It is also required by the 2021 NPDES Multi-Sector General Permit (EPA).

Part II.A.3 Nonstormwater discharges

Discharges of certain sources of nonstormwater are allowed (do not require a permit) and are listed in Part II.A.3.c.

Annual inspections are required to be documented and included in the SWPPP. Documentation required is listed in Part II.A.3.b.

This is a requirement consistent with all other stormwater regulated industries in Virginia which are written to be consistent with the Industrial Stormwater General Permit [9VAC25-151-70](#) and [9VAC25-151-80](#). It is also is required by the 2015 NPDES Multi-Sector General Permit (EPA).

Part II.B Corrective Actions

Corrective Actions are required when routine facility inspections, visual monitoring, inspections by local, state or federal officials or any other process, observation or event shows that modification to stormwater control measures are necessary.

This is a requirement consistent with all other stormwater regulated industries in Virginia which are written to be consistent with the Industrial Stormwater General Permit [9VAC25-151-70](#). It is also required by the 2021 NPDES Multi-Sector General Permit (EPA).

Part II.C Stormwater Pollution Prevention Plans (SWPPP)

A SWPPP must be developed and implemented for each facility that has industrial stormwater discharges and falls under the SIC codes 2091 and 2092, unless the facility receives an No Exposure Certificate (NEC). If a facility has an industrial stormwater outfall, it is required to comply with stormwater management requirements specified in the permit or obtain an No Exposure Certificate. The purpose of the SWPPP is to document the selection, design, and installation of control measures, including best management practices, to minimize the pollutants in all stormwater discharges from the facility and to meet water quality standards.

If a facility falls under SIC codes 2091 and 2092 and only has process water outfalls, then an No Exposure Certificate (NEC) is not necessary as there is no point source discharge of stormwater associated with industrial activity (i.e., no industrial stormwater outfall), and the facility will not be subject to stormwater management requirements. If the facility has a stormwater outfall, but it

FACT SHEET

VPDES General Permit Regulation for Seafood Processing Facilities, VAG52

does not discharge stormwater associated with industrial activity, then an NEC is not necessary and the facility is not required to comply with stormwater management requirements.

9VAC25-115-30.C. states “Conditional exclusion for no exposure to stormwater. Any owner covered by this permit that becomes eligible for a no exposure exclusion from stormwater permitting under 9VAC25-31-120 E may file a no exposure certification. Upon submission and acceptance by the board of a complete and accurate no exposure certification, the permit requirements for stormwater no longer apply. A no exposure certification must be submitted to the board once every five years.”

9VAC25-31-120.E states “Conditional exclusion for no exposure of industrial activities and materials to stormwater. Discharges composed entirely of stormwater are not stormwater discharges associated with industrial activity if there is no exposure of industrial materials and activities to rain, snow, snowmelt or run-off and the discharger satisfies the conditions in subdivisions 1 through 4 of this subsection. No exposure means that all industrial materials and activities are protected by a storm resistant shelter to prevent exposure to rain, snow, snowmelt, and run-off. Industrial materials or activities include material handling equipment or activities, industrial machinery, raw materials, intermediate products, by-products, final products, or waste products. Material handling activities include the storage, loading and unloading, transportation, or conveyance of any raw material, intermediate product, final product or waste product.

1. To qualify for this exclusion, the operator of the discharge must:

a. Provide a storm resistant shelter to protect industrial materials and activities from exposure to rain, snow, snow melt, and run-off;

b. Complete and sign (according to 9VAC25-31-110) a certification that there are no discharges of stormwater contaminated by exposure to industrial materials and activities from the entire facility, except as provided in subdivision 2 of this subsection;

c. Submit the signed certification to the department once every five years. As of the start date in Table 1 of 9VAC25-31-1020, all certifications submitted in compliance with this section shall be submitted electronically by the owner or operator to the department in compliance with this section and 40 CFR Part 3 (including, in all cases, 40 CFR Part 3 Subpart D), 9VAC25-31-110, and Part XI (9VAC25-31-950 et seq.) of this chapter. Part XI of this chapter is not intended to undo existing requirements for electronic reporting. Prior to this date, and independent of Part XI of this chapter, owners or operators may be required to report electronically if specified by a particular permit;

d. Allow the department to inspect the facility to determine compliance with the no exposure conditions;

e. Allow the department to make any no exposure inspection reports available to the public upon request; and

f. For facilities that discharge through an MS4, upon request, submit a copy of the certification of no exposure to the MS4 operator, as well as allow inspection and public reporting by the MS4 operator.”

Existing and new facilities and facilities that have changed owners must update and implement SWPPP revisions within 60 days of coverage or ownership change.

The requirement for a SWPPP maintains the flexibility for a site-specific plan to be developed and implemented. SWPPP components (Part II.C.2) include the formation of a pollution prevention team, a description of the site and pollutant sources (including potential spills and leaks), control measure considerations, control measures (such as good housekeeping). The permittee must maintain and update the SWPPP within 60 days of visual monitoring or routine inspections indicating contaminated stormwater, something changes at the facility that has an effect on the

stormwater discharge (construction, operations, etc...), state, local or federal officials determine modifications to the SWPPP are necessary, there is a significant spill, leak or other release at the facility or there is an unauthorized discharge from the facility. Any needed changes to control measures must begin before the next storm event if possible, but no later than 60 days after discovery. The schedule or amount of time taken to modify or implement additional control measures must be noted in the SWPPP. If there is a significant spill, leak, release or unauthorized discharge, this must also be described (circumstances leading to the incident, responses taken, measures to prevent the recurrence and dates associated with the incident). Also see Part III.G of the permit (Reports of Unauthorized Discharges).

These requirements for stormwater management are consistent with all other stormwater regulated industries in Virginia which are written to be consistent with the Industrial Stormwater General Permit [9VAC25-151-80](#). It is also required by the 2021 NPDES Multi-Sector General Permit (EPA).

Basis For Part III Requirements For Conditions Applicable To All VPDES Permits

This general permit is a VPDES permit. As such, it is necessary to include certain conditions required by the VPDES Permit Regulation, 9VAC25-31. These conditions are included in all VPDES permits. With a few minor exceptions, the language is not modified to reflect their use in the general permit. Conditions in this section of the permit may not have direct application at all covered facilities.

The requirements are generally consistent with 9VAC25-31-190 of the permit regulation and 40 CFR122.41 of the federal NPDES permit regulation.

Environmental Justice and Climate Change

DEQ is in the process of addressing these concerns at a much higher level than specific permit requirements related to environmental justice and climate change. The Commonwealth of Virginia has proactively worked on the topics of environmental justice and climate resiliency within and outside the permitting process.

In 2020, the Commonwealth enacted the Virginia Environmental Justice Act (Act), codified at §§ 2.2-234 and 2.2-235 of the Code of Virginia, which states that it is Virginia's policy "to promote environmental justice and ensure that it is carried out throughout the Commonwealth, with a focus on environmental justice and fence line communities." Further, DEQ's enabling statute, § 10.1-1183 of the Code of Virginia, was amended to include in its statement of policy that DEQ's purpose, among others, is "[t]o ensure the fair treatment and meaningful involvement of all people regardless of race, color, national origin, faith, disability, or income with respect to the administration of environmental laws, regulations, and policies." The policy statement was also amended to include a statement affirming that agency would "further environmental justice and enhance public participation in the regulatory and permitting processes." A detailed overview of ongoing activities is available on DEQ's Environmental Justice webpage. DEQ has recently released draft guidance, Environmental Justice in the Permitting Process for public comment. Once finalized in accordance with Virginia's Administration Process Act, this guidance document will serve as the guidepost for ensuring environmental justice is included in the permitting process.

The Commonwealth of Virginia has established the Chief Resilience Officer as the primary coordinator of resilience and adaptation initiatives in Virginia pursuant to § 2.2-220.5 of the Code of Virginia. As such they are the primary point of contact regarding recurrent flooding, all flooding related pre-disaster hazard mitigation, and adaptation. The Secretary of Natural and Historic Resources, Travis A. Voyles, is the Chief Resilience Officer for the Commonwealth of Virginia, a Cabinet level position for the Commonwealth of Virginia. One of the primary responsibilities of the Chief Resilience Office is to create and oversee the implementation of a Virginia Flood Protection

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Master Plan and a Virginia Coastal Resilience Master Plan in accordance with § 10.1602 of the Code of Virginia to anticipate, prepare for, respond to, and recover from significant multi-hazard threats with minimum damage to social well-being, health, the economy, and the environment. The Commonwealth of Virginia's Chief Resilience Officer coordinates these activities through the Department of Conservation and Recreation, specifically the Department of Conservation and Recreation's Office of Resilience Planning.

TAB D

The public comment period on the Petition for Rulemaking to initiate a rulemaking on Ocean-class Passenger Cruise Ships ended November 11, 2024. A copy of the petition received is included in Tab D of the board book. Additional information will be provided to board members before the board's December 4, 2024 meeting.



A petition for

Cruise Ship Environmental Regulations in Virginia

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Petition Request

Submitted by:

Dr. Robert F. Hodson
207 Nelson Street
Yorktown, Virginia 23690
(757) 570-9251
Robert.F.Hodson@gmail.com

This petition was developed in collaboration with the members of Protect-Virginia.org.

This petition is submitted under [§ 2.2-4007](#) of the Code of Virginia and Office of Regulatory Management Procedures for petitions for new or amended regulations. The petition pertains to [Title 9 Environment](#) of the Virginia Administrative Code as it requests new regulations for air and water pollution. The Department of Environmental Quality (DEQ) has regulatory authority for water and air pollution under [§ 62.1-44.33](#) and [§ 10.1-1308](#). The petitioner has identified the DEQ to address these new regulations based on its [policy statement](#) and regulatory authority which includes but is not limited to:

1. To assist in the effective implementation of the Constitution of Virginia by carrying out state policies aimed at conserving the Commonwealth's natural resources and protecting its atmosphere, land, and waters from pollution.
2. To address climate change by developing and implementing policy and regulatory approaches to reducing climate pollution and promoting climate resilience in the Commonwealth and by ensuring that climate impacts and climate resilience are taken into account across all programs and permitting processes.

Statement of Purpose

This petition provides evidence to justify new regulatory rulemaking on ocean-class passenger cruise ships. Specifically, this petition requests that the DEQ and the Commonwealth develop new regulations for cruise ships in Virginia waters as follows: (1) Mandate the use of low-sulphur fuel, (2) Ban the use of Exhaust Gas Cleaning Systems (open-loop scrubbers), (3) Require the use of shore power, (4) Restrict the dumping of graywater, blackwater, and other environmentally detrimental waste products, and (5) Require incident reporting and independent monitoring to ensure compliance.

The EPA has recently posted a new Vessel Incidental Discharge National Standard. According to the [EPA website](#), “The USCG has two years to develop corresponding implementing regulations to ensure, monitor and enforce compliance with the EPA's standards. Until the USCG's regulations are final, effective, and enforceable, vessels continue to be subject to the existing discharge requirements established in the EPA's 2013 Vessel General Permit and the USCG's ballast water regulations, as well as any other applicable state and local government requirements.” Unfortunately, both standards fall short and therefore it is left to the states to ensure marine ecosystem and public health are not compromised by cruise ship industry practices. Many states have already acted by augmenting EPA standards. A purpose of this petition is to ensure Virginia is fully aware of the risk this industry poses to the Commonwealth and act appropriately.

These large ships are in a class of their own, essentially floating cities with associated power generation and waste products that directly impact air and water quality on a scale considerably beyond that of other vessels. The waste and pollution generated by large cruise vessels are well documented and there is a worldwide movement to protect the environment and populations from these detrimental effects through regulation. **Virginia is the nation's fourth largest producer of marine products, and a healthy marine ecosystem is vital for its sustainability.** Recently a Princess Cruise Lines lobbyist stated at the public hearing in support of HB1478 that we should “roll out the welcome mat for the cruise industry in Virginia” and just recently wrote in a [Daily Press opinion](#), “we cannot afford not to” welcome cruise ships in Virginia. The industry's plans to expand in Virginia should compel DEQ to examine this issue carefully and to proactively regulate cruise ship impacts, as has been done in port communities, states, and countries.

Cruise Industry Background

Carnival Corporation, Royal Caribbean, and Norwegian Cruise Lines own the lion's share of this \$25B industry. These three corporations are parent companies to more than 15 subsidiaries. For example, Carnival, the industry leader, is the parent company of Princess Cruises, Holland America, and several others. The sector is projected to see continued growth (estimated to reach \$30B this year) through leveraging current markets and finding new ones. This industry generates significant revenue from U.S. markets, yet the ships are registered under [foreign flags](#) to avoid taxes. It is very clear that cruise lines are looking to find new ports of call in Virginia. Any cruise ship legislation and regulations should be made with this in mind. Once in a market, the cruise industry will fight vigorously to expand its reach.

An important question when considering regulation of the cruise industry in Virginia is the scale of these ocean-class ships and impacts on the ecosystems they travel through. Their massive size is hard to comprehend from photographs. The smaller ships have over 3,000 people on board (passengers & crew) and the largest one carries over 9,500, with a definitive trend in favor of larger and larger vessels. The

[Transport & Environment study](#) is projecting this to continue with 345,000 GT ships carrying 10,500 passengers by 2050, with the number of ships also increasing as the industry expands to new markets (i.e. Virginia).

These ships are character-altering at any port they visit. In many small port cities in the U.S., where even one ship can double or triple the population of the port city, multiple ships arrive simultaneously and inundate the port with hundreds of thousands of passengers per year. The ships burn fuel 24 hours a day to generate the power to keep the lights, HVAC, and a multitude of other on-board amenities running. Traditional cruise ships need 10–100 megawatts of power for propulsion, lighting, air conditioning and on-board amenities. The power needed for one ship can be equivalent to power used in [60,000 to 70,000](#) average homes. Additionally, there is an enormous amount of waste that must be treated and managed.



