Chapter 31

SUPPLIER REGULATIONS

Effective Date: January 1, 1998

Part I DEFINITIONS

11 VAC 15-31-10. Definitions. In addition to the definitions contained in § 18.2-340.16 of the Code of Virginia, the words and terms below, when used in this chapter, shall have the following meaning unless the context clearly indicates otherwise:

"Address of record" means an address provided to the commission on a registration certificate application or the most recent address on the commission files.

"Agent" means any person authorized by a supplier to act for or in place of such supplier.

"Board" means the Virginia Charitable Gaming Board

"Board of directors" means the board of directors, managing committee or other supervisory body of a qualified organization.

"Bundled pull tabs" means certain pull tabs, commonly referred to as "jar tickets", "guppies", etc., which are taped or stapled together and sold as one unit.

"Calendar day" means the period of 24 consecutive hours commencing at 12:01 a.m. and concluding at midnight.

"Calendar week" means the period of seven consecutive calendar days commencing at 12:01 a.m. on Sunday and ending at midnight the following Saturday.

"Cash" means United States currency or coinage.

"CGC number" means a unique identification number issued by the commission.

"Commission" means the Virginia Charitable Gaming Commission.

"Concealed face bingo card" means a non-reusable bingo card constructed to conceal the card face. This type of card is commonly referred to under trade names such as "Tear-open," or "Bonanza Bingo," "Bullseye" and "Fortune Cards.

"Conduct" means the actions associated with the provision of a gaming operation during and immediately before or after the permitted activity, which may include, but not be limited to (i) selling bingo cards or packs, electronic devices, instant bingo or pull-tab cards, or raffle tickets, (ii) calling bingo games (iii) distributing prizes (iv) any other services provided by volunteer workers.

"DCG number" means a unique identification number issued by the department.

"Daubing" means covering a square containing a number called with indelible ink or otherwise concealing the number on a card or an electronic facsimile of a card.

"Deal" means each separate package or series of packages consisting of one game of instant bingo, pull-tab raffle or seal cards with the same serial number.

"Department" means the Virginia Department of Charitable Gaming.

"Designator" means an object used in the number selection process, such as a ping pong ball, upon which bingo letters and numbers are imprinted.

"Director" means the director of the Virginia Department of Charitable Gaming.

"Disposable paper card" means a non-reusable paper bingo card manufactured with pre-printed numbers.

"Electronic bingo device" means an electronic device, which that uses proprietary software or hardware, or in conjunction with commonly available software and computers, displays facsimiles of bingo cards and allows a player to daub such cards.

"Electronic verification" means the verification of bingo by entering the free space number of the winning bingo card into computer equipment which contains pre programmed software for this purpose.

"Equipment and video systems" includes equipment which facilitates the conduct of charitable gaming such as ball blowers, flashboards, TV monitors, cameras, smoke eaters, P.A. systems, tables and chairs, electronic verifiers and replacement parts for such equipment.

"Fiscal year" or "annual reporting period" means the twelve month period beginning October January 1st and ending December 31st of any given year and ending September 30th of the following year.

"Flare" means a piece of paper, cardboard or similar material which bears printed information relating to name of manufacturer or logo, name of the game, card count, cost per play, <u>serial number</u>, the number of prizes to be awarded and the specific prize amounts in a deal of instant bingo, pull-tab or seal cards.

"Free space number," "perm number," "center number," "card number" or "face number" means the number generally printed in the center space of a bingo card that identifies the unique pattern of numbers printed on that card.

"Game program" means a written list of all games to be played and prize amounts to be paid during a session for each game, where prize amounts are fixed or are based on attendance.

"Immediate family" means one's spouse, mother, father parent, son, daughter child, brother, sister sibling, grandchild, grandparent, mother-in-law, or father-in-law, or stepchild.

"Interested parties persons" means the owner, director, officer or partner of an entity engaged in supplying charitable gaming supplies to organizations.

