

VIRGINIA BOARD OF DENTISTRY
Regulatory Advisory Panel (RAP) Meeting
AGENDA

February 02, 2018
1:45p.m.

Department of Health Professions
Perimeter Center - 9960 Mayland Drive, 2nd Floor Conference Center,
Henrico, Virginia 23233
Board Room #4

<u>TIME</u>		<u>PAGE</u>
1:45 p.m.	Call to Order – John M. Alexander, D.D.S., Chair	
	Evacuation Announcement – Ms. Reen	
	Approval of Minutes	
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	Forum Transcript	P. 3
	VANA’s Written Comment	P. 41
	February 2, 2018 Discussion Draft of the Regulations Governing the Practice of Dentistry	P. 44
	Dr. Sarrett’s Review Comments on Part VI. Controlled Substances, Sedation and Anesthesia	P. 84
	Guidelines for Monitoring and Management of Pediatric Patients Before, During and After Sedation.....	P. 96
	Draft Practice Guidelines for Procedural Moderate Sedation and Analgesia	P. 126
	Next Steps	
Adjourn		

UNAPPROVED

**BOARD OF DENTISTRY
MINUTES OF THE REGULATORY ADVISORY PANEL ON THE
CONTROLLED SUBSTANCES, SEDATION AND ANESTHESIA REGULATIONS
Friday, December 1, 2017**

TIME AND PLACE: The meeting of the Regulatory Advisory Panel (RAP) of the Board of Dentistry was called to order on December 1, 2017 at 1:45 p.m. at the Department of Health Professions, 9960 Maryland Drive, Suite 201, Training Room 1; Henrico, Virginia.

PRESIDING: John Alexander, D.D.S, Chair

PANEL MEMBERS PRESENT: David Sarrett, D.D.S.
Malinda Husson, D.D.S.
Jacques Riviere, D.D.S.
Carol Russek, JD

ESTABLISHMENT OF QUORUM: All members of the Panel were present.

STAFF PRESENT: Sandra K. Reen, Executive Director
Kelley W. Palmatier, Deputy Executive Director
Sheila Beard, Executive Assistant
Elaine Yeatts, DHP Policy Analyst

Ms. Reen gave the instructions for evacuating the building in case of emergency.

OPEN FORUM: Dr. Alexander explained the Forum is an opportunity for speakers to address their questions, concerns and recommendations for the Board of Dentistry's regulations. He noted that speakers have about five minutes to address their concerns. He then called on members of the audience who had signed the attendance sheet to make their comments. Other members of the audience also made comments. The transcript of the comments received are attached to these minutes.

PANEL DISCUSSION: Following a brief break, Dr. Alexander asked the panel how it would like to proceed with its review. Discussion followed about topics that should be considered in addition to the ones identified by the public.

Ms. Yeatts suggested the panel take time to go over the ADA guidelines and our current regulations along with the transcript from the open forum.

After identifying a number of topics of interest, the panel agreed to defer discussion of regulatory changes to a subsequent meeting in order to review all the comments received. In addition, staff was asked to send the full text of the Regulations Governing the Practice of Dentistry, the American Academy of Pediatric Dentistry sedation guidelines and the American Society of Anesthesiologists practice guidelines.

**Virginia Board of Dentistry
Regulatory Advisory Panel Meeting
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NEXT MEETING: Ms. Reen noted that Friday, February 2, 2018 had been reserved if a second meeting was needed. The Panel agreed to meet that day.

ADJOURNMENT: With all business concluded, Dr. Alexander adjourned the meeting at 3:44 p.m.

John M. Alexander, D.D.S., Chair

Sandra K. Reen, Executive Director

Date

Date

1 VIRGINIA BOARD OF DENTISTRY
2 REGULATORY ADVISORY PANEL
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6 OPEN FORUM
7 ON CONTROLLED SUBSTANCES, SEDATION AND
8 ANESTHESIA REGULATIONS
9

10 Perimeter Center
11 9960 Mayland Drive
12 Richmond, Virginia

13 December 1, 2017

14 1:45 p.m.

15 BOARD MEMBERS:

16 John M. Alexander, DDS

17 Sandra K. Reen, Executive Director

18 David Sarrett, DDS

19 Malinda Husson, DDS

20 Carol R. Russek, JD

21 Jacques Riviere, DDS

22 Elaine J. Yeatts

23 Shiela M. Beard
24
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TRANSCRIPT OF PROCEEDINGS

MR. ALEXANDER: Good afternoon everyone. Welcome and thank everyone for coming. We're looking forward to input from everyone.

ATTENDEE: Can't hear.

MR. ALEXANDER: Do I have to repeat that again?

Welcome everyone. Thank everyone for coming, and we certainly look forward to all the input from the audience for this forum.

Before we get started, I would like Sandy Reen to read you evacuation notes.

MS. REEN: In the event of a fire or other emergency requiring the evacuation of the building, alarms will sound. When the alarm sounds, leave the room immediately following any instructions given by security staff. To exit this room, go out of either of the two doors -- three doors to my left. Turn to the hallway that goes immediately outside that door and turn left to the emergency exit door and proceed to the back of the parking lot to the fence and wait for instructions from security personnel.

If you need assistance exiting this room, please let me know, and I'll make sure security

1 personnel are aware of your needs. Thank you.

2 MR. ALEXANDER: Okay, I would like the
3 people up here in front to introduce themselves
4 starting on the right-hand side.

5 MS. BEARD: Shiela Beard, Board Staff.

6 MS. YEATTS: Elaine Yeatts, Policy Analyst
7 for the Department.

8 MR. RIVIERE: Jacques Riviere, retired oral
9 surgeon.

10 MS. REEN: Sandy Reen, Executive Director
11 of the Board.

12 MR. ALEXANDER: John Alexander, board
13 member.

14 DR. SARRETT: David Sarrett, general
15 dentist, dean of D.C. School of Dentistry.

16 DR. HUSSON: Malinda Husson, pediatric
17 dentist and anesthesiologist in private practice,
18 Richmond, Virginia.

19 DR. RUSSEK: Carol Russek, citizen member
20 of the Board of Dentistry.

21 MR. ALEXANDER: I think we can get started.
22 This is an opportunity for us to hear you and your
23 concerns concerning the Anesthesia Regulations of the
24 Board of Dentistry of Virginia. You can come up here
25 and sit in that chair. You have approximately five

1 minutes to tell us your concerns. This is not a time
2 for us to discuss with you. We will be discussing
3 what you say at this point a little later on in the
4 afternoon. So Ms. Reen ...

5 MS. REEN: Ms. Beard is getting the sign-in
6 sheet now.

7 MR. ALEXANDER: When you come up here, just
8 give us your name, and if you have a specialty or
9 general dentistry or nursing, whatever it is, just
10 let us know what you're speaking for and whether you
11 represent a specific organization or not.

12 Okay, I'm going to call the first one on
13 the list, and it's Amanda Kerns?

14 MS. KERNS: And I'm going to waive the
15 right to talk. I'm just going to listen for a while
16 if that's okay, Mr. Alexander.

17 MR. ALEXANDER: If at the end you feel like
18 you want to say something, you're welcome to.

19 Jon Shneidman.

20 MR. SHNEIDMAN: I do have a question, sir.
21 As a general dentist, I do a lot of oral surgery. As
22 a general dentist, I do a fair amount of oral
23 surgery, and I'd like to know what the Board's policy
24 is on giving narcotic pain medication post-op?

25 Specifically, I've been kind of told

1 through the grapevine that we are not to give
2 Percocet anymore and we're to limit the amount of
3 Percocet. Well, I don't even give Percocet anymore.
4 I'm giving Vicodin and Norco, but I want the Board's
5 input on what's considered appropriate treatment when
6 you're taking out multiple teeth.

7 Also, I see a lot of emergency patients who
8 are in pain. And as you know, because of the
9 epidemic, the opioid overdose epidemic, what standard
10 of care does the Board expect us to follow? I want
11 your guidance on what is considered reasonable to
12 give somebody who comes in, has abscess teeth or
13 needs multiple extractions.

14 Because, like I say, my guidance is I'm not
15 giving out Percocet anymore. I'm going to Norco and
16 Vicodin, and I'm limiting the number that I'm giving.
17 Before I was giving like 20, 20 Percocet out and I'm
18 not doing that anymore. I want your input into what
19 is considered by the Board of Dentistry the standard
20 of care concerning that issue.

21 MR. ALEXANDER: I appreciate your question.
22 This is a forum so we're not going to be able to
23 discuss that with you, especially this is a forum on
24 anesthesia. We do have new regulations on opioids,
25 and if you read that, it is pretty clear what you

1 need to do in giving patients medications for
2 postoperative pain and so forth. So I think if you
3 follow those guidelines...

4 If you have any specific questions, you can
5 contact the Board and we'll be able to discuss that
6 with you.

7 MR. SHNEIDMAN: Thank you very much, sir.

8 MR. ALEXANDER: Do you have anything to say
9 about anesthesia?

10 MR. SHNEIDMAN: No, that was all I wanted
11 to say.

12 MR. ALEXANDER: Al Stenger.

13 DR. STENGER: Good afternoon. I'm Al
14 Stenger, as you've heard. I am a general dentist
15 here in Richmond, Virginia, and I practice with two
16 other dentists.

17 I've come to comment on the implications of
18 the sedation regulations on access to care for people
19 that have disabilities. Some background. Our dental
20 practice has provided care to people with
21 disabilities for some 40 years since James Schrader
22 started this practice in the 1970s. Currently we
23 average over 50 adult special needs patient visits
24 per month. These visits range from preventive care
25 to basic restorative and surgical care.

1 Some special needs patients can receive
2 care with simple attention to their needs; others
3 need various levels of sedation, as you can imagine.
4 We provide a range of services in this area. Even
5 going to the operating room with general anesthesia
6 is required to complete their needed dental care.

7 We have concerns in three areas we'd like
8 the Board to consider. They all involve access to
9 care.

10 No. 1: The current regulations make it
11 difficult to provide cost-effective preventive
12 services under mild sedation if this routine service
13 cannot be provided by a dental hygienist under
14 general supervision. Many of these patients simply
15 need a bump in their routine benzodiazepine
16 medication prior to their visit or maybe need a low
17 dose benzodiazepine to lower their anxiety level.

18 We'd like clarification from the Board as
19 to whether this is considered mild sedation and
20 whether a dental hygienist can deliver the care under
21 this circumstance under general supervision with a
22 dentist present in the building, not in the room.

23 As you can imagine, if this is not
24 possible, then the cost of delivering routine
25 preventive care to patients who need a very mild form

1 of benzolysis will be elevated by raising the cost of
2 accessing this care to a population who generally can
3 least afford it.

4 As you can imagine, a lot of these people
5 need to come three and four times a year to maintain
6 their health.

7 No. 2: Regarding monitoring of patients
8 with disabilities undergoing moderate conscious
9 sedation, there are some considerations we'd like the
10 Board to think about. When a special needs patient
11 needs a level of sedation such that monitoring with
12 standard BP pulse ox monitoring equipment is
13 indicated, that doesn't necessarily mean that
14 monitoring is simple or straightforward.

15 Many times we can provide appropriate
16 dental care with sedation while the patient still
17 moves their hands and arms uncontrollably. Sometimes
18 their head also moves from time to time, but we can
19 still deliver appropriate care.

20 The problem comes when managing the
21 monitoring takes more efforts than managing the
22 patient or the procedure. We're wondering how many
23 hands it will take to stabilize the patient who is
24 moving a little, stabilize the monitor, thinking in
25 terms of capnography here, and deliver the dental

1 care. There is only so much room available at the
2 patient's head.

3 We would ask the Board to consider that the
4 monitoring requirements might make it necessary to
5 take these patients to the operating room where
6 general anesthetic would be required.

7 It's our opinion this would expose many of
8 these patients to unnecessary medical risk, as well
9 as elevate the cost of care to levels that will limit
10 access to care.

11 No. 3: Our experience is that many people
12 with disabilities have a very difficult time
13 accessing dental care, especially in a dental office
14 in their local community. We believe this to be the
15 case because of the stories they tell us. We don't
16 have any empirical evidence to share with you all,
17 but we do have a concern that the sedation
18 regulations are not helping.

19 We believe many special needs patients
20 could safely and appropriately receive most of their
21 dental care, particularly routine dental care,
22 preventive services in the dentist office near their
23 home.

24 We believe those who need very mild
25 sedation are facing barriers, some of which are due

1 to regulation, sedation regulations.

2 In sum, we'd like the Board to consider
3 what impact these regulations have on access to care
4 for people with disabilities. We believe that our
5 society should work to integrate people with
6 disabilities fully into our communities, including
7 being able to receive cost-effective routine
8 preventive dental care at a general dental office
9 nearby.

10 I thank you all for your consideration of
11 these matters.

12 MR. ALEXANDER: Thank you very much.

13 Okay, Stuart Broth.

14 MR. BROTH: I have no comment at this time.

15 MR. ALEXANDER: Lisa -- Carl Atkins.

16 MR. ATKINS: I also have no comment at this
17 time. I reserve the right to talk later.

18 MR. ALEXANDER: Certainly, if you'd like at
19 the end.

20 Lisa Turner.

21 MS. TURNER: I have no comment at this
22 time.

23 MR. ALEXANDER: Benita Miller.

24 MS. MILLER: I'll be quick.

25 MR. ALEXANDER: Take your time.

1 MS. MILLER: I just want to thank this
2 panel and the Board for having an open forum and
3 working towards making the regulations as clear as
4 they can be, because we as dentists want to do the
5 best we can for our patients and comply with the law
6 as best we can. So thank you for doing that. I just
7 wanted to say that.

8 I do have a question under the minimal
9 sedation. It's just a little confusing in terms of
10 the role of the hygienist. So it would be on Page 6
11 18VAC -- well, 280 "Administration of Minimal
12 Sedation", letter C, "Delegation of Administration",
13 and then under that D, "Dental hygienist with the
14 training required only for administration of nitrous
15 oxide/oxygen with the dentist present in the
16 operatory."

17 So I'm a little unclear, because on Page 5,
18 it allows the hygienist to administer nitrous oxide
19 under indirect supervision. So in other words, the
20 dentist is in the office but not in the operatory.
21 But then on Page 6, it's saying the dentist must be
22 in the operatory. So to me that conflicts with what
23 we already have in place in 5.

24 And then item -- under C, item or No. 3, it
25 says "If minimal sedation is self-administered by or

1 to a patient 13 years of age or older before arrival
2 at the dental office or treatment facility, the
3 dentist may only use the personnel listed in
4 Subdivision 1 of this subsection to administer local
5 anesthesia."

6 So I guess my question is: Can a hygienist
7 give local anesthesia to a minimally sedated patient?
8 I mean, I know you can't answer that but that's just
9 a point of clarity.

10 And I think that was the main -- the two
11 main points.

12 MR. ALEXANDER: The question is: Can a
13 hygienist give local anesthesia for minimal sedation?

14 MS. MILLER: Yes.

15 And then sort of subsequent to that, you
16 know, is it -- since nitrous oxide can be used as a
17 way to provide minimal sedation and hygienists are
18 allowed to treat a patient under the influence of
19 nitrous oxide, if a patient had taken, say, a very
20 low dose of a Benzodiazepine and, again, they were
21 minimally sedated, is a hygienist allowed to clean
22 that person's teeth, clean that patient's teeth with
23 the dentist in the office but not necessarily in the
24 operatory? I guess my hope would be, yes, that would
25 be the case.

1 And that's all I have to comment on.

2 MR. ALEXANDER: Sort of the same question
3 about the dentist having to actually be there?

4 MS. MILLER: Correct. That's it.

5 MR. ALEXANDER: Thank you very much.

6 Tom Padgett.

7 MR. PADGETT: I'm going to waive my right
8 to speak.

9 MR. ALEXANDER: Cathy Harrison.

10 MS. HARRISON: No comment at this time.

11 MR. ALEXANDER: Michele Satterlund.

12 MS. SATTERLUND: Good afternoon. Michele
13 Sutherland on behalf of the Virginia Association of
14 Nurse Anesthetists. I'm a lobbyist for McGuireWoods
15 Consulting.

16 First of all, I want to thank you all for
17 having us here this afternoon. We applaud your
18 efforts to take a look at the Anesthesia regulations
19 and find out if there are opportunities to make them
20 simpler, more efficient and more in compliance with
21 the statutory requirement.

22 So I have two comments actually, specific
23 to CRNAs in the Anesthesia regulations. The first
24 deals with the terms that are used in describing the
25 relationship between the dentist and the CRNA.

1 In the regulations, the term is used
2 "medical direction and indirect supervision." I
3 think back when these regulations were written, those
4 were the terms used in the code. Those are no longer
5 the terms used in the code and there's no definition
6 of what those mean. So our comment would first be to
7 eliminate that language.

8 And because the code already mandates
9 supervision for CRNAs, whether that's via physician,
10 podiatrist or a dentist, we would say it's
11 unnecessary to have any descriptor related to the
12 CRNAs. So just to avoid confusion, eliminate those
13 terms.

14 MS. BEARD: This is her handout.

15 MS. SATTERLUND: I'm sorry, I apologize. I
16 know there is an echo. Is this echoing to all of
17 you?

18 MR. ALEXANDER: That's fine.

19 MS. SATTERLUND: We have submitted
20 comments, that I don't know if they've been passed
21 around, but I have written detail about the exact
22 regulatory provisions that I'm discussing here.

23 The second concern I want to bring up, and
24 this is 290, 291 and 301, and I didn't write 301, but
25 each of these sections says that in accordance with

1 the statutory requirement, and I think the enabling
2 legislation was passed in 2012, that no dentist may
3 administer anesthesia or sedation unless the dentist
4 has a permit.

5 And then that section of the regulations is
6 in keeping with the code requirement, but what's
7 confusing them is if you go later into those same
8 regulatory requirements, it says that a dentist
9 without a permit may use an anesthesiologist or a
10 qualified dentist in a dental office.

11 And the code is very precise and
12 unambiguous, and I feel that that allowance, that
13 exception is contrary to what the code allows. The
14 code says, "The Board shall require any dentist who
15 provides or administers sedation or anesthesia in a
16 dental office to obtain either a conscious/moderate
17 sedation permit or a deep general anesthesia permit."

18 Interestingly, the code makes the
19 distinction between provide and administer. I looked
20 up in the dictionary what provide means. It means to
21 make available. Administer means to apply. So when
22 I read this, the General Assembly intended that that
23 requirement to be served in two different instances
24 and makes no exception for allowing another
25 anesthesia provider to practice in the dental office

1 unless that dentist has a permit.

2 So our recommendation, if you read our
3 comments, is just to follow the statutory
4 requirement, use the words that are used in the
5 statute, provide rather than employ, which is what
6 the regulations use, and cause confusion.

7 Do you have any questions? Was that clear,
8 what we're trying to explain here?

9 MR. ALEXANDER: I think so, but I think we
10 should read this over and look at that carefully.

11 MS. SATTERLUND: Thank you. And if you
12 have any questions, I am here to serve as a resource,
13 and I appreciate your time this afternoon.

14 MR. ALEXANDER: Thank you very much.

15 That's the end of the list that I have
16 here. You don't have to be on the list if you really
17 need to say something in this, for this. Any input?

18 MR. GLAZIER: Thank you all for having this
19 open forum today and for your time. My name is
20 Thomas Glazier. I am a periodontist in private
21 practice here in Richmond, Virginia.

22 I'm asking the Board to provide a little
23 clarification in the language. If you look at
24 Page 3, it should be under the "General Provisions"
25 part under "Pediatric Patients", which is stated in

1 several areas of this regulation, that "No sedating
2 medication shall be prescribed for or administered to
3 a patient 12 years of age or younger prior to his
4 arrival of the dentist office or treatment facility."

5 I would like a little clarification in the
6 language. The way I read this, it says, "No sedating
7 medication shall be prescribed for." If you just
8 ignore the administer part, which makes sense to me,
9 but what does not make sense is how you prescribe for
10 a patient 12 years of age, period. The way this
11 reads, it sounds like you can't prescribe to them
12 until they get to the dental office, which just does
13 not make sense the way I'm reading this.

