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74	PART I.
75	GENERAL PROVISIONS.
76	24 VAC 30-91-10. Definitions.
77	The following words and terms when used in these regulations shall have the following meanings unless
78	the context clearly indicates otherwise:
79	"AASHTO" means the American Association of State Highway and Transportation Officials.
80	"Abandon" in all its forms means the legislative action reserved [for and granted to] the local governing
81	body to extinguish the public's right to a roadway under the jurisdiction of the Virginia Department of
82	Transportation, pursuant to §§ 33.1-151 and 33.1-155 of the Code of Virginia.
83	["Accessible route" means a continuous unobstructed, stable, firm and slip-resistant path connecting all
84	accessible elements of a facility (may include parking access aisles, curb ramps, crosswalks at vehicular
85	ways, walks, ramps and lifts) that can be approached, entered and used by persons with disabilities. An
86	accessible route shall, to the maximum extent feasible, coincide with the route for the general public.]
87	"ADT" means average daily traffic count (see "Projected Traffic").

intended for state maintenance.]

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["Apartment building" means a building for residential occupancy containing more than two dwelling 88 units that may be rented or occupied by the owner. For the purposes of this regulation, the term shall 89 include townhouse and condominium buildings.] 90 "Board" means the Commonwealth Transportation Board. 91 ["Clear zone" means the total border area of a roadway or shared use path that is sufficiently wide for an 92 errant vehicle to avoid a serious accident. (See the Subdivision Street Design Guide (24 VAC 30-91-160) 93 for details.)] 94 95 "Commissioner" means the chief executive officer of the Virginia Department of Transportation [and the Vice Chairman of the Commonwealth Transportation Board for the Commonwealth of Virginia). 96 "Complete development (land)" means the utilization of the available areas in a manner as to realize its 97 98 highest density for the best potential use based on zoning, pending rezoning, the adopted comprehensive plan of the governing body, or the customary use of similar parcels of land. 99 "Complete development (streets)" means the development of a subdivision street in full compliance with 100 101 all applicable provisions of these regulations to the necessary standards of design and construction for the effective and efficient accommodation of the traffic generated by the complete development of the land, 102 both internal and external to the subdivision. 103 ["County controlled grade separation structure" means a grade separation structure, which does not 104 105 qualify for maintenance by the department, but was established within the right of way of a street

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"County official" means the representative of the governing body appointed to serve as its agent in 107 108 matters relating to subdivisions. "Cul-de-sac" means a street with only one outlet and having an appropriate turnaround for a safe and 109 convenient reverse traffic movement and more specifically the turning area. 110 "Dam" means an embankment or structure intended or used to impound, retain, or store water, either as a 111 112 permanent pond or as a temporary storage facility. "Department" means the Virginia Department of Transportation. 113 "Design manual" means the department's Road Design Manual ([effective July 1, 199824 VAC 30-91-114 160]), Location and Design Division. 115 "Design speed" means a speed selected for purposes of design and correlation of those features of a street 116 such as curvature, super elevation, and sight distance, upon which the safe operation of vehicles is 117 dependent. 118 "Developer" means an individual, corporation, or registered partnership engaged in the subdivision of 119 land. 120 121 ["Director of the Asset Management Division" means the department employee responsible for the maintenance program of the State Highway System and the secondary system of state highways or his 122 designee.] 123 "Director of the Local Assistance Division" means the department employee responsible for 124

[administering overseeing all programs administered by the Local Assistance Division, including] these

requirements and the final acceptance of streets as part of the secondary system of state highways 126 maintained by the department or his designee. 127 "Discontinue," in all its forms, means the legislative act of the Commonwealth Transportation Board, 128 pursuant to § 33.1-150 of the Code of Virginia, that determines that a road no longer serves public 129 convenience warranting its maintenance with funds at the disposal of the department. 130 "District administrator" means the department employee assigned the overall supervision of the 131 departmental operations in each of the Commonwealth's nine construction districts. 132 133 "Drainage manual" means the department's Drainage Manual ([effective April 200224 VAC 30-91-160]), Location and Design Division. 134 "Dwelling unit" means a structure or part of a structure containing sleeping, kitchen, and bathroom 135 136 facilities that is suitable for occupancy as a home or residence by one or more persons. "Easement" means a grant of a right to use property of an owner for specific, limited use or purpose. 137 ["Extrinsic structure" means any structure whose primary mission is not essential for the operation of a 138 subdivision street. Customarily, an extrinsic structure is intended to separate the movement of people or 139 products (e.g., utilities, unlicensed motor vehicles, golf carts, pedestrians, etc.) from those using the street. 140 The term is primarily intended to identify grade separation structures that are not essential for the 141 purposes of the street but may also apply to other structures within the right of way. Pedestrian or bicycle 142 facilities that are accepted for maintenance as part of the street are exempt from the term.] 143 "Functional classification" means the process by which streets and highways are grouped into classes, or 144

systems, according to the character of service they are intended to provide.

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"Governing body" means the board of supervisors of the county but may also mean the local governing 146 147 body of a town or city, if appropriate, in the application of these requirements. "Intersection" means the juncture of two or more streets at which point there are three or more legs. 148 "Level of service" means a qualitative measure describing operational conditions within a traffic stream, 149 and their perception by motorists and passengers. For the purposes of these requirements, the applicable 150 151 provisions of the Highway Capacity Manual [, Transportation Research Board, (24 VAC 30-91-160)]shall serve as the basis for determining "levels of service." 152 "Level terrain" means that condition where highway sight distances, as governed by both horizontal and 153 vertical restrictions, are generally long or could be made so without construction difficulty or major 154 155 expense. "Loop street" means a street whose two outlets are to the same street. 156 ["Minimum entrance standards" means the department's Minimum Standards of Entrances to State 157 Highways (24 VAC 30-71), Mobility Management Division. 158 "Mountainous terrain" means that condition where longitudinal and traverse changes in the elevation of 159 the ground with respect to the road or street are abrupt and where benching and side hill excavation are 160 frequently required to obtain acceptable horizontal and vertical alignment. 161 "Neotraditional development" means a type of subdivision that creates a neighborhood or community 162 163 design with qualities of a traditional small town, combining a mix of uses that may include retail establishments, offices, civic buildings, public squares, and multi-family and single-family housing, all 164

within walking distance of one another, as well as a mix of transportation facilities that focuses on the

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needs of pedestrians and bicyclists in addition to the needs of motorists]. These developments may 166 include a variety of buildings and land use densities along the same street. Street layout may follow a grid 167 pattern using narrow streets and having multiple connections to surrounding neighborhoods. These 168 developments may be referred to as "villages" or "hamlets" within the ordinances of the governing body. 169 "Nonresidential street" means a subdivision street adjacent to property that is anticipated to develop for 170 purposes other than residential use. 171 172 "Office building" means a building that is used primarily for conducting business transactions other than 173 retail sales. "Parking bay" means an [off-street] area for parking two or more vehicles that are served by a short 174 driveway connecting the parking area and the public street [or the parking space on a street needed by a 175 vehicle or vehicles.] 176 "Parking lane" means an area, generally seven or eight feet in width, adjacent to and parallel with the 177 travel lane of a roadway that is used for parking vehicles. 178 "Pavement Design Guide" means the [edition of the] Pavement Design Guide for Subdivision and 179 Secondary Roads in Virginia ([effective August 1, 2000), Materials Division and Transportation Research 180 Council 24 VAC 30-91-160]. 181 "Permit Manual" means the department's Land Use Permit Manual (24 VAC 30-150), Local Assistance 182 183 Division Division]. "Phased development" (streets) means the method outlined in [24 VAC 30-91-130-24 VAC 30-91-70 184

(Phased development of subdivision streets)] whereby the acceptance of certain subdivision streets into

the secondary system of state highways may be considered before being completely developed in 186 187 accordance with all applicable requirements (e.g., two lanes of a four-lane facility are considered for acceptance in advance of lanes 3 and 4 being finished). 188 "Plans" means the standard drawings, including profile and roadway typical section, that show the 189 190 <u>location</u>, character, dimensions and details for the proposed construction of the subdivision street. 191 "Plat" means the schematic representation of the land divided or to be divided. "Private streets" means subdivision streets that have not been dedicated to public use or that require the 192 permission or invitation of a resident or owner to use the street. Such streets are not intended to be 193 included in the secondary system of state highways maintained by the department. 194 "Privately maintained streets" means any public or private street that is not maintained by the department 195 or the local governing body. 196 "Projected traffic" means the number of vehicles, normally expressed in average daily traffic (ADT), 197 forecast to travel over the segment of the subdivision street involved. 198 "Public street" means a street dedicated to public use and available to the public's unrestricted use without 199 regard to the jurisdictional authority responsible for its operation and maintenance. 200 201 ["PUD" means planned unit development, which is a form of development characterized by unified site design for a variety of types and densities of development and as more specifically defined in § 15.2-2201 202 203 of the Code of Virginia.]

204	"Requirements" means the design, construction, and related administrative considerations herein
205	prescribed for the acceptance of a subdivision street for maintenance by the department as part of the
206	secondary system of state highways.
207	"Resident engineer" means the department employee assigned to supervise departmental operations
208	within a specified geographical portion of the Commonwealth, consisting of one to four counties, or his
209	designee. [In the context of either this regulation or the Subdivision Street Design Guide (24 VAC 30-91-
210	160), the term can also refer to:
211	1. In districts having centralized functions for the review and approval of subdivision plans.
212	either:
213	a. The district land development manager for functions related to plan approval; or
214	b. The residency permit manager for functions related to construction, inspection, and
215	acceptance of streets
216	c. or any other position specifically designated to perform these functions.
217	2. In cities and towns that maintain and operate their own system of streets and elect to use the
218	pavement and right-of-way width requirements of the Subdivision Street Design Guide (24 VAC
219	30-91-160) as a basis for street maintenance payments under the provisions of §33.1-41.1, Code
220	of Virginia, as well as the Counties of Arlington and Henrico, the local official responsible for the
221	review and approval of subdivision street design.]
222	"Residential street" means a subdivision street adjacent to property that is anticipated to develop as
223	single-family residences, apartment buildings, or other similar dwelling structures.

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"Right-of-way" means the land, property, or interest therein, usually in a strip, acquired for or devoted to 224 225 a public street designated to become part of the secondary system of state highways. "Roadway" means the portion of the road or street within the limits of construction and all structures, 226 ditches, channels, etc., necessary for the correct drainage thereof. 227 "Secondary system of state highways" means those public roads, streets, bridges, etc., established by a 228 229 local governing body pursuant to § 33.1-229 of the Code of Virginia and subsequently accepted by the department for supervision and maintenance under the provisions of Articles 6 (§ 33.1-67 et seq.) and 11 230 (§ 33.1-150 et seq.) of Chapter 1 of Title 33.1 of the Code of Virginia. 231 "Shared [use] path" means a facility, as defined in \$46.2-100, Code of Virginia, that is [set apart from 232 233 the travelway and] intended to be used by pedestrians and bicyclists [and that is set apart from the 234 roadway intended for motor vehicles]. "Shopping center" means a building or buildings containing two or more stores that are used primarily for 235 retail sales but may include commercial trade or professional uses. 236 "Single-family residence" means a structure, other than an apartment building, maintained and used as a 237 single dwelling unit or any dwelling unit that has direct access to a street and shares neither heating 238 239 facilities, hot water equipment, nor any other essential facility or service with any other dwelling unit. 240 "Specifications" means the department's Road and Bridge Specifications (effective 2002[24 VAC 30-91-160]), including related supplemental specifications and special provisions. 241 "Standards" means the applicable drawings and related criteria contained in the department's Road and 242

Bridge Standards (effective February 2001[24 VAC 30-91-160]).