"Management" means the provision of oversight and supervision of a gaming operation, which may include, but not be limited to the responsibilities of applying for and maintaining a permit or authorization, compiling, submitting and maintaining required records and financial reports, and ensuring that all aspects of the operation are in compliance with all applicable statutes and regulations.

"Manufacturer" means a person who or entity that assembles from raw materials or subparts a completed piece of bingo or other charitable gaming equipment or supplies. "Manufacturer" also means a person who or entity that modifies, converts, adds to or removes parts from bingo or other charitable gaming equipment or supplies to further its promotion or sale for the conduct of charitable gaming.

"Operation" or "conduct" means the activities associated with production of a charitable gaming activity, which may include, but not be limited to (i) the direct on-site supervision of the conduct of charitable gaming; (ii) coordination of volunteers: (iii) all responsibilities of charitable gaming designated by the organization's management, the authority for check writing, approval of expenses of charitable gaming funds, purchase of charitable gaming supplies, negotiation of contracts or leases, or services as a volunteer worker or assistant.

"Owner" means any individual with financial interest of 10% or more in a supplier.

"Packet" "Packet" means sheets of bingo paper or electronic facsimiles assembled in the order of games to be played. This may or may not include specials, winner take alls and jackpots, but shall not include any winner-take-all, Lucky Seven or raffle.

"Person" means an individual, corporation, partnership, association, governmental body, municipal corporation or other legal entity.

"Prize" means cash, merchandise, certificate or other item of value awarded to a winning player.

"Progressive seal card game" means a seal card game in which a prize is carried forward to the next deal if not won when a deal is completed.

"Pull tabs" means individually prepackaged cards made completely of paper or paper products with winners being determined by the appearance of preprinted concealed letters, numbers or symbols that must be exposed by the player to determine wins and losses.

"Random selection" or "randomly selected" means a process of selecting number designators to produce random numbers during a bingo game in which each designator or number in the remaining population has an equal chance or probability of being selected.

"Remuneration" means payment in cash or the provision of anything of value for goods provided or services rendered.

"Seal card" means a board or placard used in conjunction with a deal of the same serial number which contains one or more concealed areas that, when removed or opened, reveal a pre-designated winning number, letter or symbol located on that board or placard.

"Selection device" means a manually or mechanically operated device to randomly select bingo numbers.

"Serial number" means a unique number printed by the manufacturer on each bingo card in a set, or each instant bingo or pull-tab card in a deal, each electronic bingo device or each door prize ticket.

"Series number" means the number of unique card faces contained in a set of disposable bingo paper or bingo hard cards. A 9000 series, for example, has 9000 unique faces.

"Session" means a period of time during which one or more bingo games are conducted by a single qualified organization, or when approval for joint operation is obtained, by two or more qualified organizations, that begins with the selection of the first ball for the first game and ends with the selection of the last ball for the last game.

"Set" means the bingo cards contained within each series number.

Part II

REGISTRATION CERTIFICATES, RECORDS

11 VAC 15-31-20. Suppliers of charitable gaming supplies: application, qualifications, suspension, revocation or refusal to renew certificate, maintenance and production of records.

A. Prior to providing any supplies, a supplier of charitable gaming supplies shall submit an application on a form prescribed by the commission department and receive a registration certificate. A \$500 application fee payable to the Treasurer of Virginia is required. Provisional registration certificates valid for no more than 180 days may be issued by the commission if the background investigation is not completed. In addition, a supplier must be authorized to conduct business in the Commonwealth of Virginia, which may include, but not be limited to, registration with the State Corporation Commission, the Department of Taxation, and the Virginia Employment Commission. The actual cost of

background investigations for a registration certificate may be billed by the <u>commission department</u> to an applicant. The <u>commission department</u> shall act on an application within 90 days of the date of the application.