Scale of the Cruise Industry Ships (Island Princess more than 3 football fields long)

It is important to note that this petition is focused on the “mega-class” pleasure cruise ships, not military or merchant ships. Also, there are smaller river-class vessels, with business models that minimize the negative impacts of their ships. For example, the ships of [American Cruise Lines](#), a U.S. based company, burn low sulphur fuels, do not scrub exhaust pollutants into the water, are shore power equipped, and have hull designs to minimize noise. Another example is [Uncruise](#), a cruise ship company with a core value of “Do the right thing” and with accountability as a core responsibility. Yet another is [Hurtigruten](#), that was first to ban Heavy Fuel Oil in 2009 and is working toward Net-Zero-Emissions. There are acceptable approaches to cruise ship tourism that manage environmental and human impacts.

Environmental Impacts

The State of Virginia Waters

The 2023/2024 University of Maryland’s [Chesapeake Bay & Watershed report card](#) shows some improvement from previous years, but many rivers and estuaries still have failing grades. Pollution from cruise ships could potentially reverse the progress that has been made toward a cleaner Chesapeake Bay.

The Chesapeake Bay has improved to C+ for the first time in over 20 years

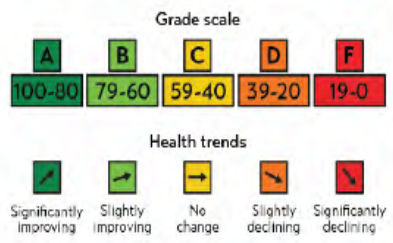
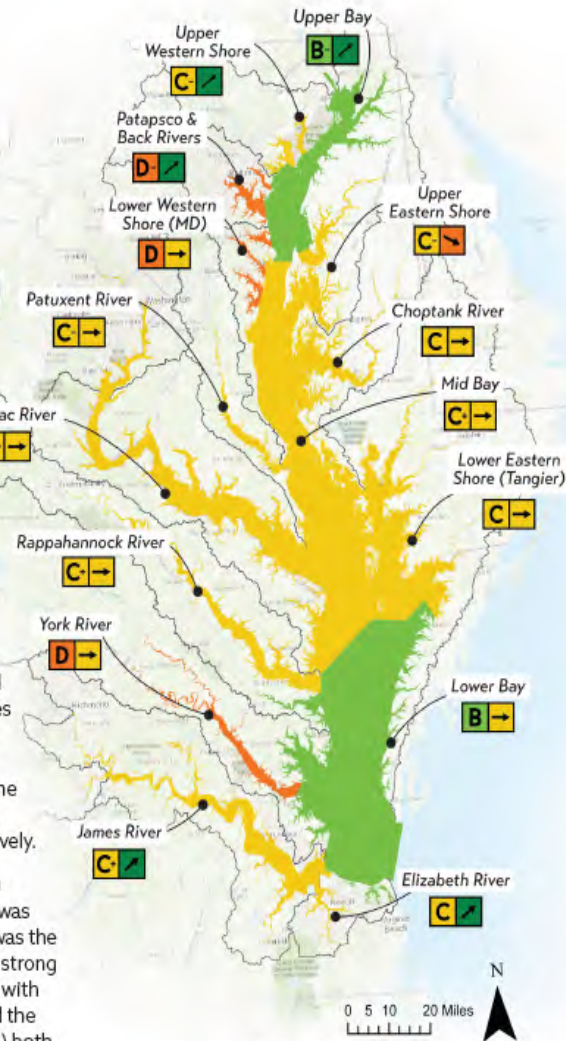


The overall Chesapeake Bay score is still showing a significantly improving trend. This is an exciting sign that progress is being made in bay restoration.

The overall health score was 55% in 2023, up 4% from the past year. Dissolved oxygen, total phosphorus, total nitrogen, and aquatic grasses scores all have significantly improving trends. Although chlorophyll *a* and water clarity both continue to have declining long-term trends, the indicator scores have improved from 26% and 20% in 2022 to 31% and 24% in 2023, respectively.

Eleven region scores increased and four region scores decreased. The highest-scoring region was the Lower Bay (70%), and the lowest-scoring was the Patapsco and Back Rivers (22%). Regions with strong improvements were the Choptank River (51%) with a 15-point increase from the previous year, and the Upper Eastern Shore (40%) and Elizabeth (51%) both with 13-point increases. The Upper Western Shore was the only bay region with a large, 10-point decrease (42%), due to lower grades for total phosphorus, benthic community, and aquatic grasses.

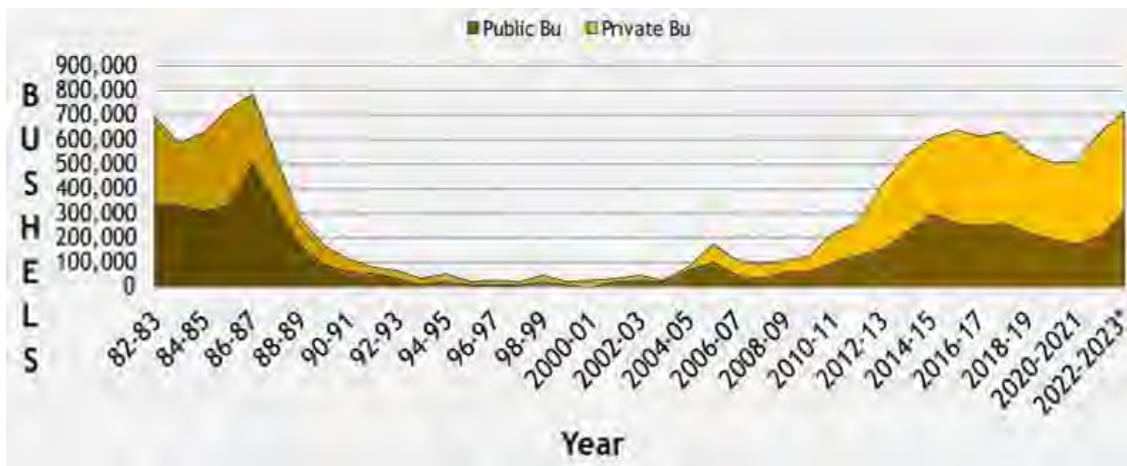
Regions with significantly improving trends were the James, Elizabeth, Patapsco and Back Rivers, Upper Bay, and Upper Western Shore, while the Upper Eastern Shore exhibited a slightly declining trend.



Seafood Industry Impacts

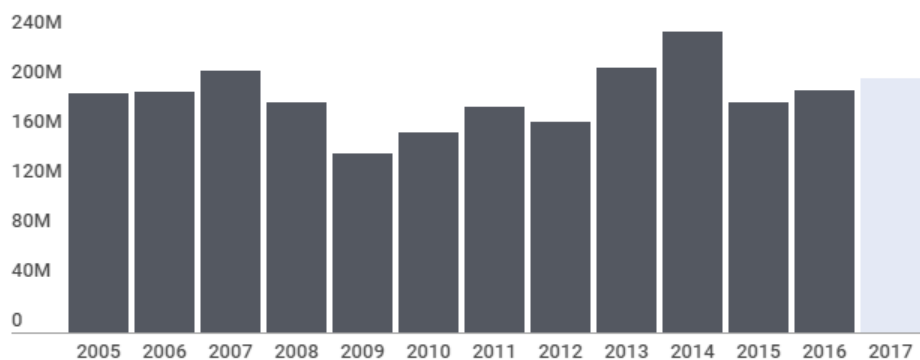
According to VirginiaSeafood.org, “Virginia’s watermen harvest 50 commercially valuable species from some 620,000 acres of water. Among these traditional species in order of economic value, are Oysters, Blue Crab, Sea Scallops, Menhaden, Clams, Summer Flounder, Striped Bass, Spot, Black Sea Bass, and Blue Catfish,” and “Virginia is the nation’s fourth largest producer of marine products with total landings of 321,860,722 pounds in 2020 and is only outpaced by Alaska, Louisiana, and Oregon.” The report from the [Virginia Cooperative Extension, Economic Contributions of the Virginia Seafood Industry](#) states, “The total economic output effect of the Virginia seafood industry was estimated at \$1.1 billion in 2019. The total employment effect of the Virginia seafood industry was estimated to be 7,187 people; with a direct effect of 6,050 jobs, indirect effect of 523 jobs, and induced effect of 614 jobs. In 2019, the Virginia seafood industry generated over \$26 million in tax revenue from local, state, and federal taxes.” It bears repeating that cruise industry profits will not generate tax revenue since ships typically fly a foreign flag (see [Appendix C](#)).

The oyster harvest in Virginia has also improved after years of restoration, according to the Virginia Marine Resources Commission.



Virginia Oyster Production

Additionally, according to VIMS, Virginia not only leads the nation in oyster production but also in hard clams.



Hard clams sold in Virginia.

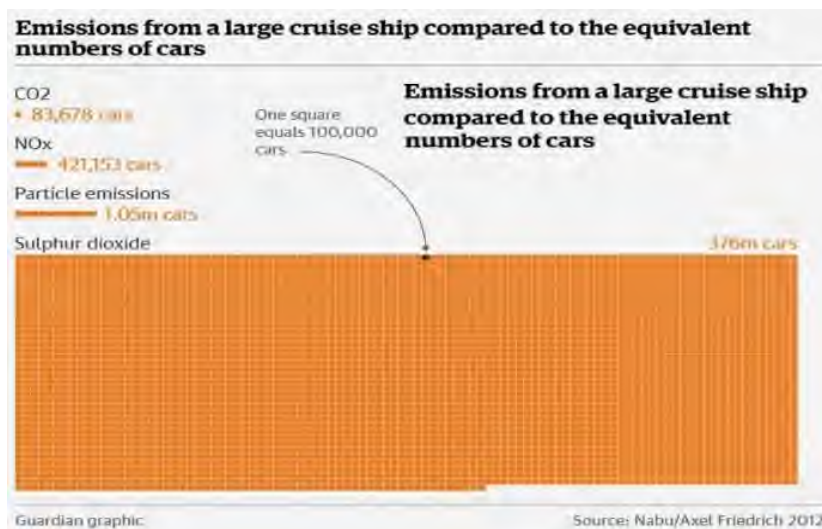
The Virginia seafood industry thrives when our waters are clean and productive. Seafood is a renewable resource, but only if the Commonwealth continues to protect the health of the Bay, rivers, and estuaries. As discussed in the following section, the cruise industry's air and water pollution footprint is significant and can put this industry at risk if not appropriately regulated. Maintaining the seafood industry in a sustainable way is vital for Virginia's economy.

Cruise Ship Pollution

Untreated exhaust from cruise ships produces an inordinate amount of emissions that impact public health, the environment, and the climate. The cruise industry's decision to burn [Heavy Fuel Oil](#) (HFO) is the reason for the excessive emissions which do not occur at the same levels with other cleaner fuels used by other vessels (e.g. military vessels). This decision reflects a disregard for public health and the environment in favor of higher profits.



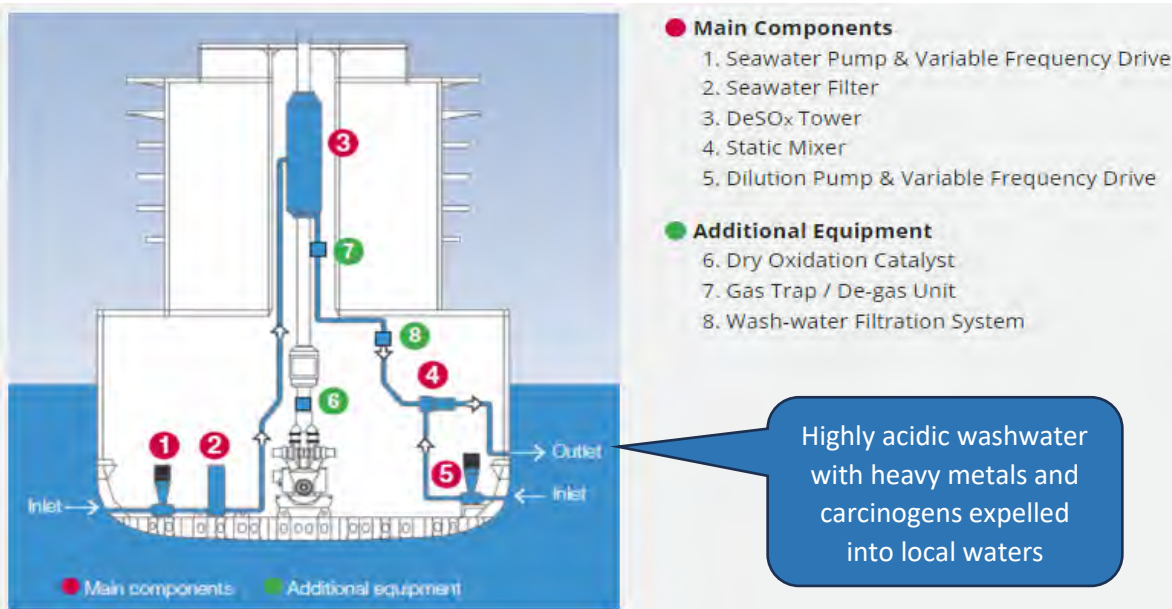
Cruise Ship Sulphur Oxides (SO_x) Emissions



Large Cruise Ship Emissions Comparison to Cars

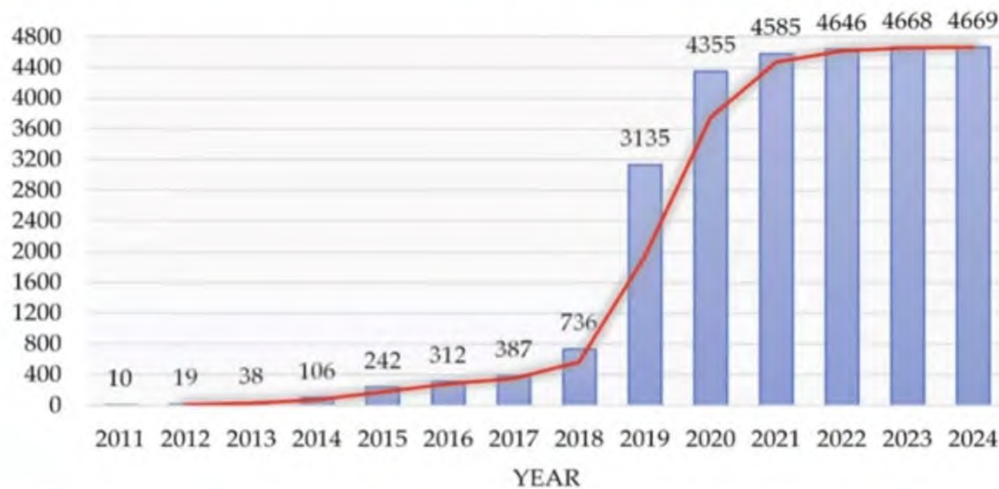
In 2020, the IMO (International Maritime Organization) set new tougher standards for sulphur emissions, and currently the global shipping fleet is in the process of switching to lighter, cleaner fuels. But the environmental effects of these regulations are offset by increases in ship size, passenger capacity, and by

the loophole allowing vessels to reduce sulphur by using scrubbers, or Exhaust Gas Cleaning Systems. The EPA standards, both current and proposed, do not ban cruise ship scrubbers, thus allowing operation in Virginia waters. The cruise industry has elected to use scrubbers rather than switch to more expensive fuels to “greenwash” the problem while saving money. (see: [Shipping’s dirty secret: how ‘scrubbers’ clean the air – while contaminating the sea](#)).