- "Subdivision" means the division of a lot, tract, or parcel into two or more lots, plats, sites, or other 244 divisions of land for the purpose, whether immediate or future, of sale or of building development. Any 245 resubdivision of a previously subdivided tract or parcel of land shall also be interpreted as a 246 247 "subdivision." The division of a lot or parcel permitted by § 15.2-2244 of the Code of Virginia will not be considered a "subdivision" under this definition, provided no new road or street is thereby established. 248 249 However, any further division of such parcels shall be considered a "subdivision." 250 "Subdivision street" means a public way for purposes of vehicular travel that results from the subdivision of land, including the entire area within the right-of-way. Public streets developed in accordance with 251 these requirements and meeting the necessary public service provisions established herein shall be 252 eligible for addition to the secondary system of state highways maintained by the department. Streets 253 primarily intended to access property abutting or in the immediate vicinity of the street are deemed 254 255 "local" subdivision streets. "Subdivision Street Design Guide" means Appendix B of the Road Design Manual ([effective July 1, 256 199824 VAC 30-91-160]). 257 "Swale" means a broad depression within which storm water may drain during inclement weather, but 258 259 which does not have a defined bed or banks. 260 "Through street" means a street that provides access between two other streets. "Traveled way" means the portion of the subdivision street designated for the movement of vehicles,
- "VDOT" means the Virginia Department of Transportation. 263

exclusive of shoulders, parking areas, turn lanes, etc.

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- 264 <u>"VPD" means vehicles per day.</u>
- 265 <u>"VPH" means vehicles per hour.</u>
- 266 "Watercourse" means a definite channel with bed and banks within which water flows, either
- 267 continuously or in season.

### 24 VAC 30-91-20. Applicability[, effective date, and transition].

[A. Applicability.] This regulation is intended to govern subdivision street development and the criteria for acceptance of these streets [by the department for subsequent maintenance]. The Subdivision Street Design Guide [(24 VAC 30-91-160)] offers guidance on the design and construction features of subdivision street development [that may differ from highway construction projects: and sets out design parameters deemed appropriate for most land development scenarios. However, the business of land development is fluid and the department, in consultation with local government officials, is prepared to consider innovative transportation approaches associated with land development proposals that are consistent with the geometric requirements of the Subdivision Street Design Guide (24 VAC 30-91-160).] However, when not specifically addressed in one of these documents, the relevant requirements of the Road Design Manual ([effective July 1, 199824 VAC 30-91-160]), standards, specifications, Pavement Design Guide ([effective August 1, 200024 VAC 30-91-160]) and associated instructions shall govern.

These requirements apply to all subdivision streets designated to [becomebe maintained by the Deaprtment as] part of the secondary system of state highways. The department's review and approval shall apply only to streets proposed for addition to the secondary system of state highways maintained by the department. Any plans submitted for review that contain only streets proposed for maintenance by

others may be reviewed for general guidance at the discretion of the resident engineer but will not be 284 285 officially approved. However, any such review shall not represent the department's commitment to accept such streets for maintenance irrespective of the quality of the construction of the street or streets. 286 If a subdivision plan with streets proposed for VDOT acceptance include[s] any streets that are not 287 288 initially intended to be accepted [interfor maintenance by the department as part of] the secondary system, the plan must include a notation identifying these streets. In the absence of this notation, the plans will not 289 290 be approved. It is also recommended that any streets proposed to be privately maintained also have a notation on the plat and impacted deeds that clearly indicate that as a prerequisite for the streets future 291 292 acceptance, the streets must be improved to the department's prevailing standards for acceptance at no 293 cost to the department. 294 [B. Effective date. These requirements are effective 30 days from publication of the final regulation in The Virginia Register of Regulations or January 1, 2005, whichever date is later. All streets proposed for 295 acceptance by the department after the effective date of this regulation shall be accepted in accordance 296 with these provisions, except as may be waived by the Commissioner or his designee. 297 C. Transition. Prior to July 1, 2005, the department will allow the design of streets developed in 298 299 accordance with either the former requirements (1996) or these requirements. Any street design initially submitted to the department for consideration after June 30, 2005, however, shall be in accordance with 300 301 these requirements.]

#### [24 VAC 30-91-30. Local subdivision ordinances]

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A. [Precedence of local subdivision ordinance.] Pursuant to § 33.1-229 of the Code of Virginia, new streets are established by the governing body of the locality in which they are located. Any requirements

of the subdivision ordinance adopted by the governing body that are equal to or greater than these 305 306 provisions shall become the department's requirements in that locality and govern unless the local governing body concurs with an exception to their higher standards. 307 [B. Exemptions in local ordinances. The department does not recognize any provision of an ordinance 308 309 adopted by the governing body that exempts the development of streets from these requirements based on its definition of the term subdivision. Consequently, any street proposed for addition to the secondary 310 system of state highways maintained by the department shall comply with applicable requirements as 311 herein provided or, if greater than these provisions, the requirements of the local ordinance.] 312 [24 VAC 30-91-3024 VAC 30-91-40]. Continuity of public street system. 313 314 The continuity of a publicly maintained street system is a prerequisite to the addition of any subdivision street into the secondary system of state highways. A street may only be accepted for state maintenance if 315 it is the continuation of the network of public streets whose maintenance has been officially accepted by 316 the department or, if appropriate, a city, town or county. 317 [24 VAC 30-91-40. Large-lot-size subdivision. 318 Notwithstanding any provision of an ordinance adopted by the governing body that exempts certain large-319 320 lot-size subdivisions from its definition of subdivision, any street proposed for addition to the secondary system of state highways shall comply with applicable requirements as herein provided. 321

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## 24 VAC 30-91-50. Service requirements.

323 A. Service consideration. A street may only be accepted by the department for maintenance as part of the 324 secondary system of state highways if it renders sufficient public service to justify expending public funds for its subsequent maintenance. 325 In the event the governing body requests the addition of a street before it meets these public service 326 provisions, the resident engineer will review each request on an individual case basis and determine if the 327 acceptance of a street prior to normal service requirements is justified. However, [prior to deferring 328 329 acceptance based solely on service requirements,] the resident engineer shall confer with the Director of the Local Assistance Division [prior to deferring acceptance based solely on service requirements or other 330 designee appointed by the Commissioner]. 331 [However, the-The] public service requirements of this subsection may be waived for cul-de-sac streets 332 333 less than 0.25 miles in length when [required to the acceptance of the street or streets will] complete the 334 acceptance of all [other] streets within the subject section of the subdivision. 335 B. Criteria. For the purpose of these requirements, public service may include, but is not necessarily limited to, streets meeting one or more of the following situations: 336 1. Serves three or more occupied units of varied proprietorship with a unit being a single-family 337 residence, owner-occupied apartment, owner-occupied residence in a qualifying manufactured home 338 park, a stand-alone business, or single business entity occupying an individual building, or other 339 340 similar facility. However, streets providing service in settings similar to an apartment building setting will only be considered for acceptance if the street is well defined and appears to be a street rather 341 than a travel way through a parking lot. 342

343	2. Constitutes a connecting link between other streets that qualify from the point of public service.
344	3. Provides an extension of a street to the subdivision boundary to facilitate the continuity of possible
345	adjacent development, if required by local ordinance. Such streets shall normally incorporate an
346	adequate means for vehicles to turn around and reverse direction [if greater than 0.01 miles in length].
347	4. Serves as access to schools, churches, public sanitary landfills, [transfer stations,] public
348	recreational facilities, or similar facilities open to public use.
349	5. Serves at least 100 vehicles per day generated by an office building, industrial site, or other similar
350	nonresidential land use in advance of the occupancy of three or more such units of varied
351	proprietorship. Any addition under this provision shall be limited to the segment of a subdivision
352	street that serves this minimum projected traffic and has been developed in compliance with these
353	requirements.
354	6. Constitutes a part of the network of streets envisioned in the transportation plan or element of a
355	county's comprehensive plan that, at the time of acceptance, serves an active traffic volume not less
356	than 100 vehicles per day.
357	C. Apartment and retail shopping complexes. A through street that serves a shopping center or rental
358	apartment building may be considered for maintenance as part of the secondary system of state highways
359	if it is deemed by the department to provide a public service. However, internal streets [in these
360	complexes] do not normally qualify for addition to the system because their operation and maintenance
361	are considered to be a responsibility of the owner, who stands to profit, rather than the tenant or customer.

- 1. However, a street that serves as the principal access to rental apartment buildings may be considered to provide public service if unrestricted public use is permitted and maintenance continuity is practical.
- 2. Entrance streets and the internal traffic circulation system of shopping centers and apartment complexes qualify only if more than three property owners are served and the street is separated from the parking areas.
  - 3. Streets serving manufactured home parks may only be considered if the residents of the park own the land occupied in fee simple.
  - D. Special exceptions. There may be other sets of circumstances that could constitute public service.

    Consequently, any [question request for clarification] regarding unclear situations should be [referred through made in writing to] the resident engineer [to the Director of the Local Assistance Division for resolution. The resident engineer should then consult the Director of the Local Assistance Division or other designee appointed by the Commissioner for resolution.]

#### 24 VAC 30-91-60. Administrative procedure.

A. Conceptual subdivision sketch. Prior to [preparation of plats or plans, or both, the developer shall prepare a preliminary subdivision plat or conceptual plan of the entire development. The conceptual plat or plan shall provide sufficient information for VDOT to determine the functional classification of each street in the subdivision, depicting as a minimum, in conformance with the applicable provisions of the governing body's zoning and subdivision regulations: preparing detailed construction plans for review, the Resident Engineer shall be provided a preliminary plan of the entire development, prepared by the developer, that shows sufficient information for VDOT to review and concur with the functional

classification proposed for each street in the subdivision. Any preliminary or conceptual plat, plan or 383 384 sketch that conforms to the locality's zoning requirements or subdivision ordinance is acceptable if the required information is shown. The submittal should include: 385 1. The general location and configuration, including the terminus, of each street, including the traffic 386 volume anticipated when the land served is fully developed in accordance with the land uses 387 anticipated. 388 2. The location and area of each type of permitted land use within the subdivision. 389 3. The location of any proposed transportation facility, within the subdivision's boundaries, included 390 in the comprehensive plan of the governing body. 391 4. [The proposed functional classification for each street in the subdivision.] 392 [5.] Other available information pertinent to the intended development of the subdivision[, including 393 but not limited to any proposed phased development of streets pursuant to 24 VAC 30-91-70 (Phased 394 development of subdivision streets).] 395 The resident engineer [shall provide written notice to-will review the layout and functional classification 396 of streets shown in the concept plan and notify] the appropriate county official [and in writing, as well as] 397 the developer, if applicable, [regarding the approved functional classification, as defined in the 398 399 Subdivision Street Design Guide, for each street in the subdivision. of his concurrence or recommendations. Approval of the conceptual plan or subdivision sketch shall be considered concurrence 400 only in the functional classifications and layout of the streets and is deemed to satisfy any requirement for 401

notification to the county official.] This approval [shall-or concurrence will] be valid as long as the basic 402 concept for the subdivision's development, as submitted for review, remains unchanged. 403 404 [For subdivisions having more than 20 residential lots or a commercial or an industrial subdivision expected to generate more than 200 vehicles per day, a meeting of the developer, the planning staff of the 405 locality in which the development is proposed, and the resident engineer is encouraged prior to the 406 development of plans for submission. 407 B. Plan submission. Plats or plans, or both, together with other pertinent data as herein prescribed, shall 408 be submitted to appropriate officials in the local government and to the responsible resident engineer in 409 accordance with the practices of the local government for all proposed subdivisions whose streets are 410 intended to be added to the secondary system of state highways maintained by the department. The 411 resident engineer may, subject to the availability of staff and upon the request of a county, cooperate in 412 the review of proposed subdivisions to be developed to these standards but not initially intended for 413 addition to the secondary system of state highways maintained by the department. [VDOT may recover 414 the costs for this service in accordance with 24 VAC 30-91-140 (Surety and fees).] 415 C. Plan review. Upon receipt of the plats or plans, or both, the resident engineer will arrange for the 416 appropriate review to determine compliance with all applicable requirements. The general procedure for 417 this review is described in [24 VAC 30-91-28024 VAC 30-91-150 (Subdivision street development, plan 418 review, and acceptance)]. 419 D. Plan approval. The resident engineer will advise the appropriate county official and the developer, if 420 applicable, as to the results of the review. 421