14 MR. ALEXANDER: This is one of those
15 sentences you have to read a couple times.

16 MR. GLAZIER: Sure, absolutely.

17 MR. ALEXANDER: We'll certainly look at
18 that and make it so there's no question.

19 MR. GLAZIER: On that same note, if you
20 look further on Page 9 under VAC60-21-291 under
21 No. 3, there is a distinction here between the age of
22 13 years of age or older, which is a clear-cutoff to
23 me that they are 13 years, zero days old. Whereas,
24 under the next part, it again refers to a patient 12
25 years of age or younger. So what I'm wondering is

1 where does a person stand if they're 12 and a half
2 years old?

3 MR. ALEXANDER: Good point.

4 MR. GLAZIER: Lastly under the
5 administration of nitrous oxide, on Page 6 under
6 "Discharge Requirements" and, again, this is just the
7 administration of nitrous oxide under postoperative
8 instructions, it says that "They shall be given
9 verbally and in writing." Does this apply to routine
10 hygiene appointments with the use of nitrous oxide
11 being administered by a qualified dental hygienist?

12 DR. SARRETT: Tom, what section is that?

13 MR. GLAZIER: So it would be under
14 18VAC60-21-279 "Administration of local and of only
15 inhalational analgesia nitrous oxide." And then that
16 would be under letter G, "Discharge Requirements"
17 No. 2.

18 So I understand that verbally but in
19 writing is my question for appointments that say or
20 just routine recall appointments utilizing nitrous
21 oxide. Thank you all for your time.

22 MR. ALEXANDER: Thank you very much.

23 MR. GLAZIER: Have a great day.

24 MR. ALEXANDER: Dr. Pirok.

25 DR. PIROK: Good afternoon. I am a

1 practicing oral surgeon in Saluda, Virginia, and I'm
2 here to advocate. I am a member of the Community
3 Service Boards and member of the Association of
4 Community Service Boards, and I'm speaking about the
5 CSBs, not for them.

6 There are approximately 30,000 staff
7 members, and we are by statute commissioned to be
8 concerned about mental health, intellectual and
9 developmental disabilities and substance abuse.

10 My first advocacy is for the revived
11 program. The revive program is a combination of the
12 Health Department and the Community Service Boards,
13 and this revive program advocates that lay people
14 prepare themselves to deal with overdoses that may or
15 may not occur in the office or near the office. With
16 3,000 hygienists, approximately, and 6,000 dentists,
17 that could be a formidable force to be available to
18 correct an overdose, particularly with the opioids.
19 Approximately six dental patients die a day in
20 Virginia from overdoses.

21 Now, you may say how is that, but everybody
22 needs a dentist. It's universal, and so I would
23 visualize the people dying from overdoses of opioids
24 would be dental patients.

25 I recommend careful and continued

1 preparation for emergencies in the dental office.

2 And I see this as one aspect of it.

3 General anesthesia and IV sedation should
4 be used by the provider only if it is the last
5 resort, such as the care of children, and not be a
6 provider moneymaker.

7 I recommend that the provider attest on the
8 anesthesia record that no other alternative pain
9 control option was available and that active
10 promotion of IV or inhalation treatment did not
11 occur.

12 Postoperatively, only minimum amounts of
13 opioid medication be prescribed unless the patient
14 clearly has a medical indication for those agents.

15 I also advocate that the medical history be
16 expanded to include mental health and chemical
17 dependency questions to aid the provider in
18 supporting prevention. 80 percent of the heroin
19 overdoses were first alcoholics, and we as dentists
20 can make, through our inquiries, an assessment as to
21 whether chemical dependency exist in that dental
22 patient. I thank you.

23 MR. ALEXANDER: Thank you.

24 Okay, yes.

25 DR. WONG: Hello, my name is Jonathan Wong.

1 I am a dentist anesthesiologist, and I want to talk
2 just more in generalities regarding preoperative,
3 perioperative, postoperative vital signs and some of
4 the monitoring techniques that we use.

5 Really the argument on a national level and
6 local level has been about access to care versus
7 patient safety.

8 Now, with the latest ADA guidelines that
9 came out in 2016, the ADA has moved much more
10 aggressively to mirror the American Society of
11 Anesthesiologist guidelines, which I think should be
12 applauded, because most anesthesia providers, whether
13 that's a nurse anesthetist, dental anesthesiologist
14 or MD or DO anesthesiologist, use that as the gold
15 standard.

16 Where there is a lack of those guidelines
17 tends to be in the minimal sedation realm, because
18 that's something that is more or less unique to
19 dentistry.

20 Having said that, the ADA's guidelines
21 recommend using a maximum recommended dose for oral
22 medications. And those maximum recommended doses are
23 doses that are allowed for patients to take without
24 any monitoring. So with those ADA guidelines, they
25 recommend that pulse ox may be a beneficial

1 monitoring device for that minimal sedation scenario.
2 And I believe that that's warranted and recommended
3 because one of the major tenets of all of this is
4 that patients may go into a deeper level of sedation
5 than originally intended.

6 Now, with the new 2016 guidelines, the old
7 terminology of being able to rescue one level deeper
8 than what was intended to be delivered is now gone.
9 And I think that's a good idea because anything that
10 we do, whether it's oral sedation, IV moderate
11 sedation, has the ability even as a single agent to
12 get us as deep as general anesthesia. And that's
13 kind of where that links to the opioid crisis.

14 For example, someone can use simply just
15 narcotic and get themselves to the point that they
16 are basically in general anesthesia and needing an
17 airway rescue and that's how they overdose.

18 So having said that, I think that those
19 things are good things. I think the new educational
20 guidelines that require you to be able to rescue
21 deeper levels at all levels is a very important thing
22 to enforce.

23 So, for example, moderate sedation permits
24 should probably not be obtained as they were in the
25 past with just oral sedation experiences. And that

1 has been reflected in the new update to the 2016
2 educational guidelines that show that a practitioner
3 must be able to show IV or IO competency and access.

4 Having said that, I'm going to focus now
5 more on vital signs, which you guys have been asking
6 about. Capnography is a very important part of what
7 anesthesiologists monitor. And we can argue that
8 will things like --

9 MR. ALEXANDER: Dr. Wong, we want a
10 clarification of the last statement.

11 DR. WONG: Okay. I'm sorry, before I went
12 into the vital signs?

13 MR. ALEXANDER: Yes.

14 DR. WONG: So in the 2016 educational --

15 DR. SARRETT: Earlier in your comments you
16 said the requirements to be able to rescue one level
17 deeper were removed but then you said that they are
18 in the educational guidelines. I'm just looking.

19 DR. WONG: Yes, I'm sorry. One level deep,
20 the old guidelines used to say you had to be able to
21 rescue one level deeper.

22 DR. SARRETT: Which guidelines?

23 DR. WONG: The old educational guidelines
24 on sedation from the ADA.

25 DR. SARRETT: The educational guidelines.

1 DR. WONG: Educational guidelines, and they
2 have removed that. Now it says that you should be
3 able to rescue from any aspect of complication that
4 might arise from your sedation. So if you're, say, a
5 moderate sedation provider, you should be able to
6 rescue someone who goes into deep sedation or even
7 general anesthesia. So you need to at least have the
8 training to appropriately use a bag mask, an LMA or
9 endotracheal tube to rescue that person.

10 Before it was, oh, if you're doing minimal
11 sedation, you should be able to rescue someone with
12 basically a jaw thrust in case they went to moderate
13 sedation. So that's where that has changed.

14 MR. ALEXANDER: That's changed for good.

15 DR. WONG: It is a good change, and I
16 recommend in my opinion that we mirror that, and the
17 Board has always done that, kind of mirrored what the
18 updates were with the ADA recommendations or
19 guidelines were.

20 MR. ALEXANDER: Okay.

21 DR. WONG: Any other questions about that?

22 MR. ALEXANDER: I'm sorry.

23 DR. WONG: No, please. I know I covered a
24 lot in that. Any other questions about that?

25 DR. SARRETT: I just wasn't sure if you

1 were in favor or not in favor.

2 DR. WONG: Definitely in favor. Definitely
3 in favor of it. Thank you.

4 As far as vital signs monitoring, our
5 regulations are a bit nebulous, and people have asked
6 what exactly should we be monitoring for each of the
7 levels of anesthesia or during the perioperative
8 period, the intraoperative period and the
9 postoperative period. And I don't know what the
10 right answer is for that. I think it is very, very
11 patient dependent, but at the same time we need to
12 stress patient safety.

13 So by prescribing basic things like the
14 standard ASA or American Society of Anesthesiologist
15 monitoring is probably a good thing, which includes
16 capnography. However, the question then really
17 becomes pre-op.

18 I see a lot of special needs children and
19 adults who are extremely combative, sometimes
20 wouldn't even get out of the car. Are you going to
21 be able to get preoperative vitals signs on them?
22 No. We do a preoperative exam, often in the car,
23 listening to their lungs, trying to look in their
24 mouth. We're not going to get any better than that.
25 I'm not going to get a blood pressure on them.

1 Oftentimes I can't get a reliable pulse ox
2 reading because the kid is doing this or throwing it
3 across the car or not even letting me touch him. So
4 that would severely hamper our access to care for
5 those patients. However, intraoperatively,
6 absolutely everything should be monitored, including
7 capnography.

8 One gentleman, not to be disrespectful,
9 said, look, it's more equipment; it's more that you
10 have to have area for. It's really a nasal cannula
11 or a small little gas sampling line that hooks to a
12 nasal hook. It's not that much more difficult. It
13 is an added expense but it is something in our
14 current regulations you have to have available anyway
15 so why not use it.

16 The next part of things becomes the
17 postoperative period, and this can be rather
18 difficult, because if we say all monitoring must be
19 performed, sometimes blood pressure monitoring on
20 young kids as they're waking up is not very accurate
21 and it's also not very beneficial. The reason being
22 that the kids are moving around so we are not getting
23 an accurate blood pressure; it's making them more
24 agitated by squeezing their arm repeatedly.

25 And the final thing is that these children,

1 especially at that age, are very rate dependent,
2 meaning that their blood pressure is based on their
3 current heart rate. So if we're monitoring pulse ox
4 and therefore heart rate and we're monitoring that in
5 the immediate postoperative period, we really don't
6 need to be monitoring those additional criteria once
7 they've met kind of what we call phase one discharge
8 criteria, meaning that they don't need the one-on-one
9 relationship with the anesthesiologist anymore. At
10 that point they go to my RN often. At that point we
11 really don't need quite as much, I hate to say
12 invasive because it is noninvasive, but that type of
13 monitoring still.

14 The final thing that we have also noticed
15 in here is it also said that those should be
16 monitored until discharge, but it's not clear whether
17 that's discharge criteria being met or the patient
18 actually being discharged from the office. Because
19 sometimes discharge criteria is met.

20 In my patient population, Medicaid and
21 Medicaid cabs, sometimes we'll wait three hours for
22 the Medicaid cab to show up. That means I have to
23 have my RN sit with them for three hours when I could
24 have, you know, a dental assistant sitting with them
25 after they no longer need any monitoring.

1 In fact, at this point they are often
2 playing games in the waiting room, eating a Popsicle
3 and everything, yet still I have my RN telling them
4 hold still because I need to get additional vitals
5 and everything. Those things we are not sure.

6 MR. ALEXANDER: Basically you want us to
7 look at the monitoring and to be sure that it's
8 clear, and obviously when you have a patient that's
9 not cooperative, you know, you are going to have to
10 use your own judgment.

11 DR. WONG: Absolutely. And I think that a
12 lot of that is just using good judgment from a
13 provider. The problem is that sometimes it's
14 cumbersome. Sometimes people need those regulations
15 in place to make sure that they are doing what's
16 appropriate.

17 MR. ALEXANDER: Well, thank you very much.

18 DR. WONG: I appreciate your time.

19 MR. ALEXANDER: Excellent points.

20 We have time for anymore input from the --

21 DR. STENGER: Is it appropriate I can ask
22 the gentleman a question? One of the things we
23 struggle with is the definitions of moderate rate --

24 MS. REEN: Dr. Stenger, we can't hear you.

25 DR. STENGER: One of the things that we --

1 and it's become clear, you know, with the comment I
2 just heard. One of the things we really struggle
3 with is the definition of this mild, moderate deep
4 sedation. And where we're having trouble, you know,
5 is the patient that's moving around that we can still
6 do treatment on. You know, we may consider it
7 moderate sedation because of the medication we gave
8 them but they're still pretty resistive, and we don't
9 necessarily want to bring them any deeper. You know,
10 if we are going to bring them deeper, we are going to
11 take them to the OR. So this is where we have our
12 issues with the capnography and even all the
13 monitoring.

14 So if the previous gentleman, I understand
15 what he's saying, you know, if you are willing to put
16 that person into a deeper level, a deeper state, then
17 of course monitoring becomes easy. But what we're
18 trying to do is work with the public and with the
19 limitations that they have financially and with our
20 ability to safely treat them at a lower level of
21 sedation. I mean, heck, it may even be considered
22 mild sedation. A lot of these folks are on chronic
23 benzos and they are resistant to medications and they
24 are moving around quite frankly.

25 So where we're struggling is as the

1 regulations become more -- you know, I know you're
2 trying to clarify, but as they become a little bit
3 more strict, they are really making it difficult for
4 us to do what we have done for 40 years safely for a
5 large population of disabled folks in our office.
6 Maybe that's the way the state wants us to go and the
7 public. Maybe that's the right way to go, but I
8 don't know. I don't think it's going to improve
9 access to care. And I know the gentleman mentioned
10 that was an issue.

11 So I don't know if it's better to clarify
12 the -- I mean the bottom line, experienced doctors,
13 we know what we're doing. We've been doing it for a
14 long time. I know you guys see a lot of folks who
15 have had trouble, and it would help to clarify, but I
16 don't want to -- caught in all the clarifications and
17 all the safety, I don't want to see us back to the
18 days where people with disabilities are taking to the
19 operating room routinely for easy basic dental care.
20 Thank you.

21 MR. ALEXANDER: Appreciate your comments.

22 DR. WONG: Mind if I reply to that?

23 MR. ALEXANDER: Sure. This is the last
24 one, though.

25 DR. WONG: Just as a quick reply to that.

1 One of the first things is defining those different
2 levels of sedation. And the American Society of
3 Anesthesiologists has defined that very well. And
4 the new ADA guidelines for the use of sedation and
5 general anesthesia by dentists actually does define
6 that very specifically.

7 So going back to looking at that, I think
8 that we do get some answers there and perhaps it's
9 just a matter of adopting that specifically.

10 Now, movement itself does not determine the
11 level of sedation. It's purposeful movement. It is
12 actual intent for a behavior. So moderate sedation
13 when it's performed, just repeated verbal stimuli or
14 even just regular verbal stimuli should elicit a
15 response that is purposeful from that patient. So if
16 I say Dr. Alexander, you would say oh, what? And
17 that is moderate sedation.

18 Now, if I have to tap you multiple times
19 and give you multiple verbal stimuli, that's deep
20 sedation. If you don't respond to tactile stimuli,
21 that's general anesthesia. It's not based on
22 movement. Because even under general anesthesia, if
23 I don't use local and I prick someone's hand and I
24 have not paralyzed them, they will withdraw and move
25 from it, and that will happen as a spinal reflex. So

1 therefore it is not the movement that determines
2 these things. It's actually as the new ADA
3 guidelines recommend.

4 Now, in regard to access to care,
5 completely agree, and that's where we were talking
6 about that balance of patient safety and access to
7 care. And oftentimes, yes, people can be treated,
8 especially special needs patients, with either oral
9 sedation, oral conscious sedation or IV moderate
10 sedation. Yet sometimes they don't and aren't able
11 to do that. That doesn't necessarily mean they have
12 to go to the OR.

13 For example, in my facility, we have this
14 happen all the time. Patients are appointed to go to
15 the OR. Their medical insurance doesn't cover it.
16 They come in and they say I was quoted a \$12,000 bill
17 to go in my area CHKD's Ambulatory Surgery Center.
18 They come into us. Our facility is a category one
19 med gas certified facility, so we are allowed to do
20 general anesthesia. We're certified the same as one
21 of these ambulatory surgical centers; yet they pay
22 1,200 bucks, sometimes less than that if they have
23 insurance.

24 I mean, one of these patients came in and
25 was quoted yesterday I think \$5,000 to do all the

1 work, went through, had two insurances, and ended up
2 paying I think 300. Same thing with Medicaid. So
3 the access to care is possible. It's there. It's
4 just changing the way we think about things, and
5 sometimes that's, you know, updating standards.

6 The American Society of Anesthesiologists
7 dealt with this in the '80s and '90s. We, as
8 anesthesiologists, morbidity and mortality from
9 anesthesia was high, and they had to change the way
10 they thought and what the standard should be. And
11 what they did is they went to the airline industry
12 and started looking at safety checks. And those
13 safety checks helped improve anesthesia from being
14 one of the most dangerous procedures in the hospital
15 to one of the safest.

16 And I think doing the same thing on the
17 dental side of anesthesia is important. And I think
18 that we do have to balance both of them, but patient
19 safety should always be paramount.

20 MR. ALEXANDER: Absolutely, thank you.

21 Any other?

22 MS. CARNEY: Hi, good afternoon. I am
23 Jacqueline Carney. I am a pediatric dentist and also
24 dental anesthesiologist. I also submitted the
25 petition for clarification about the guidelines that

1 were proposed on sedation and anesthesia.

2 I think I have the impression that if we
3 have patients that aren't cooperative for the vital
4 signs that are listed to be obtained, that merely
5 documenting that in our records is sufficient
6 representation of our attempt to meet the guidelines
7 that are listed. And I would hope that that would be
8 taken into consideration by all of the practitioners
9 and by all of the people on the Board of Dentistry
10 for a case that were to come forward.

11 My concerns with the petition that I
12 submitted is that based on the current writings, I
13 can't tell what vital signs you would like for me to
14 obtain during each of the three important parts of a
15 sedation or anesthesia. In my mind, there is a
16 perioperative period before we provide any treatment
17 to the patient -- or a preoperative period before we
18 provide treatment, a perioperative period where we
19 are providing treatment and then a postoperative
20 period.

21 And in many of the paragraphs that were
22 written about each of the stages, minimal sedation,
23 moderate sedation, deep sedation, and general
24 anesthesia, the criteria changed. And in some of
25 those categories, they aren't even listed. Pre-op

1 has one set, post-op has a different set and nothing
2 is listed for the perioperative period.

3 I want to be able to get the vital signs
4 because that helps keep the patient safe, but I also
5 want to meet the criteria, and I can't do that with
6 the way it's currently described.

7 I have the same concerns that Dr. Wong
8 brought up about the statement of staff remaining
9 with the patient until discharge. It's not uncommon
10 at all in our practice that the patient clinically
11 has met discharge criteria and despite our repeated
12 statements to the parents that they don't leave the
13 office, they're out running errands or they have gone
14 to pick up four other children from school.

15 And I have an assistant that right now is
16 stuck with the patient who is back to baseline, but
17 because I don't know what the Board is really asking
18 of me and my staff with the current definitions, I
19 don't know whether or not I can allow that staff
20 member to move on to other things.

21 Additionally, one other point that I
22 haven't heard mentioned today is the vital signs for
23 the blood pressure to be obtained for nitrous oxide
24 before and after, and I haven't been able to find any
25 other state that has that requirement. I can't find

1 literature either to support the need for that.

2 Blood pressure tends to be the most
3 unreliable vital sign that you can obtain
4 particularly in a patient that is anxious, which is
5 an indication for the use of the nitrous oxide. So
6 I'm hoping that that can be taken into consideration
7 as well. It is a very difficult vital sign to get on
8 an anxious pediatric patient at any point of the care
9 process.

10 I appreciate the time you guys are giving
11 to all of this to help us understand better what it
12 is you believe we should be doing so that we can meet
13 those guidelines and criteria. Thank you.

14 MR. ALEXANDER: Thank you. Appreciate your
15 comments and the material that you submitted to us a
16 while ago.

17 Any other comments from the audience?
18 Okay, I think at this time if there's nothing
19 further, I think we can take a little break and in a
20 couple minutes we'll come back and begin the portion
21 where the actual RAP or the Regulatory Committee will
22 address some of these issues and discuss this whole
23 change and try to make things a little clearer. And
24 that's mainly what we would like to do.

25 We would like to let you know that we do

1 listen to you, and we like to make things easier for
2 you and understandable. Somebody said it, obviously
3 patient safety is paramount. We'll come back in
4 about ten minutes.

5 (Thereupon, the proceedings concluded at
6 2:41 p.m.)