- B. The eommission department may refuse to register a supplier or may suspend or revoke a registration certificate if an officer, director, employee, agent or owner:
 - 1. Is operating without a valid license, permit or certificate as a supplier or manufacturer in any state in the United States:
 - 2. Fails or refuses to recall a product as directed by the commission department;
 - Conducts business with unauthorized entities or is not authorized to conduct business in the Commonwealth of Virginia;
 - 4 Has been convicted of a crime of moral turpitude or has violated the gambling laws of any state or province in the United States or Canada or pleaded nolo contendere to any crime as specified by § 18.2-340.34(B,) Code of Virginia, has had any license, permit certificate or other authority related to activities defined as charitable gaming in the Commonwealth suspended or revoked in the Commonwealth in any other jurisdiction, or has failed to file or has been delinquent in excess of one year in the filing of any tax returns or the payment of any taxes due the Commonwealth. As this provision related relates to employees or agents, it shall only apply to individuals involved in sales to or solicitations of customers in the Commonwealth of Virginia; or
 - 5. Fails to notify the Department within 20 days of the occurrence, knowledge, or receipt, of the filing of any administrative or legal action relating to charitable gaming or the distribution of charitable gaming supplies involving or concerning the supplier, any officers or directors, employee(s), agent, or owner during the term of its registration certificate;
 - 6. Fails to provide to the Department upon request a current Letter for Company Registration on file with the U.S. Department of Justice Gambling Devices Registration Unit, if required in accordance with The Gambling Devices Act of 1962, 15 U.S.C. §§ 1171-1178, for any device that it sells, distributes, services or maintains in the Commonwealth of Virginia; or.
 - 57. Has been engaged in conduct that would compromise the commission's department's objective of maintaining the highest level of integrity in charitable gaming.
- C. A supplier shall not sell, offer to sell or otherwise provide charitable gaming supplies for use by anyone in the Commonwealth of Virginia other than to an organization with a permit or exemption number authorization from the commission department or another registered supplier. However, a supplier may:
 - 1. Sell charitable gaming supplies to an organization which that expects to gross less than \$25,000 or less in a fiscal year any 12-month period, providing that the amount of such purchase would not be reasonably expected to produce more than \$25,000 in gross sales. For each such organization, the supplier shall maintain the name, address and telephone number. The supplier shall also obtain a written and signed statement from an officer or game manager of such organization confirming that gross receipts are expected to be less than \$25,000 or less. Such statement shall be dated and kept on file for three years from the end of a fiscal year.
 - 2. Sell bingo cards, and paper and related supplies to persons or entities other than qualified organizations provided such supplies shall not be sold or otherwise provided for use in charitable gaming activities regulated by the commission department or in other unlawful gambling activity. For each such sale, the supplier shall maintain the name, address and telephone number of the purchaser. The supplier shall also obtain a written statement from the purchaser verifying that such supplies will not be used in charitable gaming or any unlawful gambling activity. Such statement shall be dated and kept on file for three years from the end of a fiscal year. Payment for such sales in excess of \$50 shall be accepted in the form of a check. Suppliers shall maintain records of these sales and provide them to the commission upon request.

3. Sell pull tabs and seal cards to organizations for use only upon the premises owned or exclusively leased by the organization and at such times as the portion of the premises in which the pull tabs or seal cards are sold is open only to members and their guests as authorized by § 18.2-340.26:1, Code of Virginia. Each such sale shall be accounted for separately and the accompanying invoice shall be clearly marked: "For Use in Social Quarters Only".

All such sales shall be documented pursuant to subsection H of this section and reported to the department pursuant to subsection J of this section. This provision shall not apply to the sale to landlords of equipment and video systems as defined in the regulations. Equipment and video systems shall not include dispensing devices and electronic bingo devices.