1. If the street development proposed by the plats or plans, or both, is determined to be in compliance 422 423 with these requirements, the resident engineer will provide written confirmation of this finding. This action signifies the resident engineer's approval of the street design shown on the plats or plans, as 424 submitted. Any subsequent revision, additions, or deletions thereto shall require specific written 425 426 approval of the resident engineer for each such change. 2. [Where the If a] revision of the submitted plats or plans is determined necessary, the resident 427 engineer will list the required changes in a written response to the county official and the 428 developer, if applicable. Upon completion of the specified revisions, the plats or plans will be 429 resubmitted for review and approval by the resident engineer as prescribed in [24 VAC 30-91-430 28024 VAC 30-91-150 (Subdivision street development, plan review, and acceptance)]. 431 The department's approval of a [subdivision street] construction plan shall constitute its commitment to 432 accept the streets depicted thereon when all applicable provisions of these requirements are satisfied and 433 the streets have been constructed according to the approved construction plan and supporting 434 435 specifications. However, during VDOT's inspection of construction, if a situation is discovered that was not addressed on the approved plan that could, in the opinion of the resident engineer, adversely affect 436 public safety[ or the integrity of either the roadway or the adjacent property,] acceptance of the street shall 437 be deferred until the situation is corrected. 438 The department's approval of a [subdivision street] construction plan shall expire after a period of three 439 years if construction has not commenced, in which case the [subdivision street construction] plan shall be 440 resubmitted for subsequent review and approval., [This shall not affect the adequacy of the approved 441 concept plan as depicted on a recorded final plat, as provided for under §15.2-2241, Code of Virginia.] 442

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E. Street acceptance. Upon the satisfactory completion of construction of the subdivision street, the 443 department will advise the local governing body regarding the street's readiness for acceptance and the 444 governing body, in consultation with the resident engineer, will initiate its acceptance into the secondary 445 system of state highways maintained by the department provided: 446 1. The developer dedicates the prescribed right-of-way to public use. 447 2. The street has been constructed in accordance with the applicable specifications, standards and the 448 plats or plans approved by the department. 449 450 3. The street renders a public service as prescribed in 24 VAC 30-91-50 [(Service requirements)] or as may otherwise be approved under those provisions. 451 4. The street has been properly maintained since its completion. 452 5. The developer furnishes the surety and fees in accordance with [24 VAC 30-91-16024 VAC 30-91-453 140 (Surety and fees)]. 454 6. The governing body has executed all agreements prescribed by these requirements, unless 455 specifically waived on an individual case basis by the Director of the Local Assistance Division, or 456 other designee appointed by the Commissioner]. 457 7. The governing body, by proper resolution, requests, by proper resolution that includes the 458 department to accept the street or streets for maintenance as part of the secondary system of state 459 highways under its jurisdiction. Said resolution shall include the governing body's guarantee of an 460

unrestricted and unencumbered right-of-way as dedicated, [the department's acceptance of the street

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into the secondary system of state highways under its maintenance-plus any necessary easements for 462 463 fills, drainage, or sight distance]. Upon the department's determination that the requested addition is in compliance with the applicable 464 provisions of these requirements, the governing body will be officially advised of the street's acceptance 465 466 into the secondary system of state highways and the effective date of such action. This notification serves as the resident engineer's authority to begin maintenance thereon. 467 [24 VAC 30-91-70. Phased development of subdivision streets. 468 A. Policy. Certain subdivision streets that require four or more travel lanes to accommodate the projected 469 traffic may be accepted by the department for maintenance after completion of the first two lanes to an 470 acceptable, initial phase of construction, upon the request of the governing body. It is recognized that 471 472 there is a distinction between those streets that benefit the overall transportation network and those that primarily serve the development of land and, therefore, the criteria for phased construction for each 473 situation differs as described in subsection B of this section. 474 However, in all cases, the right-of-way required for the road at its complete stage of construction shall be 475 dedicated and accepted as part of the initial street acceptance. In addition, the initial phase of construction 476 shall be designed and constructed to facilitate construction of the remaining phase in a manner that will 477 avoid the need to reconstruct the initial two lanes. 478 Consideration for the acceptance of any street under the provisions of this section shall be limited to the 479

phased development of only the street's roadway. All other applicable requirements, e.g., public service,

drainage easements, and administrative procedures shall apply.

482	B. Criteria.
483	1. For streets included in the transportation element of the county's comprehensive plan that serve
484	diverse areas of the region or county, no special agreement or acknowledgement is needed as a
485	prerequisite to acceptance, provided:
486	a. The street is part of a transportation corridor that was formally adopted as a part of the county's
487	comprehensive transportation plan prior to the local governing body's approval of the plat or plan
488	for the development of the adjacent land.
489	b. The transportation corridor is a major thoroughfare planned primarily to move through traffic.
490	c. When fully developed the street must satisfy the department's functional classification criteria
491	as a major collector or higher.
492	d. The street has a projected traffic volume of 8,000 vehicles per day or less for a period of 10
493	years following the date of the acceptance for maintenance by the department.
494	2. For all other streets, the local governing body's resolution requesting acceptance of the initial two
495	lane section must include provisions that acknowledge:
496	a. The local governing body agrees that all costs incurred in the street's complete construction,
497	including right-of-way, engineering, utility adjustment, etc., shall be provided from funds other
498	than those derived from state revenue sources administered by VDOT, except as may be
499	expressly authorized by the department's Director of the Local Assistance Division.

b. The local governing body agrees that it is their responsibility to ensure that the roadway is completed as needed to accommodate the traffic. However, the county also acknowledges that a determination that the street needs to be completed to its ultimate section will be made by the resident engineer or his designee once it is determined that the first two lanes will not sustain an acceptable level of service for the function classification of the roadway in accordance with the Highway Capacity Manual (24 VAC 30-91-160).

### C. Procedures.

- 1. Plats or plans, or both, for the street's complete development, in accordance with all applicable provisions of these requirements, shall be submitted for approval.
- 2. The plats or plans shall also delineate the street's initial development as proposed pursuant to this section. In no case shall this design provide less than one-half of the roadway typical section required by the applicable requirements for the street's complete development.
- 3. Unless waived by the resident engineer, a capacity analysis shall be submitted to document that an acceptable level of service will be maintained for the intended duration of the initial phase of development. In determining an acceptable level of service, the beneficial effect of the proposed street on the overall transportation network will be considered. The resident engineer or his designee may waive this requirement for a traffic capacity analysis.
- 4. A determination will be made by VDOT in consultation with the locality whether the street can be approved for phased development and which criterion in subsection B of this section applies.

5. Upon the resident engineer's determination that the proposal is in compliance with the applicable provisions of this section, the plans may be approved accordingly.

6. Upon completion of the street's initial phase in accordance with approved plans, its compliance with all other applicable provisions of this section, and the inclusion of the appropriate language in the resolution, the street may be accepted for maintenance by the department as part of the secondary system of state highways.

### 24 VAC 30-91-80. Connections to or work within streets maintained by the department.

A. Connections to streets maintained by the department. A land use permit issued by the department is required for new connections of any kind to existing streets maintained by the department. Due to the wide variation in prevailing conditions, each location shall be evaluated individually to determine exact requirements. Therefore, it is incumbent upon the developer or his designee to apply for a land use permit at the appropriate time to ensure the desired completion of the development. Such application shall be made to the resident engineer and be consistent with the approved plats or plans for the subdivision or the document reviewed for the connection of a street that is to remain privately maintained.

B. Relocations, adjustments, and improvement of streets maintained by the department. All work performed within the existing right of way of streets maintained by the department, including pavement widening, the addition of turn lanes, realignments and relocations of existing streets, shall be coordinated with and approved by VDOT as follows:

1. All such work shall be accomplished pursuant to a land use permit issued by the department after the required right-of-way has been dedicated to public use or as otherwise required by the department.

2. All work, including the relocation, adjustment, and improvement of existing streets under VDOT 539 540 jurisdiction shall be subject to the department's direction rather than these requirements. Such work should include overlaying and re-striping the old and new portions of the roadway. 541 3. The relocation of streets maintained by the department shall only be accomplished with the consent 542 543 of the local governing body. 4. Traffic should be maintained on streets under the department's jurisdiction until the new portion 544 has been accepted by the department for maintenance unless the department authorizes a closure of 545 the road to traffic. 546 5. No street or roadway maintained by the department and actively used by the public shall be 547 abandoned or vacated unless a new street serving the same citizens has been constructed and accepted 548 549 for maintenance by the department. 550 6. Streets previously discontinued exist as a public way under the jurisdiction of the local governing body and should be abandoned or vacated prior to the development of land associated with such 551 552 streets. 24 VAC 30-91-70-24 VAC 30-91-90]. Discretionary authority. 553 The department's resident engineers are authorized considerable discretionary authority regarding the 554 555 [development\_design] of subdivision streets functionally classified as "local." Such judgments should take into consideration the individual situation, but in no instance are the safety features, structural 556 integrity, or traffic capacities prescribed by these requirements to be sacrificed. Meandering alignment 557

and rolling grades are satisfactory, provided adequate stopping sight distances and reasonable alignment and gradients are provided to safely accommodate the projected traffic at the design speed.

### [24 VAC 30-91-80. Entrance permits.

An entrance permit is required by the general rules and regulations of the Commonwealth Transportation

Board for any form of access to state maintained roads, including the connection of a subdivision street

whether the street is intended for acceptance by the department or will remain the responsibility of others.

Such a connection shall comply with applicable commercial entrance requirements of the department's

Land Use Permit Manual (24 VAC 30-150) and Minimum Standards of Entrances to State Highways (24

VAC 30-71).

Due to the wide variation in prevailing conditions, each location shall be evaluated individually to determine exact requirements. Therefore, it is incumbent upon the developer or his designee to apply for any required entrance permit at the appropriate time to ensure the desired completion of the development.

Such application shall be made to the resident engineer and be consistent with the approved plats or plans for the subdivision or the document reviewed for the connection of a street that is to remain privately maintained.

#### 24 VAC 30-91-9024 VAC 30-91-100]. Appeal to district administrator.

The district administrator is authorized to consider and render a ruling on unresolved differences of opinion between the developer and the resident engineer that pertain to the interpretation and application of these requirements.

To obtain this review, the developer shall provide the district administrator, the resident engineer and the county official a written request for such action, describing any unresolved issue. After reviewing all pertinent information, the district administrator will advise the developer in writing regarding the decision of the appeal, with a copy to the county official and the resident engineer. The developer may further appeal the district administrator's decision to the [commissioner or his Commissioner's] designee. All correspondence requesting an appeal should include copies of all prior correspondence regarding the issue or issues with the county officials and department representatives.

## [24 VAC 30-91-100. Precedence of local subdivision ordinance.

Pursuant to § 33.1-229 of the Code of Virginia, new streets are established by the governing body of the locality in which they are located. Any requirements of the subdivision ordinance adopted by the governing body that are equal to or greater than these requirements shall become the department's requirements in that locality and govern unless the local governing body concurs with an exception to their higher standards.

#### 24 VAC 30-91-110. Applicable requirements of other regulatory agencies.

Should a subdivision street proposed for acceptance into the secondary system of state highways be subject to provisions of any regulatory agency pertaining to the maintenance, control, or operation of the completed street, the developer shall provide the resident engineer with a copy of such requirements at the time its addition is requested.]