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CERTIFICATE OF REPORTER

I, Lois B. Boyle, RMR, do hereby certify that I reported verbatim the proceedings for the Public Hearing for the Virginia Board of Dentistry, Regulatory Advisory Panel on December 1, 2017 at Virginia Board of Dentistry, Department of Health Professions, Perimeter Center, 9960 Mayland Drive, Richmond, Virginia.

I further certify that the foregoing is a true, accurate and complete transcript of said proceedings.

Given under my hand this 18th day of December at Newport News, Virginia.

Lois B. Boyle
Notary Registration No. 203748



December 1, 2017

Ms. Sandra Reen
Virginia Board of Dentistry
Dept. of Health Professions
Perimeter Center
9960 Mayland Drive
Richmond, VA 23233-1463

Re: Open Forum Review: Part VI of the Regulations Governing the Practice of Dentistry on Controlled Substances, Sedation and Anesthesia

Dear Ms. Reen,

On behalf of the Virginia Association of Nurse Anesthetists (“VANA”) I am pleased to provide comments regarding Part VI of the Regulations Governing the Practice of Dentistry on Controlled Substances, Sedation and Anesthesia (“the Regulations”).

VANA represents the more than 1900 certified registered nurse anesthetists (“CRNA”) who practice in every setting in which anesthesia is delivered in Virginia, including hospital surgical suites, outpatient surgery centers, and of course, dental offices.

VANA applauds the Board of Dentistry (“Board”) for its efforts to ensure the Regulations are in compliance with Virginia’s statutory requirements and reflect today’s anesthesia practice environment. We look forward to working with you on this important matter.

1. 18VAC60-21-270 and 18VAC60-21-280

Under Virginia Code §54.1-2900, CRNAs are defined as advanced practice registered nurses who are jointly licensed by the Board of Medicine and Nursing and practice under the supervision of a doctor of medicine, osteopathy, podiatry or dentistry. Neither the Virginia Code, nor the regulations promulgated by the Joint Boards of Nursing and Medicine governing nurse practitioners, require that the supervising physician or dentist be trained in anesthesia delivery, nor do these laws require the supervising provider to be located on-site during the delivery of anesthesia care.

In contrast, 18VAC60-21-270 and 18VAC60-21-280 require the CRNA to practice under the “medical direction and indirect supervision” of the dentist. Because Virginia Code already prohibits CRNAs from

practicing without the supervision of a dentist, the Board's use of "medical direction and indirect supervision" is unnecessary and does not accurately reflect the statutorily mandated relationship between dentists and CRNAs. VANA recommends the Board eliminate the use of the terms "medical direction and indirect supervision."

2. 18VAC60-21-290 and 18VAC60-21-291

18VAC60-21-290(A) prohibits a dentist from employing or using conscious or moderate sedation in a dental office unless the dentist has been issued a permit. This is in keeping with the enabling statute, Virginia Code §54.1-2709.5, which states (emphasis mine):

"A. Except as provided in subsection C, the Board shall require *any* dentist who *provides* or *administers* sedation or anesthesia in a dental office to obtain either a conscious/moderate sedation permit or a deep sedation/general anesthesia permit issued by the Board. The Board shall establish by regulation reasonable education, training, and equipment standards for safe administration and monitoring of sedation and anesthesia to patients in a dental office.

The word "provide" is precise and unambiguous and is defined by Collins World English Dictionary as "to put at the disposal of, furnish or supply." Merriam-Webster defines "provide" as "to supply or make available" and further defines "administer" as "to provide or apply" or "to give remedially."

While the statute makes no exception and requires "any dentist who provides or administers sedation or anesthesia in a dental office" to obtain a permit, 18VAC60-21-291(A)(1) goes beyond what is statutorily authorized and allows a dentist who does not hold a permit to use the services of a qualified dentist or an anesthesiologist to administer sedation in a dental office.

So as to avoid confusion and to better ensure compliance with the Virginia Code, VANA recommends the Board amend 18VAC60-21-290(A) and 18VAC60-21-291(A)(1) to reflect the exact words of §54.1-2709.5:

18VAC60-21-290(A): "A. ~~After March 31, 2013, no~~ **No** dentist may **provide** employ or **administer** use conscious/moderate sedation in a dental office unless he has been issued a permit by the board...."

18VAC60-21-291(A)(1) "A dentist who does not hold a permit to administer conscious/moderate sedation shall ~~only use the services of a qualified dentist or an anesthesiologist to~~ **not provide or** administer such sedation in a dental office."



3. 18VAC60-21-300 and 18VAC60-21-301

See comments 1. and 2. above.

Again, we thank the Board for its efforts and we urge your consideration of these amendments.

Sincerely,

/s/ Jerrol Wallace

Jerrol Wallace
President
Virginia Association of Nurse Anesthetists

cc: Michele Satterlund, McGuireWoods Consulting

Commonwealth of Virginia



2/2/2018 RAP
DISCUSSION DRAFT

REGULATIONS
GOVERNING THE PRACTICE OF DENTISTRY

VIRGINIA BOARD OF DENTISTRY

Title of Regulations: 18 VAC 60-21-10 et seq.

**Statutory Authority: § 54.1-2400 and Chapter 27
of Title 54.1 of the *Code of Virginia***

Effective Date: June 14, 2017

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DRAFT

**CHAPTER 21
REGULATIONS GOVERNING THE PRACTICE OF DENTISTRY**

Part I. General Provisions.

18VAC60-21-10. Definitions.

A. The following words and terms when used in this chapter shall have the meanings ascribed to them in § 54.1-2700 of the Code of Virginia:

"Board"

"Dental hygiene"

"Dental hygienist"

"Dentist"

"Dentistry"

"License"

"Maxillofacial"

"Oral and maxillofacial surgeon"

B. The following words and terms when used in this chapter shall have the following meanings unless the context clearly indicates otherwise:

"AAOMS" means the American Association of Oral and Maxillofacial Surgeons.

"ADA" means the American Dental Association.

"Advertising" means a representation or other notice given to the public or members thereof, directly or indirectly, by a dentist on behalf of himself, his facility, his partner or associate, or any dentist affiliated with the dentist or his facility by any means or method for the purpose of inducing purchase, sale, or use of dental methods, services, treatments, operations, procedures, or products, or to promote continued or increased use of such dental methods, treatments, operations, procedures, or products.

"CODA" means the Commission on Dental Accreditation of the American Dental Association.

"Code" means the Code of Virginia.

"Dental assistant I" means any unlicensed person under the direction of a dentist or a dental hygienist who renders assistance for services provided to the patient as authorized under this chapter but shall not include an individual serving in purely an administrative, secretarial, or clerical capacity.

"Dental assistant II" means a person under the direction and direct supervision of a dentist who is registered by the board to perform reversible, intraoral procedures as specified in 18VAC60-21-150 and 18VAC60-21-160.

"Mobile dental facility" means a self-contained unit in which dentistry is practiced that is not confined to a single building and can be transported from one location to another.

"Nonsurgical laser" means a laser that is not capable of cutting or removing hard tissue, soft tissue, or tooth structure.

"Portable dental operation" means a nonfacility in which dental equipment used in the practice of dentistry is transported to and utilized on a temporary basis at an out-of-office location, including patients' homes, schools, nursing homes, or other institutions.

"Radiographs" means intraoral and extraoral radiographic images of hard and soft tissues used for purposes of diagnosis.

C. The following words and terms relating to supervision as used in this chapter shall have the following meanings unless the context clearly indicates otherwise:

"Direct supervision" means that the dentist examines the patient and records diagnostic findings prior to delegating restorative or prosthetic treatment and related services to a dental assistant II for completion the same day or at a later date. The dentist prepares the tooth or teeth to be restored and remains immediately available in the office to the dental assistant II for guidance or assistance during the delivery of treatment and related services. The dentist examines the patient to evaluate the treatment and services before the patient is dismissed.

"Direction" means the level of supervision (i.e., immediate, direct, indirect, or general) that a dentist is required to exercise with a dental hygienist, a dental assistant I, or a dental assistant II or that a dental hygienist is required to exercise with a dental assistant to direct and oversee the delivery of treatment and related services.

"General supervision" means that a dentist completes a periodic comprehensive examination of the patient and issues a written order for hygiene treatment that states the specific services to be provided by a dental hygienist during one or more subsequent appointments when the dentist may or may not be present. Issuance of the order authorizes the dental hygienist to supervise a dental assistant performing duties delegable to dental assistants I.

"Immediate supervision" means the dentist is in the operatory to supervise the administration of sedation or provision of treatment.

"Indirect supervision" means the dentist examines the patient at some point during the appointment and is continuously present in the office to advise and assist a dental hygienist or a dental assistant who is (i) delivering hygiene treatment, (ii) preparing the patient for examination or treatment by the dentist, or (iii) preparing the patient for dismissal following treatment.

"Remote supervision" means that a dentist is accessible and available for communication and consultation with a dental hygienist employed by such dentist during the delivery of dental hygiene services but such dentist may not have conducted an initial examination of the patients who are to be seen and treated by the dental hygienist and may not be present with the dental hygienist when dental hygiene services are being provided. For the purpose of practice by a public health dental hygienist, "remote supervision" means that a public health dentist has regular, periodic communications with a public health dental hygienist regarding patient treatment, but such dentist may not have conducted an initial examination of the patients who are to be seen and treated by the dental hygienist and may not be present with the dental hygienist when dental hygiene services are being provided.

D. The following words and terms relating to sedation or anesthesia as used in this chapter shall have the following meanings unless the context clearly indicates otherwise:

"Analgesia" means the diminution or elimination of pain.

"Conscious/moderate sedation" or "moderate sedation" means a drug-induced depression of consciousness, during which patients respond purposefully to verbal commands, either alone or accompanied by light tactile stimulation. Reflex withdrawal from a painful stimulus is not considered a purposeful response. No interventions are required to maintain a patent airway, and spontaneous ventilation is adequate. Cardiovascular function is usually maintained.

"Deep sedation" means a drug-induced depression of consciousness during which patients cannot be easily aroused but respond purposefully following repeated or painful stimulation. Reflex withdrawal from a painful stimulus is not considered a purposeful response. The ability to

independently maintain ventilatory function may be impaired. Patients may require assistance in maintaining a patent airway, and spontaneous ventilation may be inadequate. Cardiovascular function is usually maintained.

"Enteral" means any technique of administration in which the agent is absorbed through the gastrointestinal tract or oral mucosa (i.e., oral, rectal, sublingual).

"General anesthesia" means a drug-induced loss of consciousness during which patients are not arousable, even by painful stimulation. The ability to independently maintain ventilator function is often impaired. Patients often require assistance in maintaining a patent airway, and positive pressure ventilation may be required because of depressed spontaneous ventilation or drug-induced depression of neuromuscular function. Cardiovascular function may be impaired.

"Inhalation" means a technique of administration in which a gaseous or volatile agent, including nitrous oxide, is introduced into the pulmonary tree and whose primary effect is due to absorption through the pulmonary bed.

"Inhalation analgesia" means the inhalation of nitrous oxide and oxygen to produce a state of reduced sensation of pain with minimal alteration of consciousness.

"Local anesthesia" means the elimination of sensation, especially pain, in one part of the body by the topical application or regional injection of a drug.

"Minimal sedation" means a drug-induced state during which patients respond normally to verbal commands. Although cognitive function and physical coordination may be impaired, airway reflexes, and ventilator and cardiovascular functions are unaffected. Minimal sedation includes "anxiolysis" (the diminution or elimination of anxiety through the use of pharmacological agents in a dosage that does not cause depression of consciousness) and includes "inhalation analgesia" when used in combination with any anxiolytic agent administered prior to or during a procedure.

"Local anesthesia" means the elimination of sensation, especially pain, in one part of the body by the topical application or regional injection of a drug.

"Minimal sedation" means a drug-induced state during which patients respond normally to verbal commands. Although cognitive function and physical coordination may be impaired, airway reflexes, and ventilator and cardiovascular functions are unaffected. Minimal sedation includes "anxiolysis" (the diminution or elimination of anxiety through the use of pharmacological agents in a dosage that does not cause depression of consciousness) and includes "inhalation analgesia" (the inhalation of nitrous oxide and oxygen to produce a state of reduced sensibility to pain without the loss of consciousness).

"Moderate sedation" (see the definition of conscious/moderate sedation).

"Monitoring" means to observe, interpret, assess, and record appropriate physiologic functions of the body during sedative procedures and general anesthesia appropriate to the level of sedation as provided in Part VI (18VAC60-21-260 et seq.) of this chapter.

"Parenteral" means a technique of administration in which the drug bypasses the gastrointestinal tract (i.e., intramuscular, intravenous, intranasal, submucosal, subcutaneous, or intraocular).

"Titration" means the incremental increase in drug dosage to a level that provides the optimal therapeutic effect of sedation.

"Topical oral anesthetic" means any drug, available in creams, ointments, aerosols, sprays, lotions, or jellies, that can be used orally for the purpose of rendering the oral cavity insensitive to pain without affecting consciousness.

"continual" means repeated regularly and frequently in a steady succession.

"continuous" means prolonged without any interruption at any time.

18VAC60-21-20. Address of record.

Each licensed dentist shall provide the board with a current address of record. All required notices and correspondence mailed by the board to any such licensee shall be validly given when mailed to the address of record on file with the board. Each licensee may also provide a different address to be used as the public address, but if a second address is not provided, the address of record shall be the public address. All changes of address shall be furnished to the board in writing within 30 days of such changes.

18VAC60-21-30. Posting requirements.

- A. A dentist who is practicing under a firm name or who is practicing as an employee of another dentist is required by § 54.1-2720 of the Code to conspicuously display his name at the entrance of the office. The employing dentist, firm, or company must enable compliance by designating a space at the entrance of the office for the name to be displayed.
- B. In accordance with § 54.1-2721 of the Code a dentist shall display his dental license where it is conspicuous and readable by patients in each dental practice setting. If a licensee practices in more than one office, a duplicate license obtained from the board may be displayed.
- C. A dentist who administers, prescribes, or dispenses Schedules II through V controlled substances shall maintain a copy of his current registration with the federal Drug Enforcement Administration in a readily retrievable manner at each practice location.
- D. A dentist who administers conscious/moderate sedation, deep sedation, or general anesthesia in a dental office shall display his sedation or anesthesia permit issued by the board or certificate issued by AAOMS.

18VAC60-21-40. Required fees.

A. Application/registration fees.	
1. Dental license by examination	\$400
2. Dental license by credentials	\$500
3. Dental restricted teaching license	\$285
4. Dental faculty license	\$400
5. Dental temporary resident's license	\$60
6. Restricted volunteer license	\$25
7. Volunteer exemption registration	\$10
8. Oral maxillofacial surgeon registration	\$175
9. Cosmetic procedures certification	\$225
10. Mobile clinic/portable operation	\$250
11. Conscious/moderate sedation permit	\$100
12. Deep sedation/general anesthesia permit	\$100
B. Renewal fees.	
1. Dental license - active	\$285
2. Dental license - inactive	\$145
3. Dental temporary resident's license	\$35
4. Restricted volunteer license	\$15
5. Oral maxillofacial surgeon registration	\$175
6. Cosmetic procedures certification	\$100
7. Conscious/moderate sedation permit	\$100

8. Deep sedation/general anesthesia permit	\$100
C. Late fees.	
1. Dental license - active	\$100
2. Dental license - inactive	\$50
3. Dental temporary resident's license	\$15
4. Oral maxillofacial surgeon registration	\$55
5. Cosmetic procedures certification	\$35
6. Conscious/moderate sedation permit	\$35
7. Deep sedation/general anesthesia permit	\$35
D. Reinstatement fees.	
1. Dental license - expired	\$500
2. Dental license - suspended	\$750
3. Dental license - revoked	\$1000
4. Oral maxillofacial surgeon registration	\$350
5. Cosmetic procedures certification	\$225
E. Document fees.	
1. Duplicate wall certificate	\$60
2. Duplicate license	\$20
3. License certification	\$35
F. Other fees.	
1. Returned check fee	\$35
2. Practice inspection fee	\$350
G. No fee will be refunded or applied for any purpose other than the purpose for which the fee is submitted.	
H. For the renewal of licenses, registrations, certifications, and permits in 2016, the following fees shall be in effect:	
1. Dentist - active	\$210
2. Dentist - inactive	\$105
3. Dental full-time faculty	\$210
4. Temporary resident	\$25
5. Dental restricted volunteer	\$10
6. Oral/maxillofacial surgeon registration	\$130
7. Cosmetic procedure certification	\$75
8. Conscious/moderate sedation certification	\$75
9. Deep sedation/general anesthesia	\$75
10. Mobile clinic/portable operation	\$110

Part II. Standards of Practice.

18VAC60-21-50. Scope of practice.

A. A dentist shall only treat based on a bona fide dentist-patient relationship for medicinal or therapeutic purposes within the course of his professional practice consistent with the definition of dentistry in § 54.1-2700 of the Code, the provisions for controlled substances in the Drug Control Act (Chapter 34 (§ 54.1-3400 et seq.) of Title 54.1 of the Code), and the general provisions for health practitioners in the Code. A bona fide dentist-patient relationship is established when examination and diagnosis of a patient is initiated.

B. For the purpose of prescribing controlled substances, the bona fide dentist-patient relationship shall be established in accordance with § 54.1-3303 of the Code.

18VAC60-21-60. General responsibilities to patients.

A. A dentist is responsible for conducting his practice in a manner that safeguards the safety, health, and welfare of his patients and the public by:

1. Maintaining a safe and sanitary practice, including containing or isolating pets away from the treatment areas of the dental practice. An exception shall be made for a service dog trained to accompany its owner or handler for the purpose of carrying items, retrieving objects, pulling a wheelchair, alerting the owner or handler to medical conditions, or other such activities of service or support necessary to mitigate a disability.
2. Consulting with or referring patients to other practitioners with specialized knowledge, skills, and experience when needed to safeguard and advance the health of the patient.
3. Treating according to the patient's desires only to the extent that such treatment is within the bounds of accepted treatment and only after the patient has been given a treatment recommendation and an explanation of the acceptable alternatives.
4. Only delegating patient care and exposure of dental x-rays to qualified, properly trained and supervised personnel as authorized in Part III (18VAC60-21-110 et seq.) of this chapter.
5. Giving patients at least 30 days written notice of a decision to terminate the dentist-patient relationship.
6. Knowing the signs of abuse and neglect and reporting suspected cases to the proper authorities consistent with state law.
7. Accurately representing to a patient and the public the materials or methods and techniques to be used in treatment.

B. A dentist is responsible for conducting his financial responsibilities to patients and third party payers in an ethical and honest manner by:

1. Maintaining a listing of customary fees and representing all fees being charged clearly and accurately.
2. Making a full and fair disclosure to his patient of all terms and considerations before entering into a payment agreement for services.
3. Not obtaining, attempting to obtain, or cooperating with others in obtaining payment for services by misrepresenting procedures performed, dates of service, or status of treatment.
4. Making a full and fair disclosure to his patient of any financial incentives he received for promoting or selling products.
5. Not exploiting the dentist-patient relationship for personal gain related in nondental transactions.

18VAC60-21-70. Unprofessional practice.

A. A dentist shall not commit any act that violates provisions of the Code that reasonably relate to the practice of dentistry including but not limited to:

1. Delegating any dental service or operation that requires the professional competence or judgment of a dentist to any person who is not a licensed dentist or dental hygienist or a registered dental assistant II.
2. Knowingly or negligently violating any applicable statute or regulation governing ionizing radiation in the Commonwealth of Virginia, including but not limited to current regulations promulgated by the Virginia Department of Health.

3. Unauthorized use or disclosure of confidential information received from the Prescription Monitoring Program.
 4. Failing to maintain and dispense scheduled drugs as authorized by the Virginia Drug Control Act (Chapter 34 (§ 54.1-3400 et seq.) of Title 54.1 of the Code) and the regulations of the Board of Pharmacy.
 5. Failing to cooperate with an employee of the Department of Health Professions in the conduct of an investigation or inspection.
- B. Sexual conduct with a patient, employee, or student shall constitute unprofessional conduct if:
1. The sexual conduct is unwanted or nonconsensual or
 2. The sexual contact is a result of the exploitation of trust, knowledge, or influence derived from the professional relationship or if the contact has had or is likely to have an adverse effect on patient care.

18VAC60-21-80. Advertising.