- D. A supplier shall not sell, offer to sell or otherwise provide charitable gaming supplies to any individual or organization in the Commonwealth of Virginia unless the charitable gaming supplies are purchased or obtained from a manufacturer or purchased or obtained from another registered supplier. No supplier shall accept payment for the sale of charitable gaming supplies in the Commonwealth except by a check drawn on the charitable gaming or general fund account. This requirement shall not apply to sales of \$50 or less made under subdivision C 2 of this section and to sales by one registered supplier to another. Suppliers may take back for credit and resell supplies received from an organization with a permit or exempt authorization which has ceased charitable gaming or is returning supplies not needed.
- E. No supplier, supplier's agent, or employee, member of the supplier's immediate family or person residing in the same household as a supplier may be involved in the management, operation or conduct of charitable gaming of any customer of the supplier in the Commonwealth of Virginia. No member of a supplier's immediate family or person residing in the same household as a supplier may be involved in the management, operation or conduct of charitable gaming of any customer of the supplier in the Commonwealth of Virginia. No supplier, supplier's agent or employee may participate in any charitable gaming of any customer of the supplier in the Commonwealth of Virginia. For the purposes of this regulation, servicing of electronic devices shall not be considered conduct or participation.
- F. The <u>commission department</u> shall conduct a background investigation prior to the issuance of a certificate to any supplier. The investigation may include, but shall not be limited to, the following:
 - 1. A search of the Virginia Central Criminal Records Exchange (CCRE) of all officers, directors and owners; and
 - 2. Verification of current compliance with Commonwealth of Virginia state tax laws.
 - 3. If the officers, directors or owners are domiciled outside of the Commonwealth of Virginia, or have resided in the Commonwealth of Virginia for fewer than five years, a criminal history search conducted by the appropriate authority in any state in which they have resided during the previous five years shall be provided by the applicant.
- G. Appropriate information and authorizations shall be provided to the commission department to verify information cited in subsection F above.
- H. Suppliers shall document each sale <u>or rental</u> of charitable gaming supplies to an organization in the Commonwealth <u>of Virginia</u> on an invoice which reflects the following:
 - 1. Name and address of the organization;
 - 2. Date of sale or rental and location where bingo supplies are shipped if different from the billing address;
 - 3. Name, form number and serial number of each deal of instant bingo or pull-tab raffle cards or bundles and the number of cards in each deal;
 - 4. Quantity of deals sold, the organization's cost per deal, and selling price per card, the cash take-in per deal and the cash payout per deal;
 - 5. Serial number of the top sheet in each <u>packet pack</u> of disposable bingo paper, the number of sheets in each <u>packet pack</u> or pad, the cut and color and the number of <u>packs or pads</u> sold;

- 6. Serial number for each series of uncollated bingo paper and the number of sheets sold;
- 7. Detailed information concerning the type, quantity and individual price of any other charitable gaming supplies or related items including, but not limited to, concealed face bingo cards, hard cards, markers or daubers and refills, or any other merchandise. For concealed face bingo cards, the number of sets, price per set and the serial number of each set shall be included; and
- Any type of equipment, device or product manufactured for or intended to be used in the conduct of charitable games including, but not limited to, designators, designator receptacles, number display boards, selection devices, dispensing machines and verification devices.
- Suppliers shall ensure that two copies of the detailed invoice are provided to the customer for each sale of charitable gaming supplies.
- I. Each supplier shall provide a report to the commission department by January March 1 of each year on sales of charitable gaming supplies for the fiscal year ending September 30th December 31 of the previous year to each organization in the Commonwealth of Virginia. Reports shall include the name and address of each organization, CGC number, the sales (in dollars) of bingo paper, instant bingo cards, pull tabs, seal cards, daubers, tape and other supplies, rental fees and sales of electronic bingo devices. For sales of instant bingo cards, pull tabs and seal cards, the records shall also indicate the name, form number, selling price per ticket and serial number of each deal or box of instant bingo or pull tab raffle cards and the number of tickets in each deal. This report may shall be provided to the commission department on paper, computer disk or other commission department-approved media. The report shall include the name and address of each organization and the following information for each sale or transaction:
 - 1. Bingo Paper sales including purchase price, description of paper to include number of sheets in pack and number of faces on sheet, quantity of single sheets or packs shipped;
 - Deals of instant bingo, pull-tabs, seal cards, or any other raffle sales including purchase price, deal name, deal form number, number of tickets in deal, ticket price, cash take-in per deal, cash payout per deal, and number of deals;
 - 3. Electronic bingo device sales including purchase or rental price and number of units;
 - 4. Sales of miscellaneous items such as daubers, markers, and other merchandise including purchase price, description of product, and number of units.
- K. The commission department shall have the right to set manufacturing and testing criteria for all electronic bingo devices and mechanical other equipment used in the conduct of charitable gaming. An electronic bingo device shall not be sold, leased or otherwise furnished to any person in the Commonwealth of Virginia for use in the conduct of charitable gaming until an identical sample device containing identical proprietary software has been approved by a testing facility, which has been formally recognized by the department as a testing facility that upholds the standards of integrity established by the department. The testing facility must certify that the device conforms, at a minimum, to the restrictions and conditions set forth in these regulations. Once the testing facility reports the test results to the department, the department will either approve or disapprove the submission and inform the manufacturer of the results within ten business days. If any such equipment does not meet the department's criteria, it shall be recalled and shall not be distributed in the Commonwealth of Virginia. The cost of testing shall be borne by the manufacturer of such equipment.
- L. Commission Department employees or agents shall have the right to inspect all electronic and mechanical equipment used in the conduct of charitable gaming.
- M. Suppliers, their agents and employees, members of the supplier's immediate family or persons residing in their household shall not make any loan directly or indirectly to any organization or officer, director, game manager or entity involved in the management, operation or conduct of charitable gaming of a supplier's customer located in the Commonwealth of Virginia.