595 <u>PART II.</u>

## SPECIFIC PROVISIONS.

#### [24 VAC 30-91-120. 24 VAC 30-91-110.] Design [and agreement] requirements.

A. [General requirements.] Most criteria addressing the design of new subdivision streets can be found in the Subdivision Street Design Guide [(24 VAC 30-91-160)]. However, the following provisions are provided for guidance[, concerning particularly in regard to] features that require agreements or formal acknowledgements of the governing body before VDOT's acceptance of the street or streets within a subdivision.

When an agreement is required between the local governing body and the department as a prerequisite to the acceptance of a subdivision street, nothing in these requirements shall preclude the local governing body from entering into separate agreements with other entities to fulfill its responsibilities. However, if the provisions are intended to ensure the safety of the public using the street, the department reserves the right to approve the involvement of the other party or parties.

B. [New streets. 1.]—Geometric requirements. Geometric requirements for new subdivision streets are established in the [Supplemental-Subdivision Street] Design Guide [for Subdivision Streets—of the Road Design Manual (24 VAC 30-91-160)]. [In the event a reduced pavement width is proposed, the reduced roadway will only be considered at the request of the local governing body, which by formal resolution, shall express its commitment to require sufficient off street parking to accommodate the land served. In certain circumstances the Subdivision Street Design Guide (24 VAC 30-91-160) allows reduced pavement widths for curb and gutter sections. Any such reduction must be specifically requested by the governing body in writing and be approved by the resident engineer. Sufficient off-street parking must be

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provided by the local governing body as indicated in the Subdivision Street Design Guide (24 VAC 30-91-160) to accommodate any request for reduced pavement widths. However, no special request from the local governing body shall be required in the event the department has approved a design standard for use throughout that county that includes street width reductions for a specific type of subdivision, such as a Neotraditional subdivision.] [2C]. Turn lanes. Left or right turn lanes shall be provided at intersections when the department determines that projected turning movements warrant their installation. These facilities shall be designed in accordance with the [appropriate provisions of the department's Minimum Standards of Entrances to State Highways Subdivision Street Design Guide (24 VAC 30-91-160)] and, if necessary, additional right-of-way shall be provided to accommodate these facilities. [3 Cul de sacs and turnarounds. An adequate turnaround facility shall be provided at the end of each culde sac or stub street accepted to permit the safe and convenient maneuvering by service vehicles. Various configurations of turnarounds are illustrated in the Subdivision Street Design Guide; however, alternative configurations may be approved by the resident engineer. Additional right of way shall be provided as required by the design of the turnaround. Normally, any nontraveled way areas within the turnaround, such as an island, shall be included in the dedicated right-of-way of the facility. For circular turnarounds, a well-defined, identifiable street segment, equal to the normal lot width along the intersected street that serves the cul de sac or 50 feet, whichever is greater, shall extend from the intersected street to the turning area.

4D]. Pavement structure.

[a1]. Pavement design. The pavement structure for new subdivision streets shall be in accordance with the Pavement Design Guide ([effective August 1, 200024 VAC 30-91-160]), including any prescribed underdrains. Prior to construction of the pavement sub-base and finish courses, the resident engineer shall approve the proposed pavement design.

[b2]. Special pavement surfaces. The resident engineer may approve special pavement surfaces, such as the use of stamped pavement or the use of paving blocks or bricks. However, if the pavement design is a type not addressed by the Pavement Design Guide ([effective August 1, 200024 VAC 30-91-160]) or otherwise not in general use by the department, an agreement shall be provided by the governing body that addresses the future maintenance of such pavement.

[e3]. Pavement additions to existing streets. When an existing VDOT maintained roadway is to be widened to accommodate additional lanes or the addition of turn lanes, the necessary pavement design shall be obtained from the resident engineer and the entire surface of the roadway (old and

new portions) shall be overlaid and re-striped as required by the resident engineer.

## [E. Parking.

1. Perpendicular and angle parking along subdivision streets is normally prohibited. However, perpendicular and angle parking along subdivision streets may be considered if the features along the street cause the street to readily appear to be a street rather than a travel way through a parking lot. In addition, additional pavement width may be necessary between the travel lanes and the parking spaces to allow a car to back from its normal parked position, orient itself for entering the travel lanes and stop without either encroaching into the travel lanes or having the driver's vision of oncoming traffic obscured by adjacent, parked vehicles.

657	Street designs that anticipate the restriction of on-street parking shall only be approved with the
658	consent of the county official and the resident engineer.
659	2. Localities are encouraged to adopt local ordinances to appropriately address adequate off street
660	parking in subdivisions. In the absence of local regulations that are deemed acceptable by the
661	department, the following criteria shall apply for the design of subdivision streets:
662	a. A minimum of two off-street parking spaces per dwelling unit, exclusive of garage facilities
663	associated with the unit, shall be provided in the proximity of the unit they are intended to serve.
664	Additional off-street parking space shall be provided when the width of any residential curb and
665	gutter roadway is proposed for reduction as permitted in the Subdivision Street Design Guide (24
666	VAC 30-91-160). Except as may be associated with corner dwellings, the availability of on-street
667	parking along other streets will not normally be considered as additional off-street parking.
668	b. If parking bays are provided, they shall be located off the street's right-of-way and designed to
669	prevent vehicles from backing into the adjacent subdivision street.
670	c. Entrances to parking bays shall be separated by at least 50 feet and designed in accordance with
671	the appropriate provisions of the standards or Land Use Permit Manual.
672	F. Cul-de-sacs and turnarounds. An adequate turnaround facility shall be provided at the end of each cul-
673	de-sac or stub street to permit the safe and convenient maneuvering by service vehicles. Various
674	configurations of turnarounds are illustrated in the Subdivision Street Design Guide (24 VAC 30-91-160);
675	however, alternative configurations may be approved by the resident engineer. Additional right-of-way

shall be provided as required by the design of the turnaround. Normally, any nontraveled way areas 676 within the turnaround, such as an island, shall be included in the dedicated right-of-way of the facility. 677 For circular turnarounds, a well-defined, identifiable street segment, equal to the normal lot width along 678 the intersected street that serves the cul-de-sac or 50 feet, whichever is greater, shall extend from the 679 680 intersected street to the turning area. G. Curb and gutter. For the purpose of these requirements, the use of curb and gutter is an acceptable 681 roadway design alternative, rather than a requisite. However, when used, curb and gutter shall be 682 designed in accordance with the Subdivision Street Design Guide (24 VAC 30-91-160) and only one curb 683 and gutter design may be used along the length of a street. 684 1. Driveway entrance requirements. Without regard to the curb design used, the curb shall 685 incorporate a driveway entrance apron, as illustrated in the Subdivision Street Design Guide (24 VAC 686 687 30-91-160) to provide a smooth transition from the gutter invert or roadway surface onto the 688 driveway. However, exceptions may be granted by the resident engineer when roll top curb is used if requested by the local official. 689 2. Curb ramps. All streets that incorporate accessible routes for pedestrian use shall, without regard 690 to the curb design used, include curb ramps at intersections for use by persons with disabilities and 691 692 shall incorporate other applicable provisions of the Americans with Disabilities Act. H. Private entrances. All private entrances shall be designed and constructed in accordance with the 693 Subdivision Street Design Guide (24 VAC 30-91-160). 694

I. Pedestrian, bicycle, and shared use path facilities. The CTB's "Policy for Integrating Bicycle and Pedestrian Accommodations" emphasizes accommodating pedestrian and bicycle traffic as an essential part of any VDOT financed transportation project. While separate pedestrian and bicycle facilities are not mandated for local subdivision streets, unless required by local ordinance, any street proposed for VDOT acceptance should accommodate the anticipated pedestrian and bicycle traffic. When separate pedestrian and bicycle facilities are deemed appropriate, they should be included in the initial construction of the street, prior to VDOT acceptance. These facilities are eligible for VDOT acceptance based on the criteria of this section.

1. Compliant facilities. Pedestrian and bicycle facilities, including shared use paths as defined under §46.2-100, code of Virginia, shall be accepted as part of subdivision streets, unless otherwise requested by the governing body, provided they are located fully within the dedicated right of way of the street and they are constructed in accordance with applicable criteria and standards of the department.

The department's responsibility for maintaining pedestrian facilities, including combined bicycle pedestrian facilities separated from the roadway, shall be in accordance with the CTB's "Policy for Integrating Bicycle and Pedestrian Accommodations" and department standards for such facilities.

a. Sidewalk criteria. Sidewalks shall be constructed in accordance with the Subdivision Street Design Guide (24 VAC 30-91-160). However, sidewalks that meander vertically in comparison to the grade of the roadway may be considered noncompliant sidewalks.

714	b. Bicycle facility criteria. Bicycle facilities contiguous with the street shall be in accordance
715	with the department's design and construction criteria set forth in the Road Design Manual (24
716	<u>VAC 30-91-160).</u>
717	c. Shared use path criteria. Shared use paths shall be constructed in accordance with the Road
718	Design Manual (24 VAC 30-91-160) and closely follow the vertical alignment of the roadway
719	without meandering on and off the right-of-way.
720	2. Noncompliant sidewalk, bicycle, and shared use paths. Noncompliant sidewalk, bicycle and shared
721	use paths that fail to meet requirements of the department's standards for construction, alignment, or
722	placement within the dedicated right of the street shall be deemed to be non-compliant and not qualify
723	for maintenance. However, such facilities may co-exist within the dedicated right-of-way of the street
724	under a land use permit issued by the resident engineer to the local governing body responsible for
725	having established the facility through its subdivision process.
726	Such permits will clearly specify the responsibility for maintenance of the facility and related
727	activities to the extent the facility occupies the street's right-of-way. The permit applicant should be a
728	county, incorporated town, or other entity that has perpetual maintenance capability. Noncompliant
729	sidewalks and shared use paths may be constructed of bituminous concrete, hydraulic concrete,
730	gravel, or other stabilizer convenient to the applicant.
731	CJ]. Bridge, [and-]drainage[, and other grade separation] structures. Bridges, [and-]-drainage[, and other
732	grade separation structures] structures shall be designed and constructed in accordance with all
733	[applicable] department criteria and standards. The resident engineer may require special review of the
734	plans and construction inspection. [In addition, pursuant to subsection D of this section, certain structures

may require the execution of an agreement between the local governing body and the department as a 735 736 prerequisite for the acceptance of the street. The department will accept grade separation structures as part of new subdivision streets provided the 737 structure is a drainage structure or is intended to separate the movement of registered motor vehicles. In 738 739 addition, the department will accept grade separation structures intended to separate pedestrians or bicyclists or any combination thereof from traffic using the roadway, provided: 740 1. The structure is available for unrestricted public use; and 741 2. The structure is accessible to pedestrian facilities, if any, situated along the street; and 742 3. The projected traffic volume of the street is not less than 4000 vpd or, if the structure otherwise 743 serves as part of the principle pedestrian access to a school and a peak hour traffic volume of 450 vph 744 is projected. 745 In all other instances, the grade separation structure shall be deemed to be a county controlled grade 746 separation structure within the right-of-way of the street, in which case the street will only be accepted as 747 part of the secondary system of state highways maintained by the department after the local governing 748 body and the department have executed an agreement acceptable to the department that (a) acknowledges 749 750 the department has no responsibility or liability due to the presence of the structure and (b) assures the costs of inspection, maintenance, and future improvements to the structure are provided from sources 751 other than those administered by the department. 752

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In all cases, whether the structure is accepted as an integral part of the roadway for maintenance by the 753 department or it remains a county controlled structure, the responsibility for lighting, safety, and security 754 of those using such facilities shall remain a responsibility of local government. 755 D. Crossings of dams. Except as otherwise provided in this subsection, subdivision streets that occupy 756 embankments that create a dam may be eligible for acceptance into the secondary system of state 757 highways subject to the following criteria: 758 1. Criteria. 759 760 a. The right of way across the dam is recorded as either an easement for public road purposes or is dedicated specifically to the governing body. Right of way that includes a dam and that is dedicated in 761 the name of the Commonwealth or any of its agencies is not acceptable and roads through such right-of-762 way will not be accepted as a part of the secondary system of state highways. 763 b. An appropriate alternate roadway facility for public ingress and egress, with suitable provisions to 764 765 assure its perpetual maintenance, is provided. 766 c. An engineer, licensed to practice in the Commonwealth of Virginia, certifies that the dam's hydraulic and structural design is in accordance with national engineering practice. 767 d. Applicable federal and state permits are secured prior to VDOT acceptance of the street. 768 769 e. Protection of the roadway from inundation shall be provided as herein prescribed by these

requirements. Flow of water over the roadway is not acceptable as an emergency spillway.