- A. Practice limitation. A general dentist who limits his practice to a dental specialty or describes his practice by types of treatment shall state in conjunction with his name that he is a general dentist providing certain services (e.g., orthodontic services).
- B. Fee disclosures. Any statement specifying a fee for a dental service that does not include the cost of all related procedures, services, and products that, to a substantial likelihood, will be necessary for the completion of the advertised services as it would be understood by an ordinarily prudent person shall be deemed to be deceptive or misleading. Where reasonable disclosure of all relevant variables and considerations is made, a statement of a range of fees for specifically described dental services shall not be deemed to be deceptive or misleading.
- C. Discounts and free offers. Discount and free offers for a dental service are permissible for advertising only when the nondiscounted or full fee, if any, and the final discounted fee are also disclosed in the advertisement. In addition, the time period for obtaining the discount or free offer must be stated in the advertisement. The dentist shall maintain documented evidence to substantiate the discounted fee or free offer.
- D. Retention of advertising. A prerecorded or archived copy of all advertisements shall be retained for a two-year period following the final appearance of the advertisement. The advertising dentist is responsible for making prerecorded or archived copies of the advertisement available to the board within five days following a request by the board.
- E. Routine dental services. Advertising of fees pursuant to this section is limited to procedures that are set forth in the American Dental Association's "Dental Procedures Codes," published in Current Dental Terminology in effect at the time the advertisement is issued.
- F. Advertisements. Advertisements, including but not limited to signage, containing descriptions of the type of dentistry practiced or a specific geographic locator are permissible so long as the requirements of §§ 54.1-2718 and 54.1-2720 of the Code are met.
- G. False, deceptive, or misleading advertisement. The following practices shall constitute false, deceptive, or misleading advertising within the meaning of subdivision 7 of § 54.1-2706 of the Code:
1. Publishing an advertisement that contains a material misrepresentation or omission of facts that causes an ordinarily prudent person to misunderstand or be deceived, or that fails to contain reasonable warnings or disclaimers necessary to make a representation not deceptive;
 2. Publishing an advertisement that fails to include the information and disclaimers required by this section;

3. Publishing an advertisement that contains a false claim of professional superiority, contains a claim to be a specialist, or uses any terms to designate a dental specialty unless he is entitled to such specialty designation under the guidelines or requirements for specialties approved by the American Dental Association (Requirements for Recognition of Dental Specialties and National Certifying Boards for Dental Specialists, November 2013), or such guidelines or requirements as subsequently amended; or
4. Representation by a dentist who does not currently hold specialty certification that his practice is limited to providing services in such specialty area without clearly disclosing that he is a general dentist.

18VAC60-21-90. Patient information and records.

A. A dentist shall maintain complete, legible, and accurate patient records for not less than six years from the last date of service for purposes of review by the board with the following exceptions:

1. Records of a minor child shall be maintained until the child reaches the age of 18 years or becomes emancipated, with a minimum time for record retention of six years from the last patient encounter regardless of the age of the child;
2. Records that have previously been transferred to another practitioner or health care provider or provided to the patient or his personal representative pursuant to § 54.1-2405 of the Code; or
3. Records that are required by contractual obligation or federal law may need to be maintained for a longer period of time.

B. Every patient record shall include the following:

1. Patient's name on each page in the patient record;
2. A health history taken at the initial appointment that is updated (i) when analgesia, sedation, or anesthesia is to be administered; (ii) when medically indicated; and (iii) at least annually;
3. Diagnosis and options discussed, including the risks and benefits of treatment or nontreatment and the estimated cost of treatment options;
4. Consent for treatment obtained and treatment rendered;
5. List of drugs prescribed, administered, or dispensed and the route of administration, quantity, dose, and strength;
6. Radiographs, digital images, and photographs clearly labeled with patient name, date taken, and teeth identified;
7. Notation of each treatment rendered, the date of treatment and of the dentist, dental hygienist, and dental assistant II providing service;
8. Duplicate laboratory work orders that meet the requirements of § 54.1-2719 of the Code including the address and signature of the dentist;
9. Itemized patient financial records as required by § 54.1-2404 of the Code;
10. A notation or documentation of an order required for treatment of a patient by a dental hygienist practicing under general supervision as required in 18VAC60-21-140 B; and
11. The information required for the administration of conscious/moderate sedation, deep sedation, and general anesthesia required in 18VAC60-21-260 D.

C. A licensee shall comply with the patient record confidentiality, release, and disclosure provisions of § 32.1-127.1:03 of the Code and shall only release patient information as authorized by law.

D. Records shall not be withheld because the patient has an outstanding financial obligation.

E. A reasonable cost-based fee may be charged for copying patient records to include the cost of supplies and labor for copying documents, duplication of radiographs and images, and postage if mailing is requested as authorized by § 32.1-127.1:03 of the Code. The charges specified in § 8.01-413 of the Code are permitted when records are subpoenaed as evidence for purposes of civil litigation.

F. When closing, selling, or relocating a practice, the licensee shall meet the requirements of § 54.1-2405 of the Code for giving notice and providing records.

G. Records shall not be abandoned or otherwise left in the care of someone who is not licensed by the board except that, upon the death of a licensee, a trustee or executor of the estate may safeguard the records until they are transferred to a licensed dentist, are sent to the patients of record, or are destroyed.

H. Patient confidentiality must be preserved when records are destroyed.

18VAC60-21-100. Reportable events during or following treatment or the administration of sedation or anesthesia.

The treating dentist shall submit a written report to the board within 15 calendar days following an unexpected patient event that occurred intra-operatively or during the first 24 hours immediately following the patient's departure from his facility, resulting in either a physical injury or a respiratory, cardiovascular, or neurological complication that was related to the dental treatment or service provided and that necessitated admission of the patient to a hospital or in a patient death. Any emergency treatment of a patient by a hospital that is related to sedation anesthesia shall also be reported.

Part III. Direction and Delegation of Duties.

18VAC60-21-110. Utilization of dental hygienists and dental assistants II.

A. A dentist may utilize up to a total of four dental hygienists or dental assistants II in any combination practicing under direction at one and the same time. In addition, a dentist may permit through issuance of written orders for services, additional dental hygienists to practice under general supervision in a free clinic or a public health program, or on a voluntary basis.

B. In accordance with § 54.1-2724 of the Code of Virginia, no dentist shall employ more than two dental hygienists who practice under remote supervision at one time.

18VAC60-21-120. Requirements for direction and general supervision.

A. In all instances and on the basis of his diagnosis, a licensed dentist assumes ultimate responsibility for determining with the patient or his representative the specific treatment the patient will receive, which aspects of treatment will be delegated to qualified personnel, and the direction required for such treatment, in accordance with this chapter and the Code.

B. Dental hygienists shall engage in their respective duties only while in the employment of a licensed dentist or governmental agency or when volunteering services as provided in 18VAC60-21-110.

C. Dental hygienists acting within the scope of a license issued to them by the board under § 54.1-2722 or 54.1-2725 of the Code who teach dental hygiene in a CODA accredited program are exempt from this section.

D. Duties delegated to a dental hygienist under indirect supervision shall only be performed when the dentist is present in the facility and examines the patient during the time services are being provided.

E. Duties that are delegated to a dental hygienist under general supervision shall only be performed if the following requirements are met:

1. The treatment to be provided shall be ordered by a dentist licensed in Virginia and shall be entered in writing in the record. The services noted on the original order shall be rendered within a specific time period, not to exceed 10 months from the date the dentist last performed a periodic examination of the patient. Upon expiration of the order, the dentist shall have examined the patient before writing a new order for treatment under general supervision.
2. The dental hygienist shall consent in writing to providing services under general supervision.
3. The patient or a responsible adult shall be informed prior to the appointment that a dentist may not be present, that only topical oral anesthetics can be administered to manage pain, and that only those services prescribed by the dentist will be provided.
4. Written basic emergency procedures shall be established and in place, and the hygienist shall be capable of implementing those procedures.

F. An order for treatment under general supervision shall not preclude the use of another level of supervision when, in the professional judgment of the dentist, such level of supervision is necessary to meet the individual needs of the patient.

18VAC60-21-130. Nondelegable duties; dentists.

Only licensed dentists shall perform the following duties:

1. Final diagnosis and treatment planning;
2. Performing surgical or cutting procedures on hard or soft tissue except a dental hygienist performing gingival curettage as provided in 18VAC60-21-140;
3. Prescribing or parenterally administering drugs or medicaments, except a dental hygienist, who meets the requirements of 18VAC60-25-100, may parenterally administer Schedule VI local anesthesia to patients 18 years of age or older;
4. Authorization of work orders for any appliance or prosthetic device or restoration that is to be inserted into a patient's mouth;
5. Operation of high speed rotary instruments in the mouth;
6. Administering and monitoring conscious/moderate sedation, deep sedation, or general anesthetics except as provided for in § 54.1-2701 of the Code and Part VI (18VAC60-21-260 et seq.) of this chapter;
7. Condensing, contouring, or adjusting any final, fixed, or removable prosthodontic appliance or restoration in the mouth with the exception of packing and carving amalgam and placing and shaping composite resins by dental assistants II with advanced training as specified in 18VAC60-30-120;
8. Final positioning and attachment of orthodontic bonds and bands; and
9. Final adjustment and fitting of crowns and bridges in preparation for final cementation.

18VAC60-21-140. Delegation to dental hygienists.

A. The following duties shall only be delegated to dental hygienists under direction and may only be performed under indirect supervision:

1. Scaling, root planing, or gingival curettage of natural and restored teeth using hand instruments, slow-speed rotary instruments, ultrasonic devices, and nonsurgical lasers, with any sedation or anesthesia administered.
2. Performing an initial examination of teeth and surrounding tissues including the charting of carious lesions, periodontal pockets, or other abnormal conditions for assisting the dentist in the diagnosis.
3. Administering nitrous oxide or local anesthesia by dental hygienists qualified in accordance with the requirements of 18VAC60-25-100.

B. The following duties shall only be delegated to dental hygienists and may be performed under indirect supervision or may be delegated by written order in accordance with §§ 54.1-2722 D and 54.1-3408 J of the Code to be performed under general supervision:

1. Scaling, root planing, or gingival curettage of natural and restored teeth using hand instruments, slow-speed rotary instruments, ultrasonic devices, and nonsurgical lasers with or without topical oral anesthetics.
2. Polishing of natural and restored teeth using air polishers.
3. Performing a clinical examination of teeth and surrounding tissues including the charting of carious lesions, periodontal pockets, or other abnormal conditions for further evaluation and diagnosis by the dentist.
4. Subgingival irrigation or subgingival application of topical Schedule VI medicinal agents pursuant to § 54.1-3408 J of the Code.
5. Duties appropriate to the education and experience of the dental hygienist and the practice of the supervising dentist, with the exception of those listed as nondelegable in 18VAC60-21-130, those restricted to indirect supervision in subsection A of this section, and those restricted to delegation to dental assistants II in 18VAC60-21-150.

C. Delegation of duties to a dental hygienist practicing under remote supervision shall be in accordance with provisions of § 54.1-2722 F of the Code. However, delegation of duties to a public health dental hygienist practicing under remote supervision shall be in accordance with provisions of § 54.1-2722 E.

18VAC60-21-150. Delegation to dental assistants II.

The following duties may only be delegated under the direction and direct supervision of a dentist to a dental assistant II who has completed the coursework, corresponding module of laboratory training, corresponding module of clinical experience, and examinations specified in 18VAC60-30-120:

1. Performing pulp capping procedures;
2. Packing and carving of amalgam restorations;
3. Placing and shaping composite resin restorations with a slow speed handpiece;
4. Taking final impressions;
5. Use of a non-epinephrine retraction cord; and
6. Final cementation of crowns and bridges after adjustment and fitting by the dentist.

18VAC60-21-160. Delegation to dental assistants I and II.

A. Duties appropriate to the training and experience of the dental assistant and the practice of the supervising dentist may be delegated to a dental assistant I or II under indirect supervision, with the exception of those listed as nondelegable in 18VAC60-21-130, those which may only be delegated to dental hygienists as listed in 18VAC60-21-140, and those which may only be delegated to a dental assistant II as listed in 18VAC60-21-150.

B. Duties delegated to a dental assistant under general supervision shall be performed under the direction and indirect supervision of the dental hygienist who supervises the implementation of the dentist's orders by examining the patient, observing the services rendered by an assistant, and being available for consultation on patient care.

18VAC60-21-170. Radiation certification.

No dentist or dental hygienist shall permit a person not otherwise licensed by this board to place or expose dental x-ray film unless he has one of the following: (i) satisfactory completion of a radiation safety course and examination given by an institution that maintains a program in dental assisting, dental hygiene, or dentistry accredited by CODA; (ii) certification by the American Registry of Radiologic Technologists; or (iii) satisfactory completion of the Radiation Health and Safety Review Course provided by the Dental Assisting National Board or its affiliate and passage of the Radiation Health and Safety Exam given by the Dental Assisting National Board. Any certificate issued pursuant to satisfying the requirements of this section shall be posted in plain view of the patient.

18VAC60-21-180. What does not constitute practice.

The following are not considered the practice of dental hygiene and dentistry:

1. General oral health education.
2. Recording a patient's pulse, blood pressure, temperature, presenting complaint, and medical history.
3. Conducting preliminary dental screenings in free clinics, public health programs, or a voluntary practice.

Part IV. Entry, Licensure, and Registration Requirements.

18VAC60-21-190. General application provisions.

A. Applications for any dental license, registration, or permit issued by the board, other than for a volunteer exemption or for a restricted volunteer license, shall include:

1. A final certified transcript of the grades from the college from which the applicant received the dental degree or post-doctoral degree or certificate as specified in 18VAC60-21-200;
2. An original grade card documenting passage of all parts of the Joint Commission on National Dental Examinations; and
3. A current report from the U.S. Department of Health and Human Services National Practitioner Data Bank (NPDB).

B. All applicants for licensure, other than for a volunteer exemption or for a restricted volunteer license, shall be required to attest that they have read and understand and will remain current with the laws and regulations governing the practice of dentistry, dental hygiene, and dental assisting in Virginia.

C. If a transcript or other documentation required for licensure cannot be produced by the entity from which it is required, the board, in its discretion, may accept other evidence of qualification for licensure.

D. Any application for a dental license, registration, or permit may be denied for any cause specified in § 54.1-111 or 54.1-2706 of the Code.

E. An application must include payment of the appropriate fee as specified in 18VAC60-21-40.

18VAC60-21-200. Education.

An applicant for unrestricted dental licensure shall be a graduate of and a holder of a diploma or a certificate from a dental program accredited by the Commission on Dental Accreditation of the American Dental Association or the Commission on Dental Accreditation of Canada, which consists of either a pre-doctoral dental education program or at least a 12-month post-doctoral advanced general dentistry program or a post-doctoral dental program of at least 24 months in any other specialty that includes a clinical component.

18VAC60-21-210. Qualifications for an unrestricted license.

A. Dental licensure by examination.

1. All applicants for licensure by examination shall have:

a. Successfully completed all parts of the National Board Dental Examination given by the Joint Commission on National Dental Examinations; and

b. Passed a dental clinical competency examination that is accepted by the board.

2. If a candidate has failed any section of a clinical competency examination three times, the candidate shall complete a minimum of 14 hours of additional clinical training in each section of the examination to be retested in order to be approved by the board to sit for the examination a fourth time.

3. Applicants who successfully completed a clinical competency examination five or more years prior to the date of receipt of their applications for licensure by this board may be required to retake an examination or take continuing education that meets the requirements of 18VAC60-21-250 unless they demonstrate that they have maintained clinical, ethical, and legal practice in another jurisdiction of the United States or in federal civil or military service for 48 of the past 60 months immediately prior to submission of an application for licensure.

B. Dental licensure by credentials. All applicants for licensure by credentials shall:

1. Have passed all parts of the National Board Dental Examination given by the Joint Commission on National Dental Examinations;

2. Have successfully completed a clinical competency examination acceptable to the board;

3. Hold a current, unrestricted license to practice dentistry in another jurisdiction of the United States and be certified to be in good standing by each jurisdiction in which a license is currently held or has been held; and

4. Have been in continuous clinical practice in another jurisdiction of the United States or in federal civil or military service for five out of the six years immediately preceding application for

licensure pursuant to this section. Active patient care in another jurisdiction of the United States (i) as a volunteer in a public health clinic, (ii) as an intern, or (iii) in a residency program may be accepted by the board to satisfy this requirement. One year of clinical practice shall consist of a minimum of 600 hours of practice in a calendar year as attested by the applicant.

18VAC60-21-220. Inactive license.

A. Any dentist who holds a current, unrestricted license in Virginia may, upon a request on the renewal application and submission of the required fee, be issued an inactive license. With the exception of practice with a current restricted volunteer license as provided in § 54.1-2712.1 of the Code, the holder of an inactive license shall not be entitled to perform any act requiring a license to practice dentistry in Virginia.

B. An inactive license may be reactivated upon submission of the required application, which includes evidence of continuing competence and payment of the current renewal fee. To evaluate continuing competence the board shall consider (i) hours of continuing education that meet the requirements of 18VAC60-21-250; (ii) evidence of active practice in another state or in federal service; (iii) current specialty board certification; (iv) recent passage of a clinical competency examination that is accepted by the board; or (v) a refresher program offered by a program accredited by the Commission on Dental Accreditation of the American Dental Association.

1. Continuing education hours equal to the requirement for the number of years in which the license has been inactive, not to exceed a total of 45 hours, must be included with the application. Of the required hours, at least 15 must be earned in the most recent 12 months and the remainder within the 36 months immediately preceding the application for activation.

2. The board reserves the right to deny a request for reactivation to any licensee who has been determined to have committed an act in violation of § 54.1-2706 of the Code or who is unable to demonstrate continuing competence.

18VAC60-21-230. Qualifications for a restricted license.

A. Temporary permit for public health settings. A temporary permit shall be issued only for the purpose of allowing dental practice in a dental clinic operated by a state agency or a Virginia charitable organization as limited by § 54.1-2715 of the Code.

1. Passage of a clinical competency examination is not required, but the applicant cannot have failed a clinical competency examination accepted by the board.

2. A temporary permit will not be renewed unless the holder shows that extraordinary circumstances prevented the holder from taking the licensure examination during the term of the temporary permit.

B. Faculty license. A faculty license shall be issued for the purpose of allowing dental practice as a faculty member of an accredited dental program when the applicant meets the entry requirements of § 54.1-2713 of the Code.

1. A faculty license shall remain valid only while the holder is serving on the faculty of an accredited dental program in the Commonwealth. When any such license holder ceases to continue serving on the faculty of the dental school for which the license was issued, the licensee shall surrender the license, which shall be null and void upon termination of employment.

2. The dean of the dental school shall notify the board within five working days of such termination of employment.

C. Restricted license to teach for foreign dentists. The board may issue a restricted license to a foreign dentist to teach in an accredited dental program in the Commonwealth in accordance with provisions of § 54.1-2714 of the Code.

D. Temporary licenses to persons enrolled in advanced dental education programs. A dental intern, resident, or post-doctoral certificate or degree candidate shall obtain a temporary license to practice in Virginia in accordance with provisions of § 54.1-2711.1 of the Code.

1. The applicant shall submit a recommendation from the dean of the dental school or the director of the accredited advanced dental education program specifying the applicant's acceptance as an intern, resident, or post-doctoral certificate or degree candidate. The beginning and ending dates of the internship, residency, or post-doctoral program shall be specified.
2. The temporary license permits the holder to practice only in the hospital or outpatient clinics that are recognized parts of an advanced dental education program.
3. The temporary license may be renewed annually by June 30, for up to five times, upon the recommendation of the dean of the dental school or director of the accredited advanced dental education program.
4. The temporary license holder shall be responsible and accountable at all times to a licensed dentist, who is a member of the staff where the internship, residency, or post-doctoral program is taken. The holder is prohibited from practicing outside of the advanced dental education program.
5. The temporary license holder shall abide by the accrediting requirements for an advanced dental education program as approved by the Commission on Dental Accreditation of the American Dental Association.