- N. No supplier, supplier's agent or employee shall directly or indirectly provide a rebate, discount or refund to any person other than an organization which purchases supplies or leases or purchases equipment from the supplier. All such transactions shall be recorded on the supplier's books of account.
- O. A supplier shall not rent, sell or otherwise provide electronic bingo devices unless he possesses a valid registration certificate in the Commonwealth of Virginia.
- P. A written agreement specifying the terms of lease or rental shall be required for any electronic bingo devices provided to an organization.

Part III

CONSTRUCTION STANDARDS, RANDOMIZATION STANDARDS

11 VAC 15-31-30. Construction and other standards for: bingo, instant bingo, pull-tabs, raffles, electronic bingo devices and pull-tab dispensers.

- A. No supplier shall knowingly sell or otherwise provide to an organization and no organization shall knowingly use bingo supplies unless they conform to the following construction standards:
 - 1. Disposable paper sold shall be of sufficient weight and quality to allow for clearly readable numbers and to prevent ink from spreading, bleeding or otherwise obscuring other numbers or cards.
 - 2. Each sheet of disposable bingo paper shall be comprised of cards bearing a serial number. No serial number shall be repeated on or in the same style, series and color of cards within a period of one year three years.
 - 3. Disposable bingo paper assembled in books or packets packs shall not be separated except for single sheet specials. This provision does not apply to two-part cards on which numbers are filled by players and one part is separated and provided to an organization for verification purposes.
 - 4. Each earton unit of disposable bingo paper shall have an exterior label listing the following information:
 - a. Type Description of product;
 - b. Number of booklets packs or loose sheets;
 - c. Series numbers;
 - d. Serial number of the top sheet;
 - e. Number of cases;
 - f. Cut of paper; and
 - g. Color of paper.
 - 5. "Lucky Seven" bingo cards or electronic facsimiles thereof shall have a single face where seven (7) numbers shall be chosen. "Lucky Seven" sheets or electronic facsimiles thereof shall have multiple faces where seven (7) numbers shall be chosen per face.
- B. No supplier shall knowingly sell or otherwise provide to an organization and no organization shall knowingly use instant bingo, pull-tab or seal cards unless they conform to the following construction standards:
 - 1. Cards shall be constructed so that concealed numbers, symbols or winner protection features cannot be viewed or determined from the outside of the card by using a high intensity lamp of 500 watts, with or without utilizing a focusing lens.
 - 2. Deals shall be designed, constructed, glued and assembled in a manner to prevent determination of a winning or losing ticket without removing the tabs or otherwise uncovering the symbols or numbers as intended.