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f. VDOT maintenance responsibilities shall be limited to the roadway surface and related elements. The 771 772 maintenance of the dam shall be the responsibility of the owner, other than VDOT, as established by § 33.1-176 of the Code of Virginia. 773 g. The governing body shall provide the department with an acceptable agreement, which acknowledges 774 775 that the department's liability is limited to the maintenance of the roadway and its related elements and that the department has no responsibility or liability due to the presence of the dam. 776 2. Exceptions - waiver of agreement. For the purposes of this subsection, if the roadway does not share 777 the embankment of the dam, even if the area between the embankments is filled in, the roadway will not 778 be considered to occupy a dam, provided the impoundment includes an overflow facility sufficient to 779 780 prevent the street from being inundated as the result of a 100-year storm. 781 Otherwise, the street will be considered to cross a dam if any part of the roadway embankment and that of the dam overlap, in which case the acceptance of the road for maintenance by the department will be 782 subject to all provisions of subdivision 1 of this subsection. 783 K. Dams. The department will only consider accepting subdivision streets for maintenance that occupy 784 dams when all of the following provisions are satisfied. For the purpose of this section, a roadway will be 785 considered to occupy a dam if any part of the fill for the roadway and the fill for the dam overlap or if the 786 area between the two embankments is filled in so that the downstream face of the dam is obscured or if a 787 closed drainage facility from a dam extends under a roadway fill. 788 1. Agreements with the governing body. Except as exempt under D.6, the governing body 789

acknowledges by formal agreement the department's liability is limited to the maintenance of the

791 roadway and that the department has no responsibility or liability due to the presence of the dam, the maintenance of which shall remain the responsibility of an owner, other than VDOT, as established 792 by § 33.1-176 of the Code of Virginia. 793 2. Design review. An engineer, licensed to practice in the Commonwealth of Virginia, shall certify 794 that the hydraulic and structural design of any dam, as described below, is in accordance with current 795 national and state engineering practice and that all pertinent provisions of the Subdivision Street 796 Design Guide (24 VAC 30-91-160) have been considered. Prior to approval of the roadway 797 construction plans, the hydraulic and structural design of a proposed dam shall be reviewed by and 798 meet the department's satisfaction if: 799 800 a. A roadway is considered to occupy a dam; or b. A roadway is located below but sufficiently close to the dam that a catastrophic breach could 801 802 endanger the roadway or the safety of those using the roadway. 3. Right of way requirements. The right of way of roads considered to occupy dams shall be recorded 803 either as an easement for public road purposes or as a dedication specifically to the governing body. 804 Right of way dedicated in the name of the Commonwealth or any of its agencies is not acceptable if it 805 includes a dam and roads through such right of way will not be accepted as a part of the secondary 806 807 system of state highways maintained by the department. 4. Supplemental, alternative access. To be considered for VDOT maintenance, roadways that occupy 808 a dam must be supplemented by an appropriate alternative roadway facility for public ingress or 809

egress, having suitable provisions that ensure perpetual maintenance.

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5. Permits. All applicable federal and state permits associated with dams shall be secured and filed 811 812 with the county prior to VDOT's acceptance of any street that occupies a dam. 6. Dams exempt from agreements. The acceptance of roadways that occupy dams shall be exempt 813 from the requirements for an agreement with the governing body, as required by subsection 1 of this 814 815 provision, if all of the following is satisfied: a. The dam is used to create a stormwater detention or retention facility; and 816 b. The maximum depth of the water retained by the impoundment at its 100-year storm flood 817 elevation is not greater than four feet; and 818 c. The surface area of the impoundment at full flood is not greater than two acres and is beyond 819 the right of way dedicated to public use. 820 L]. Roadway drainage. 821 822 1. Policy and procedures. All drainage facilities shall be designed in accordance with the department's Drainage Manual ([effective April 200224 VAC 30-91-160]) and supplemental 823 directives. All drainage computations supporting a proposed drainage design shall be submitted to the 824 department for review as part of the documents necessary for the approval of a construction plan. 825 2. Storm water management. [The Whereas the] department considers matters regarding storm water 826 management associated with the construction of new subdivision streets to be under the authority of 827 828 the local governing body. Consequently, the department does not require storm water management in the construction of subdivision streets, decisions regarding storm water management in the 829 construction of subdivision streets are deferred to the locality]. However, storm water management, 830

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including the construction of detention or retention facilities, or both, is recognized as an available design alternative. Where the developer is required by regulations promulgated by an agency or governmental subdivision other than the department or the developer chooses to use storm water management facilities in the design of a subdivision, the governing body shall, by formal agreement, and as a prerequisite for the transfer of jurisdiction over the street to the department, acknowledge that the department is [neither responsible nor liable for the storm water detention facility not responsible for the operation, maintenance, or liability of the storm water management facility or facilities associated with the subdivision. However, in the event the governing body has executed a comprehensive, county-wide agreement with the department addressing these matters, a specific agreement addressing stormwater management controls in the subdivision will not be required as a condition for street acceptance.] Stormwater management controls for VDOT projects are designed in accordance with the VDOT Erosion and Sediment Control and Stormwater Management Program Specifications Manual ([effective March 1, 200424 VAC 30-91-160]), the Virginia Erosion and Sediment Control Regulations, 4 VAC 50-30, and the Virginia Stormwater Management Regulations, 4 VAC 3-20. While [these controls may be necessary whenever a street maintained by VDOT is widened or relocated,] the department [eannot does not] require [these controls to be used them] in the development of new subdivision streets, because such activity is regulated by the local governments[. rather than by VDOT However, developers and counties may find these controls useful in managing land development activity. Devices and treatments intended to mitigate the impact of storm water shall be placed off of the rightof-way and shall be designed to prevent the backup of water against the roadbed.

853	Where development activity results in increased runoff to the extent that adjustment of an outfall
854	facility is required, such adjustment shall be at the developer's expense and be contained within an
855	appropriate easement.
856	[3. Storm water management impoundments. For the purposes of this subsection, a street proposed
857	for acceptance as part of the secondary system maintained by the department will not be considered to
858	cross a dam if the purpose of the impoundment is exclusively for managing storm water runoff, in
859	which case the aforementioned agreement shall not be required provided:
860	a. The maximum depth of the water retained at its flood elevation (100-year storm) is not greater than
861	three feet;
862	b. The surface area of the impoundment at full flood is not greater than two acres;
863	e. The surface area of the impoundment at full flood is outside of the limits of the right of way
864	dedicated to public use;
865	d. The materials retaining the impoundment are impervious and designed to prevent leakage that might
866	otherwise undermine the adjacent roadway fill;
867	e. An emergency spillway is provided that will ensure the roadway will not be inundated as the result of a
868	100-year storm; and
869	43]. Drainage easements.

870	a. An acceptable easement shall be provided from all drainage outfalls to a natural watercourse,
871	as opposed to a swale. (Non-regulatory Note: Image of swale and watercourse deleted.) (See 24
872	VAC 30-91-10 [for definitionsDefinitions].)
873	b. The department normally accepts and maintains only that portion of a drainage system that
874	falls within the limits of the dedicated right-of-way for a street. [However, the The] department's
875	responsibility to enter drainage easements outside of the dedicated right-of-way shall be limited
876	to undertaking corrective measures to alleviate problems that may adversely affect the safe
877	operation or integrity of the roadway.
878	c. In the event drainage to a natural watercourse is not accomplished or is interrupted, an
879	acceptable agreement from the governing body [that acknowledges that the department is neither
880	responsible nor liable for drainage from the roadway may be considered as an alternative to
881	providing an easement to a natural watercourse[, provided the agreement acknowledges that the
882	department is neither responsible nor liable for drainage from the roadway].
883	[M. Other design considerations.
884	1. Guardrail. Guardrail shall be used when required by the resident engineer consistent with the Road
885	Design Manual (24 VAC 30-91-160). For placement considerations, see the Subdivision Street
886	Design Guide (24 VAC 30-91-160).
007	2. Landscaping and erosion control. All disturbed areas within the dedicated right-of-way and
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888	easements of any subdivision street shall be restored with vegetation compatible with the surrounding
889	area. Where there is visual evidence of erosion or siltation, acceptance of the street as part of the
890	secondary system of state highways maintained by the department will be postponed until appropriate

protective measures, in accordance with VDOT's construction practices, are taken. Except as otherwise approved by the resident engineer, planting of trees or shrubs on the right-of-way shall be in accordance with the Subdivision Street Design Guide (24 VAC 30-91-160).

3. Lighting. Roadway, security, or pedestrian lighting, when required by the governing body or desired by the developer, shall be installed in accordance with the Subdivision Street Design Guide (24 VAC 30-91-160). However, VDOT shall not be responsible for the maintenance or replacement of lighting fixtures or the provision of power for lighting.

### 4. Railroad crossings.

a. Short-arm gates with flashing signals, flashing signals alone, or other protective devices as deemed appropriate by the department, shall be provided at any at-grade crossing of an active railroad by a subdivision street.

b. Crossings of railroad right of way are subject to the requirements of the railroad. Subdivision streets to be accepted by the department for maintenance as part of the secondary system of state highways that cross railroad right of way will only be considered if the protective measures outlined under this section have been fully installed and an agreement between the railroad, the developer and the local governing body has been executed. Prior to execution, such agreements shall be presented to the department for consideration in consultation with the Department of Rail and Public Transportation.

5. Utilities. Local governments, the development community, and the utility community are encouraged to coordinate and consolidate their interests as part of the initial development plan.

911	a. Underground utilities. The department allows the placement of underground utilities within the
912	dedicated right-of-way of streets, but normally restricts placement to areas outside of the travel
913	lanes and desirably beyond pavement areas. However, if the governing body has established
914	adequate requirements for the design, location, and construction of underground utilities within
915	the right-of-way of subdivision streets, including provisions that ensure that adequate testing and
916	inspection is performed to minimize future settlement, those requirements shall become the
917	department's requirements and govern unless those requirements conflict with a requirement of
918	the department.
040	
919	When location of the utilities outside of the pavement area is not practical and is endorsed by the
920	local government through its requirements, such installations:
921	(1). Are acceptable within the shoulders along the street or within the parking area adjacent to
922	curb and gutter roadways.
923	(2). May be acceptable beneath the travel lanes of the street when provisions are made to
924	ensure adequate inspection and compaction tests and
925	(a) Longitudinal installations and manholes are located outside of the normal travel lanes,
926	<u>or</u>
927	(b) Longitudinal installations and manholes are placed in the center of an undivided
928	roadway out of the wheel path.
929	However, manholes shall not be placed in sidewalk or shared us path facilities within five (5) feet
930	of curb ramps or within driveway entrances.