Exhaust Gas Cleaning System, commonly called a Scrubber –Original Source: [Carnival](#)

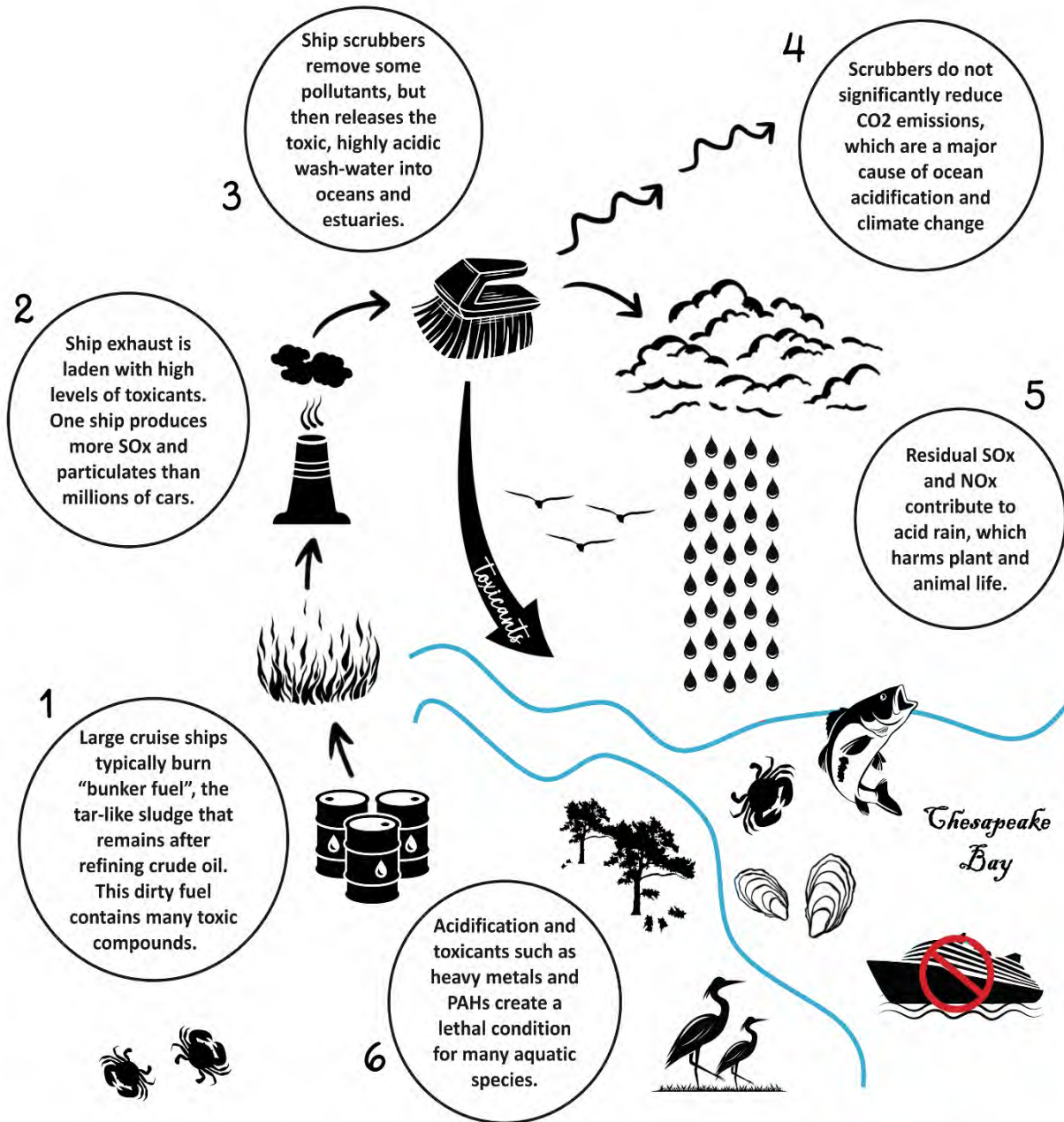
Total number of ships using scrubbers



Dramatic increase in ship scrubbers after the IMO’s 2020 sulphur regulations

Source: [End Scrubbers Use Now Webinar](#)

The types of scrubbers used by 81% of cruise ships are open-loop systems and do not solve the pollution problem. These systems use ambient seawater sprayed into exhaust stacks to remove pollutants, but the highly acidic spray, laden with toxic PAHs and heavy metals, is then flushed back into the water. Scrubbers thereby transfer an air pollution problem into a water pollution problem. Furthermore, scrubbers do not reduce CO₂ or small particulate that is harmful to human health. The [International Council on Clean Transportation](#) states that scrubbers are not as effective at reducing total air pollution compared to marine gas oil, and scrubber discharge “contributes to ocean acidification and worsens water quality.”



Cruise Ship Pollution from Burning Bunker Fuel

The recent August 2024 Pacific Environment report, [Ship Pollution: From air to ocean](#), summarizes 26 scientific studies that show the harmful impacts of toxic scrubber wastewater – “A growing body of scientific data indicates there is virtually no safe concentration of untreated scrubber effluent and that it negatively affects organisms throughout the marine food chain. The sources referenced found that concentrations of scrubber wastewater as low as 0.0001% have toxic effects on marine life. Scrubber discharges can increase seawater acidity, especially in places with high ship traffic, and discharges contain harmful and persistent substances like polycyclic aromatic hydrocarbons (PAHs), nitrates, nitrites, and heavy metals.” Heavy metals can have a devastating effect on zooplankton which menhaden, herring, and other species feed on, and they also bioaccumulate at higher trophic levels. PAHs have been linked to several types of cancers and reproductive dysfunction in marine mammals, including southern resident orca in the north Pacific and beluga whales.”



Toxicants released by open-loop scrubbers.

Climate Impacts

CO₂, a greenhouse gas, is also released by cruise ships. As one [source](#) states, the CO₂ output from one ship is equivalent to more than from 83,000 cars. Another [source](#) states, “just one cruise ship docked for a day at port can emit diesel exhaust equivalent to 34,400 idling trucks.” Increasing atmospheric CO₂ is the major cause of global climate change and ocean acidification. [Analysis](#) has shown that cruise ship passengers have a carbon footprint eight times more than that of land-based vacationers. Nitrogen Oxide (NO_x), also in cruise ship exhaust, is another important greenhouse gas. One ship can produce more NO_x than 400,000 cars. According to [Inside Climate News](#), NO_x can warm the atmosphere more than 300 times that of CO₂ and damages to the ozone layer.

Climate change is impacting Virginia in multiple ways: increased storm intensity/frequency, heat waves and drought, and sea level rise. [Tangier Island](#) may be under water within the next 50 years. Coastal military bases will be impacted. A [Military Times](#) article warns, “the Department of Defense says two-thirds of the bases are vulnerable to worsening flooding as the climate warms, and half are vulnerable to increasing drought and wildfires.” [Homeowners’ coastal properties in Virginia](#) are already seeing the impact of extreme weather in their insurance premiums and “climate exceptions” in their policies. Climate

effects will also directly impact the seafood industry. The article [Warming water threatens aquatic life in Chesapeake Bay region](#) states that an increase in water temperature by 1.8 degrees would reduce available sturgeon habitat by 65%. In the Bering Sea the impacts to the seafood industry are already being felt by fishermen. An [article](#) on the reduction in the crab population by the billions, points to rising water temperatures as the cause.

Ocean and coastal acidification are a global challenge causing harm to marine life, primarily affecting the ability to form shells and skeletons. Coral reefs and shellfish such as oysters are highly susceptible to acidification, and this recent [video](#) from a public meeting in Yorktown, Virginia succinctly states the risk to the oyster industry if cruise ships are allowed to expand operations in Virginia waters. This [PBS video](#) also demonstrates that the impacts to the shellfish industry are real and present today. The study, [Vulnerability and adaptation of US shellfisheries to ocean acidification](#), cites the Chesapeake Bay as one of the most vulnerable regions to ocean acidification and discusses the “threat to coastal species” and the “emergence of real, economically measurable human impacts.” It should also be stressed that potential losses to the Virginia seafood economy are not hyperbole; the study also stated, “Ocean acidification has already cost the oyster industry in the US Pacific Northwest nearly \$110 million.”



The pteropod's, or "sea butterfly" shell (shown above) dissolves in acidic seawater. Virtually all shellfish (e.g., oysters, scallops, crab, clams, etc.) will be negatively impacted by ocean acidification. Image source: National Geographic

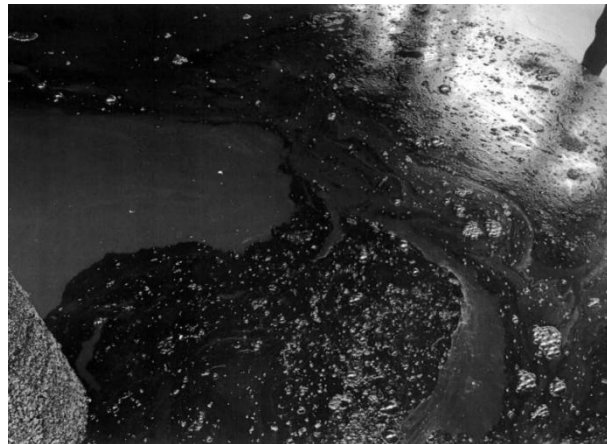
Pollution from waste discharges on cruise ships is also a major problem. A 2008 report by the [Congressional Research Service](#) estimated that during an average weeklong cruise, a cruise ship carrying (only) 3,000 passengers and crew can generate 210,000 gallons of raw sewage; 1 million gallons of gray water (from sinks, showers, and washing machines); 130 gallons of hazardous materials; up to 8 tons of solid waste; and 25,000 gallons of oily water. Effluent waste can contain bacterial and viral pathogens and also high nutrient concentrations, which promote algal blooms and cause oxygen-depleted “dead zones.” The Bureau of Transportation Statistics’ summary of the waste streams can be found [here](#).

Accidents and Violations

The “normal” or operational pollution generated by the cruise industry is significant by any measure and the damage to our environment is still being assessed. In addition, accidents do occur and have significant and direct impacts on local ecosystems and port communities. Many incidents are minor, but serious ones can be devastating. In November 2023 a Carnival cruise ship dumped scrubber sludge into Grand Turk

port waters during a power outage. Another scrubber accident in a port in Ketchikan, Alaska, is shown to the right. Other accidents include fires and damage to pier facilities during bad weather.

The cruise industry has a history of pollution and felony convictions for violating environmental regulations. In 2016, Princess Cruise Lines paid the [largest criminal penalty](#) for deliberate vessel pollution: \$40 million dollars. They used a surreptitious “[magic pipe](#)” to bypass the oily water separator, which allowed waste liquids to be discharged in contravention of maritime pollution regulations. This violation occurred on multiple ships, pointing to a systemic issue with the industry. Furthermore, even after the large fine, Princess [continued to violate regulations](#) six times and received an additional \$20M fine in 2022. A history of some of the major cruise ship violations can be found [here](#).



Release of Scrubber Sludge [\[source\]](#)

In addition to pollution spills, another all-too-frequent accident is whale strikes. In May 2024 a cruise ship sailed into New York Harbor with a 44-foot dead endangered Sei Whale across its bow. A video of the incident is [here](#). The noise from cruise ships confuses the whales and disrupts their communications. Also this year, eight whales of four species, including the endangered Atlantic Right Whale, washed up in [southeastern Virginia and Northeastern North Carolina](#). Several of these deaths were likely from vessel strikes.

Given this history of criminal violations and accidents, independent monitoring is needed along with incident reporting requirements for ensuring compliance.