- 3. Each card in a deal shall bear the same serial number. Only one serial number shall be used in a deal. No serial number used in a deal shall be repeated by the same manufacturer on that same manufacturer's form within a three year period. The flare of each deal shall accompany the deal and shall have affixed to it the same serial number as the tickets in such deal.
- 4. Numbers or symbols on cards shall be fully visible in the window and shall be placed so that no part of a number or symbol remains covered when the tab is removed.
- 5. Window slits on each card shall be perforated on the three cut sides. Cards shall be glued on all four edges and between around each window. Glue shall be of sufficient strength and type to prevent the undetectable separation or delamination of the card. For banded tickets, the glue must be of sufficient strength and quality to prevent the separation of the band form the ticket.
- 6. The following minimum information shall be printed on a card:
 - a. Break open pull-tab, instant bingo cards:
 - 1) Name of the manufacturer or its distinctive logo;
 - 2) Name of the game;
 - 3) Manufacturer's form number;
 - Price per individual card or bundle, unless accompanied by a <u>manufacturer's preprinted publicly-posted</u> flare with that information;
 - 5) Unique minimum five digit game serial number printed on the game information side of the card; and
 - 6) Number of winners and respective winning number or symbols and specific prize amounts, unless accompanied by a <u>manufacturer's preprinted</u> publicly-posted flare with that information.
 - b. Banded pull-tabs:
 - 1) Manufacturer;
 - 2) Serial number and price per individual bundle; and
 - 3) Number of winners and respective winning numbers or symbols and prize amounts, or a <u>manufacturer's preprinted</u> publicly-posted flare giving that information.
- All seal card games sold to organizations shall contain the sign-up sheet, seals and cards packaged together in each deal
- C. No organization shall use raffle tickets (other than pull-tab cards) independent of a bingo game unless they conform to the following construction standards:
 - 1. Each ticket shall have a detachable section and shall be consecutively numbered.
 - 2. Each section of a ticket shall bear the same number. The section retained by the organization shall provide space for the purchaser's name, complete address and telephone number.
 - 3. The following information shall be printed on the purchaser's section of each ticket:
 - a. Date(s) and time(s) of drawing(s);
 - b. Location(s) of the drawing(s);
 - c. Name of the charitable organization conducting the raffle;
 - d. Price of the ticket;
 - e. Charitable Gaming Commission permit or exemption authorization number; and
 - f. Prize(s).

D. Electronic Bingo

1. At any time, t The commission department, at its discretion, may require additional testing at the manufacturer's expense of electronic bingo devices at any time as a condition of use. Such additional testing shall be at the manufacturer's expense and shall be a condition of the continued use of such device.

- All electronic bingo devices shall <u>use proprietary software and hardware or commonly available software and computers and shall</u> be programmed or enabled for play on the premises where the game is played.
- 3. Each electronic bingo device shall have a unique identification number permanently coded into the software of such device. Manufacturers of electronic bingo devices shall employ sufficient security safeguards in designing and manufacturing the devices such that it may be verified that all proprietary software components are authentic copies of the approved software components and all functioning components of the device are operating with identical copies of approved software programs. The device must also have sufficient security safeguards so that any restrictions or requirements authorized by the Department or any approved proprietary software are protected from alteration by unauthorized personnel. The device shall not contain hard-coded or unchangeable passwords. Security measures that may be employed to comply with these provisions include, but are not limited to the use of dongles, digital signature comparison hardware and software; secure boot loaders, encryption, and key and callback password systems.
- 4. Electronic bingo devices shall not allow a player to create a card by the input of specific numbers on each card.