931	b. Open-cutting of hard-surfaced roadways. The department usually prohibits the open-cutting of
932	hard-surfaced roads except in extenuating circumstances. Therefore, all underground utilities
933	within the right-of-way, as determined necessary by good engineering practice to serve the
934	complete development of adjacent properties, shall be installed during the street's initial
935	construction and prior to the application of its final pavement surface course. This shall include
936	extensions of all necessary cross-street connections or service lines to an appropriate location
937	beyond the pavement and preferably the right-of-way line.
938	In the event it is necessary to open the street pavement to work on utilities after the surface has
939	been placed, additional compaction tests and paving as necessary to restore the integrity and
940	appearance of the roadway may be required at the discretion of the resident engineer.
941	c. Cross-street conduits. To facilitate the placement of future underground utilities, cross-street
942	conduits are encouraged; with placement of such conduits occurring on each street at
943	intersections and approximate every 1,000 feet along the length of a street.
944	d. Above ground utilities. All above ground utilities shall be installed behind the sidewalk or as
945	close as possible to the limits of the street's right-of-way but shall not encroach on the sidewalk,
946	the shared use path, or any clear zone.
947	To assure the unencumbered dedication of the right-of-way for subdivision street additions, easements or
948	other interests within the platted right-of-way shall be quitclaimed of any prior rights therein. In
949	exchange, a permit may be issued by the department for a utility to occupy the area involved. This permit
950	will be processed by the resident engineer upon acceptance of the street into the secondary system of state
951	highways maintained by the department. No inspection fee is required for permits so issued. However,

the approval of the permit shall be contingent upon the utility's compliance with applicable provisions of the Land Use Permit Manual.

### 24 VAC 30-91-130. Phased development of subdivision streets.

A. Policy. Certain subdivision streets that would require four or more travel lanes to accommodate the projected traffic may be accepted by the department for maintenance after completion of the first two lanes to an acceptable initial phase of construction, upon the request of the governing body. It is recognized that there is a distinction between those streets that benefit the overall transportation network and those that primarily serve the development of land and, therefore, the criteria for phased construction for each situation differs as described in subsection B of this section.

However, in all cases, the right of way required for the road at its complete stage of construction will be dedicated and accepted as part of the initial street acceptance. In addition, the initial phase of construction shall be designed and constructed to facilitate construction of the remaining phase in a manner that will avoid the need to reconstruct the initial two lanes.

Consideration for the acceptance of any street under the provisions of this section shall be limited to the phased development of only the street's roadway. All other applicable requirements, e.g., public service, drainage easements, and administrative procedures shall apply.

### B. Criteria.

1. For streets included in the county's transportation element of its comprehensive plan that serve diverse areas of the region or county, no special agreement or acknowledgement is needed as a prerequisite to acceptance, provided:

972	a. The street is part of a transportation corridor that was formally adopted as a part of the county's
973	comprehensive transportation plan prior to the local governing body's approval of the plat or plan for
974	the development of the adjacent land.
975	b. The transportation corridor is a major thoroughfare planned primarily to move through traffic.
976	c. When fully developed the street must satisfy the department's functional classification criteria as a
977	major collector or higher.
978	d. The street has a projected traffic volume of 8,000 vehicles per day or less for a period of 10
979	years following the date of the acceptance for maintenance by the department.
980 981	2. For all other streets, the local governing body's resolution requesting acceptance of the initial two lane section will include provisions that acknowledge:
982	a. The local governing body agrees that all costs incurred in the street's complete construction,
983	including right-of way, engineering, utility adjustment, etc., shall be provided from funds other
984	than those derived from state revenue sources administered by VDOT, except as may be
985	expressly authorized by the department's Director of the Local Assistance Division.
986	b. The local governing body agrees that it is their responsibility to ensure that the roadway is
987	completed as needed to accommodate the traffic. However, the county also acknowledges that a
988	determination that the street needs to be completed to its ultimate section will be made by the
989	resident engineer or his designee once it is determined that the first two lanes will not sustain a
990	minimum level of service of "D."

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1. Plats or plans, or both, for the street's complete development, in accordance with all applicable 992 provisions of these requirements, shall be submitted for approval. 993 2. The plats or plans shall also delineate the street's initial development as proposed pursuant to this 994 section. In no case shall this design provide less than one-half of the roadways typical section required 995 by the applicable requirements for the street's complete development. 996 3. A capacity analysis shall normally be submitted to document that an acceptable level of service will 997 be maintained for the intended duration of the initial phase of development. In determining an 998 acceptable level of service, the beneficial effect of the proposed street on the overall transportation 999 network will be considered. The resident engineer or his designee may waive this requirement for a 1000 1001 traffic capacity analysis. 4. A determination will be made by VDOT in consultation with the locality whether the street can be 1002 1003 approved for phase development and which criterion in subsection B of this section applies. 5. Upon the resident engineer's determination that the proposal is in compliance with the applicable 1004 provisions of this section, the plans may be approved accordingly. 1005 6. Upon completion of the street's initial phase in accordance with approved plans, its compliance with 1006 1007 all other applicable provisions of this section and the inclusion of the appropriate language in the resolution, the street may be accepted into the secondary system of state highways. 1008 1009 24 VAC 30-91-140. Relocations, adjustments, and improvements to streets maintained by the department. 1010 Relocations of streets currently maintained by the department shall be coordinated with and approved by **VDOT** as follows: 1011

1012	1. All such work shall be accomplished pursuant to a land use permit issued by the department after the
1013	required right-of-way has been dedicated to public use or as otherwise required by the department.
1014	2. All work, including the relocation, adjustment, and improvement of existing streets under VDOT
1015	jurisdiction shall be subject to the department's direction rather than these requirements. Such work
1016	shall normally include overlaying and re-striping the old new portions of the roadway.
1017	3. The relocation of streets maintained by the department shall only be accomplished with the consent
1018	of the local governing body.
1019	4. Traffic shall normally be maintained on streets under the department's jurisdiction until the new
1020	portion has been accepted by the department for maintenance unless the department authorizes a
1021	closure of the road to traffic.
1022	5. No street or roadway maintained by the department and actively used by the public shall be
1023	abandoned or vacated unless a new street serving the same citizens has been constructed and accepted
1024	for maintenance by the department.
1025	6. Streets previously discontinued exist as a public way under the jurisdiction of the local governing
1026	body and should be abandoned or vacated prior to the development of land associated with such streets.
1027	24 VAC 30-91-150. Right-of-way.24 VAC 30-91-120. Right-of-way width, spite strips, and
1028	encroachments.]
1029	A. [Right-of-way] Width. A clear and unencumbered right-of-way shall be dedicated to public use for
1030	any subdivision street proposed for addition to the secondary system of state highways maintained by the
1031	department. [However, in certain, rare extenuating circumstances involving a party beyond the influence

1032	of the developer, an easement for transportation purposes may be approved by the resident engineer in
1033	lieu of dedicated right-of-way. In all other cases, any easement that might interfere with the public's
1034	unencumbered use of the street shall be quitclaimed in exchange for a land use permit, as outlined in
1035	Section 24 VAC 30-91-110.M.5 (Design and agreement requirements - Utilities.)
1036	The width of right-of-way shall be as indicated in the [Supplemental-]Subdivision Street Design Guide
1037	[(24 VAC 30-91-160)] and shall be sufficient to include all essential elements of the roadway [intended to
1038	be maintained by the department], including [the safe pedestrian, bicycle, or shared use path facilities
1039	and] clear zone [and pedestrian/bicycle facilities intended to be maintained by the department]. However,
1040	supplemental easements may be used to accommodate sight distance requirements and slopes for cuts and
1041	fills. The right of way [line shall be not less than three feet behind any roadway facility to be maintained
1042	by the department requirements are defined in the Subdivision Street Design Guide [(24 VAC 30-91-
1043	<u>160)].</u>
1044	When an existing state maintained road is widened, additional right-of-way should be dedicated as
1045	<u>follows:</u>
1046	1. If the existing right-of-way consists of a prescriptive easement, to the degree that the developer
1047	controls the land, the right-of-way shall be dedicated to public use from the centerline of the
1048	alignment.
1049	2. If the existing right-of-way is dedicated to public use, the additional right-of-way shall be dedicated
1050	to public use.

3. If the existing right-of-way is titled in the name of the department or the Commonwealth, the 1051 1052 additional right-of-way shall be deeded to the department or to the Commonwealth, consistent with the title of the existing right-of-way. 1053 B. Utilities. Local governments, the development community, and the utility community are encouraged 1054 1055 to coordinate and consolidate their interests as part of the initial development plan. 1056 To assure the unencumbered dedication of the right-of-way for subdivision street additions, easements or other interests within the platted right of way shall be quitelaimed of any prior rights therein. In 1057 exchange, a permit may be issued by the department for a utility to occupy the area involved. This permit 1058 will be processed by the resident engineer upon acceptance of the street into the secondary system of state 1059 highways maintained by the department. No inspection fee is required for permits so issued. However, 1060 the approval of the permit shall be contingent upon the utility's compliance with applicable provisions of 1061 the Land Use Permit Manual (24 VAC 30-150). 1062 1. Underground utilities. The department allows the placement of underground utilities within the 1063 dedicated right of way of streets. 1064 Underground utilities should normally be located outside of the travel lanes and desirably beyond the 1065 pavement. However, if the governing body has established adequate requirements for the design, 1066 location, and construction of underground utilities within the right of way of subdivision streets, 1067 including provisions that ensure that adequate testing and inspection is performed to minimize future 1068 settlement, those requirements shall become the department's requirements and govern unless those 1069 requirements conflict with a requirement of the department. 1070

1071	When location of the utilities outside of the pavement area is not practical and is endorsed by the local
1072	government through its requirements, such installations:
1073	a. Are acceptable within the parking area and the shoulders along the street.
1074	b. May be acceptable beneath the travel lanes of the street when provisions are made to ensure
1075	adequate inspection and compaction tests and
1076	(1) Longitudinal installations and manholes are located outside of the normal travel lanes, or
1077	(2) Longitudinal installations and manholes are placed in the center of an undivided roadway out of
1078	the wheel path.
1079	2. Open-cutting of hard-surfaced roadways. The department usually prohibits the open-cutting of hard-
1080	surfaced roads except in extenuating circumstances. Therefore, all underground utilities within the
1081	right of way, as determined necessary by good engineering practice to serve the complete development
1082	of adjacent properties, shall be installed during the street's initial construction and prior to the
1083	application of its final pavement surface course. This shall include extensions of all necessary cross-
1084	street connections or service lines to an appropriate location beyond the pavement and preferably the
1085	right-of-way line.
1086	In the event it is necessary to open the street pavement to work on utilities after the surface has been
1087	placed, additional compaction tests and paving as necessary to restore the integrity and appearance of
1088	the roadway may be required at the discretion of the resident engineer.

3. Cross street conduits. To facilitate the placement of future underground utilities, cross street 1089 1090 conduits are encouraged with placement of such conduits occurring on each street at intersections and approximate every 1,000 feet along the length of a street. 1091 4. Above ground utilities. All above ground utilities shall be installed behind the sidewalk or as close 1092 1093 as possible to the limits of the street's right-of-way. CB]. "Spite strips." Plans that include a reserved or "spite" strip that prohibits otherwise lawful vehicular 1094 access to a street from the adjacent properties, whether within or outside the subdivision, will not be 1095 1096 approved. [DC]. [Extrinsic structures and encroachments-Encroachments] within the right-of-way. Recording of a 1097 1098 plat causes the fee title interest of areas dedicated to public use to transfer to the local governing body. 1099 Therefore, objects installed within the right-of-way for purposes other than transportation may be considered an unlawful encroachment in the right-of-way and prevent the right-of-way from being 1100 1101 considered clear and unencumbered. Posts, walls, signs, or similar ornamental devices that do not interfere with roadway capacity or encroach 1102 into [the safe-a] clear zone or interfere with prescribed sight distance requirements may be permitted 1103 within the right-of-way. However, specific authorization by the resident engineer or as authorized under 1104 the Land Use Permit Manual [(24 VAC 30 150)] is a requisite for these devices or any other 1105 encroachment located within the right-of-way. For the purposes of this subsection, mailboxes installed on 1106 1107 breakaway posts may occupy the right-of-way without permit. Otherwise, such-lencroachments that do not [encroach into-fall within] the safe clear zone may be allowed [under-within the right-of-way pursuant 1108 1109 to] a land use permit issued by the resident engineer[ or other designee.