Human Health Impacts

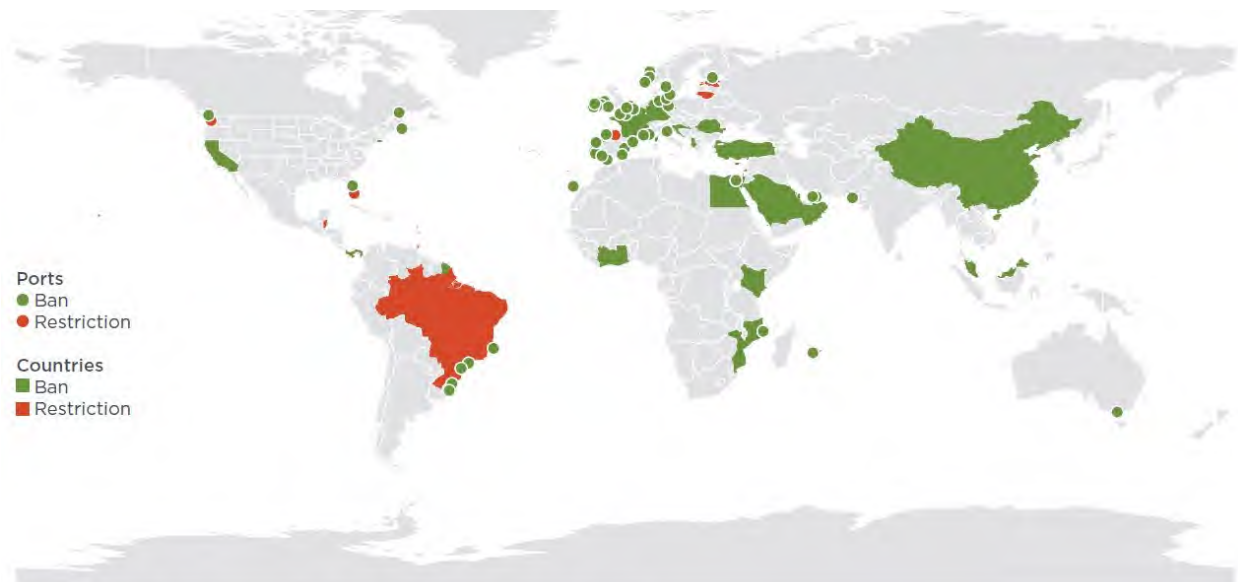
Pollution does not only impact marine life through direct and long-term climate affects; it can also directly impact human health. According to [Evirotech](#), sulphur oxides (SO_x) are notorious for “exacerbating respiratory conditions such as asthma and emphysema.” Nanoparticles are fine particulate matter (< 0.1 cubic centimeters) and can enter the bloodstream or brain when inhaled. They can harm the respiratory and circulatory systems, and are especially harmful to children, the elderly, and people with heart or lung issues. One report found ultrafine particles are “200 times higher than would be found in fresh air and 20 times worse than in congested port cities with heavy traffic.” According to the [EPA](#), “Breathing air with a high concentration of NO₂ can irritate airways in the human respiratory system. Such exposures over short periods can aggravate respiratory diseases, particularly asthma, leading to respiratory symptoms (such as coughing, wheezing or difficulty breathing), hospital admissions and visits to emergency rooms. Longer exposures to elevated concentrations of NO₂ may contribute to the development of asthma and potentially increase susceptibility to respiratory infections. People with asthma, as well as children and the elderly are generally at greater risk for the health effects of NO₂.” A [Environmental Health Perspectives Journal](#) article found consistent strong evidence of a relationship between NO₂ and lung cancer. The report, [Importing Harm: U.S. Ports’ Impacts on Health and Communities](#), states that port cities in Southern California are the largest source of SO_x, NO_x, and particulate emissions. “The California Air Resources

Board estimates that there are 3,700 premature deaths per year directly attributed to the ports.” The journal publication, [Health impact assessments of shipping and port-sourced air pollution on a global scale: A scoping literature review](#), states, “Globally, ~265,000 premature deaths were projected for 2020 (~0.5% of global mortality) attributable to global shipping-sourced emissions.” Large cruises generating megawatts of power by burning fuel in ports will lead to health impacts that are not factored into the economics presented by this industry. And once again this is by choice to maximize profit as cleaner alternatives do exist.

Regulations

The international community now recognizes the damage from cruise ship pollution and has begun to take regulatory action to limit impacts. Existing regulations take many forms: low sulphur fuel requirements, open-loop scrubber bans, shore power requirements, no dumping zones, etc. In addition to these regulations, many port communities are fighting to limit the size and number of ships that visit through passenger limits, pier restrictions, no-cruise-ship-Saturdays, and other methods not addressed in this petition.

The June 2023 [International Council on Clean Transportation \(ICCT\) Policy Update](#) does an excellent job of summarizing scrubber bans and restrictions worldwide. It notes that over 5000 ships use open loop scrubbers to comply with IMO sulphur oxides (SO_x) regulations and projects 81% open-loop (4,097), about 17% hybrid (869), and approximately 1% closed-loop in 2025. The report stated that the number of vessels outfitted with scrubbers is increasing and identifies 93 bans and restrictions across 43 countries in place against scrubbers and associated discharges as of February 2023. Eighty-six percent of the measures are bans rather than more limited restrictions, with most bans focusing on open-loop scrubbers or washwater discharges.

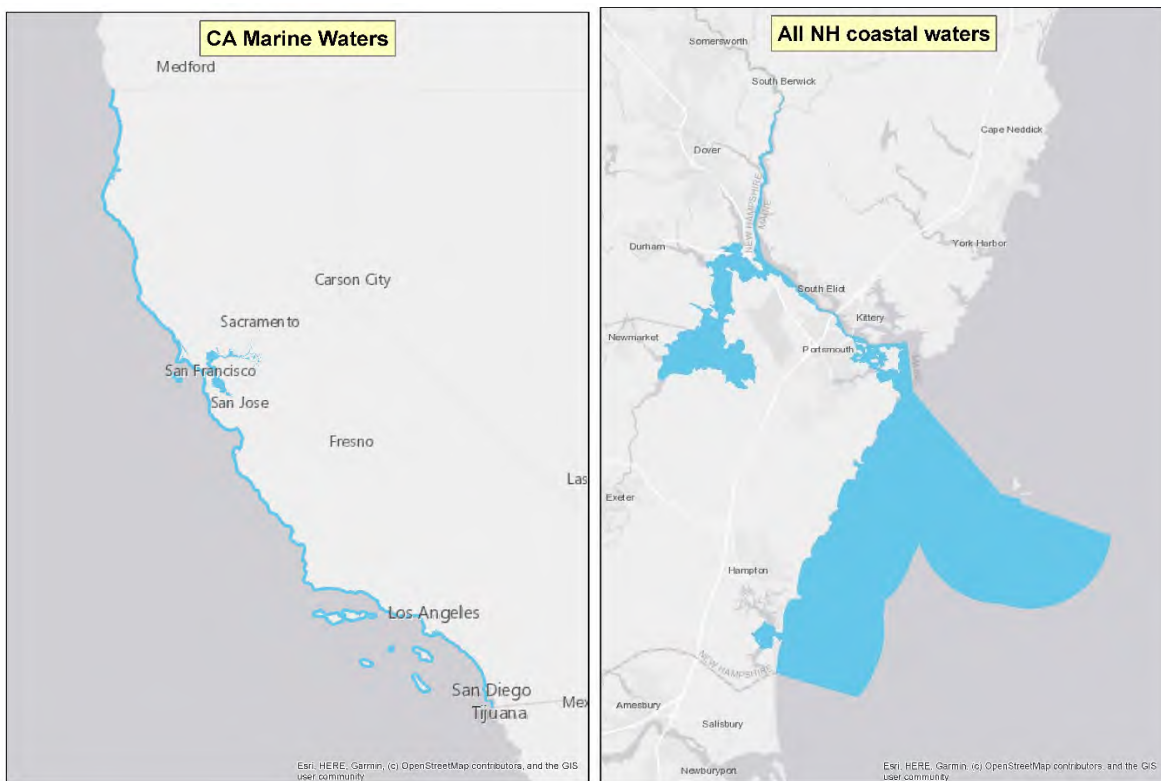


Bans and restrictions on scrubbers by countries and ports.

**This map is presented without prejudice as to the status of or sovereignty over any territory, the delimitation of international frontiers and boundaries, and the name of any territory, city, or area.*

The approaches taken by different countries vary, but all have the same goal of protecting the environment. For example, in Germany, inland waterways are regulated by the Strasburg Waste Convention (CDNI) which classifies scrubber washwater discharges as “hazardous substances” and thus prohibited. China’s Maritime Safety Administration has prohibited washwater discharges from open-loop scrubbers in inland river and coastal port Emission Control Areas (ECAs) since 2019. Egypt bans all scrubber types in its territorial waters and ports.

The U.S. has regulations in five states (Connecticut, California, Florida, Hawaii, and Washington) that target cruise ship pollution. Connecticut has a statewide scrubber ban. Hawaii controls discharge through official license and permitting. Florida and Washington State have port-level measures in place. California has passed a series of statutes limiting vessel discharges. California Senate Bill 771, the Clean Coast Act enacted into law in 2005, prohibited all commercial ships from dumping hazardous waste, sewage sludge, oily bilge water, “gray water” from sinks and showers, and sewage in state waters. The bill also required California to petition the federal government for “No Discharge Zones” to enforce the bill’s anti-dumping provisions, ultimately leading to action by the federal government. California now has [11 No Discharge Zones](#); the latest in 2012 protects the entire California coastline. New Hampshire has taken a similar approach with 2 No Discharge Zones, one for coastal waters and another for all in-land waterways, thereby protecting the entire state and coastline.



California’s 11th and New Hampshire’s 2nd No Discharge Zones covering coastal waters.

Note that the California law goes beyond scrubber discharges; it also includes sewage and gray water. This is also very important to secure the health of Virginia waters. As pointed out in the pollutions section and reiterated here, effluent waste can contain bacterial and viral pathogens and high nutrient concentrations

which promote algal blooms and cause oxygen-depleted “dead zones,” which are especially harmful to sessile organisms like oysters.

Virginia has only four No Discharge Zones to protect against discharge. According to the [EPA website](#) they are: [Sarah Creek and Perrin River](#); [Smith Mountain Lake](#); [Lynnhaven River](#); and [Broad Creek, Jackson Creek and Fishing Bay](#). This is a sound practice, but these zones cover only a small fraction of Virginia territorial waters.

Many States augment the EPA’s [Vessel General Permit](#) (2013 VGP section 6.0) for discharges to protect their waters and the associated ecosystems. Provisions address black and gray water, bilge water, “hazardous wastes which poses a potential threat to human health or the environment,” and other types of pollution. Connecticut directly targets scrubbers stating, “Discharge of exhaust gas scrubber washwater into Connecticut waters from any vessel covered under the VGP or sVGP is prohibited.” In total, 25 states have augmented the VGP to add protections not found in the 2013 VGP. Many States have been effective at closing gaps in the dated VGP, but Virginia has no additional provisions in the VGP. When the EPA’s new standard becomes regulations, the 2013 VGP will be deprecated, but states will still be allowed to enact stricter regulations for their territorial waters.

More information on scrubber bans around the world is presented in [Appendix A](#). Another article by [LITECH](#) states that “more than 120 ports worldwide have banned open-loop scrubber discharge,” yet Virginia has no such restrictions. A list of ports and countries banning scrubbers can be found in [Appendix B](#).

As previously stated, the carbon footprint of large cruise ships is enormous; one ship is approximately equal to 80,000 cars. The industry is growing rapidly. A recent [article](#) by The Guardian states, “Cruise ships pumped out 17% more carbon dioxide in 2022 than they did in 2019.” The industry also claims their newest ships are green as they transition to Liquid Natural Gas (LNG) but “methane emissions rose 500% over the same time period.” According to the documentary, [The Cruise Ship Industry: A Floating Grave?](#), 3% of methane is uncombusted and methane is 25 times more potent than CO₂ as a greenhouse gas.

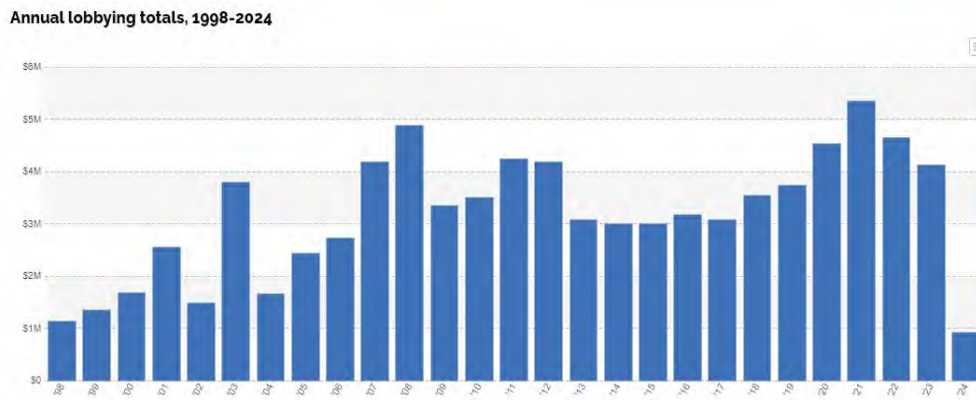


*Infrared capture of methane emission from a cruise ship
Source: [The Cruise Ship Industry: A Floating Grave?](#)*

This is an ominous trend that will exacerbate climate change and effects like ocean acidification. The cruise industry could have chosen to use cleaner fuel but elected to put profit first. Shore-based power generation is often much cleaner than ship-board generation. For example, Dominion Energy has renewable energy programs for users, in which cruise ships could participate. The [Port of Seattle](#) is taking this approach, with a goal to phase out seaport-related emissions by 2050. A shore power connection allows cruise ships to plug into cleaner, land side electrical power and turn off engines, reducing diesel emissions by 80% and CO₂ emissions by 66% on average. New York has also recently proposed a [bill](#) “to compel cruise terminal operators to require that cruise ships use shore power.” It should be noted that scrubber bans also incentivize the use of shore power by allowing ships to turn off generators in port. Alternatively, they encourage clean fuels which do not require scrubbing to meet IMO sulphur emissions standards.

Cruise Industry Lobbying

There is truly a need for federal legislation protecting the environment from the cruise industry. Unfortunately, this has been thwarted by the cruise industry’s powerful lobby, thus making it essential for the Commonwealth to act. According to [Open Secrets](#), the cruise industry currently has 29 registered lobbyists in the U.S. and has been spending millions of dollars per year.



Annual Cruise Industry Funding for Lobbyists

U.S. Congressman Sam Farr tried four times to get federal cruise ship environmental legislation passed, but he never got enough support to get beyond the cruise lobby.

“The lobbying work,” Farr said in an interview with [Univision News](#), “has prevented Congress from even considering reviewing a third bill — the Clean Cruise Ship Statute — which seeks to prohibit cruise ships, regardless of their flag or the nationality of their owner company, from dumping wastewater, garbage and other polluting substances into the waters near the coasts of the United States. Preventing all of this is costly, and cruise lines don’t want to spend money operating wastewater treatment plants on their ships.” The U.S. currently requires ships to be only three miles from shore before dumping raw sewage, whereas UN international regulations (under MARPOL Annex IV, to which the U.S. is not a signatory) sets the limit at twelve miles.

Virginia now has three registered lobbyists working on behalf of Princess Cruise Lines to promote the cruise industry in the Commonwealth. In late 2022 and 2023, they successfully lobbied for legislation to fund a cruise ship pier in Yorktown, Virginia. This was all done behind the scenes and without citizen input. It was only through a [petition](#) and a concerted effort from the community, after Princess Cruise Lines had already announced Yorktown as a port of call, that the project was halted and the funding rescinded.