 Manufacturers shall ensure that an electronic bingo device does not allow for the play of any bingo card faces other than those verifiably purchased by the patron.
- 5. Electronic bingo devices shall not accept cash, currency or tokens for play.
- 6. Electronic bingo devices shall require the manual entry of numbers as they are called <u>or the manual verification of numbers as they have been electronically transmitted to the device.</u> The transmission of data to electronic bingo devices shall be limited to one-way communication to the device and shall consist only of the number called.
- 7. A device shall not allow the play of more than 72 (seventy two) 54 (fifty four) cards per device per game.
- 8. The electronic bingo device system shall record a sequential transaction number or audit tracking number for each transaction. The system shall not allow the manual resetting or changing of this number.
- 9. The system shall produce a receipt and a transaction log containing the following:
 - organization name;
 - b. location of bingo game;
 - c. sequential transaction or receipt number;
 - d. number of electronic bingo cards loaded;
 - e. cost of electronic bingo cards loaded;
 - f. electronic device number issued to a player; and
 - g. date and time of the each transaction.

In addition, the system shall produce a summary report identifying the date and time of the report, voided transactions, including the date and time of each voided transaction and total gross receipts for each session.

- 10. Each device shall be programmed to automatically erase all stored electronic cards at the end of the last game of a session, or within a set time from their rental to a player, or by some other clearance method approved by the department.
- 11. All devices shall be reloaded with another set of cards at the beginning of each session if the devices are to be reused at the same location.
- E. In instances where a defect in packaging or in the construction of deals or electronic devices is discovered by or reported to the eommission department, the eommission department shall notify the manufacturer of the deals or devices containing the alleged defect. Should the eommission department, in consultation with the manufacturer, determine that a defect actually exists, and should the eommission department determine the defect affects game security or otherwise threatens public confidence in the game, the eommission department may, with respect to deals or electronic devices for use still located within the Commonwealth of Virginia, require the supplier to:

- 1. Recall the deals or electronic devices affected that have not been sold or otherwise provided; or
- 2. Issue a total recall of all affected deals or electronic devices.
- F. After the effective date of these regulations, N no pull-tab or instant bingo dispenser may be sold, leased or otherwise furnished to any person or organization in the Commonwealth of Virginia or used in the conduct of charitable gaming unless the device meets standards approved by the commission until an identical sample device containing identical proprietary software, if applicable, has been approved by a testing facility, which has been formally recognized by the department as a testing facility that upholds the standards of integrity established by the department. The cost of testing shall be borne by the manufacturer of such equipment. In addition, suppliers and manufacturers of such dispensers shall comply with the requirements of The Gambling Devices Act of 1962, §§ 15 USC 1171-1178.
- G. All pull-tab dispensing devices must meet the following standards:
 - Each dispenser shall be manufactured in a manner that ensures a pull-tab ticket is dispensed only after insertion of United States currency or coinage into the dispenser. Such ticket and any change due shall be the only items dispensed from the machine.
 - 2. Each dispenser shall be manufactured in a manner that ensures the device neither displays nor has the capability of displaying or otherwise identifying a pull-tab as a winning or non-winning ticket.
 - Each dispenser shall be manufactured in such a manner that any visual animation does not simulate or display rolling or spinning reels nor produce audible music or enhanced sound effects.
 - 4. Each dispenser shall be equipped with separate locks for the pull-tab supply modules and the money box(es). Locks shall be configured so that no one key will operate both the supply modules and the money box(es).
- H. No dispensing devices shall be linked to other such devices so as to permit the play of progressive games.
- I. The commission department may require additional testing of test a dispensing device at any time to ensure it meets construction standards and allows for fair play. Such tests shall be conducted at the cost of the manufacturer of such devices.
- J. The face value of cards being dispensed shall match the amount deposited in the currency/coin acceptor less change provided.
- 11 VAC 15-31-40. Instant bingo and pull-tab randomization standards.

All instant bingo and pull-tab cards shall meet the following randomization standards:

- A. Deals shall be assembled so that winning tickets are placed throughout each deal.
- B. Deals shall be assembled and packaged in a manner that prevents isolation of winning cards due to variations in printing, graphics, colors, sizes, appearances of cut edges or other markings of cards.
- C. Winning cards shall be distributed and mixed among all other cards in a deal so as to eliminate any pattern between deals or portions of deals from which the location or approximate location of any winning card may be determined.