E. Restricted volunteer license.

1. In accordance with § 54.1-2712.1 of the Code, the board may issue a restricted volunteer license to a dentist who:
 - a. Held an unrestricted license in Virginia or another U.S. jurisdiction as a licensee in good standing at the time the license expired or became inactive;
 - b. Is volunteering for a public health or community free clinic that provides dental services to populations of underserved people;
 - c. Has fulfilled the board's requirement related to knowledge of the laws and regulations governing the practice of dentistry in Virginia;
 - d. Has not failed a clinical examination within the past five years; and
 - e. Has had at least five years of clinical practice.
2. A person holding a restricted volunteer license under this section shall:
 - a. Only practice in public health or community free clinics that provide dental services to underserved populations;
 - b. Only treat patients who have been screened by the approved clinic and are eligible for treatment;
 - c. Attest on a form provided by the board that he will not receive remuneration directly or indirectly for providing dental services; and
 - d. Not be required to complete continuing education in order to renew such a license.
3. The restricted volunteer license shall specify whether supervision is required, and if not, the date by which it will be required. If a dentist with a restricted volunteer license issued under this section has not held an active, unrestricted license and been engaged in active practice within the past five years, he shall only practice dentistry and perform dental procedures if a dentist with an

unrestricted Virginia license, volunteering at the clinic, reviews the quality of care rendered by the dentist with the restricted volunteer license at least every 30 days. If supervision is required, the supervising dentist shall directly observe patient care being provided by the restricted volunteer dentist and review all patient charts at least quarterly. Such supervision shall be noted in patient charts and maintained in accordance with 18VAC60-21-90.

4. A restricted volunteer license granted pursuant to this section shall expire on June 30 of the second year after its issuance or shall terminate when the supervising dentist withdraws his sponsorship.

5. A dentist holding a restricted volunteer license issued pursuant to this section is subject to the provisions of this chapter and the disciplinary regulations that apply to all licensees practicing in Virginia.

F. Registration for voluntary practice by out-of-state licensees. Any dentist who does not hold a license to practice in Virginia and who seeks registration to practice on a voluntary basis under the auspices of a publicly supported, all volunteer, nonprofit organization that sponsors the provision of health care to populations of underserved people shall:

1. File a complete application for registration on a form provided by the board at least 15 days prior to engaging in such practice;
2. Provide a complete record of professional licensure in each state in which he has held a license and a copy of any current license;
3. Provide the name of the nonprofit organization, and the dates and location of the voluntary provision of services; and
4. Provide a notarized statement from a representative of the nonprofit organization attesting to its compliance with provisions of subdivision 5 of § 54.1-2701 of the Code.

Part V. Licensure Renewal.

18VAC60-21-240. License renewal and reinstatement.

A. The license or permit of any person who does not return the completed renewal form and fees by the deadline shall automatically expire and become invalid, and his practice of dentistry shall be illegal. With the exception of practice with a current, restricted volunteer license as provided in § 54.1-2712.1 of the Code practicing in Virginia with an expired license or permit may subject the licensee to disciplinary action by the board.

B. Every person holding an active or inactive license and those holding a permit to administer conscious/moderate sedation, deep sedation, or general anesthesia shall annually, on or before March 31, renew his license or permit. Every person holding a faculty license, temporary resident's license, a restricted volunteer license, or a temporary permit shall, on or before June 30, request renewal of his license.

C. Any person who does not return the completed form and fee by the deadline required in subsection B of this section shall be required to pay an additional late fee.

D. The board shall renew a license or permit if the renewal form, renewal fee, and late fee are received within one year of the deadline required in subsection B of this section provided that no grounds exist to deny said renewal pursuant to § 54.1-2706 of the Code and Part II (18VAC60-21-50 et seq.) of this chapter.

E. Reinstatement procedures.

1. Any person whose license or permit has expired for more than one year or whose license or permit has been revoked or suspended and who wishes to reinstate such license or permit shall submit a reinstatement application and the reinstatement fee. The application must include evidence of continuing competence.
2. To evaluate continuing competence, the board shall consider (i) hours of continuing education that meet the requirements of subsection G H of 18VAC60-21-250; (ii) evidence of active practice in another state or in federal service; (iii) current specialty board certification; (iv) recent passage of a clinical competency examination accepted by the board; or (v) a refresher program offered by a program accredited by the Commission on Dental Accreditation of the American Dental Association.
3. The executive director may reinstate such expired license or permit provided that the applicant can demonstrate continuing competence, the applicant has paid the reinstatement fee and any fines or assessments, and no grounds exist to deny said reinstatement pursuant to § 54.1-2706 of the Code and Part II (18VAC60-21-50 et seq.) of this chapter.

18VAC60-21-250. Requirements for continuing education.

A. A dentist shall complete a minimum of 15 hours of continuing education, which meets the requirements for content, sponsorship, and documentation set out in this section, for each annual renewal of licensure except for the first renewal following initial licensure and for any renewal of a restricted volunteer license.

1. All renewal applicants shall attest that they have read and understand and will remain current with the laws and regulations governing the practice of dentistry and dental hygiene in Virginia.
2. A dentist shall maintain current training certification in basic cardiopulmonary resuscitation with hands-on airway training for health care providers or basic life support unless he is required by 18VAC60-21-290 or 18VAC60-21-300 to hold current certification in advanced life support with hands-on simulated airway and megacode training for health care providers.
3. A dentist who administers or monitors patients under general anesthesia, deep sedation, or conscious/moderate sedation shall complete four hours every two years of approved continuing education directly related to administration and monitoring of such anesthesia or sedation as part of the hours required for licensure renewal.
4. Continuing education hours in excess of the number required for renewal may be transferred or credited to the next renewal year for a total of not more than 15 hours.
5. Up to two hours of the 15 hours required for annual renewal may be satisfied through delivery of dental services, without compensation, to low-income individuals receiving health services through a local health department or a free clinic organized in whole or primarily for the delivery of those services. One hour of continuing education may be credited for three hours of providing such volunteer services, as documented by the health department or free clinic.

B. To be accepted for license renewal, continuing education programs shall be directly relevant to the treatment and care of patients and shall be:

1. Clinical courses in dentistry and dental hygiene; or
2. Nonclinical subjects that relate to the skills necessary to provide dental or dental hygiene services and are supportive of clinical services (i.e., patient management, legal and ethical responsibilities, and stress management). Courses not acceptable for the purpose of this subsection include, but are not limited to, estate planning, financial planning, investments, business management, marketing, and personal health.

C. Continuing education credit may be earned for verifiable attendance at or participation in any course, to include audio and video presentations, that meets the requirements in subsection B of this section and is given by one of the following sponsors:

1. The American Dental Association and the National Dental Association, their constituent and component/branch associations, and approved continuing education providers;
2. The American Dental Hygienists' Association and the National Dental Hygienists Association, and their constituent and component/branch associations;
3. The American Dental Assisting Association and its constituent and component/branch associations;
4. The American Dental Association specialty organizations and their constituent and component/branch associations;
5. A provider accredited by the Accreditation Council for Continuing Medical Education for Category 1 credits;
6. The Academy of General Dentistry, its constituent and component/branch associations, and approved continuing education providers;
7. A college or university that is accredited by an accrediting agency approved by the U.S. Department of Education or a hospital or health care institution accredited by the Joint Commission on Accreditation of Healthcare Organizations;
8. The American Heart Association, the American Red Cross, the American Safety and Health Institute, and the American Cancer Society;
9. A medical school accredited by the American Medical Association's Liaison Committee for Medical Education;
10. A dental, dental hygiene, or dental assisting program or advanced dental education program accredited by the Commission on Dental Accreditation of the American Dental Association;
11. State or federal government agencies (i.e., military dental division, Veteran's Administration, etc.);
12. The Commonwealth Dental Hygienists' Society;
13. The MCV Orthodontic Education and Research Foundation;
14. The Dental Assisting National Board and its affiliate, the Dental Auxiliary Learning and Education Foundation; or
15. A regional testing agency (i.e., Central Regional Dental Testing Service, Northeast Regional Board of Dental Examiners, Southern Regional Testing Agency, Council of Interstate Testing Agencies, or Western Regional Examining Board) when serving as an examiner.

D. The board may grant an exemption for all or part of the continuing education requirements due to circumstances beyond the control of the licensee, such as temporary disability, mandatory military service, or officially declared disasters. A written request with supporting documents must be submitted prior to renewal of the license.

E. The board may grant an extension for up to one year for completion of continuing education upon written request with an explanation to the board prior to the renewal date.

F. A licensee is required to verify compliance with the continuing education requirements in his annual license renewal. Following the renewal period, the board may conduct an audit of licensees to verify compliance. Licensees selected for audit must provide original documents certifying that they have fulfilled their continuing education requirements by the deadline date as specified by the board.

G. All licensees are required to maintain original documents verifying the date and subject of the program or activity, the sponsor, and the amount of time earned. Documentation shall be maintained for a period of four years following renewal.

H. A licensee who has allowed his license to lapse, or who has had his license suspended or revoked, shall submit evidence of completion of continuing education equal to the requirements for the number of years in which his license has not been active, not to exceed a total of 45 hours. Of the required hours, at least 15 must be earned in the most recent 12 months and the remainder within the 36 months preceding an application for reinstatement.

I. Continuing education hours required by board order shall not be used to satisfy the continuing education requirement for license renewal or reinstatement.

J. Failure to comply with continuing education requirements may subject the licensee to disciplinary action by the board.

Part VI. Controlled Substances, Sedation, and Anesthesia.

18VAC60-21-260. General provisions.

A. Application of Part VI. This part applies to prescribing, dispensing, and administering controlled substances in dental offices, mobile dental facilities, and portable dental operations and shall not apply to administration by a dentist practicing in (i) a licensed hospital as defined in § 32.1-123 of the Code, (ii) a state-operated hospital, or (iii) a facility directly maintained or operated by the federal government.

B. Registration required. Any dentist who prescribes, administers, or dispenses Schedules II through V controlled drugs must hold a current registration with the federal Drug Enforcement Administration.

C. Patient evaluation required.

1. The decision to administer controlled drugs for dental treatment must be based on a documented evaluation of the health history and current medical condition of the patient in accordance with the Class I through V risk category classifications of the American Society of Anesthesiologists (ASA) in effect at the time of treatment. The findings of the evaluation, the ASA risk assessment class assigned, and any special considerations must be recorded in the patient's record.

2. Any level of sedation and general anesthesia may be provided for a patient who is ASA Class I and Class II.

3. A patient in ASA Class III shall only be provided minimal sedation, conscious/moderate sedation, deep sedation, or general anesthesia by:

a. A dentist after he has documented a consultation with the patient's primary care physician or other medical specialist regarding potential risks and special monitoring requirements that may be necessary;

b. An oral and maxillofacial surgeon who has performed a physical evaluation and documented the findings and the ASA risk assessment category of the patient and any special monitoring requirements that may be necessary; or

c. A person licensed under Chapter 29 (§ 54.1-2900 et seq.) of Title 54.1 of the Code who has a specialty in anesthesia.

4. Minimal sedation may only be provided for a patient who is in ASA Class IV by:

a. A dentist after he has documented a consultation with the patient's primary care physician or other medical specialist regarding potential risks and special monitoring requirements that may be necessary; or

b. An oral and maxillofacial surgeon who has performed a physical evaluation and documented the findings and the ASA risk assessment category of the patient and any special monitoring requirements that may be necessary.

5. Conscious/moderate sedation, deep sedation, or general anesthesia shall not be provided in a dental office for patients in ASA Class IV and Class V.

D. Additional requirements for patient information and records. In addition to the record requirements in 18VAC60-21-90, when conscious/moderate sedation, deep sedation, or general anesthesia is administered, the patient record shall also include:

1. Notation of the patient's American Society of Anesthesiologists classification;
2. Review of medical history and current conditions, including the patient's weight and height or, if appropriate, the body mass index;
3. Written informed consent for administration of sedation and anesthesia and for the dental procedure to be performed;
4. Preoperative vital signs;
5. A record of the name, dose, and strength of drugs and route of administration including the administration of local anesthetics with notations of the time sedation and anesthesia were administered;
6. Monitoring records of all required vital signs and physiological measures recorded every five minutes; and
7. A list of staff participating in the administration, treatment, and monitoring including name, position, and assigned duties.

E. Pediatric patients. No sedating medication shall be [~~prescribed for or~~]administered to a patient 12 years of age or younger prior to his arrival at the dentist office or treatment facility.

F. Informed written consent. Prior to administration of any level of sedation or general anesthesia, the dentist shall discuss the nature and objectives of the planned level of sedation or general anesthesia along with the risks, benefits, and alternatives and shall obtain informed, written consent from the patient or other responsible party for the administration and for the treatment to be provided. The written consent must be maintained in the patient record.

G. Level of sedation. The determinant for the application of the rules for any level of sedation or for general anesthesia shall be the degree of sedation or consciousness level of a patient that should reasonably be expected to result from the type, strength, and dosage of medication, the method of administration, and the individual characteristics of the patient as documented in the patient's record. The drugs and techniques used must carry a margin of safety wide enough to render the unintended reduction of or loss of consciousness unlikely, factoring in titration and the patient's age, weight, and ability to metabolize drugs.

H. Emergency management.

1. If a patient enters a deeper level of sedation than the dentist is qualified and prepared to provide, the dentist shall stop the dental procedure until the patient returns to and is stable at the intended level of sedation.

2. A dentist in whose office sedation or anesthesia is administered shall have written basic emergency procedures established and staff trained to carry out such procedures.

**[add Special needs Patients....from page 12 ADA guidelines.

I. Ancillary personnel. Dentists who employ unlicensed, ancillary personnel to assist in the administration and monitoring of any form of minimal sedation, conscious/moderate sedation, deep sedation, or general anesthesia shall maintain documentation that such personnel have:

1. Training and hold current certification in basic resuscitation techniques with hands-on airway training for health care providers, such as Basic Cardiac Life Support for Health Professionals or a clinically oriented course devoted primarily to responding to clinical emergencies offered by an approved provider of continuing education as set forth in 18VAC60-21-250 C; or
2. Current certification as a certified anesthesia assistant (CAA) by the American Association of Oral and Maxillofacial Surgeons or the American Dental Society of Anesthesiology (ADSA).

J. Assisting in administration. A dentist, consistent with the planned level of administration (i.e., local anesthesia, minimal sedation, ~~conscious/moderate sedation~~, deep sedation, or general anesthesia) and appropriate to his education, training, and experience, may utilize the services of a dentist, anesthesiologist, certified registered nurse anesthetist, dental hygienist, dental assistant, or nurse to perform functions appropriate to such practitioner's education, training, and experience and consistent with that practitioner's respective scope of practice.

K. Patient monitoring.

1. A dentist may delegate monitoring of a patient to a dental hygienist, dental assistant, or nurse who is under his direction or to another dentist, anesthesiologist, or certified registered nurse anesthetist. The person assigned to monitor the patient shall be continuously in the presence of the patient in the office, operatory, and recovery area (i) before administration is initiated or immediately upon arrival if the patient self-administered a sedative agent, (ii) throughout the administration of drugs, (iii) throughout the treatment of the patient, and (iv) throughout recovery until the patient is discharged by the dentist.

2. The person monitoring the patient shall:

- a. Have the patient's entire body in sight;
- b. Be in close proximity so as to speak with the patient;
- c. Converse with the patient to assess the patient's ability to respond in order to determine the patient's level of sedation;
- d. Closely observe the patient for coloring, breathing, level of physical activity, facial expressions, eye movement, and bodily gestures in order to immediately recognize and bring any changes in the patient's condition to the attention of the treating dentist; and
- e. Read, report, and record the patient's vital signs and physiological measures.

L. A dentist who allows the administration of general anesthesia, deep sedation, or conscious/moderate sedation in his dental office is responsible for assuring that:

1. The equipment for administration and monitoring, as required in subsection B of 18VAC60-21-291 or subsection C of 18VAC60-21-301, is readily available and in good working order prior to performing dental treatment with anesthesia or sedation. The equipment shall either be maintained by the dentist in his office or provided by the anesthesia or sedation provider; and
2. The person administering the anesthesia or sedation is appropriately licensed and the staff monitoring the patient is qualified.

M. Special needs patients:

1. Because many patients undergoing deep sedation/general are mentally and/or physically challenged, it is not possible to have a comprehensive physical examination or appropriate laboratory test prior to administering care. When these situations occur, the dentist responsible for

administering deep sedation/general anesthesia should document the reasons preventing the recommended preoperative management.

2. In selected circumstances, deep sedation or general anesthesia may be utilized without establishing an indwelling intravenous line. These selected circumstances may include very brief procedures or periods of time, which, for example, may occur in some patients; or the establishment of intravenous access *after* deep sedation or general anesthesia has been induced because of poor patient cooperation.

18VAC60-21-270. Administration of local anesthesia.

A dentist may administer or use the services of the following personnel to administer local anesthesia:

1. A dentist;
2. An anesthesiologist;
3. A certified registered nurse anesthetist ~~**?[under his medical direction and indirect supervision];~~
4. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older under his indirect supervision;
5. A dental hygienist to administer Schedule VI topical oral anesthetics under indirect supervision or under his order for such treatment under general supervision; or
6. A dental assistant or a registered or licensed practical nurse to administer Schedule VI topical oral anesthetics under indirect supervision.

18VAC60-21-279. Administration of only inhalation analgesia (nitrous oxide).

A. Education and training requirements. A dentist who utilizes nitrous oxide shall have training in and knowledge of:

1. The appropriate use and physiological effects of nitrous oxide, the potential complications of administration, the indicators for complications, and the interventions to address the complications.
2. The use and maintenance of the equipment required in subsection D of this section.

B. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dental office or treatment facility.

C. Delegation of administration.

1. A qualified dentist may administer or use the services of the following personnel to administer nitrous oxide:
 - a. A dentist;
 - b. An anesthesiologist;
 - c. A certified registered nurse anesthetist ~~**?[under his medical direction and indirect supervision;]~~
 - d. A dental hygienist with the training required by 18VAC60-25-100 B and under indirect supervision; or
 - e. A registered nurse upon his direct instruction and under immediate supervision.

2. Preceding the administration of nitrous oxide, a dentist may use the services of the following personnel working under indirect supervision to administer local anesthesia to numb an injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

D. Equipment requirements. A dentist who utilizes nitrous oxide only or who directs the administration by another licensed health professional as permitted in subsection C of this section shall maintain the following equipment in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Blood pressure monitoring equipment;
2. Source of delivery of oxygen under controlled positive pressure;
3. Mechanical (hand) respiratory bag; and
4. Suction apparatus.

E. Required staffing. When only nitrous oxide/oxygen is administered, a second person in the operatory is not required. Either the dentist or qualified dental hygienist under the indirect supervision of a dentist may administer the nitrous oxide/oxygen and treat and monitor the patient.

F. Monitoring requirements.

1. Baseline vital signs, to include blood pressure and heart rate, shall be taken and recorded prior to administration of nitrous oxide analgesia, during the administration of nitrous oxide and prior to discharge, unless extenuating circumstances exist and are documented in the patient's record.
2. Continual clinical observation of the patient's responsiveness, color, respiratory rate, and depth of ventilation shall be performed.
3. Once the administration of nitrous oxide has begun, the dentist shall ensure that a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I monitors the patient at all times until discharged as required in subsection G of this section.
4. Monitoring shall include making the proper adjustments of nitrous oxide/oxygen machines at the request of or by the dentist or by another qualified licensed health professional identified in subsection C of this section. Only the dentist or another qualified licensed health professional identified in subsection C of this section may turn the nitrous oxide/oxygen machines on or off.
5. Upon completion of nitrous oxide administration, the patient shall be administered 100% oxygen for a minimum of five minutes to minimize the risk of diffusion hypoxia.

G. Discharge requirements.

1. The dentist shall not discharge a patient until he exhibits baseline responses in a post-operative evaluation of the level of consciousness. Vital signs, to include blood pressure and heart rate, shall be taken and recorded prior to discharge.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.
3. Pediatric patients shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

18VAC60-21-280. Administration of minimal sedation.

A. Education and training requirements. A dentist who utilizes minimal sedation shall have training in and knowledge of:

1. The medications used, the appropriate dosages, the potential complications of administration, the indicators for complications, and the interventions to address the complications.
2. The physiological effects of minimal sedation, the potential complications of administration, the indicators for complications, and the interventions to address the complications.
3. The use and maintenance of the equipment required in subsection D of this section.

B. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dental office or treatment facility.