In addition to paid lobbyists, the cruise sector has a powerful trade organization, Cruise Lines International Association (CLIA), which promotes the industry and shapes messaging around “environmental sustainability”, highlighting use of liquid natural gas (LNG) and shore power which are barely used by most cruise ships and which are not the panacea CLIA claims them to be. For example, LNG contains methane, a greenhouse gas, which the [EPA](#) states “is more than 28 times as potent as carbon dioxide at trapping heat in the atmosphere.” According to the [International Council on Clean Transportation](#), methane emissions, or “methane slip,” from LNG-fueled ships have more than doubled in recent years. The cautionary topics in this petition are not part of the industry and CLIA’s message.

A variety of regulatory approaches have been used in attempts to curb the air and water pollution that is so prevalent in this industry. More and more regions are dealing with these impacts and have taken action. Further study of the right approach for Virginia is warranted, but California’s approach seems the most comprehensive, strongly targeting vessel discharges via extensive No Discharge Zones. Preventing the cruise industry’s large capacity passenger ships, due to the volume of toxic effluents they produce, from discharging waste in Virginia’s territorial waters seems compelling and appropriate. The No Discharge Zone approach should be considered as an effective approach to protect Virginia and our marine-based economy.

Conclusion

The large capacity ships used by the cruise industry hold thousands of passengers, burn HFO, generate megawatts of power, exhaust an unhealthy mixture (SO_x, N_x, CO₂, particulates) into the air and toxicants (Zinc, PAHs, Arsenic, Nickel, etc.) into the water on a scale unparalleled by other vessels. Their practices and scale put them in a class by themselves, requiring stringent regulatory controls.

The seafood industry significantly contributes to the Commonwealth’s economy creating jobs and revenue. The cruise industry has clearly stated and demonstrated that it wants to expand in Virginia, and if poorly regulated, this expansion will have detrimental impacts on Virginia waters and our marine resources, while also significantly contributing to climate change and associated ocean acidification on a global scale. The dismal record of cruise ship pollution is clear, and countries and ports around the world have acted to limit the environmental impacts of these massive ships. The large volumes of pollutant discharges and the known climate, acidification, and oxygen-depleted “dead zone” impacts make a strong case for DEQ regulations. I respectfully request that you consider this petition for new cruise industry regulations.

[Thank you for your consideration.](#)

Protect Virginia Steering Committee: Robert Hodson, Theresa Hodson, Jacques van Montfrans, Elizabeth Wilkins, Mary Jo O’Bryan, Angier Brock, Alyssa Adams, Barbara Luck, Betsy Taylor, Bill Taylor, Carolyn Weekley, David Douglas, Lyn Douglas, Tom Des Lauriers, George Bennett, Maureen Moss, Herb Moss, George Handley, Susan Handley, Lea Gryk, Jose Longoria

Info@Proect-Virginia.org

Appendix A: Current Global Bans and Restrictions Against Scrubbers

Source: [June 2023 International Council on Clean Transportation \(ICCT\) Policy Update](#)

EUROPEAN UNION, UNITED KINGDOM, AND NORWAY

There is some kind of restriction or ban on scrubbers in seventeen EU countries, the United Kingdom, and Norway (Figure 5). Eight of these countries ban or restrict scrubbers in their territorial waters and/or port areas, and four countries have bans in their territorial waters and have further measures implemented by local ports with stricter targets (e.g., France and Norway in the fjord area). In the case of Germany, inland waterways are regulated by the Strasbourg Waste Convention (CDNI) which classifies scrubber washwater discharges as “hazardous substances.”⁷ According to another regulation, the SeeUmwVerhV, this classification also applies to the maritime sector and the ban would therefore also apply to seas and oceans.⁸ Thus, vessels in Germany are only allowed to use closed-loop scrubbers and washwater discharges are prohibited. In the remaining seven countries, the bans are implemented at the port level. One example is the Port of Gothenburg in Sweden; in its regulation, updated in 2022, the port prohibits washwater discharges and only allows the use of closed-loop mode in the port area.⁹

In the case of restrictions in this region, these usually require that vessels get authorization before entering the port or the territorial area (e.g., Estonia and Port of Bilbao), require the use of closed-loop scrubbers only (e.g., Port of Felixstowe), or require proof that the discharged water will not harm the environment and that the pH of the discharged water be below 8.0 (e.g., Lithuania).¹⁰



Figure 5. Bans and restrictions on scrubbers in Europe.

This map is presented without prejudice as to the status of or sovereignty over any territory, the delimitation of international frontiers and boundaries, and the name of any territory, city, or area.

ASIA

Bans against open-loop washwater discharges have been adopted in China, Malaysia, and Singapore (Figure 6). In Malaysia, the ban applies to territorial waters and in Singapore, the ban was published by the Port Authority of Singapore and applies only to the port area.

Since 2019, China's Maritime Safety Administration has prohibited washwater discharges from open-loop scrubbers in inland river ECAs, waters of the ports in coastal ECAs, and in the Bohai water area. Before entering these areas, ships are to switch to low-sulfur fuels and record information about the fuels used before and after the switch, as well as the time it took to make the switch. In Hong Kong, there is a restriction on scrubber use and authorities need to be "satisfied" with the effectiveness of the sulfur abatement technologies in use on the vessel before they grant access to territorial waters.



Figure 6. Countries and ports that have a ban or restriction on scrubbers in Asia.

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AMERICAS

In the United States, measures against scrubbers are applied in five states (Figure 7). California bans scrubbers within 24 nm of its coast.¹¹ According to the Vessel General Permit for Discharges Incidental to the Normal Operation of Vessels (VGP), in Connecticut, the washwater from any vessel included is prohibited.¹² In Hawaii, discharging is allowed if ship owners obtained an official license or permit when entering territorial waters. In Florida and Washington State, port-level measures are in place. The Port of Seattle in Washington does not allow washwater discharges from cruise ships and the Port of Canaveral in Florida prohibits washwater discharges.¹³

In Canada, the Vancouver Fraser Port Authority amended its port information guide in 2021 to promote safer and more efficient navigation in its area.¹⁴ One of the amendments states that discharges from fuel combustion machinery into the environment are not permitted while a vessel is at anchorage or at berth, and this applies to water from both open-loop and closed-loop scrubbers. Also, ships fitted with hybrid scrubbers should switch as soon as possible to closed-loop mode and operate the scrubber in zero-discharge mode. Bleed-off water from closed-loop scrubbers is prohibited and should be disposed of in an adequate facility; if not, vessels must switch to compliant fuel or shore power. Lastly, vessels outfitted with scrubbers are required to submit a pre-arrival declaration to the port.

There are limits on the use of scrubbers in five countries in Central and South America (Figure 7). (Argentina previously had a ban on washwater in its territorial waters and ports, but it was suspended due to COVID-19, and thus is not counted). Bermuda bans washwater and residues from scrubbers in its territorial waters and Panama bans them at the Panama Canal. Trinidad & Tobago allows the discharge of washwater, but only with prior approval. In Belize, washwater cannot be discharged into territorial waters and or at ports. A national regulation in Brazil requires that scrubbers have an approved compliance plan and documentation, and additional measures against washwater discharges from scrubbers are taken at the port level. For example, at Vale S.A. ports, within 24 nm of the coastline ships should use only low-sulfur fuel and not discharge any washwater into the ocean. Also, the ports of Rio Grande, Pelotas, and Porto Alegre ban any discharges or bleed-off water, from both open-loop and closed-loop scrubbers, within the polygon of the Ports of Rio Grande do Sul, Lake Guaíba, and Lagoa dos Patos waterway.



Figure 7. Bans and restrictions on scrubbers in the Americas.

**This map is presented without prejudice as to the status of or sovereignty over any territory, the delimitation of international frontiers and boundaries, and the name of any territory, city, or area.*

OCEANIA

The Port of Hastings in Australia is the only place in Oceania that applies any measure on scrubbers (Figure 8). It prohibits the discharge of any offensive and contaminated liquid or waste matter from every vessel type in its port area.¹⁵ This would include discharges from scrubbers.

In 2021, New Zealand's Ministry of Environment released guidelines for the use of scrubbers in territorial waters and they are "discouraged." Ships outfitted with scrubbers should avoid discharges when possible and carry compliant fuels onboard.

Furthermore, they are encouraged to use closed-loop scrubbers in zero-discharge mode and retain the sludge until it can be disposed of in a port facility. Because this is not a formal ban or restriction, it was not counted in our study.



Figure 8. Bans and restrictions on scrubbers in Oceania.

**This map is presented without prejudice as to the status of or sovereignty over any territory, the delimitation of international frontiers and boundaries, and the name of any territory, city, or area.*

AFRICA AND THE MIDDLE EAST

There are bans on open-loop scrubber operations in four African countries (Figure 9). Egypt bans all scrubber types in its territorial waters and ports, and the Suez Canal bans them in the port area. Kenya applies the ban to open-loop scrubbers in all ports and the port of Mombasa in Kenya applies further rules and requires that ships switch to compliant fuels or use closed-loop mode for hybrid scrubbers.

Mozambique allows open-loop scrubbers in its territorial waters if they work properly and follow the regulations; ships must use compliant fuels instead of open-loop scrubbers within ports, bays, and estuaries. Additionally, open-loop scrubbers are banned in all port areas in Mozambique. The Port of Nacala is the only port in Mozambique that has further requirements, and it bans all scrubber discharges in its area.

In the Middle East, Bahrain has a Marine Notice that encourages the use of closed-loop scrubbers in its territorial waters and exclusive economic zone and allows discharges from open-loop scrubbers only if vessel operators can prove that the discharges will not bring any harm to the marine ecosystem. Additionally, open-loop discharges are prohibited in the port of Bahrain and at anchor. In six other countries, ports ban the discharge of washwater from open-loop scrubbers and instead recommend the use of closed-loop scrubbers or compliant fuels. In the ports under the jurisdiction of the Ports, Customs and Free Zone Corporation in the United Arab Emirates, all scrubber use is banned in territorial waters and in Oman, scrubber use is banned in territorial waters only.



Figure 9. Bans and restrictions on scrubbers in Africa and the Middle East.

**This map is presented without prejudice as to the status of or sovereignty over any territory, the delimitation of international frontiers and boundaries, and the name of any territory, city, or area.*

7. CDNI, "The CDNI Convention- Convention on the Collection, Deposit and Reception of Waste Generated during Navigation on the Rhine and Other Inland Waterways" 2018, <https://www.rhin-rwb.org/Doc-cdri-convention/71ang/en>.
8. Federal Ministry of Transport and Digital Infrastructure and the Federal Ministry for the Environment, Nature Conservation, Building and Nuclear Safety in agreement with the Federal Ministry of Finance, "SeesumwVermV - Verordnung Über Das Umweltgerechte Verhalten in Der Seeschifffahrt," accessed March 30, 2023, <https://www.gesetze-im-internet.de/seesumwvermV/BjMRT13711D011.html>.
9. "Permits and Regulations," Port of Gothenburg, 2022, accessed March 10, 2023, <https://www.portofgothenburg.com/maritime/permits-and-regulations/>.
10. "Shipmasters Information and Emergency Procedure Guide," Port of Felixstowe, July 2020, https://www.portoffelixstowe.co.uk/files/8015/9351/1905/Shipmasters_Information_Brochure_July_2020.pdf.
11. "Ocean-Going Vessel Fuel Regulation," California Air Resources Board, accessed March 29, 2023, <https://www.arb.ca.gov/oil-well-oil/programs/ocean-going-vessel-fuel-regulation>.
12. U.S. Environmental Protection Agency, "Vessel General Permit for Discharges Incident to the Normal Operation of Vessels (VGP)," 2013, https://www3.epa.gov/npdes/pub/vgjs_permit2013.pdf.
13. Port of Seattle, "Terminal Tariff No. 2: Rates, Charges, Rules and Regulations for Services Performed by and at the Port of Seattle and at Terminals of Participants," effective January 1, 2023, <https://www.portseattle.org/sites/default/files/2023-12/Terminals%20Tariff%20%2001-01-23.pdf>; Canaveral Port Authority, "Tariff No. 16: Governing Rates, Rules & Regulations of Marine and Port Services Provided by the Canaveral Port Authority," effective October 1, 2020, <https://www.portcanaveral.com/Cargo/Port-Tariff/CPA-Tariff-16-FY21-FINAL-11-16-20>.
14. Vancouver Fraser Port Authority, "Notice of Amendment: Port Information Guide."
15. Port of Hastings, "Port Operating Book," 2017, https://static1.squarespace.com/static/592f5720f5e2317ce97cec2c/t/59659f78d1758e369a29aa6d/1498783617943/POH-OPR-PRO-001-Port+of+Hastings+Operating+Handbook_Rev0.pdf.

Appendix B: Regulatory Details of Worldwide Scrubber Bans

The table below summarizes the positions taken by ports that have prohibited the use of scrubbers.