Part IV

FACT FINDING CONFERENCES AND HEARINGS

11 VAC 15-31-50. Procedural rules for the conduct of fact finding conferences and hearings.

- A. Fact finding conference; notification, appearance, conduct.
 - Unless automatic revocation or immediate suspension is required by law, no certificate to sell charitable gaming supplies shall be denied, suspended or revoked except upon notice stating the basis for such proposed action and the time and place for a fact finding conference, as set forth in § 9-6.14:11 2.2-4019 of the Administrative Process Act.
 - 2. If a basis exists for a refusal to renew, suspend or revoke a certificate, the eommission department shall notify, by certified mail or by hand delivery, the interested parties persons at the address of record maintained by the eommission department.
 - 3. Notification shall include the basis for the proposed action and afford interested parties persons the opportunity to present written and oral information to the commission department which may have a bearing on the proposed action at a fact finding conference. If there is no withdrawal, a fact finding conference shall be scheduled at the earliest mutually agreeable date, but no later than 60 days from the date of the notification. Organizations or suppliers who wish to waive their right to a conference shall notify the commission department at least 14 days before the scheduled conference.
 - 4. If, after consideration of evidence presented during an informal fact finding conference, a basis for action still exists, the interested parties persons shall be notified in writing within 60 days of the fact finding conference, via certified or hand delivered mail, of the decision and the right to a formal hearing. Parties to the conference may agree to extend the report deadline if more time is needed to consider relevant evidence.
- B. Hearing; notification, appearance, conduct.
 - 1. If, after a fact finding conference, a sufficient basis still exists to deny, suspend or revoke a certificate, interested parties persons shall be notified by certified mail or hand delivery of the proposed action and of the opportunity for a hearing on the proposed action. If a supplier desires to request a hearing, it shall notify the commission department within 14 days of receipt of a report on the conference. Parties may enter into a consent agreement to settle the issues at any time prior to or subsequent to an informal fact finding conference.
 - 2. If an interested party or representative fails to appear at a hearing, the hearing officer may proceed in his absence and make a recommendation.
 - 3. Oral and written arguments may be submitted to and limited by the hearing officer. Oral arguments shall be recorded in an appropriate manner.

C. Hearing location.

Hearings before a hearing officer shall be held, insofar as practicable, in the county or city in which the supplier is located. If the parties agree, *H* hearing officers may conduct hearings at locations convenient to the greatest number of persons or by telephone conference, video conference or similar technology, in order to expedite the hearing process.

D. Hearing decisions.

- 1. Recommendations of the hearing officer shall be a part of the record and shall include a written statement of the hearing officer's findings of fact and recommendations as well as the reasons or basis for the recommendations. Recommendations shall be based upon all the material issues of fact, law or discretion presented on the record.
- The eommission department shall review the recommendation of the hearing officer and render a decision on the recommendation within 30 days of receipt. The decision shall cite the appropriate rule, relief or denial thereof as to each issue.

E. Agency representation.

The executive secretary's director's designee may represent the commission department in an informal conference or at a hearing.

Part V

REPORTING VIOLATIONS

11 VAC 15-31-60. Reporting violations.

- A. Unless otherwise required by law, the identity of any individual who provides information to the commission department or its employees regarding alleged violations shall be held in strict confidence.
- B. Any officer, director of a supplier, his agent or employee shall immediately report to the eommission department any information pertaining to the suspected misappropriation or theft of funds or any other violations of the law.
- C. Failure to report the information required by subsection B may result in the denial, suspension or revocation of a certificate of registration.
- D. Any officer, director, partner or owner of a supplier shall immediately notify the <u>commission</u> <u>department</u> upon conviction or plea of nolo contendere to a felony or a crime involving gambling or an action against any license or certificate held by the supplier in any state in the United States.
- E. Failure to report information required by subsection D by any supplier may result in the denial, suspension or revocation of a registration certificate.