C. Delegation of administration.

1. A qualified dentist may administer or use the services of the following personnel to administer minimal sedation:

- a. A dentist;
- b. An anesthesiologist;
- c. A certified registered nurse anesthetist ~~**[under his medical direction and indirect supervision;]~~
- d. A dental hygienist with the training required by 18VAC60-25-100 C only for administration of nitrous oxide/oxygen with the dentist present in the operatory; or
- e. A registered nurse upon his direct instruction and under immediate supervision.

2. Preceding the administration of minimal sedation, a dentist may use the services of the following personnel working under indirect supervision to administer local anesthesia to numb an injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A ~~dental hygienist~~ [? Repeat of 2.[a], dental assistant, registered nurse, CRNA or licensed practical nurse to administer Schedule VI topical oral anesthetics;

3. If minimal sedation is self-administered by or to a patient 13 years of age or older before arrival at the dental office or treatment facility, the dentist may only use the personnel listed in subdivision 1 of this subsection to administer local anesthesia.

D. Equipment requirements. A dentist who utilizes minimal sedation or who directs the administration by another licensed health professional as permitted in subsection C of this section shall maintain the following equipment in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Blood pressure monitoring equipment;
2. Source of delivery of oxygen under controlled positive pressure;
3. Mechanical (hand) respiratory bag;
4. Suction apparatus; and
5. Pulse oximeter.

E. Required staffing. The treatment team for minimal sedation shall consist of the dentist and a second person in the operatory with the patient to assist the dentist and monitor the patient. The second person shall be a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I.

F. Monitoring requirements.

1. Baseline vital signs to include blood pressure, respiratory rate, and heart rate, and oxygen saturation shall be taken and recorded prior to administration of sedation and prior to discharge.
2. Blood pressure, oxygen saturation, respiratory rate, and pulse shall be monitored ~~continuously~~ continually during the procedure.
3. Once the administration of minimal sedation has begun by any route of administration, the dentist shall ensure that a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I monitors the patient at all times until discharged as required in subsection G of this section.
4. If nitrous oxide/oxygen is used in addition to any other pharmacological agent, monitoring shall include making the proper adjustments of nitrous oxide/oxygen machines at the request of or by the dentist or by another qualified licensed health professional identified in subsection C of this section. Only the dentist or another qualified licensed health professional identified in subsection C of this section may turn the nitrous oxide/oxygen machines on or off.
5. If any other pharmacological agent is used in addition to nitrous oxide/oxygen and a local anesthetic, requirements for the induced level of sedation must be met.

G. Discharge requirements.

1. The dentist shall not discharge a patient until he exhibits baseline responses in a post-operative evaluation of the level of consciousness. Vital signs, to include blood pressure, respiratory rate, and heart rate and oxygen saturation shall be taken and recorded prior to discharge.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.
3. Pediatric patients shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

18VAC60-21-290. Requirements for a conscious/moderate sedation permit. ? strike out conscious just moderate sedation?

~~A. After March 31, 2013, No dentist may provide employ or administer use conscious/moderate sedation in a dental office unless he has been issued a permit by the board. The requirement for a permit shall not apply to an oral and maxillofacial surgeon who maintains membership in the American Association of Oral and Maxillofacial Surgeons (AAOMS) and who provides the board with reports that result from the periodic office examinations required by AAOMS. Such an oral and maxillofacial surgeon shall be required to post a certificate issued by AAOMS.~~

B. Automatic qualification. Dentists who hold a current permit to administer deep sedation and general anesthesia may administer conscious/moderate sedation.

C. To determine eligibility for a conscious/moderate sedation permit, a dentist shall submit the following:

1. A completed application form indicating one of the following permits for which the applicant is qualified:
 - a. Conscious/moderate sedation by any method;
 - b. Conscious/moderate sedation by enteral administration only; or
 - c. Temporary conscious/moderate sedation permit (may be renewed one time);
2. The application fee as specified in 18VAC60-21-40;

3. A copy of a transcript, certification, or other documentation of training content that meets the educational and training qualifications as specified in subsection D of this section, as applicable; and
 4. A copy of current certification in advanced cardiac life support (ACLS) or pediatric advanced life support (PALS) as required in subsection E of this section.
- D. Education requirements for a permit to administer conscious/moderate sedation.
1. Administration by any method. A dentist may be issued a conscious/moderate sedation permit to administer by any method by meeting one of the following criteria:
 - a. Completion of training for this treatment modality according to the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred, while enrolled in an accredited dental program or while enrolled in a post-doctoral university or teaching hospital program; or
 - b. Completion of a continuing education course that meets the requirements of 18VAC60-21-250 and consists of (i) 60 hours of didactic instruction plus the management of at least 20 patients per participant, (ii) demonstration of competency and clinical experience in conscious/moderate sedation, and (iii) management of a compromised airway. The course content shall be consistent with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred.
 2. Enteral administration only. A dentist may be issued a conscious/moderate sedation permit to administer only by an enteral method if he has completed a continuing education program that meets the requirements of 18VAC60-21-250 and consists of not less than 18 hours of didactic instruction plus 20 clinically oriented experiences in enteral or a combination of enteral and nitrous oxide/oxygen conscious/moderate sedation techniques. The course content shall be consistent with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred. The certificate of completion and a detailed description of the course content must be maintained.
 3. A dentist who self-certified his qualifications in anesthesia and moderate sedation prior to January 1989 may be issued a temporary conscious/moderate sedation permit to continue to administer only conscious/moderate sedation until May 7, 2015. After May 7, 2015, a dentist shall meet the requirements for and obtain a conscious/moderate sedation permit to administer by any method or by enteral administration only.
- E. Additional training required. Dentists who administer conscious/moderate sedation shall:
1. Hold current certification in advanced resuscitation techniques with hands-on simulated airway and megacode training for health care providers, such as ACLS or PALS as evidenced by a certificate of completion posted with the dental license; and
 2. Have current training in the use and maintenance of the equipment required in 18VAC60-21-291.

18VAC60-21-291. Requirements for administration of conscious/moderate sedation.

A. Delegation of administration.

1. A dentist who does not hold a permit to administer conscious/moderate sedation shall only use the services of a qualified dentist or an anesthesiologist to administer such sedation in a dental office. In a licensed outpatient surgery center, a dentist who does not hold a permit to administer conscious/moderate sedation shall use either a qualified dentist, an anesthesiologist, or a certified

registered nurse anesthetist to administer such sedation. [Do not see justification for change suggested by CRNA at fourm and the Virginia Association of Nurse Anesthetist see handout]

2. A dentist who holds a permit may administer or use the services of the following personnel to administer conscious/moderate sedation:

- a. A dentist with the training required by 18VAC60-21-290 D 2 to administer by an enteral method;
- b. A dentist with the training required by 18VAC60-21-290 D 1 to administer by any method;
- c. An anesthesiologist;
- d. A certified registered nurse anesthetist ~~?[under the medical direction and indirect supervision of a dentist who meets the training requirements of 18VAC60-21-290 D 1;]~~ or
- e. A registered nurse upon his direct instruction and under the immediate supervision of a dentist who meets the training requirements of 18VAC60-21-290 D 1.

3. If minimal sedation is self-administered by or to a patient 13 years of age or older before arrival at the dental office, the dentist may only use the personnel listed in subdivision 2 of this subsection to administer local anesthesia. No sedating medication shall be ~~[prescribed for or]~~ administered to a patient 12 years of age or younger prior to his arrival at the dentist office or treatment facility.

4. Preceding the administration of conscious/moderate sedation, a permitted dentist may use the services of the following personnel under indirect supervision to administer local anesthesia to anesthetize the injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

5. A dentist who delegates administration of conscious/moderate sedation shall ensure that:

- a. All equipment required in subsection B of this section is present, in good working order, and immediately available to the areas where patients will be sedated and treated and will recover; and
- b. Qualified staff is on site to monitor patients in accordance with requirements of subsection D of this section.

B. Equipment requirements. A dentist who administers conscious/moderate sedation shall have available the following equipment in sizes for adults or children as appropriate for the patient being treated and shall maintain it in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Full face mask or masks;
2. Oral and nasopharyngeal airway management adjuncts;
3. Endotracheal tubes with appropriate connectors or other appropriate airway management adjunct such as a laryngeal mask airway;
4. A laryngoscope with reserve batteries and bulbs and appropriately sized laryngoscope blades;
5. Pulse oximetry;
6. Blood pressure monitoring equipment;
7. Pharmacologic antagonist agents;
8. Source of delivery of oxygen under controlled positive pressure;
9. Mechanical (hand) respiratory bag;

10. Appropriate emergency drugs for patient resuscitation;
11. Electrocardiographic monitor if a patient is receiving parenteral administration of sedation or if the dentist is using titration;
12. Defibrillator;
13. Suction apparatus;
14. Temperature measuring device;
15. Throat pack; and
16. Precordial or pretracheal stethoscope.
17. An end-tidal carbon dioxide monitor (capnograph) [unless preclude.....}

C. Required staffing. At a minimum, there shall be a ~~two-person~~ three person treatment team for ~~conscious/moderate~~ sedation. The team shall include the operating dentist and one ~~second~~ person to monitor the patient as provided in 18VAC60-21-260 K and one person to assist the operating dentist as provided in 18VAC60-21-260 J, ~~both of whom~~ the three person team shall be in the operatory with the patient throughout the dental procedure. If the second one is a dentist, an anesthesiologist, or a certified registered nurse anesthetist who administers the drugs as permitted in 18VAC60-21-291 A, such person may monitor the patient.

D. Monitoring requirements.

1. Baseline vital signs to include blood pressure, oxygen saturation respiratory rate and heart rate shall be taken and recorded prior to administration of any controlled drug at the facility and prior to discharge.
2. Blood pressure, oxygen saturation, respiratory rate heart rate, ~~end-tidal carbon dioxide, and pulse~~ and end tidal CO₂ unless precluded or invalidated by the nature of the patient, procedure or equipment, respiratory rate and shall be monitored *continually* [?] during the administration and recorded every five minutes. ...
3. Monitoring of the patient under conscious/moderate sedation is to begin prior to administration of sedation or, if pre-medication is self-administered by the patient, immediately upon the patient's arrival at the dental facility and shall take place continuously during the dental procedure and recovery from sedation. The person who administers the sedation or another licensed practitioner qualified to administer the same level of sedation must remain on the premises of the dental facility until the patient is evaluated and is discharged.

E. Discharge requirements.

1. The patient shall not be discharged until the responsible licensed practitioner determines that the patient's level of consciousness, oxygenation, ventilation, and ~~circulation~~, blood pressure and heart rate are satisfactory for discharge and vital signs have been taken and recorded.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.
3. The patient shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

F. Emergency management. The dentist shall be proficient in handling emergencies and complications related to pain control procedures, including the maintenance of respiration and circulation, immediate establishment of an airway, and cardiopulmonary resuscitation.

18VAC60-21-300. Requirements for a deep sedation/general anesthesia permit.

A. After March 31, 2013, no dentist may provide ~~employ~~ or administer ~~use~~ deep sedation or general anesthesia in a dental office unless he has been issued a permit by the board. The requirement for a permit shall not apply to an oral and maxillofacial surgeon who maintains membership in AAOMS and who provides the board with reports that result from the periodic office examinations required by AAOMS. Such an oral and maxillofacial surgeon shall be required to post a certificate issued by AAOMS.

B. To determine eligibility for a deep sedation/general anesthesia permit, a dentist shall submit the following:

1. A completed application form;
2. The application fee as specified in 18VAC60-21-40;
3. A copy of the certificate of completion of a CODA accredited program or other documentation of training content which meets the educational and training qualifications specified in subsection C of this section; and
4. A copy of current certification in Advanced Cardiac Life Support for Health Professionals (ACLS) or Pediatric Advanced Life Support for Health Professionals (PALS) as required in subsection C of this section.

C. Educational and training qualifications for a deep sedation/general anesthesia permit.

1. Completion of a minimum of one calendar year of advanced training in anesthesiology and related academic subjects beyond the undergraduate dental school level in a training program in conformity with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred; or
2. Completion of an CODA accredited residency in any dental specialty that incorporates into its curriculum a minimum of one calendar year of full-time training in clinical anesthesia and related clinical medical subjects (i.e., medical evaluation and management of patients) comparable to those set forth in the ADA's Guidelines for Graduate and Postgraduate Training in Anesthesia in effect at the time the training occurred; and
3. Current certification in advanced resuscitative techniques with hands-on simulated airway and megacode training for health care providers, including basic electrocardiographic interpretations, such as courses in ACLS or PALS; and
4. Current training in the use and maintenance of the equipment required in 18VAC60-21-301.

18VAC60-21-301. Requirements for administration of deep sedation or general anesthesia.

A. Preoperative requirements. Prior to the appointment for treatment under deep sedation or general anesthesia the patient shall:

1. Be informed about the personnel and procedures used to deliver the sedative or anesthetic drugs to assure informed consent as required by 18VAC60-21-260 F.
2. Have a physical evaluation as required by 18VAC60-21-260 C.
3. Be given preoperative verbal and written instructions including any dietary or medication restrictions.

B. Delegation of administration.

1. A dentist who does not meet the requirements of 18VAC60-21-300 shall only use the services of a dentist who does meet those requirements or an anesthesiologist to administer deep sedation or general anesthesia in a dental office. In a licensed outpatient surgery center, a dentist shall use either a dentist who meets the requirements of 18VAC60-21-300, an anesthesiologist, or a

certified registered nurse anesthetist to administer deep sedation or general anesthesia. **[same thinking see 18vac-291-A. {1}.

2. A dentist who meets the requirements of 18VAC60-21-300 may administer or use the services of the following personnel to administer deep sedation or general anesthesia:

- a. A dentist with the training required by 18VAC60-21-300 C;
- b. An anesthesiologist; or
- c. A certified registered nurse anesthetist under the ~~medical direction and~~ indirect supervision of a dentist who meets the training requirements of 18VAC60-21-300 C.

3. Preceding the administration of deep sedation or general anesthesia, a dentist who meets the requirements of 18VAC60-21-300 may use the services of the following personnel under indirect supervision to administer local anesthesia to anesthetize the injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

C. Equipment requirements. A dentist who administers deep sedation or general anesthesia shall have available the following equipment in sizes appropriate for the patient being treated and shall maintain it in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Full face mask or masks;
2. Oral and nasopharyngeal airway management adjuncts;
3. Endotracheal tubes with appropriate connectors or other appropriate airway management adjunct such as a laryngeal mask airway;
4. A laryngoscope with reserve batteries and bulbs and appropriately sized laryngoscope blades;
5. Source of delivery of oxygen under controlled positive pressure;
6. Mechanical (hand) respiratory bag;
7. Pulse oximetry and blood pressure monitoring equipment available and used in the treatment room;
8. Appropriate emergency drugs for patient resuscitation;
9. EKG monitoring equipment;
10. Temperature measuring devices;
11. Pharmacologic antagonist agents;
12. External defibrillator (manual or automatic);
13. An end-tidal carbon dioxide monitor (capnograph); [unless precluded by...]
14. Suction apparatus;
15. Throat pack; and
16. Precordial or pretracheal stethoscope.

D. Required staffing. At a minimum, there shall be a three-person treatment team for deep sedation or general anesthesia. The team shall include the operating dentist, a second person to monitor the patient as provided in 18VAC60-21-260 K, and a third person to assist the operating dentist as provided in 18VAC60-21-260 J, all of whom shall be in the operatory with the patient during the dental procedure. If a second dentist, an anesthesiologist, or a certified registered nurse anesthetist

administers the drugs as permitted in subsection B of this section, such person may serve as the second person to monitor the patient.

E. Monitoring requirements.

1. Baseline vital signs shall be taken and recorded prior to administration of any controlled drug at the facility to include: temperature, blood pressure, pulse, oxygen saturation, EKG, and respiratory rate.
2. The patient's vital signs, end-tidal carbon dioxide unless precluded or invalidated by the nature of the patient, procedure, or equipment, EKG readings, blood pressure, pulse, oxygen saturation, temperature, and respiratory rate shall be monitored continually and recorded every five minutes, and reported to the treating dentist throughout the administration of controlled drugs and recovery. When depolarizing medication are administered temperature shall be monitored ~~constantly~~ continuously. ? add EKG to #1. ?
3. Monitoring of the patient undergoing deep sedation or general anesthesia is to begin prior to the administration of any drugs and shall take place ~~continuously~~ continually [?] during administration, the dental procedure, and recovery from anesthesia. The person who administers the anesthesia or another licensed practitioner qualified to administer the same level of anesthesia must remain on the premises of the dental facility until the patient has regained consciousness and is discharged.

F. Emergency management.

1. A secured intravenous line must be established and maintained throughout the procedure.
 2. The dentist shall be proficient in handling emergencies and complications related to pain control procedures, including the maintenance of respiration and circulation, immediate establishment of an airway, and cardiopulmonary resuscitation.
- ** add Special Needs Patients... page 12 ADA Guidelines... this would satisfy those with concerns of Patient Access*

G. Discharge requirements.

1. The patient shall not be discharged until the responsible licensed practitioner determines that the patient's level of consciousness, oxygenation, ventilation, and circulation are satisfactory for discharge and vital signs have been taken and recorded. ? or use of Alrette score or similar scores?
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number for the dental practice.
3. The patient shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

**** continually should be used to mean "very often; at regular or frequent intervals.*

And continuously to mean "unceasingly; constantly; without interruption.[these could be added to definitions.]

Part VII. Oral and Maxillofacial Surgeons.

18VAC60-21-310. Registration of oral and maxillofacial surgeons.

Every licensed dentist who practices as an oral and maxillofacial surgeon, as defined in § 54.1-2700 of the Code, shall register his practice with the board.

1. After initial registration, an oral and maxillofacial surgeon shall renew his registration annually on or before December 31.
2. An oral and maxillofacial surgeon who fails to register or to renew his registration and continues to practice oral and maxillofacial surgery may be subject to disciplinary action by the board.
3. Within one year of the expiration of a registration, an oral and maxillofacial surgeon may renew by payment of the renewal fee and a late fee.
4. After one year from the expiration date, an oral and maxillofacial surgeon who wishes to reinstate his registration shall update his profile and pay the reinstatement fee.

18VAC60-21-320. Profile of information for oral and maxillofacial surgeons.

A. In compliance with requirements of § 54.1-2709.2 of the Code, an oral and maxillofacial surgeon registered with the board shall provide, upon initial request, the following information within 30 days:

1. The address of the primary practice setting and all secondary practice settings with the percentage of time spent at each location;
2. Names of dental or medical schools with dates of graduation;
3. Names of graduate medical or dental education programs attended at an institution approved by the Accreditation Council for Graduate Medical Education, the Commission on Dental Accreditation, and the American Dental Association with dates of completion of training;
4. Names and dates of specialty board certification or board eligibility, if any, as recognized by the Council on Dental Education and Licensure of the American Dental Association;
5. Number of years in active, clinical practice in the United States or Canada, following completion of medical or dental training and the number of years, if any, in active, clinical practice outside the United States or Canada;
6. Names of insurance plans accepted or managed care plans in which the oral and maxillofacial surgeon participates and whether he is accepting new patients under such plans;
7. Names of hospitals with which the oral and maxillofacial surgeon is affiliated;
8. Appointments within the past 10 years to dental school faculties with the years of service and academic rank;
9. Publications, not to exceed 10 in number, in peer-reviewed literature within the most recent five-year period;
10. Whether there is access to translating services for non-English speaking patients at the primary practice setting and which, if any, foreign languages are spoken in the practice; and
11. Whether the oral and maxillofacial surgeon participates in the Virginia Medicaid Program and whether he is accepting new Medicaid patients.

B. The oral and maxillofacial surgeon may provide additional information on hours of continuing education earned, subspecialties obtained, and honors or awards received.

C. Whenever there is a change in the information on record with the profile system, the oral and maxillofacial surgeon shall provide current information in any of the categories in subsection A of this section within 30 days.

18VAC60-21-330. Reporting of malpractice paid claims and disciplinary notices and orders.

A. In compliance with requirements of § 54.1-2709.4 of the Code, a dentist registered with the board as an oral and maxillofacial surgeon shall report in writing to the executive director of the board all malpractice paid claims in the most recent 10-year period. Each report of a settlement or judgment shall indicate:

1. The year the claim was paid;
2. The total amount of the paid claim in United States dollars; and
3. The city, state, and country in which the paid claim occurred.