Source: [NorthStandard](#), published June 7, 2024

Country	Comments
American Samoa	In February 2024, a club member shared advice they had received, informing that open loop EGCS operation was not permitted in Pago Pago.
Bahrain	<p><u>MARINE NOTICE: PMA/03/2019</u> states that open loop operation not allowed in port or at anchor</p> <p>Open loop operation is allowed in Bahraini territorial waters and exclusive economic zone (EEZ) as long as it can be proved that the discharge of washwater complies with MEPC.259(68) and there is no negative impact on marine ecosystems.</p> <p>The Clean Shipping Alliance advise:</p> <p>Vessels must obtain a permit from the Marine Safety & Environment Protection Directorate before discharging washwater anywhere in Bahrain waters.</p>
Belgium	<p>Belgian federal law states discharge only allowed in coastal and open seawaters when at least 3nm off coast.</p> <p>Discharges must not imperil EU Water Framework Directive objectives.</p> <p>Flemish regional law also confirms discharge not allowed in ports or inland waters.</p>
Belize	<p>The Clean Shipping Alliance advise:</p> <p>Discharge of Exhaust Gas Cleaning Wash Water prohibited in territorial waters and port areas (Marine Circular 01/2018 – BPA/MS/23-1/2018(98) dated 12/12/2018).</p>
Bermuda	<p>Ships equipped with Exhaust Gas Cleaning Systems (EGCS) shall seek the prior approval of the Environmental Authority before its use in Bermuda’s territorial waters.</p> <p>Washwater and residue from the EGCS shall be not disposed of in Bermuda or discharged into Bermuda’s waters but shall be stored on board the ship until outside of Bermuda’s waters.</p> <p>See Government of Bermuda’s Environmental Policy for Ships at https://www.gov.bm/environmental-policy-ships.</p>
Canada	<p>The Vancouver Fraser Port Authority’s (VFPA) will prohibit the discharge of washwater from exhaust gas cleaning systems when vessels are anchored in the port or moored at a berth from 1 March 2022.</p> <p>The VFPA have indicated that the VFPA’s Harbour Patrol crew will be responsible for enforcement activities through random checks on vessels.</p>

	<p>China MSA guidance prohibits the discharge of water washings from open-loop scrubbers in certain areas. The prohibited areas are:</p> <p>Inland river Emission Control Areas (ECAs);</p> <p>Port areas within coastal ECAs; and</p> <p>Bohai Sea – the sea area within lines connecting the junction point of shorelines of Dandong, Dalian and shorelines of Yantai, Weihai.</p>
China (P.R.)	<p>The guidelines also prohibit the incineration of the water washing residues from any type of exhaust gas scrubber. Ships are required to keep accurate records of the stowage and disposal of the washing washings.</p> <p>If a vessel is not able to store the washing water it is required to switch to low sulphur fuel (not exceeding 0.5%) prior to entering the above areas. The guidelines also state that under certain circumstances a vessel may apply for an exemption if it uses fuel that does not meet the MSA’s requirements.</p> <p>A copy of the MSA’s guidelines for ships operating within the ECAs, including enforcement details can be found here.</p>
Croatia	<p>The Clean Shipping Alliance advise that the Ministry of the Sea, Transport and Infrastructure Notice from 27/10/2017 states that only loop operation is allowed.</p>
	<p>In April 2024, the government has reached an agreement on a ban on the discharge of scrubber water into Danish territorial waters 12 nautical miles from coast). The ban will take effect on July 1, 2025.</p>
Denmark	<p>Under the agreement, ships must switch to either compliant fuel or closed-loop scrubbers.</p> <p>It is expected that the ban will extend to cover closed scrubbers from July 1, 2029.</p>
	<p>Suez Canal:</p> <p>Suez Canal Authority has issued Circular 08/2019. Clarification on this circular is provided here.</p>
Egypt	<p>The authority puts no conditions or restrictions on marine fuels until Egypt ratifies MARPOL Annex VI – as such, sulphur cap is not in force.</p> <p>Washwater from open-loop scrubbers is not permitted to be discharged during transit of the canal.</p>
	<p>The Clean Shipping Alliance advise:</p> <p>Open loop discharge not permitted in harbor area of port of Porvoo.</p>
Finland	<p>Ministry of Transport and Communications informs: Under Finnish legislation, the discharge of wash waters from open-loop scrubbers is allowed in Finnish ports and territorial waters. However, some ports have restricted the discharge in the port area under their own competence.</p>
France	<p>In July 2021, the French authorities issued Proposed Amendments to Division 213 – Pollution Prevention – Prohibition of the discharge of open loop scrubbers from the limit of 3 nautical miles.</p>

	The Budd Group advises that the prohibition took effect on 1 January 2022, and applies to all French and foreign commercial vessels with open loop scrubbers. To comply, the ships concerned must, during their operations in the coastal area and in the port enclosures, stop using their scrubbers and use fuel with a sulphur content that complies with the regulatory ceilings. Compliance with the measure will be monitored by ship safety inspectors. The penalties applicable in the event of an infringement may start at 4,000 euros for the Master of the vessel and go up to 7 years' imprisonment and a fine of 10.5 million euros depending on the vessel concerned.
Germany	EGCS discharge is not permitted according to the convention on the collection, deposit and reception of waste generated during navigation on the Rhine and other inland waterways (<u>CDNI Convention</u>). Restrictions apply to all inland waterways intended for general traffic except for the German part of Lake Constance and the stretch of the Rhine upstream of Rheinfelden. https://www.cdni-iwt.org/presentation-of-cdni/?lang=en .
Ghana	The Clean Shipping Alliance advises: Ghana Maritime Authority informed the CSA that the Administration does not allow the operation of open-loop scrubbers in Ghanaian waters.
Gibraltar	Closed loop scrubbers are permitted in Gibraltar waters. Hybrid scrubbers operating in closed loop mode are also permitted. Open loop scrubbers are temporarily not permitted as a precautionary measure until the Gibraltar Government arrives at a definitive policy decision with regards to (solely) open loop scrubbers.
Ireland	Dublin: Refer to Port of Dublin's NOTICE TO MARINERS No. 37 of 2018 Prohibition on the Discharge of Exhaust Gas Scrubber Wash Water http://www.dublinport.ie/wp-content/uploads/2018/06/37-2018-Prohibition-on-the-Discharge-of-Exhaust-Gas-Scrubber-Wash-Water.pdf . Waterford: Port of Waterford weblink http://www.portofwaterford.com/news/marine-notice-prohibition-on-the-discharge-of-exhaust-gas-scrubber-wash-wa . The Clean Shipping Alliance advise: Cork: Notice to Mariners 15/2018 dated 12/01/2018 "Prohibition on the Discharge of Exhaust Gas Scrubber Wash Water" can be read here .
Israel	Official notice MP27 dated 11 January 2023 issued by the State of Israel Ministry of Transport regarding the new fuel sulphur regulations states that discharging of washwater from open loop mode EGCS (scrubber) is prohibited when ship is berthing alongside in any Israeli port, including ports anchorage area. Read the notice here .
Ivory Coast	No formal documentation sighted or referenced, but Abidjan agents have advised open loop operation is prohibited in territorial waters.

	<p>The Clean Shipping Alliance advises:</p> <p>Kenya’s National Guidelines for Implementation of IMO 2020 December 2019 include:</p>
Kenya	<p>7.1. The discharge of washwater from open-loop scrubbers is prohibited in the Kenyan Ports limits. This is to maintain the standard of Kenya marine water quality.</p> <p>7.2 While in the port of Mombasa, ships fitted with hybrid type of scrubbers shall switch to the closed- loop mode of operation. Ships fitted with open-loop scrubbers shall switch over to compliant fuel oil.</p>
Malaysia	<p>Malaysia shipping notice MSN 07/2019 prohibits the use of open loop scrubbers within 12 nautical miles from land. Vessels calling at Malaysian ports must operate in closed loop mode or change over to compliant fuel before arrival.MSN072019 (2).pdf.</p>
Mauritius	<p>The Clean Shipping Alliance advise:</p> <p>Merchant Shipping Notice 2 of 2019 includes:</p> <p>3.9 ...except in the case of innocent passage, ships proceeding to Mauritius or other islands forming part of the territory of Mauritius that use high sulphur fuel oil (HSFO) in combination with open-loop scrubber shall changeover from HSFO to compliant fuel oil whenever they enter the territorial waters of Mauritius i.e. within 12 nautical miles from the shore. Environmental legislation presently in force in Mauritius prohibits the discharge of wash water from open loop scrubbers.</p>
Mozambique	<p>The Clean Shipping Alliance advise:</p> <p>As per Decree 45/2006, the COO of the Nacala Port stated in March 2021 that the discharge of washwater is not allowed in the Nacala Port.</p> <p>Harbor Master for the Port of Maputo informs in March 2021 that:</p> <p>a) Open loop scrubbers are allowed in the Mozambique territorial waters as long as they are working properly and following all the regulations.</p> <p>b) Within ports, estuaries or bays where the water salinity values fall from the standard ones considered for salt water (1,025 or more), open loop scrubbers are not allowed and the ships must operate using compliant fuel.</p>
Norway	<p>The World Heritage Fjords sea areas of Geirangerfjord and Nærøyfjord restrict the use of open loop scrubbers, but not closed loop. Section 14b of the relevant Norwegian Maritime Authority’s regulation can be accessed at: https://www.sdir.no/en/shipping/legislation/directives/amendments-to-the-regulations-on-environmental-safety-for-ships-and-mobile-offshore-units/.</p> <p>Eidfjord – closed loop operation only: https://www.cruise-norway.no/viewfile.aspx?id=5697</p>
Oman	<p>Open-loop scrubber discharge is not permitted in Oman territorial waters</p> <p>The Clean Shipping Alliance advise:</p> <p>Marine Notice No. 09/2020 includes:</p>

	<p>1. Ships that use open loop ship exhaust gas cleaning systems are prohibited from discharging washing water into Omani ports and territorial waters.</p> <p>2. Ships that use hybrid exhaust gas cleaning systems must switch from the open loop mode to the closed loop mode when they reach the territorial waters and keep the washing residues on board and dispose of them in the designated facilities at the port.</p> <p>3. Ships using closed loop exhaust gas cleaning systems must keep the washing residues onboard when they reach territorial water and dispose of it at designated facilities at the port.</p>
Pakistan	<p>The Government of Pakistan Ministry of Maritime Affairs (Ports and Shipping) Circular 001/2020 (Click Here) prohibits the discharge of washwater from open loop scrubbers. If closed loop scrubbers are not in use then compliant fuel should be used and changed over before arriving in port waters.</p>
Panama	<p>NT NOTICE TO SHIPPING No. N-1-2020 “Vessel Requirements”, Section 31 states the following and can be accessed here.</p> <p>The use of open loop scrubbers or hybrid scrubbers in open loop mode is prohibited in Panama Canal waters. Vessels opting to use closed loop scrubbers or hybrid scrubbers in closed/ zero discharge mode shall submit documents to the panama-canal authority as detailed in section 31 E.</p> <p>Additionally, Section 28 (5) of the same document states: “Residues from the Exhaust Gas Cleaning System (EGCS) washwater are to be collected on board. Discharging these residues into the water bodies under the responsibility of the Panama Canal or incinerating them on board is not permitted.”</p>
Papua New Guinea	<p>7 June 2024 – Ministry of Mines and Geology (MMG) representative and appointed surveyor’s conduct are less flexible when performing mandatory draft surveys on board vessels loading bauxite.</p> <p>MMG will not hesitate to withhold outward clearance from any vessel which refused to align its and/or their surveyor’s draft figures with their own. To mitigate this risk, the recommendation for vessels loading bauxite in Guinea’s ports (Conakry, Kamsar, Boffa, Boke etc) is to appoint a surveyor to carry out initial and final draft surveys. The surveyor’s presence for the survey to be joint may facilitate communication with the MGM survey to prevent and/or mitigate any figures discrepancies. The Master may also seek assistance for a local surveyor on issuing letters of protest and clausing of the MMG draft results which the vessel will be asked to sign. This can be part of the loading survey which are regularly arranged on board vessels loading bauxite.</p> <p>Precautions need to be taken when discharging ballast water in all Guinean ports, Guinea which ratified the MARPOL Convention. Local authorities prohibit the discharge of harmful substances into the water, and ballasting operations are only allowed subject to verification by the Harbor master’s office or the competent authorities.</p> <p>In the event of breaches, Members incur the risk to see fines equivalent to 150% of the vessel’s disbursement account being imposed, which can needless to say reach very high amounts. Ballasting and de-ballasting without permission have previously resulted in the imposition of fines by the authorities. Therefore, a</p>

	special permission must be obtained from local authorities if the operation is considered.
Portugal	Use of open loop scrubbers are not allowed in ports of Aveiro, Leixoes, Lisbon and Sines from entry of the ship into the port, along the port channel and at berth (moored), until the ship leaves the port. Only closed loop operation is allowed. The Clean Shipping Alliance advises: Although the Decree-Law no. 170/B/2014 allows the use of the open loop scrubbers as an alternative option to the compliant fuel, the ports' administrations can go beyond the federal regulation and apply additional restrictions. Use of open loop scrubbers are not allowed from entry of the ship into the port, along the port channel and at berth (moored), until the ship leaves the port. Only closed loop operation is allowed.
Qatar	The Clean Shipping Alliance advises: Qatar Petroleum MIC [Mesaieed Industrial City] Port Information and Regulations Guide – January 2020 states: "Also, as per Qatari Environmental Law, wash water originated from the open loop scrubbers, containing chemicals and /or metals are PROHIBITED to be discharged in Qatari waters."
Romania	The Clean Shipping Alliance advises: Information from Romanian Naval Authority dated 30/03/2021 states there is no restriction of using open-loop EGCS into Romanian territorial waters but use is forbidden within port limits.
Saudi Arabia	As detailed in Circular 55-2020 , Saudi Port Authorities have banned exhaust wash water discharges from open loop EGCS systems in Saudi ports until an environmental standard is issued in this regard. The Circular also states that Saudi GAMEP authority prevents discharge in territorial waters.
Singapore	Maritime and Port Authority of Singapore (MPA) ban on the use of open loop scrubbers took effect on 1 January 2020. See https://www.mpa.gov.sg/web/portal/home/singapore-registry-of-ships/about-srs-and-what-new/IMO-2020-Fuel-Oil-Sulphur-Limit . The Clean Shipping Alliance advises: This ban does not apply to ships transiting the Traffic Separation Scheme (TSS) without calling into the Port of Singapore.
Slovenia	The Clean Shipping Alliance advises: Information from the Slovenian Maritime Authority dated 23/03/2021 refers to "Water Act" (Official gaz. no. 67/02) in detail: the Article 66, paragraph 4. The discharge of washwater of open-loop EGCS is prohibited, furthermore even the