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The department will accept grade separation structures as part of new subdivision streets if the structure is 1110 1111 not considered to be an extrinsic structure and is intended to separate the movement of pedestrians or cyclists from traffic using the roadway provided: 1112 1. The structure is available and unrestricted to public use; 1113 2. The structure is accessible to pedestrian facilities, if any, situated along the street; and 1114 3. The projected traffic volume of the street is not less than 4000 vpd or, if the facility provides the 1115 principle pedestrian access to a school, a peak hour traffic volume of 450 vph is projected. 1116 In all other instances where an extrinsic structure exists within the right of-way of the street, the street 1117 1118 will only be accepted as part of the secondary system of state highways maintained by the department if the local governing body and the department have executed an agreement acceptable to the department 1119 1120 that acknowledges the department has no responsibility or liability due to the presence of the structure and assures the costs of inspection, maintenance, and future improvements to the structure are provided from 1121 sources other than those administered by the department. 1122 In all cases, the responsibility for lighting, safety, and security of those using such facilities shall remain a 1123 responsibility of local government. 1124 24 VAC 30-91-130. Neotraditional developments. 1125 1126 Streets maintained with public transportation funds should be able to safely accommodate the effective and efficient movement of those expected to use those streets. Consequently, the design of streets 1127

intended for maintenance by the department within neotraditional or other unique developments also must

comply with all applicable provisions of these requirements and the department's applicable design criteria.

The Subdivision Street Design Guide (24 VAC 30-91-160) offers additional guidance on neotraditional developments and acceptable unique features typically seen in these type developments. The utilization of many neotraditional concepts and traffic calming features can normally be accomplished within the flexibility available within VDOT's subdivision street design criteria, and specific requests for exceptions when requests cannot be accommodated should be in writing to the resident engineer.

#### 24 VAC 30-91-16024 VAC 30-91-140]. Surety and fees.

A. [Policy.] Except as otherwise provided herein, the developer shall provide surety to guarantee the satisfactory performance of the street, a maintenance fee to offset the department's maintenance costs, and an administrative cost recovery fee to recover the department's costs associated with the review of subdivision plans, the inspection of new subdivision streets, and the administrative processing of the acceptance of new streets as determined in this section. All surety and fees collected under this section shall be based on the date of the local governing body's request and the aggregate mileage of new subdivision streets in that request, rounded up to the next tenth. In the event of extenuating circumstances beyond the developers control, the commissioner or his designee may waive all or a portion of any of the surety and fees.

## B. Surety.

1. Type of surety and expiration. [The developer shall furnish anAn] acceptable surety, in accordance with this section, [shall be provided by the developer] to guarantee the satisfactory performance of the

street for a period of one year from the date of its acceptance into the secondary system of state highways. In the event the developer fails to provide surety [and development or any of the] fees [described in this section] within the 30-day period following the local governing body's request for the department to accept the maintenance of a street, the department's previous final inspection of the street shall be considered void and a new inspection shall be required. [The suretySurety] may be in the form of a performance bond, cash deposit, certified check, irrevocable letter of credit, third party escrow account, or other form mutually satisfactory to the department and the developer. Under no circumstances shall the department or any agency of the Commonwealth be named the escrow agent nor shall funds deposited with the department as surety be subject to the payment of interest.

### 2. Alternatives to surety.

a. In jurisdictions where the staff of the governing body administers a comprehensive subdivision construction inspection program that has been approved by the department, the surety may be waived upon certification by the governing body that the proposed addition has been constructed in accordance with approved plans and specifications.

b. If requested by the developer and subject to availability of departmental personnel, VDOT may perform the construction inspection of subdivision streets proposed to be added to the secondary system of state highways. In such cases, the developer shall bear all costs incurred by the department and the surety shall be waived.

3. Amount of surety. Surety shall be calculated at the rate of \$2,000 per lane per tenth mile of street, or portion thereof, to be accepted by the department for maintenance as part of the secondary system of state highways.

1170	C. Maintenance fee.
1171	A maintenance fee[-will, provided by the developer, shall] be required for the acceptance of any street as
1172	part of the secondary system of state highways. The maintenance fee shall be calculated at the rate of
1173	\$150 per lane per tenth mile or portion thereof.
1174	D. Administrative cost recovery fee.
1175	1. Application of the administrative cost recovery fee. To recover a portion of the department's direct
1176	costs associated with the review of subdivision plans, the inspection of new subdivision streets, and
1177	the administrative processing of the acceptance of new streets, an administrative cost recovery fee
1178	shall be required from the developer at the time the streets are accepted by the department. The
1179	amount of this cost recovery fee shall be based on the following:
1180	a. For streets shown on subdivision construction plans approved prior to (the effective date of the
1181	regulation):
1182	(1) No cost recovery fee will be collected for street additions requested by the local
1183	government before July 1, 2005; and
1184	(2) The cost recovery fee structure described in subdivision 1 c of this subsection shall apply
1185	until July 1, 2007, after which the department's prevailing cost recovery fee structure will
1186	apply.
1187	b. For streets shown on subdivision construction plans approved after the effective date of the
1188	regulation, the department's cost recovery fee structure in effect at the time of construction plan

1189	approval shall apply and be fixed for a period of three years from the date of said approval, after
1190	which the prevailing cost recovery fee structure shall apply.
1191	c. The administrative cost recovery fee shall be computed at a base rate of \$250 per lane, without
1192	regard to street length, plus \$100 per lane per tenth mile, or portion thereof. However, in the
1193	event the surety for new streets is waived under the provisions of subdivision A 2 of this section,
1194	the administrative cost recovery fee shall be reduced 50%.
1195	2. Alternatives to the administrative cost recovery fee. As an alternative to the administrative cost
1196	recovery fee, the department may use one of the following approaches to recover its direct costs:
1197	a. For any subdivision, at the developer's request, the department may establish an account for the
1198	purpose of tracking these costs and billing the developer not more often than every 30 days;
1199	b. For large, complex, multi-use developments, the department, at its option, may establish an
1200	account for the purpose of tracking these costs and billing the developer not more often than
1201	every 30 days. However, the cost recovery fee assessed under this provision shall not be greater
1202	than two times the prevailing cost recovery fee structure; or
1203	c. If requested to provide plan review or inspection services or both for subdivision streets that
1204	are not intended for maintenance by the department, the department may establish an account for
1205	the purpose of tracking these costs and billing the developer not more often than every 30 days.
1206	3. Administrative cost recovery fee, annual adjustments. The department shall have the option of
1207	adjusting the annual cost recovery fee, in which case it shall compile information regarding its costs
1208	for the review of subdivision plans, the inspection of new subdivision streets, and the administrative

processing of the acceptance of new streets during the previous fiscal year and report this information 1209 to the commissioner by January 1 of each year. The commissioner may adjust the administrative cost 1210 recovery fee by not more than 25% of the fee structure in effect on July 1 of the previous calendar 1211 1212 year but not greater than the department's average direct cost as established in the report. 1213 If the commissioner deems that a change in the cost recovery fee structure is warranted, implementation of the change shall be made as follows: 1214 a. Notice of the adjusted fee structure, including the report on which it is based or information 1215 about where the report may be viewed, will be published in the Virginia Register of Regulations 1216 in April of that year, and 1217 1218 b. The adjusted fee structure shall become effective on July 1 of that year. 1219 [24 VAC 30-91-170. Pedestrian and bicycle facilities. A. Pedestrian and bicycle facilities may be accepted as part of subdivision streets when constructed in 1220 accordance with applicable criteria and standards when located within the dedicated right of way. 1221 However, the department's responsibility for maintaining pedestrian facilities, including combined 1222 bicycle pedestrian facilities separated from the roadway, shall normally be limited to the replacement of 1223 the facility. Routine ordinary maintenance of such facilities (e.g., removal of snow and leaves) shall 1224 1225 normally be the responsibility of others. 1226 B. Sidewalk criteria. Sidewalks shall be constructed in accordance with the Subdivision Street Design Guide. However, sidewalks that meanders vertically in comparison to the grade of the roadway may be 1227 1228 considered noncompliant sidewalks.

C. Bicycle facility criteria. Bicycle facilities contiguous with the portion of the street intended for motor 1229 1230 vehicles shall be in accordance with the department's design and construction criteria set forth in the Road Design Manual (effective July 1, 1998). 1231 D. Multi-use pedestrian and bicycle trail criteria. Multi-use pedestrian and bicycle trails that are 1232 1233 separated from the roadway pavement may be accepted for maintenance as part of the street if constructed in accordance with the Road Design Manual (effective July 1, 1998) and provided they closely follow the 1234 vertical alignment of the roadway without meandering on and off the right-of-way. 1235 1236 E. Noncompliant sidewalk and noncompliant multi-use pedestrian and bicycle trails. Noncompliant sidewalk and multi-use pedestrian and bicycle trails will not be accepted for maintenance, but may be 1237 located on the dedicated right of way under a permit issued by the department to the local governing 1238 1239 body. 1240 Such permits will clearly specify the responsibility for maintenance of the facility and related activities to the extent the facility occupies the street's right of way. The permit applicant shall normally be a county, 1241 incorporated town, or other entity that has perpetual maintenance capability. Noncompliant sidewalks and 1242 trails may be constructed of bituminous concrete, hydraulic concrete, gravel, or other stabilizer 1243 1244 convenient to the applicant. 24 VAC 30-91-180. Guardrail. 1245 A guardrail shall be used when required by the resident engineer consistent with the Road Design Manual 1246 1247 (effective July 1, 1998).

24 VAC 30-91-190. Curb and gutter.

1249 A. For the purpose of these requirements, the use of a curb and gutter is an ac

A. For the purpose of these requirements, the use of a curb and gutter is an acceptable alternative, rather than a requisite, for the acceptance of subdivision streets. However, when used, curb and gutter shall be designed in accordance with the Subdivision Street Design Guide and only one curb and gutter design may be used along the length of a street.

B. Driveway entrance requirements. Without regard to the curb design used, the curb shall incorporate a driveway entrance apron, as illustrated in the Subdivision Street Design Guide to provide a smooth transition from the gutter invert or roadway surface onto the driveway. However, exceptions may be granted by the resident engineer when roll top curb is used if requested by the local official.

C. Curb cut ramps. All streets that incorporate accessible routes for pedestrian use, such as existing or proposed sidewalks, shall, without regard to the curb design used, include curb cut ramps at intersections for use by persons with mobility impairments and other applicable provisions of the Americans with Disabilities Act.

#### 24 VAC 30-91-200. Neotraditional developments.

Streets maintained with public transportation funds should be able to safely accommodate the effective and efficient movement of those classes of motor vehicles expected to utilize those streets. Consequently, the design of streets intended for maintenance by the department within neotraditional or other unique developments also must comply with all applicable provisions of these requirements and the department's applicable design criteria.

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department.