B. The board shall use the information provided to determine the relative frequency of paid claims described in terms of the percentage who have made malpractice payments within the most recent 10-year period. The statistical methodology used will be calculated on more than 10 paid claims for all dentists reporting, with the top 16% of the paid claims to be displayed as above-average payments, the next 68% of the paid claims to be displayed as average payments, and the last 16% of the paid claims to be displayed as below-average payments.

C. Adjudicated notices and final orders or decision documents, subject to § 54.1-2400.2 G of the Code, shall be made available on the profile. Information shall also be posted indicating the availability of unadjudicated notices and orders that have been vacated.

18VAC60-21-340. Noncompliance or falsification of profile.

A. The failure to provide the information required in 18VAC60-21-320 A may constitute unprofessional conduct and may subject the licensee to disciplinary action by the board.

B. Intentionally providing false information to the board for the profile system shall constitute unprofessional conduct and shall subject the licensee to disciplinary action by the board.

18VAC60-21-350. Certification to perform cosmetic procedures; applicability.

A. In order for an oral and maxillofacial surgeon to perform aesthetic or cosmetic procedures, he shall be certified by the board pursuant to § 54.1-2709.1 of the Code. Such certification shall only entitle the licensee to perform procedures above the clavicle or within the head and neck region of the body.

B. Based on the applicant's education, training, and experience, certification may be granted to perform the following procedures for cosmetic treatment:

1. Rhinoplasty and other treatment of the nose;
2. Blepharoplasty and other treatment of the eyelid;
3. Rhytidectomy and other treatment of facial skin wrinkles and sagging;
4. Submental liposuction and other procedures to remove fat;
5. Laser resurfacing or dermabrasion and other procedures to remove facial skin irregularities;
6. Browlift (either open or endoscopic technique) and other procedures to remove furrows and sagging skin on the upper eyelid or forehead;
7. Platysmal muscle plication and other procedures to correct the angle between the chin and neck;
8. Otoplasty and other procedures to change the appearance of the ear; and
9. Application of injectable medication or material for the purpose of treating extra-oral cosmetic conditions.

18VAC60-21-360. Certification not required.

Certification shall not be required for performance of the following:

1. Treatment of facial diseases and injuries, including maxillofacial structures;
2. Facial fractures, deformity, and wound treatment;
3. Repair of cleft lip and palate deformity;
4. Facial augmentation procedures; and
5. Genioplasty.

18VAC60-21-370. Credentials required for certification.

An applicant for certification shall:

1. Hold an active, unrestricted license from the board;
2. Submit a completed application and fee;
3. Complete an oral and maxillofacial residency program accredited by the Commission on Dental Accreditation;
4. Hold board certification by the American Board of Oral and Maxillofacial Surgery (ABOMS) or board eligibility as defined by ABOMS;
5. Have current privileges on a hospital staff to perform oral and maxillofacial surgery; and
6. If his oral and maxillofacial residency or cosmetic clinical fellowship was completed after July 1, 1996, and training in cosmetic surgery was a part of such residency or fellowship, submit:
 - a. A letter from the director of the residency or fellowship program documenting the training received in the residency or in the clinical fellowship to substantiate adequate training in the specific procedures for which the applicant is seeking certification; and
 - b. Documentation of having performed as primary or assistant surgeon at least 10 proctored cases in each of the procedures for which he seeks to be certified.
7. If his oral and maxillofacial residency was completed prior to July 1, 1996, or if his oral and maxillofacial residency was completed after July 1, 1996, and training in cosmetic surgery was not a part of the applicant's residency, submit:
 - a. Documentation of having completed didactic and clinically approved courses to include the dates attended, the location of the course, and a copy of the certificate of attendance. Courses shall provide sufficient training in the specific procedures requested for certification and shall be offered by:
 - (1) An advanced specialty education program in oral and maxillofacial surgery accredited by the Commission on Dental Accreditation;
 - (2) A medical school accredited by the Liaison Committee on Medical Education or other official accrediting body recognized by the American Medical Association;
 - (3) The American Dental Association or one of its constituent and component societies or other ADA Continuing Education Recognized Programs (CERP) approved for continuing dental education; or
 - (4) The American Medical Association approved for category 1, continuing medical education; and
 - b. Documentation of either:
 - (1) Holding current privileges to perform cosmetic surgical procedures within a hospital accredited by the Joint Commission on Accreditation of Healthcare Organizations; or

(2) Having completed at least 10 cases as primary or secondary surgeon in the specific procedures for which the applicant is seeking certification, of which at least five shall be proctored cases as defined in this chapter.

18VAC60-21-380. Renewal of certification.

In order to renew his certification to perform cosmetic procedures, an oral and maxillofacial surgeon shall possess a current, active, unrestricted license to practice dentistry from the Virginia Board of Dentistry and shall submit the renewal application and fee on or before December 31 of each year. If an oral and maxillofacial surgeon fails to renew his certificate, the certificate is lapsed and performance of cosmetic procedures is not permitted. To renew a lapsed certificate within one year of expiration, the oral and maxillofacial surgeon shall pay the renewal fees and a late fee. Reinstatement of a certification that has been lapsed for more than one year shall require completion of a reinstatement form documenting continued competency in the procedures for which the surgeon is certified and payment of a reinstatement fee.

18VAC60-21-390. Quality assurance review for procedures performed by certificate holders.

A. On a schedule of no less than once every three years, the board shall conduct a random audit of charts for patients receiving cosmetic procedures that are performed by a certificate holder in a facility not accredited by Joint Commission on Accreditation of Healthcare Organizations or other nationally recognized certifying organization as determined by the board.

B. Oral and maxillofacial surgeons certified to perform cosmetic procedures shall maintain separate files, an index, coding, or other system by which such charts can be identified by cosmetic procedure.

C. Cases selected in a random audit shall be reviewed for quality assurance by a person qualified to perform cosmetic procedures according to a methodology determined by the board.

18VAC60-21-400. Complaints against certificate holders for cosmetic procedures.

Complaints arising out of performance of cosmetic procedures by a certified oral and maxillofacial surgeon shall be adjudicated solely by the Board of Dentistry. Upon receipt of the investigation report on such complaints, the Board of Dentistry shall promptly notify the Board of Medicine, and the investigation report shall be reviewed and an opinion rendered by both a physician licensed by the Board of Medicine who actively practices in a related specialty and by an oral and maxillofacial surgeon licensed by the Board of Dentistry. The Board of Medicine shall maintain the confidentiality of the complaint consistent with § 54.1-2400.2 of the Code.

Part VIII. Mobile Dental Clinics.

18VAC60-21-410. Registration of a mobile dental clinic or portable dental operation.

A. An applicant for registration of a mobile dental facility or portable dental operation shall provide:

1. The name and address of the owner of the facility or operation and an official address of record for the facility or operation, which shall not be a post office address. Notice shall be given to the board within 30 days if there is a change in the ownership or the address of record for a mobile dental facility or portable dental operation;

2. The name, address, and license number of each dentist and dental hygienist or the name, address, and registration number of each dental assistant II who will provide dental services in the facility or operation. The identity and license or registration number of any additional dentists, dental hygienists, or dental assistants II providing dental services in a mobile dental facility or portable dental operation shall be provided to the board in writing prior to the provision of such services; and
 3. The address or location of each place where the mobile dental facility or portable dental operation will provide dental services and the dates on which such services will be provided. Any additional locations or dates for the provision of dental services in a mobile dental facility or portable dental operation shall be provided to the board in writing prior to the provision of such services.
- B. The information provided by an applicant to comply with subsection A of this section shall be made available to the public.
- C. An application for registration of a mobile dental facility or portable dental operation shall include:
1. Certification that there is a written agreement for follow-up care for patients to include identification of and arrangements for treatment in a dental office that is permanently established within a reasonable geographic area;
 2. Certification that the facility or operation has access to communication facilities that enable the dental personnel to contact assistance in the event of a medical or dental emergency;
 3. Certification that the facility has a water supply and all equipment necessary to provide the dental services to be rendered in the facility;
 4. Certification that the facility or operation conforms to all applicable federal, state, and local laws, regulations, and ordinances dealing with radiographic equipment, sanitation, zoning, flammability, and construction standards; and
 5. Certification that the applicant possesses all applicable city or county licenses or permits to operate the facility or operation.
- D. Registration may be denied or revoked for a violation of provisions of § 54.1-2706 of the Code.

18VAC60-21-420. Requirements for a mobile dental clinic or portable dental operation.

- A. The registration of the facility or operation and copies of the licenses of the dentists and dental hygienists or registrations of the dental assistants II shall be displayed in plain view of patients.
- B. Prior to treatment, the facility or operation shall obtain written consent from the patient or, if the patient is a minor or incapable of consent, his parent, guardian, or authorized representative.
- C. Each patient shall be provided with an information sheet, or if the patient, his parent, guardian, or authorized agent has given written consent to an institution or school to have access to the patient's dental health record, the institution or school may be provided a copy of the information. At a minimum, the information sheet shall include:
1. Patient name, date of service, and location where treatment was provided;
 2. Name of dentist or dental hygienist who provided services;
 3. Description of the treatment rendered and tooth numbers, when appropriate;
 4. Billed service codes and fees associated with treatment;
 5. Description of any additional dental needs observed or diagnosed;

6. Referral or recommendation to another dentist if the facility or operation is unable to provide follow-up treatment; and
 7. Emergency contact information.
- D. Patient records shall be maintained, as required by 18VAC60-21-90, in a secure manner within the facility or at the address of record listed on the registration application. Records shall be made available upon request by the patient, his parent, guardian, or authorized representative and shall be available to the board for inspection and copying.
- E. The practice of dentistry and dental hygiene in a mobile dental clinic or portable dental operation shall be in accordance with the laws and regulations governing such practice.

18VAC60-21-430. Exemptions from requirement for registration.

The following shall be exempt from requirements for registration as a mobile dental clinic or portable dental operation:

1. All federal, state, or local governmental agencies;
2. Dental treatment that is provided without charge to patients or to any third party payer;
3. Clinics operated by federally qualified health centers with a dental component that provide dental services via mobile model to adults and children within 30 miles of the federally qualified health center;
4. Clinics operated by free health clinics or health safety net clinics that have been granted tax-exempt status pursuant to § 501(c)(3) of the Internal Revenue Code that provide dental services via mobile model to adults and children within 30 miles of the free health clinic or health safety net clinic; and
5. Clinics that provide dental services via mobile model to individuals who are not ambulatory and who reside in long-term care facilities, assisted living facilities, adult care homes, or private homes.

DR. SARRETT'S REVIEW COMMENTS

Part VI. Controlled Substances, Sedation, and Anesthesia.

18VAC60-21-260. General provisions.

A. Application of Part VI. This part applies to prescribing, dispensing, and administering controlled substances in dental offices, mobile dental facilities, and portable dental operations and shall not apply to administration by a dentist practicing in (i) a licensed hospital as defined in § 32.1-123 of the Code, (ii) a state-operated hospital, or (iii) a facility directly maintained or operated by the federal government.

B. Registration required. Any dentist who prescribes, administers, or dispenses Schedules II through V controlled drugs must hold a current registration with the federal Drug Enforcement Administration.

C. Patient evaluation required.

1. The decision to administer controlled drugs for dental treatment must be based on a documented evaluation of the health history and current medical condition of the patient in accordance with the Class I through V risk category classifications of the American Society of Anesthesiologists (ASA) in effect at the time of treatment. The findings of the evaluation, the ASA risk assessment class assigned, and any special considerations must be recorded in the patient's record.

2. Any level of sedation and general anesthesia may be provided for a patient who is ASA Class I and Class II.

3. ~~A patient in ASA Class III shall only be provided minimal sedation, conscious/moderate sedation, deep sedation, or general anesthesia by:~~

a. A dentist after he has documented a consultation with the patient's primary care physician or other medical specialist regarding potential risks and special monitoring requirements that may be necessary;

b. An oral and maxillofacial surgeon who has performed a physical evaluation and documented the findings and the ASA risk assessment category of the patient and any special monitoring requirements that may be necessary; or

c. A person licensed under Chapter 29 (§ 54.1-2900 et seq.) of Title 54.1 of the Code who has a specialty in anesthesia.

4. ~~Minimal sedation may only be provided for a patient who is in ASA Class IV by:~~

a. A dentist after he has documented a consultation with the patient's primary care physician or other medical specialist regarding potential risks and special monitoring requirements that may be necessary; or

b. An oral and maxillofacial surgeon who has performed a physical evaluation and documented the findings and the ASA risk assessment category of the patient and any special monitoring requirements that may be necessary.

5. ~~Conscious/moderate sedation, deep sedation, or general anesthesia shall not be provided in a dental office for patients in ASA Class IV and Class V.~~

D. Additional requirements for patient information and records. In addition to the record requirements in 18VAC60-21-90, when ~~conscious/moderate~~ sedation, deep sedation, or general anesthesia is administered, the patient record shall also include:

Commented [DCS1]: ADA guidelines have statements regarding ASA II and IV patients that are specific to the levels of sedation. For minimal "may require consultation with primary care physician". For moderate and deep/GA "should require consultation".

Commented [DCS2]: See previous comment.

Commented [DCS3]: See above comment.

1. Notation of the patient's American Society of Anesthesiologists classification;
2. Review of medical history and current conditions, including the patient's weight and height or, if appropriate, the body mass index;
3. Written informed consent for administration of sedation and anesthesia and for the dental procedure to be performed;
4. Preoperative vital signs;
5. A record of the name, dose, and strength of drugs and route of administration including the administration of local anesthetics with notations of the time sedation and anesthesia were administered;
6. Monitoring records of all required vital signs and physiological measures recorded every five minutes; and
7. A list of staff participating in the administration, treatment, and monitoring including name, position, and assigned duties.

Commented [DCS4]: ADA does not provide specific time interval but uses the words "continuously" and "continually"

E. Pediatric patients. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dentist office or treatment facility.

F. Informed written consent. Prior to administration of any level of sedation or general anesthesia, the dentist shall discuss the nature and objectives of the planned level of sedation or general anesthesia along with the risks, benefits, and alternatives and shall obtain informed, written consent from the patient or other responsible party for the administration and for the treatment to be provided. The written consent must be maintained in the patient record.

Commented [DCS5]: ADA guidelines are not applicable to children and refer to the AAP/AAPD Guidelines for Monitoring and Management of Pediatric Patients During and After Sedation for Diagnostic and Therapeutic Procedures. These guidelines do not define a child's age but does support not prescribing medication to be administered prior to arriving at the office.

G. Level of sedation. The determinant for the application of the rules for any level of sedation or for general anesthesia shall be the degree of sedation or consciousness level of a patient that should reasonably be expected to result from the type, strength, and dosage of medication, the method of administration, and the individual characteristics of the patient as documented in the patient's record. The drugs and techniques used must carry a margin of safety wide enough to render the unintended reduction of or loss of consciousness unlikely, factoring in titration and the patient's age, weight, and ability to metabolize drugs.

H. Emergency management.

1. If a patient enters a deeper level of sedation than the dentist is qualified and prepared to provide, the dentist shall stop the dental procedure until the patient returns to and is stable at the intended level of sedation.
2. A dentist in whose office sedation or anesthesia is administered shall have written basic emergency procedures established and staff trained to carry out such procedures.

I. Ancillary personnel. Dentists who employ unlicensed, ancillary personnel to assist in the administration and monitoring of any form of minimal sedation, conscious/moderate sedation, deep sedation, or general anesthesia shall maintain documentation that such personnel have:

1. Training and hold current certification in basic resuscitation techniques with hands-on airway training for health care providers, such as Basic Cardiac Life Support for Health Professionals or a clinically oriented course devoted primarily to responding to clinical emergencies offered by an approved provider of continuing education as set forth in 18VAC60-21-250 C; or
2. Current certification as a certified anesthesia assistant (CAA) by the American Association of Oral and Maxillofacial Surgeons or the American Dental Society of Anesthesiology (ADSA).

J. Assisting in administration. A dentist, consistent with the planned level of administration (i.e., local anesthesia, minimal sedation, conscious/moderate sedation, deep sedation, or general anesthesia) and appropriate to his education, training, and experience, may utilize the services of a dentist, anesthesiologist, certified registered nurse anesthetist, dental hygienist, dental assistant, or

nurse to perform functions appropriate to such practitioner's education, training, and experience and consistent with that practitioner's respective scope of practice.

K. Patient monitoring.

1. A dentist may delegate monitoring of a patient to a dental hygienist, dental assistant, or nurse who is under his direction or to another dentist, anesthesiologist, or certified registered nurse anesthetist. The person assigned to monitor the patient shall be continuously in the presence of the patient in the office, operatory, and recovery area (i) before administration is initiated or immediately upon arrival if the patient self-administered a sedative agent, (ii) throughout the administration of drugs, (iii) throughout the treatment of the patient, and (iv) throughout recovery until the patient is discharged by the dentist.

2. The person monitoring the patient shall:

- a. Have the patient's entire body in sight;
- b. Be in close proximity so as to speak with the patient;
- c. Converse with the patient to assess the patient's ability to respond in order to determine the patient's level of sedation;
- d. Closely observe the patient for coloring, breathing, level of physical activity, facial expressions, eye movement, and bodily gestures in order to immediately recognize and bring any changes in the patient's condition to the attention of the treating dentist; and
- e. Read, report, and record the patient's vital signs and physiological measures.

L. A dentist who allows the administration of general anesthesia, deep sedation, or ~~conscious~~ moderate sedation in his dental office is responsible for assuring that:

1. The equipment for administration and monitoring, as required in subsection B of 18VAC60-21-291 or subsection C of 18VAC60-21-301, is readily available and in good working order prior to performing dental treatment with anesthesia or sedation. The equipment shall either be maintained by the dentist in his office or provided by the anesthesia or sedation provider; and
2. The person administering the anesthesia or sedation is appropriately licensed and the staff monitoring the patient is qualified.

18VAC60-21-270. Administration of local anesthesia.

A dentist may administer or use the services of the following personnel to administer local anesthesia:

1. A dentist;
2. An anesthesiologist;
3. A certified registered nurse anesthetist under his medical direction and indirect supervision;
4. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older under his indirect supervision;
5. A dental hygienist to administer Schedule VI topical oral anesthetics under indirect supervision or under his order for such treatment under general supervision; or
6. A dental assistant or a registered or licensed practical nurse to administer Schedule VI topical oral anesthetics under indirect supervision.

18VAC60-21-279. Administration of only inhalation analgesia (nitrous oxide).

A. Education and training requirements. A dentist who utilizes nitrous oxide shall have training in and knowledge of:

1. The appropriate use and physiological effects of nitrous oxide, the potential complications of administration, the indicators for complications, and the interventions to address the complications.
2. The use and maintenance of the equipment required in subsection D of this section.

B. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dental office or treatment facility.

Commented [DC56]: See comment above regarding children.

C. Delegation of administration.

1. A qualified dentist may administer or use the services of the following personnel to administer nitrous oxide:

- a. A dentist;
- b. An anesthesiologist;
- c. A certified registered nurse anesthetist under his medical direction and indirect supervision;
- d. A dental hygienist with the training required by 18VAC60-25-100 B and under indirect supervision; or
- e. A registered nurse upon his direct instruction and under immediate supervision.

2. Preceding the administration of nitrous oxide, a dentist may use the services of the following personnel working under indirect supervision to administer local anesthesia to numb an injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

D. Equipment requirements. A dentist who utilizes nitrous oxide only or who directs the administration by another licensed health professional as permitted in subsection C of this section shall maintain the following equipment in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Blood pressure monitoring equipment;
2. Source of delivery of oxygen under controlled positive pressure;
3. Mechanical (hand) respiratory bag; and
4. Suction apparatus.

Commented [DC57]: ADA Guidelines for minimal sedation which includes nitrous oxide inhalation only states monitoring oxygen saturation with pulse oximeter "may be clinically useful and should be considered."

E. Required staffing. When only nitrous oxide/oxygen is administered, a second person in the operatory is not required. Either the dentist or qualified dental hygienist under the indirect supervision of a dentist may administer the nitrous oxide/oxygen and treat and monitor the patient.

F. Monitoring requirements.

1. Baseline vital signs, to include blood pressure and heart rate, shall be taken and recorded prior to administration of nitrous oxide analgesia and prior to discharge, unless extenuating circumstances exist and are documented in the patient's record.
2. Continual clinical observation of the patient's responsiveness, color, respiratory rate, and depth of ventilation shall be performed.
3. Once the administration of nitrous oxide has begun, the dentist shall ensure that a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I monitors the patient at all times until discharged as required in subsection G of this section.