	<p>use of an open loop EGCS in Slovenian waters is prohibited (only closed loop EGCS is allowed).</p> <p>Article 66 (navigational practices related to water pollution):</p> <p>(4) Waste water generated on vessels shall be prohibited from being discharged into waters directly from vessels, except for unpolluted cooling. water.</p>
Spain	<p>Correspondents advise to check with each particular Harbour Master and Port Authority. They further advise that the use of open loop scrubbers is prohibited at the Spanish ports of Algeciras, Cartagena, Valencia and Huelva.</p> <p>The Clean Shipping Alliance advises in ports of Bilbao and Cadiz the use of EGCS is restricted within port limits. Documentation must be submitted and approved by the harbor master before EGCS can be used in port.</p>
Sweden	<p>While there is no nationwide ban in Swedish waters on the use of open loop scrubbers, some ports have placed local restrictions:</p> <p>Stockholm – North’s correspondents advise that there is an open loop scrubber ban in Stockholm.</p> <p>Trelleborg – Chalmers University in Gothenburg advise of ban of open loop scrubbers in port of Trelleborg. See section 29 of the Swedish language version of the Trelleborg port regulations (https://www.trelleborgshamn.se/wp-content/uploads/2020/01/Hamnordning-G%C3%A4llande-fr%C3%A5n-1-januari-2020.pdf).</p> <p>Gothenburg: The Clean Shipping Alliance advise port regulation item 8.10: It is not permitted to discharge contaminated water within the port area. Scrubbers used for exhaust gas cleaning are only permitted if operated in close loop mode. (Click Here).</p> <p>Petroport, Stenungsund – See section 12 of harbor regulations which state “Vessels calling at the Port are not allowed to use Open-loop System for scrubbers”. See http://www.petroport.se/wp-content/uploads/2019/11/PetroPort-Harbour-Regulations-2016_v8-nov-2019-1.pdf.</p>
Turkey	<p>Vitsan Mümessilik ve Müşavirlik A.Ş advise that the Ministry of Environment and Urbanization of Turkey announced on 6 April 2021 that washwater discharge of open-loop scrubbers is prohibited in Turkish waters. Vessels operating with open-loop scrubber must switch sulphur-compliant fuels when entering / sailing in Turkish waters. Turkish authorities may impose a pollution fine on vessels that do not comply with the regulation.</p> <p>Vitsan circular regarding the scrubber usage in Turkey can be read here.</p> <p>The Turkish Chamber of Shipping Circular on the subject can be read here.</p>
United Kingdom – England	<p>The PLA allows the use of both open and closed loop scrubbers in the tidal Thames until further evidence is presented. However, open loop scrubbers are not permitted at any berths operated by the Port of Tilbury. Other individual berth operators may have their own restrictions on the use of scrubbers, agents/owners are therefore advised to contact any berth operators directly for</p>

	<p>advice. http://www.pla.co.uk/assets/nabso15of2020-exhaustgascleaningsystems.pdf.</p> <p>Permitted at APB Port of Southampton https://www.southamptonvts.co.uk/Port Information/Regulations/Environment Guidance for Commercial Vessels /.</p> <p>Permitted at Port of Felixstowe – however hybrid systems should operate in closed loop mode https://www.portoffelixstowe.co.uk/company-information/marine-information/.</p>
United Kingdom – Scotland	<p>Forth Ports Circular No 45 of 2019 states: “Forth Ports and Port of Dundee Byelaw 59 specifically prohibits the discharge of materials into the Forth and Tay. This applies to discharge water from an “Open Loop” scrubber. Therefore, as a precaution the use of “Open Loop” scrubbers on the Forth and Tay is prohibited until further notice.”</p> <p>See: https://www.forthports.co.uk/wp-content/uploads/2019/12/Notice-to-Mariners-No-45-of-2019-Use-of-Scubbers.pdf.</p>
United Kingdom – Wales	<p>Notice to Mariners No.127 of 2019 – Policy on the Use of Open-Loop Exhaust Scrubbers states:</p> <p>MARINERS ARE HEREBY ADVISED that, this Notice to Mariners is to communicate Milford Haven Port Authority’s (MHPA) policy on the prohibition of discharge of exhaust gas scrubber wash water. This Notice applies to all vessels within the MHPA jurisdiction as set out in the Milford Haven Conservancy Act 1983 and subsequent legislation.</p>
United States – California	<p>The Californian ARB OGV regulations stipulate only distillate fuels can be used to comply with the 0.1% sulphur limit. Changeover to compliant distillate fuel (MGO or MDO) prior to entering Californian waters.</p>
United States – Connecticut	<p>Discharge of exhaust gas scrubber washwater into Connecticut waters from any vessel is prohibited.</p> <p>VGP 2013: 6.5.9 Discharge of exhaust gas scrubber washwater into Connecticut waters from any vessel covered under the VGP or sVGP is prohibited.</p> <p>This condition is necessary for compliance with CGS section 22a-427, Standards No.1, 2, 9, 12, 14, 15, and 24 of the CT WQS.</p>
United States – Washington State	<p>The Clean Shipping Alliance advises:</p> <p>Port of Seattle Terminals Tariff No. 5, Item 4001 states that passenger cruise ships will not discharge graywater, blackwater, or exhaust gas cleaning system wash water, whether treated or not while at berth in Port Terminals.</p>
United States – Hawaii	<p>Additional requirements under VGP 2013 Section 6.6.</p> <p>The State of Hawaii (Clean Water Branch) issued ‘Blanket Section 401’ Water Quality Criteria (WQC). This covers 27 categories of effluent discharge from an applicable vessel (EGCS washwater being one) that have received the best control or treatment into waters of the State of Hawaii incidental to the normal operation of the applicable vessels.</p>

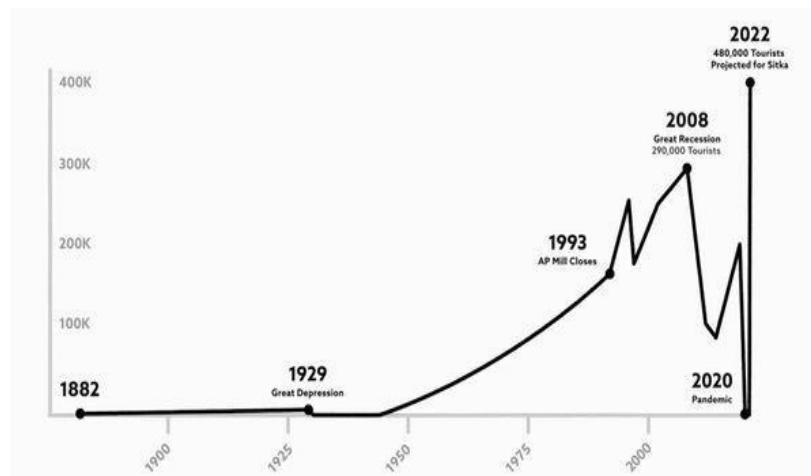
United Arab Emirates – Fujairah	Notice to Mariners No. 252 from Port Fujairah prohibits use of open loop scrubbers in its waters.
United Arab Emirates – Dubai	The Clean Shipping Alliance advises: Guidelines for Vessels Calling to Dubai Territorial Waters states that the use of EGCS is prohibited within Dubai territorial waters.

Appendix C: Other Cruise Industry Considerations

Community Impacts

Key West, Charleston, Venice, Barcelona, Sitka, Juneau, Seattle, Amsterdam, Monterey Bay, Marseille, Bar Harbor, Bergen, and many other cities all tell the same tragic story. The cruise industry has exploited these communities to the breaking point, and yet the citizens in these communities have had little input in the initial decision to bring in large cruise ships. Now they are fighting back.

Sitka, a remote community in Alaska, now has over 560,000 tourists per year (see the following graph). Sitka's story is depicted in the documentary "Cruise Boom", excerpts of which can be found [here](#). The citizens voted down a cruise ship pier and the cruise lines side-stepped the community by helping to finance a business for a privately run pier; this also happened in Key West. In a recent Sitka survey, 63% of respondents said the cruise industry negatively impacted their lives. Despite a clear message from residents, the industry places profits before the will of the people. Bar Harbor, Maine, recently passed a law limiting tourism to 1,000 passengers per day, and it has been fighting [costly court challenges](#). There are growing numbers of such stories worldwide.



Graph of Cruise Industry Over-Tourism in Sitka, Alaska

In Yorktown, Virginia, the cruise industry lobbied local government and legislators outside of the public eye to secure funding for a cruise ship pier on private property (the non-profit Watermen's Museum). After finding out from local media outlets, residents fought back through town educational meetings, a [website](#), and a [petition](#). A resident from Juneau, Alaska read about the effort to stop Princess Cruise Lines from coming to Yorktown and wrote a letter that in part stated,

"You are in a critical moment, and I am encouraged to see you organizing so quickly. The industry are colonizers, and they go through stages in their colonization and exploitation. I think you could be in the position to be assertive and in their face and turn them away. If they start coming, they will get locals who sell out and every local who gets money from them will make it harder to stop.

"They promise the sun and the moon. They will externalize all costs, make demands that have you giving up what is dear to you, and frame a lot of 'facts' that are not facts."

A concerned woman from Charleston, North Carolina, shared her experience in a heart-felt letter to the York County Board of Supervisors as well:

“Over the years, the cruise ship industry touted economic benefits of cruise traffic, while downplaying the harmful consequences. The boats pollute our air, create effective no-go zones for residents, and tax city infrastructure and public services. All a very sugar-coated, hidden agenda.”

The story in each port city is remarkably similar. The cruise industry’s tactic is to work behind the scenes promising economic benefits while downplaying negative impacts. They work to get a foot in the door with local businesses and organizations, asking to start small, maybe with a pilot program. They will lobby local and state officials promoting their agenda, outside of the public eye if possible, and contribute to their campaigns. Once a program is initiated, they make it difficult to back out. Businesses are pitted against citizens, allowing cruise lines to continue to operate and expand. Over time a majority of residents organize and push back but it is costly and difficult to unseat this multibillion-dollar industry once it moves into an area. The cases are well documented in articles and reports. An article from the [Business Insider](#) tells the story of these port communities through images.

Foreign-flagged Ships

Most cruise ships are registered outside the United States and fly “flags of convenience.” This greatly reduces their U.S. tax burden on gambling profits and their compliance with U.S. labor laws, conferring a competitive advantage over shore-based businesses, including casinos. The article, [Economics of Cruise Ships](#), states: “According to annual report filings, the major cruise lines pay an average tax rate of 0.8%.” Thus, the industry exploits U.S. infrastructure but does not give back its fair share (the Federal corporate tax rate is 21%). The various port and permit fees required of cruise lines do not adequately compensate states and localities for use of personnel, infrastructure, or for environmental and cultural impacts.

The Congressional Research Service [report](#) warned that the complicated legal structure behind cruise ships and their flags-of-convenience system makes it difficult to enforce international standards to prevent or investigate environmental accidents, due to the poor response in many cases from the countries where the vessels are registered. Although not a cruise ship, the vessel that recently [collapsed the Keystone Bridge](#) in Baltimore is a foreign-flagged ship that “follows the regulations enforced by that country despite sailing out of an American port,” according to [News Nation](#). The article also states, “the use of a foreign-built ship sailing out of an American port follows a trend in which the [U.S. Department of Transportation](#) reported a significant drop in American-built ships being used in international trade.”

Cruise Ship Economics

The cruise ship industry talks about economic benefit to the community but that is simply not the case. [Research](#) shows the economic benefit to the community is about 5% of what is promised. When detrimental impacts (e.g. pollution) are considered, there is a significant net loss to the community. [Cruise ship tourists spend less than virtually all other categories of tourists](#) – even backpacker spend more. This makes perfect sense, remember this industry’s sole focus is maximizing profits. Cruise ship tourists typically eat breakfast on-board, are bussed to an excursion, and are back on-board by dinnertime. And even the little spent ashore is minimized by “[pay to play](#)” agreements that compel onshore tour operators and retail businesses to pay to do business with the cruise lines.

Appendix D: Letters of Support

Friends of Earth



**In Support of Stronger Environmental Regulations
For Large Cruise Ships in Virginia Waters**

To Whom it May Concern,

The York River Group, Sierra Club, a grassroots environmental organization of over 900 members located in the Virginia Peninsula area, to include all of Yorktown and the York River, stands in support of Protect Virginia in their Petition for Rulemaking, submitted by Dr. Robert Hodson to the Department of Environmental Quality. This petition requests urgent, more protective regulation of cruise ships in Virginia waters.

The enormous ships, three football fields in length, and carrying thousands of passengers, have a well-known record for contaminating the air and waters. Princess Cruise Lines has a record of illegal discharges of contaminated wastewater, for which they paid the largest ever fines for maritime pollution in 2016, 2019, and 2022. Most ships use bunker fuel, or Heavy Fuel Oil (HFO), a tarry sludge left over from the crude oil refining process. The emissions of toxic nitrogen oxides, sulfur oxides and heavy metals from the burning of HFOs are a threat to human health and to the surrounding marine life. The scrubber process typically used to clean the exhaust merely transfers air pollutants into the water, and emissions of CO₂ contribute to ocean acidification and climate change.

Virginia's coastal waters support a diversity of flora and fauna including 348 species of finfish, 173 species of shellfish, more than 2,700 plant species, and more than 16 species of underwater grasses in the Chesapeake Bay watershed. The cruise ships will generate contaminants that will impact the watermen, sportsmen, and businesses who depend on a healthy marine environment.

Kindly accept these comments for your consideration.

Tyla Matteson

Chair, York River Group
Sierra Club
804-275-6476

TAB E



Commonwealth of Virginia

VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

1111 E. Main Street, Suite 1400, Richmond, Virginia 23219

P.O. Box 1105, Richmond, Virginia 23218

(800) 592-5482 FAX (804) 698-4178


www.deq.virginia.gov

Travis A. Voyles
Acting Secretary of Natural and Historic Resources

Michael S. Rolband, PE, PWD, PWS Emeritus
Director
(804) 698-4020

MEMORANDUM

TO: State Water Control Board Members

FROM: Kelly Ward, Clean Water Financing and Assistance Deputy Director 

DATE: October 31, 2024

SUBJECT: FY 2025 Virginia Clean Water Revolving Loan Fund Final Authorizations

Purpose

Title IV of the Clean Water Act requires the annual submission of a Project Priority List and Intended Use Plan in conjunction with Virginia's Clean Water Revolving Loan Fund (VCWRLF) Capitalization Grant application. Section 62.1-229 of Chapter 22, Code of Virginia, authorizes the Board to establish to whom loans are made, the loan amounts, and repayment terms. The next step in this process is for the Board to set the loan terms and authorize the execution of the loan agreements.

Background

On June 10, 2024, Clean Water Financing and Assistance Program (CWFAP) staff solicited applications from the Commonwealth's localities, wastewater authorities and potential land conservation, living shoreline, and brownfield remediation applicants. July 26, 2024, was established as the deadline for receiving applications. DEQ received 18 wastewater improvement applications requesting \$327,167,303 (including four (4) Southwest Virginia Pilot Program construction projects) and two (2) emerging contaminants applications requesting \$13,319,775. In total, DEQ received 20 applications for \$340,487,078.