The Subdivision Street Design Guide offers additional guidance on neotraditional developments and acceptable unique features typically seen in these type developments. The utilization of many neotraditional concepts and traffic calming features can normally be accomplished within the flexibility available within VDOT's subdivision street design criteria, and specific requests for exceptions when requests cannot be accommodated should be in writing to the resident engineer. All plans that include neotraditional characteristics or traffic calming measures should have those features clearly identified on the plans for review and approval by the resident engineer in consultation with other disciplines within the department as deemed necessary, as a prerequisite of plan approval, construction, or acceptance of the street as part of the secondary system of state highways maintained by the department. 24 VAC 30-91-210. Railroad crossing. Railroad crossings will only be accepted by the department for maintenance pursuant to an agreement with the rail company that, before being executed by the railroad and the developer or the governing body, has been reviewed and approved by the department in consultation with the Department of Rail and Public Transportation. Such agreements shall be fully executed before the initiation of procedures for the acceptance of the street as part of the secondary system of state highways maintained by the department. All at grade railroad crossings to be maintained by the department shall be protected with short arm gates with flashing signals, flashing signals alone, or other protective devices deemed appropriate by the

#### 24 VAC 30-91-220. Private entrances.

All private entrances shall be designed and constructed in accordance with the applicable standard of the department's Minimum Standards of Entrances to State Highways (24 VAC 30 71). All entrance pipe eulverts shall be sized to accommodate the runoff expected from a 10 year frequency storm. On streets with curb and gutter, the appropriate entrance gutter, as prescribed by 24 VAC 30 91 190, shall be provided.

#### 24 VAC 30-91-230. Parking.

A. Perpendicular and angle parking along subdivision streets shall normally be prohibited. However, perpendicular and angle parking along subdivision streets may be considered provided features along the street cause the street to readily appear to be a street rather than a travel way through a parking lot. In addition, additional pavement width may be necessary between the travel lanes and the parking spaces to allow a car to back from its normal parked position, orient itself for entering the travel lanes and stop without either encroaching into the travel lanes or having the driver's vision of oncoming traffic obscured by adjacent, parked vehicles.

Street designs that anticipate the restriction of on street parking shall only be approved with the consent of the county official and the resident engineer.

B. In the absence of local regulations that are deemed acceptable by the department, the following criteria shall apply for the design of subdivision streets:

1. A minimum of two off-street parking spaces per dwelling unit, exclusive of garage facilities associated with the unit, shall be provided in the proximity of the unit they are intended to serve.

for lighting.

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1305 Additional off-street parking space shall be provided when the width of any residential curb and gutter 1306 roadway is proposed for reduction as permitted in the Subdivision Street Design Guide. Except as may be associated with corner dwellings, the availability of on street parking along other streets will not 1307 1308 normally be considered as additional off-street parking. 2. If parking bays are provided, they shall be located off the street's right-of-way and designed to 1309 prevent vehicles from backing into the adjacent subdivision street. 1310 1311 3. Entrances to parking bays shall be separated by at least 50 feet and designed in accordance with the appropriate provisions of the standards or Land Use Permit Manual (24 VAC 30-150). 1312 24 VAC 30-91-240. Landscaping. 1313 All disturbed areas within the dedicated right of way and easements of any subdivision street shall be 1314 1315 restored with vegetation compatible with the surrounding area. No street will be accepted as part of the secondary system of state highways maintained by the department where there is visual evidence of 1316 erosion or siltation unless appropriate protective measures, in accordance with VDOT's construction 1317 practices, have been taken. Except as otherwise approved by the resident engineer, planting of trees or 1318 shrubs on the right of way shall be in accordance with the Subdivision Street Design Guide. 1319 24 VAC 30-91-250. Lighting. 1320 Roadway, security, or pedestrian lighting, when required by the governing body or desired by the 1321 1322 developer, shall be installed in accordance with the Subdivision Street Design Guide. However, VDOT shall not be responsible for the maintenance or replacement of lighting fixtures or the provision of power 1323

24 VAC 30-91-260. Noise abatement. 1325 Where applicable, the governing body and the developer are reminded of the board's adoption, on August 1326 18, 1988, of the State Noise Abatement Policy (24 VAC 30-80), which applies to nonfederal aid highway 1327 construction and improvement projects. 1328 24 VAC 30-91-270. Effective date and transition. 1329 These requirements are effective 30 days from publication of the final regulation in The Virginia Register 1330 of Regulations. However, the department will consider approval of streets designed in accordance with 1331 either the former requirements (1996) or with these requirements during the six month period following 1332 the effective date of these requirements. Any street design initially submitted for approval after that 1333 1334 period shall be in accordance with these requirements.] PART III. 1335 REFERENCE SECTION. 1336 [24 VAC 30-91-28024 VAC 30-91-150]. Subdivision street development, plan review, and 1337 acceptance. 1338 A. The county-state partnership governing VDOT acceptance of new streets for maintenance. Section 1339 33.1-229 of the Code of Virginia (a Byrd Act provision) creates the authority under which local 1340 governments establish new roads as part of the secondary system of state highways. Sections 15.2-2240 and 1341 1342 15.2-2241 of the Code of Virginia establish the authority of local subdivision ordinances and the authority

of counties to set the standards for new streets within their territories.

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VDOT's participation in the development and acceptance of subdivision streets for maintenance is a 1344 cooperative commitment of the Commonwealth Transportation Board. 1345 VDOT's concurrence with or approval of a construction plan represents VDOT's commitment to accept the 1346 streets [depicted shown on the plan upon their satisfactory construction when satisfactorily constructed] and 1347 1348 [the satisfaction of all other requirements governing the [department's] acceptance of streets [are satisfied, including upon the county's the governing body's request for the [acceptance of ordepartment to accept a] 1349 1350 transfer of [the maintenance and operational] jurisdiction over the street, as outlined in these requirements. Pursuant to these principles: 1351 1. Local government controls land development activity and establishes new streets, the relocation of 1352 1353 existing streets, and the criteria governing the development of such streets. 1354 2. VDOT establishes the minimum standards that must be satisfied for new subdivision streets to be considered for maintenance by the department as part of the secondary system of state highways 1355 under its jurisdiction. 1356 1357 3. [The department's resident engineer or designee represents VDOT to the localities served by the residency office listed in 24 VAC 30-91-290. Within each locality, VDOT is represented by a resident 1358 engineer or comparable designee. 1359 The department's Subdivision Street Design Guide sets out design parameters deemed appropriate for 1360 1361 most land development scenarios. However, the business of land development is fluid and the department is prepared to consider innovative transportation approaches associated with a proposed land development 1362

approach that are consistent with the geometric requirements of the Subdivision Street Design Guide in 1363 1364 consultation with local government officials.] B. Street development and acceptance of maintenance process. 1365 1. Concept and construction plan approval phase. The proposed construction plan shall be considered 1366 incomplete in the absence of a preliminary pavement design based on the Pavement Design Guide 1367 ([effective August 1, 200024 VAC 30-91-160]) and the presumed values therein. 1368 2. Construction phase. Upon approval of the construction plan and prior to construction, the resident 1369 engineer should advise the developer regarding inspection of the construction phases and the 1370 scheduling of those inspections. VDOT approval of each of the following phases of construction is 1371 1372 recommended. a. Installation of any enclosed drainage system before it is covered. 1373 b. Installation of any enclosed utility placements within the right-of-way before being covered. 1374 c. Construction of the cuts and fills, including field density tests, before placement of roadbed 1375 1376 base materials. d. A final pavement design, based on actual soil characteristics and certified tests, shall be 1377 completed and approved before the pavement structure is placed. 1378 e. Placement of base materials, including stone depths, consistent with the approved pavement design, 1379 prior to placement of the paving course or courses, followed by field density and moisture tests and 1380 the placement of a paving course as soon as possible. 1381

1382	f. Construction of pavement, including depth and density, upon completion as part of the final
1383	inspection.
1384	3. Street acceptance process. In the absence of any other formal acceptance, the governing body's
1385	resolution requesting the department to accept a street for maintenance as part of the secondary
1386	system of state highways completes the dedication [of a street for public purposes process and is
1387	deemed to constitute the governing body's acceptance of the street].
1388	4. Post acceptance phase.
1389	[24 VAC 30-91-29024 VAC 30-91-160]. Listing of documents (publications) incorporated by
1390	reference.
1391	[The effective date shown for the following engineering reference documents and policies is that which
1392	was in effect at the time this regulation was developed. In practice, the most current version shall be
1393	consulted and, in the event of conflict with this regulation, the resident engineer shall determine the
1394	governing document.]
1395	Information pertaining to the availability and cost of any of these publications should be directed to the
1396	address indicated below the specific document. Requests for documents available from the department
1397	may be obtained from the department's division and representative indicated; however, department
1398	documents may be available over the Internet at www.VirginiaDOT.org.
1399	1. Drainage Manual, effective April 2002.
1400	Location and Design Division (VDOT)

1401	Location and Design Engineer
1402	1401 E. Broad Street
1403	Richmond, Virginia 23219
1404	2. Land Use Permit Manual, 24 VAC 30-150, effective November 15, 1983.
1405	Local Assistance Division (VDOT)
1406	Director of the Local Assistance Division
1407	1401 E. Broad Street
1408	Richmond, Virginia 23219
1409	3. Minimum Standards of Entrances to State Highways, 24 VAC 30-71, effective December 3, 2003.
1410	Mobility Management Division (VDOT)
1411	Director of Mobility Management
1412	1401 E. Broad Street
1413	Richmond, Virginia 23219
1414	43]. Pavement Design Guide for Subdivision and Secondary Roads in Virginia, effective August 1, 2000.
1415	Materials Division (VDOT)
1416	State Materials Engineer

1417	1401 E. Broad Street
1418	Richmond, Virginia 23219
1419	[54]. Road and Bridge Specifications, effective 2002.
1420	Construction Division (VDOT)
1421	State Construction Engineer
1422	1401 E. Broad Street
1423	Richmond, Virginia 23219
1424	[65]. Road Design Manual, effective [July 1, 1998January 1, 2005].
1425	Location and Design Division (VDOT)
1426	Location and Design Engineer
1427	1401 E. Broad Street
1428	Richmond, Virginia 23219
1429	[6. Subdivision Street Design Guide (Appendix B: Road Design Manual, effective January 1, 2005)
1430	Location and Design Division (VDOT)
1431	Location and Design Engineer
1432	1401 E. Broad Street

1433	Richmond, Virginia 23219]
1434	7. Road and Bridge Standards, effective February 1, 2001.
1435	Location and Design Division (VDOT)
1436	Location and Design Engineer
1437	1401 E. Broad Street
1438	Richmond, Virginia 23219
1439	8. Standard Specifications for Highway Bridges, effective 1996.
1440	American Association of State Highway and Transportation Officials
1441	North Capital Street, Suite 225
1442	Washington, DC 20001
1443	VDOT Modifications to document above
1444	Structure and Bridge Division (VDOT)
1445	Structure and Bridge Engineer
1446	1401 E. Broad Street
1447	Richmond, Virginia 23219
1448	9. Virginia Erosion and Sediment Control Handbook, effective 1992.

1449	Division of Soil and Water Conservation with The Virginia Erosion and Sediment Control Law and
1450	Regulations
1451	Division of Soil and Water Conservation
1452	Governor Street, Suite 206
1453	Richmond, Virginia 23219
1454	10. Highway Capacity Manual, effective 2000.
1455	Transportation Research Board
1456	Keck Center of the National Academies
1457	Transportation Research Board
1458	500 Fifth Street, NW
1459	Washington, DC 20001
1460	Attn: TRB Publications Sales & Affiliate Services
1461	11. VDOT Erosion and Sediment Control and Stormwater Management Program Specifications Manual
1462	(effective March 1, 2004).
1463	Location and Design Division (VDOT)
1464	Location and Design Engineer

1465	1401 E. Broad Street
1466	Richmond, Virginia 23219
1467	[13. "Policy for Integrating Bicycle and Pedestrian Accommodations" - Commonwealth Transportation
1468	Board (effective March 18, 2004.) Note: This policy reference is included in the regulation only for
1469	informational purposes and is not considered a regulatory provision. Applicable elements of this policy
1470	are stated in the regulation itself.]