CWFAP staff reviewed an updated capacity assessment of the VCWRLF to determine the level of authorizations the fund could manage while maintaining the ability to provide funds for requests in future years. Based on this assessment, CWFAP staff determined that all projects could not be funded by the VCWRLF and proceeded to eliminate three (3) projects from the funding list based on previously established project bypass procedures.

Additionally, the Prince William County HL Mooney Advanced Water Reclamation Facility (AWRF) loan request for \$100,000,000 was reduced to \$50,000,000. By memorandum dated September 26, 2024, the Director of DEQ tentatively approved the list of 17 projects for a total of \$180,608,890 in loan assistance from available and anticipated FY 2025 resources and authorized staff to proceed to public comment. A listing of the projects in priority order, a brief description of each, and amount of assistance requested is included in Attachment A. A public meeting was not convened, but notice of the draft funding list was posted on the Virginia Regulatory Town Hall and DEQ's CWFAP website. No comments were received.

Discussion

The staff has finalized the recommended loan amounts, interest rates, and loan terms in accordance with the Board's guidelines. No changes from the tentative approval list previously approved are being recommended.

The loan rates and terms listed in the table below are submitted for Board consideration. In accordance with Board guidelines, a residential user charge impact analysis was conducted for each project. This analysis determines the anticipated user charges as a result of the project relative to the affordable rate as a percentage of the applicant's median household income. Projects involving higher user charges relative to income generally receive lower interest rates than those with relatively lower user charges.

Congress has not finalized the federal State Revolving Fund appropriation for FY 2025. As such, we are unsure as to the amount, if any, that could be made available as principal forgiveness in FY 2025. The staff will analyze the projects with regard to the program's hardship affordability criteria and will be prepared to work with the Director on providing principal forgiveness to some projects as allowed by previous delegations if it is provided for by the federal appropriation.

As in the last several years, we are proposing that the subsidized program rate for wastewater related projects differ depending on the term of the loan, such that 20-year term program rates are set at 1.50% (150 basis points) below market, 25-year term program rates are 1.25% (125 basis points) below market, and 30-year term program rates are 1.00% (100 basis points) below market. Market rates would be based on an evaluation by Virginia Resource Authority (VRA) of the market conditions that exist about a month prior to each loan closing. The program is recommending the interest rate for the Southwest Virginia Pilot Program construction projects be set at 0%, the hardship interest rate be set at 0.5%, and a minimum interest rate of 1% for all other loans.

For projects such as wastewater treatment plants and pump stations that involve significant mechanical equipment, the maximum loan term would be up to 25 years, whereas the term for projects that primarily involve wastewater conveyance piping installation or improvements and projects funded using programmatic financing could be up to 30 years and no longer than the expected useful life of the project.

FY 2023 Proposed Interest Rates and Loan Term Authorizations			
	<i>Applicant</i>	<i>Loan Amount</i>	<i>Rates and Loan Terms</i>
1	BVU Authority	\$5,000,000	PR up to 30 years
2	City of Lynchburg	\$54,100,000	0.5%, up to 25 years
3	Russell County Public Service Authority	\$5,691,177	PR up to 25 years
4	City of Chesapeake	\$17,928,123	PR up to 30 years
5	City of Danville	\$15,300,000	PR up to 25 years
6	Town of Pennington Gap	\$1,854,200	0%, up to 30 years
7	Town of Honaker	\$2,729,900	0%, up to 30 years
8	Lee County Public Service Authority	\$739,200	0.5%, up to 30 years
9	Town of Narrows	\$1,540,400	PR up to 30 years
10	Town of Abingdon	\$3,125,000	PR up to 25 years
11	Maury Service Authority	\$4,830,000	PR up to 25 years
12	Prince William County Service Authority	\$50,000,000	PR up to 25 years
13	Town of Blacksburg	\$12,000,000	PR up to 30 years
14	Town of Gate City - Sanitation Authority	\$720,300	0%, up to 30 years
15	Tazewell County Public Service Authority	\$505,400	0.5%, up to 20 years
16	Town of Blacksburg	\$1,500,000	PR up to 30 years
17	Washington County Service Authority	\$3,045,190	PR up to 25 years
TOTAL		\$180,608,890	
PR = Program Rate *minimum 1%			

Staff Recommendations

Authorize the execution of loan agreements for the projects, loan amounts, interest rates and terms listed above, and that 20-year term program rates are set at 1.5% (150 basis points) below market, 25-year term program rates are 1.25% (125 basis points) below market, and 30-year term program rates are 1.00% (100 basis points) below market, based on VRA’s evaluation of the market conditions that exist about a month prior to each loan closing. The interest rate for Southwest Virginia Pilot Program construction projects will be 0%, the hardship interest rate will be 0.5%, and the minimum interest rate will be 1% for all other loans. Loan closings will be subject to receipt of a favorable financial capability analysis report and supporting recommendation from VRA for each loan recipient.

VCWRLF FY25 PPL - Attachment A

FY 2025 Applicants	Amount Requested	Staff Recommendation	Project Description	Points	Projected Project Start
Wastewater Projects					
BVU Authority	\$5,000,000	\$5,000,000	The project consists of the rehabilitation and replacement of approximately 440 VF of manhole structures (35 manholes) and more than 8,000 LF of 30" and smaller diameter gravity sewer main.	435.37	Summer 2026
City of Lynchburg	\$54,100,000	\$54,100,000	This project includes construction of a new Combined Sewer Overflow (CSO) storage tunnel approximately 70-120 feet below ground; a new upstream diversion structure that diverts excess flow from the Blackwater Creek Interceptor to the tunnel; a new downstream diversion structure that diverts flow from the James River Interceptor to the tunnel pump station shaft; and a tunnel dewatering pump station designed to empty the total volume of the tunnel and shaft in approximately 24 to 36 hours. This project addresses requirements in a consent order and will reduce CSO volumes.	432.34	Winter 2024
Russell County Public Service Authority	\$5,691,177	\$5,691,177	The Castlewood Sewer Project – Phase IIA will extend public sewer service to the west along Mew Road (Route 65) to the Chiggersville Circle area. The project will begin near the intersection of U.S. Route 58 and Mew Road and extend to the intersection of Mew Road and Chiggersville Circle. The project will include one (1) pump station and two (2) grinder stations with approximately 12,000 linear feet of gravity sewer 3,000 linear feet of force main to provide sanitary sewer service to 110 residential connections.	418.08	Winter 2026
City of Chesapeake	\$17,928,123	\$17,928,123	The Raleigh Heights gravity sewer system was constructed with vitrified clay pipe & brick manholes & has experienced pipe failures, sewer stoppages & sewer spills. This project includes repair, replacement & relocation of 80-year-old sewer mains, manholes & service lines and reduces I/I as required by USEPA/DOJ consent decree.	412.36	Winter 2025
City of Danville	\$15,300,000	\$15,300,000	The New Southside Pump Station project will replace the Southside Pump Station (SSPS) and improve the South Interceptor collection line. The South Interceptor is frequently operating under surcharged conditions, placing the system at increased risk of Sanitary Sewer Overflows (SSOs). The existing SSPS facility has reached the end of its service life, and replacement of the SSPS is required to improve reliability, resiliency, and operations.	396.43	Summer 2025
Town of Pennington Gap, VA	\$1,854,200	\$1,854,200	This project includes replacement of a total of 3,226 feet of 12 inch sanitary sewer interceptor line along with 15 manholes. Project will address I/I issues as well as eliminate the potential for exfiltration. The project addresses inflow and infiltration issues identified in a sanitary sewer evaluation study financed by DEQ as a part of the SW Pilot Program. The repairs identified in the study and resulting PER are the second highest priority repairs needed to address sanitary sewer overflows.	394.06	Spring 2026
Town of Honaker	\$2,729,900	\$2,729,900	This project includes replacement of approximately 4,537 feet of 8 inch sanitary sewer and 21 manholes. The project addresses inflow and infiltration issues identified in a sanitary sewer evaluation study financed by DEQ as a part of the SW Pilot Program. The repairs identified in the study and resulting PER are the second highest priority repairs needed to address sanitary sewer overflows.	369.08	Spring 2026
Lee County Public Service Authority	\$739,200	\$739,200	The proposed project includes rehabilitation of the southwestern portion of the Dryden system, downstream of the Dryden pump station and force main portion, where the manholes have seen increased deterioration. The Rose Hill Sewer Shed portion of the proposed project includes rehabilitation of 16 VF of manhole walls through geopolymer liner, replacement of various manhole frames and covers, cleanout repairs and a storm drain/sewer disconnection. Rose Hill was found to have Rainfall Derived I&I (RDII) attributable to direct inflow, and the recommended point-repair rehabilitations will decrease RDII entering the system, and improve the Rose Hill system's efficiency. The project addresses inflow and infiltration issues identified in a sanitary sewer evaluation study financed by DEQ as a part of the SW Pilot Program. The repairs identified in the study and resulting PER are the highest priority repairs needed to address sanitary sewer overflows.	349.06	Winter 2026

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VCWRLF FY25 PPL - Attachment A

Lee County Public Service Authority	\$2,224,413	\$0	The Cross Creek to Dryden project will extend the LCPSA wastewater collection system with the construction of approximately 9,800 lf of 4-inch force main sewer line and include a sanitary sewer liftstation located at the existing Cross Creek package treatment facility. The proposed force main will mainly be located along existing public right-of-way and include one (1) crossing of the Powell River. The proposed system will connect to the existing Dryden Sewer System, which transports waste to the Pennington Gap Wastewater Treatment Plant for ultimate treatment. The two (2) existing Dryden Pump stations will be evaluated for potential improvements.	349.06	Winter 2026
Town of Narrows	\$1,540,400	\$1,540,400	The Town of Narrows WWTP experiences high influent flows due to inflow and infiltration (I&I) in their sanitary sewer collection system. Several manholes and certain gravity sewer lines have been identified as major contributors to the I&I. This application is for funding assistance to assist the Town of Narrows in reducing inflow and infiltration (I&I). Measures to reduce I&I include eliminating inflow at manhole lid pick hole openings, eliminating inflow due to poor fitting and/or deteriorated manhole lid frames and covers, rehabilitating manholes, replacement of cracked, broken and deteriorated pipes, disconnection of roof leaders and basement sump drain discharges.	337.13	Spring 2025
Town of Abingdon	\$3,125,000	\$3,125,000	This project will replace the UV disinfection system, repair the existing septage receiving station, and replace the electrical system and ventilation system in the anaerobic sludge digester building at the Wolf Creek Water Reclamation Facility.	317.39	Winter 2026
Maury Service Authority	\$4,830,000	\$4,830,000	This project consists of the replacement of the existing solids holding storage tank, gravity belt thickener, and related appurtenances at the Lexington Rockbridge Regional WQCF. In preparation for emerging contaminant regulation changes, several aspects of the current solids train need to be updated at the plant, this is the first project being implemented to address emerging contaminants.	287.73	Summer 2026
Henry County Public Service Authority	\$99,164,000	\$0	This project includes significant improvements and upgrades of the Lower Smith River WWTP in order to reactivate the plant and conveyance improvements in the Upper Smith River and Villa Heights service areas.	285.69	Winter 2026
Prince William County Service Authority	\$100,000,000	\$50,000,000	This project involves 19 components of the processes at the H.L. Mooney Advanced Water Reclamation Facility and includes upgrades and improvements necessary to address aging infrastructure, process improvements, and operational efficiencies for current and future demand. Specific improvements expected: equalization basin modifications, centralized odor control improvements, UV system improvements, and support facility improvements. Additionally, this project will finance the installation of solar panels and EV charging stations.	275.22	Fall 2023
Upper Occoquan Service Authority	\$8,489,775	\$0	This project will replace 4.375 million lbs. of granular activated carbon with newer carbon to provide improved GAC contactor operation for more sustainable PFAS removal operations and will improve the underdrain system in our Contract 54 GAC contactors with enhanced nozzle design. The project includes a separate steam generator for the carbon regeneration facility. The project will involve piping improvements to transfer PFAS containing carbon from GAC contactors to its regeneration furnace.	238.10	Summer 2029
Town of Blacksburg	\$12,000,000	\$12,000,000	This project is Phase 2 of a two-phase project within the Harding Avenue Sewer Shed. This project will replace approximately 5,100 LF of 60-year-old mainline terra cotta sewers and brick manholes that are upstream of the Phase 1 sewers. The piping will generally be upsized one to two sizes. Together, Phase 1 and Phase 2 will reduce Infiltration and Inflow (I&I), sewer surcharges, and overflows that occur under wet weather conditions.	220.13	Fall 2023
Town of Gate City - Sanitation Authority	\$720,300	\$720,300	This project consists of rehabilitation of approximately 2,375 LF of 15 inch sanitary sewer along with 10 manholes. Project will also address I/I issues as well as eliminate the potential for exfiltration. The project addresses inflow and infiltration issues identified in a sanitary sewer evaluation study financed by DEQ as a part of the SW Pilot Program. The repairs identified in the study and resulting PER are the second highest priority repairs needed to address sanitary sewer overflows.	183.61	Spring 2026
Tazewell County Public Service Authority	\$505,400	\$505,400	Project will replace/repair equipment within the existing collection system and treatment system that has failed due to power surges.	182.27	Winter 2024

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VCWRLF FY25 PPL - Attachment A

Town of Blacksburg	\$1,500,000	\$1,500,000	The Town of Blacksburg operates an older separate sanitary sewer system that is subject to I&I that consumes sewer capacity, increases maintenance costs, and results in overflows. This project will be a 2nd year (2026) \$1.5 million dollar continuation of \$1.65 million dollar Find & Fix contract that CHA Consulting is currently preparing for the Town. It will target areas of the Town sewer system that flow monitoring has determined are subject to high rates of I&I.	180.13	Fall 2024
Washington County Service Authority	\$3,045,190	\$3,045,190	The Exit 13 Phase 2B project will provide public sewer to the last section of Lee Highway from Abingdon to the City of Bristol. This project will provide public sewer to an area where there are many aging septic systems. Project will consist of 6,250 L.F of 8-inch gravity sewer, 3 inch force main and a pump station.	177.39	Winter 2026
Wastewater Projects Subtotal:	\$340,487,078	\$180,608,890			
Total Requested/Recommended	\$340,487,078	\$180,608,890			

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