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4. Monitoring shall include making the proper adjustments of nitrous oxide/oxygen machines at the request of or by the dentist or by another qualified licensed health professional identified in subsection C of this section. Only the dentist or another qualified licensed health professional identified in subsection C of this section may turn the nitrous oxide/oxygen machines on or off.

5. Upon completion of nitrous oxide administration, the patient shall be administered 100% oxygen for a minimum of five minutes to minimize the risk of diffusion hypoxia.

G. Discharge requirements.

1. The dentist shall not discharge a patient until he exhibits baseline responses in a post-operative evaluation of the level of consciousness. Vital signs, to include blood pressure and heart rate, shall be taken and recorded prior to discharge.

2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.

3. Pediatric patients shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

18VAC60-21-280. Administration of minimal sedation.

A. Education and training requirements. A dentist who utilizes minimal sedation shall have training in and knowledge of:

1. The medications used, the appropriate dosages, the potential complications of administration, the indicators for complications, and the interventions to address the complications.

2. The physiological effects of minimal sedation, the potential complications of administration, the indicators for complications, and the interventions to address the complications.

3. The use and maintenance of the equipment required in subsection D of this section.

B. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dental office or treatment facility.

C. Delegation of administration.

1. A qualified dentist may administer or use the services of the following personnel to administer minimal sedation:

a. A dentist;

b. An anesthesiologist;

c. A certified registered nurse anesthetist under his medical direction and indirect supervision;

d. A dental hygienist with the training required by 18VAC60-25-100 C only for administration of nitrous oxide/oxygen with the dentist present in the operatory; or

e. A registered nurse upon his direct instruction and under immediate supervision.

2. Preceding the administration of minimal sedation, a dentist may use the services of the following personnel working under indirect supervision to administer local anesthesia to numb an injection or treatment site:

a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or

b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics;

Commented [DCS8]: ADA guidelines specify that administration of one drug, with or without nitrous oxide, and exceeding the MRD for the drug requires moderate sedation guidance. Using more than one drug also requires moderate sedation guidance. Inhalation of nitrous oxide only is considered minimal sedation in ADA guidelines.

Commented [DCS9]: See comment above regarding children.

3. If minimal sedation is self-administered by or to a patient 13 years of age or older before arrival at the dental office or treatment facility, the dentist may only use the personnel listed in subdivision I of this subsection to administer local anesthesia.

Commented [DCS10]: ADA guidelines and AAP/AAPD do not define an age for children and adults.

D. Equipment requirements. A dentist who utilizes minimal sedation or who directs the administration by another licensed health professional as permitted in subsection C of this section shall maintain the following equipment in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Blood pressure monitoring equipment;
2. Source of delivery of oxygen under controlled positive pressure;
3. Mechanical (hand) respiratory bag;
4. Suction apparatus; and
5. Pulse oximeter.

E. Required staffing. The treatment team for minimal sedation shall consist of the dentist and a second person in the operatory with the patient to assist the dentist and monitor the patient. The second person shall be a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I.

F. Monitoring requirements.

1. Baseline vital signs to include blood pressure, respiratory rate, and heart rate shall be taken and recorded prior to administration of sedation and prior to discharge.
2. Blood pressure, oxygen saturation, respiratory rate, and pulse shall be monitored continuously during the procedure.
3. Once the administration of minimal sedation has begun by any route of administration, the dentist shall ensure that a licensed health care professional or a person qualified in accordance with 18VAC60-21-260 I monitors the patient at all times until discharged as required in subsection G of this section.
4. If nitrous oxide/oxygen is used in addition to any other pharmacological agent, monitoring shall include making the proper adjustments of nitrous oxide/oxygen machines at the request of or by the dentist or by another qualified licensed health professional identified in subsection C of this section. Only the dentist or another qualified licensed health professional identified in subsection C of this section may turn the nitrous oxide/oxygen machines on or off.
5. If any other pharmacological agent is used in addition to nitrous oxide/oxygen and a local anesthetic, requirements for the induced level of sedation must be met.

G. Discharge requirements.

1. The dentist shall not discharge a patient until he exhibits baseline responses in a post-operative evaluation of the level of consciousness. Vital signs, to include blood pressure, respiratory rate, and heart rate shall be taken and recorded prior to discharge.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.
3. Pediatric patients shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

18VAC60-21-290. Requirements for a conscious/moderate sedation permit.

A. After March 31, 2013, no dentist may employ or use conscious/moderate sedation in a dental office unless he has been issued a permit by the board. The requirement for a permit shall not apply

to an oral and maxillofacial surgeon who maintains membership in the American Association of Oral and Maxillofacial Surgeons (AAOMS) and who provides the board with reports that result from the periodic office examinations required by AAOMS. Such an oral and maxillofacial surgeon shall be required to post a certificate issued by AAOMS.

B. Automatic qualification. Dentists who hold a current permit to administer deep sedation and general anesthesia may administer ~~conscious/moderate~~ sedation.

C. To determine eligibility for a ~~conscious/moderate/moderate~~ sedation permit, a dentist shall submit the following:

1. A completed application form indicating one of the following permits for which the applicant is qualified:
 - a. ~~Conscious/moderate~~Moderate sedation by any method;
 - b. ~~Conscious/moderate~~Moderate sedation by enteral administration only; or
 - c. Temporary ~~conscious/moderate/moderate~~ sedation permit (may be renewed one time);
2. The application fee as specified in 18VAC60-21-40;
3. A copy of a transcript, certification, or other documentation of training content that meets the educational and training qualifications as specified in subsection D of this section, as applicable; and
4. A copy of current certification in advanced cardiac life support (ACLS) or pediatric advanced life support (PALS) as required in subsection E of this section.

D. Education requirements for a permit to administer ~~conscious/moderate/moderate~~ sedation.

1. Administration by any method. A dentist may be issued a ~~conscious/moderate/moderate~~ sedation permit to administer by any method by meeting one of the following criteria:
 - a. Completion of training for this treatment modality according to the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred, while enrolled in an accredited dental program or while enrolled in a post-doctoral university or teaching hospital program; or
 - b. Completion of a continuing education course that meets the requirements of 18VAC60-21-250 and consists of (i) 60 hours of didactic instruction plus the management of at least 20 patients per participant, (ii) demonstration of competency and clinical experience in ~~conscious/moderate/moderate~~ sedation, and (iii) management of a compromised airway. The course content shall be consistent with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred.

2. Enteral administration only. A dentist may be issued a ~~conscious/moderate/moderate~~ sedation permit to administer only by an enteral method if he has completed a continuing education program that meets the requirements of 18VAC60-21-250 and consists of not less than 18 hours of didactic instruction plus 20 clinically oriented experiences in enteral or a combination of enteral and nitrous oxide/oxygen ~~conscious/moderate/moderate~~ sedation techniques. The course content shall be consistent with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred. The certificate of completion and a detailed description of the course content must be maintained.

3. A dentist who self-certified his qualifications in anesthesia and moderate sedation prior to January 1989 may be issued a temporary ~~conscious/moderate/moderate~~ sedation permit to continue to administer only ~~conscious/moderate/moderate~~ sedation until May 7, 2015. After May 7, 2015, a dentist shall meet the requirements for and obtain a ~~conscious/moderate/moderate~~ sedation permit to administer by any method or by enteral administration only.

Commented [DCS11]: This is conflict with ADA guidelines since ADA makes no distinction in required training for moderate sedation by route of administration. All moderate sedation, regardless of route of administration requires 60 hours plus 20 supervised cases and demonstration of certain competencies.

Commented [DCS12]: This paragraph seems not needed any longer since the date expired.

E. Additional training required. Dentists who administer ~~conscious/moderate~~ moderate sedation shall:

1. Hold current certification in advanced resuscitation techniques with hands-on simulated airway and megacode training for health care providers, such as ACLS or PALS as evidenced by a certificate of completion posted with the dental license; and
2. Have current training in the use and maintenance of the equipment required in 18VAC60-21-291.

18VAC60-21-291. Requirements for administration of ~~conscious/moderate~~ moderate sedation.

A. Delegation of administration.

1. A dentist who does not hold a permit to administer ~~conscious/moderate~~ moderate sedation shall only use the services of a qualified dentist or an anesthesiologist to administer such sedation in a dental office. In a licensed outpatient surgery center, a dentist who does not hold a permit to administer ~~conscious/moderate~~ moderate sedation shall use either a qualified dentist, an anesthesiologist, or a certified registered nurse anesthetist to administer such sedation.

2. A dentist who holds a permit may administer or use the services of the following personnel to administer ~~conscious/moderate~~ moderate sedation:

- a. A dentist with the training required by 18VAC60-21-290 D 2 to administer by an enteral method;
- b. A dentist with the training required by 18VAC60-21-290 D 1 to administer by any method;
- c. An anesthesiologist;
- d. A certified registered nurse anesthetist under the medical direction and indirect supervision of a dentist who meets the training requirements of 18VAC60-21-290 D 1; or
- e. A registered nurse upon his direct instruction and under the immediate supervision of a dentist who meets the training requirements of 18VAC60-21-290 D 1.

~~3. If minimal sedation is self-administered by or to a patient 13 years of age or older before arrival at the dental office, the dentist may only use the personnel listed in subdivision 2 of this subsection to administer local anesthesia. No sedating medication shall be prescribed for or administered to a patient 12 years of age or younger prior to his arrival at the dentist office or treatment facility.~~

4. Preceding the administration of ~~conscious/moderate~~ moderate sedation, a permitted dentist may use the services of the following personnel under indirect supervision to administer local anesthesia to anesthetize the injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

5. A dentist who delegates administration of ~~conscious/moderate~~ moderate sedation shall ensure that:

- a. All equipment required in subsection B of this section is present, in good working order, and immediately available to the areas where patients will be sedated and treated and will recover; and
- b. Qualified staff is on site to monitor patients in accordance with requirements of subsection D of this section.

Commented [DCS13]: See above comments regarding children and lack of age definition in ADA and AAP/AAPD guidelines.

B. Equipment requirements. A dentist who administers ~~conscious/moderate/moderate~~ sedation shall have available the following equipment in sizes for adults or children as appropriate for the patient being treated and shall maintain it in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Full face mask or masks;
2. Oral and nasopharyngeal airway management adjuncts;
3. Endotracheal tubes with appropriate connectors or other appropriate airway management adjunct such as a laryngeal mask airway;
4. A laryngoscope with reserve batteries and bulbs and appropriately sized laryngoscope blades;
5. Pulse oximetry;
6. Blood pressure monitoring equipment;
7. Pharmacologic antagonist agents;
8. Source of delivery of oxygen under controlled positive pressure;
9. Mechanical (hand) respiratory bag;
10. Appropriate emergency drugs for patient resuscitation;
11. Electrocardiographic monitor if a patient is receiving parenteral administration of sedation or if the dentist is using titration;
12. Defibrillator;
13. Suction apparatus;
14. Temperature measuring device;
15. Throat pack; and
16. Precordial or pretracheal stethoscope;
17. An end-tidal carbon dioxide monitor (capnograph).

C. Required staffing. At a minimum, there shall be a two-person treatment team for ~~conscious/moderate/moderate~~ sedation. The team shall include the operating dentist and a second person to monitor the patient as provided in 18VAC60-21-260 K and assist the operating dentist as provided in 18VAC60-21-260 J, both of whom shall be in the operator with the patient throughout the dental procedure. If the second person is a dentist, an anesthesiologist, or a certified registered nurse anesthetist who administers the drugs as permitted in 18VAC60-21-291 A, such person may monitor the patient.

D. Monitoring requirements.

1. Baseline vital signs shall be taken and recorded prior to administration of any controlled drug at the facility and prior to discharge.
2. Blood pressure, oxygen saturation, ~~end-tidal carbon dioxide~~, and pulse shall be monitored continually during the administration and recorded every five minutes.
3. Monitoring of the patient under ~~conscious/moderate/moderate~~ sedation is to begin prior to administration of sedation or, if pre-medication is self-administered by the patient, immediately upon the patient's arrival at the dental facility and shall take place continuously during the dental procedure and recovery from sedation. The person who administers the sedation or another licensed practitioner qualified to administer the same level of sedation must remain on the premises of the dental facility until the patient is evaluated and is discharged.

E. Discharge requirements.

Commented [DCS14]: ADA guidelines require having equipment to "obtain intravascular or introsseous access" for drugs

Commented [DCS15]: ADA Guidelines state for ventilation monitoring: "The dentist must observe chest excursions continually. The dentist must monitor ventilation and/or breathing by monitoring end-tidal CO2 unless precluded or invalidated by the nature of the patient, procedure or equipment. In addition, ventilation should be monitored by continual observation of qualitative signs, including auscultation of breath sounds with a precordial or pretracheal stethoscope."

1. The patient shall not be discharged until the responsible licensed practitioner determines that the patient's level of consciousness, oxygenation, ventilation, and circulation are satisfactory for discharge and vital signs have been taken and recorded.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number.
3. The patient shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

F. Emergency management. The dentist shall be proficient in handling emergencies and complications related to pain control procedures, including the maintenance of respiration and circulation, immediate establishment of an airway, and cardiopulmonary resuscitation.

18VAC60-21-300. Requirements for a deep sedation/general anesthesia permit.

A. After March 31, 2013, no dentist may employ or use deep sedation or general anesthesia in a dental office unless he has been issued a permit by the board. The requirement for a permit shall not apply to an oral and maxillofacial surgeon who maintains membership in AAOMS and who provides the board with reports that result from the periodic office examinations required by AAOMS. Such an oral and maxillofacial surgeon shall be required to post a certificate issued by AAOMS.

B. To determine eligibility for a deep sedation/general anesthesia permit, a dentist shall submit the following:

1. A completed application form;
2. The application fee as specified in 18VAC60-21-40;
3. A copy of the certificate of completion of a CODA accredited program or other documentation of training content which meets the educational and training qualifications specified in subsection C of this section; and
4. A copy of current certification in Advanced Cardiac Life Support for Health Professionals (ACLS) or Pediatric Advanced Life Support for Health Professionals (PALS) as required in subsection C of this section.

C. Educational and training qualifications for a deep sedation/general anesthesia permit.

1. Completion of a minimum of one calendar year of advanced training in anesthesiology and related academic subjects beyond the undergraduate dental school level in a training program in conformity with the ADA's Guidelines for Teaching the Comprehensive Control of Anxiety and Pain in Dentistry in effect at the time the training occurred; or
2. Completion of an CODA accredited residency in any dental specialty that incorporates into its curriculum a minimum of one calendar year of full-time training in clinical anesthesia and related clinical medical subjects (i.e., medical evaluation and management of patients) comparable to those set forth in the ADA's Guidelines for Graduate and Postgraduate Training in Anesthesia in effect at the time the training occurred; and
3. Current certification in advanced resuscitative techniques with hands-on simulated airway and megacode training for health care providers, including basic electrocardiographic interpretations, such as courses in ACLS or PALS; and
4. Current training in the use and maintenance of the equipment required in 18VAC60-21-301.

18VAC60-21-301. Requirements for administration of deep sedation or general anesthesia.

A. Preoperative requirements. Prior to the appointment for treatment under deep sedation or general anesthesia the patient shall:

1. Be informed about the personnel and procedures used to deliver the sedative or anesthetic drugs to assure informed consent as required by 18VAC60-21-260 F.
2. Have a physical evaluation as required by 18VAC60-21-260 C.
3. Be given preoperative verbal and written instructions including any dietary or medication restrictions.

B. Delegation of administration.

1. A dentist who does not meet the requirements of 18VAC60-21-300 shall only use the services of a dentist who does meet those requirements or an anesthesiologist to administer deep sedation or general anesthesia in a dental office. In a licensed outpatient surgery center, a dentist shall use either a dentist who meets the requirements of 18VAC60-21-300, an anesthesiologist, or a certified registered nurse anesthetist to administer deep sedation or general anesthesia.

2. A dentist who meets the requirements of 18VAC60-21-300 may administer or use the services of the following personnel to administer deep sedation or general anesthesia:

- a. A dentist with the training required by 18VAC60-21-300 C;
- b. An anesthesiologist; or
- c. A certified registered nurse anesthetist under the medical direction and indirect supervision of a dentist who meets the training requirements of 18VAC60-21-300 C.

3. Preceding the administration of deep sedation or general anesthesia, a dentist who meets the requirements of 18VAC60-21-300 may use the services of the following personnel under indirect supervision to administer local anesthesia to anesthetize the injection or treatment site:

- a. A dental hygienist with the training required by 18VAC60-25-100 C to parenterally administer Schedule VI local anesthesia to persons 18 years of age or older; or
- b. A dental hygienist, dental assistant, registered nurse, or licensed practical nurse to administer Schedule VI topical oral anesthetics.

C. Equipment requirements. A dentist who administers deep sedation or general anesthesia shall have available the following equipment in sizes appropriate for the patient being treated and shall maintain it in working order and immediately available to the areas where patients will be sedated and treated and will recover:

1. Full face mask or masks;
2. Oral and nasopharyngeal airway management adjuncts;
3. Endotracheal tubes with appropriate connectors or other appropriate airway management adjunct such as a laryngeal mask airway;
4. A laryngoscope with reserve batteries and bulbs and appropriately sized laryngoscope blades;
5. Source of delivery of oxygen under controlled positive pressure;
6. Mechanical (hand) respiratory bag;
7. Pulse oximetry and blood pressure monitoring equipment available and used in the treatment room;
8. Appropriate emergency drugs for patient resuscitation;
9. EKG monitoring equipment;
10. Temperature measuring devices;
11. Pharmacologic antagonist agents;

12. External defibrillator (manual or automatic);
13. An end-tidal carbon dioxide monitor (capnograph);
14. Suction apparatus;
15. Throat pack; and
16. Precordial or pretracheal stethoscope.

D. Required staffing. At a minimum, there shall be a three-person treatment team for deep sedation or general anesthesia. The team shall include the operating dentist, a second person to monitor the patient as provided in 18VAC60-21-260 K, and a third person to assist the operating dentist as provided in 18VAC60-21-260 J, all of whom shall be in the operatory with the patient during the dental procedure. If a second dentist, an anesthesiologist, or a certified registered nurse anesthetist administers the drugs as permitted in subsection B of this section, such person may serve as the second person to monitor the patient.

E. Monitoring requirements.

1. Baseline vital signs shall be taken and recorded prior to administration of any controlled drug at the facility to include: temperature, blood pressure, pulse, oxygen saturation, and respiration.
2. The patient's vital signs, end-tidal carbon dioxide, and EKG readings shall be monitored, recorded every five minutes, and reported to the treating dentist throughout the administration of controlled drugs. When depolarizing medications are administered, temperature shall be monitored constantly.
3. Monitoring of the patient undergoing deep sedation or general anesthesia is to begin prior to the administration of any drugs and shall take place continuously during administration, the dental procedure, and recovery from anesthesia. The person who administers the anesthesia or another licensed practitioner qualified to administer the same level of anesthesia must remain on the premises of the dental facility until the patient has regained consciousness and is discharged.

F. Emergency management.

1. A secured intravenous line must be established and maintained throughout the procedure.
2. The dentist shall be proficient in handling emergencies and complications related to pain control procedures, including the maintenance of respiration and circulation, immediate establishment of an airway, and cardiopulmonary resuscitation.

G. Discharge requirements.

1. The patient shall not be discharged until the responsible licensed practitioner determines that the patient's level of consciousness, oxygenation, ventilation, and circulation are satisfactory for discharge and vital signs have been taken and recorded.
2. Post-operative instructions shall be given verbally and in writing. The written instructions shall include a 24-hour emergency telephone number for the dental practice.
3. The patient shall be discharged with a responsible individual who has been instructed with regard to the patient's care.

Guideline for Monitoring and Management of Pediatric Patients Before, During, and After Sedation for Diagnostic and Therapeutic Procedures: Update 2016

Developed and Endorsed by

American Academy of Pediatric Dentistry and American Academy of Pediatrics

Latest Revision*

2016

Abstract

The safe sedation of children for procedures requires a systematic approach that includes the following: no administration of sedating medication without the safety net of medical/dental supervision, careful presedation evaluation for underlying medical or surgical conditions that would place the child at increased risk from sedating medications, appropriate fasting for elective procedures and a balance between the depth of sedation and risk for those who are unable to fast because of the urgent nature of the procedure, a focused airway examination for large (kissing) tonsils or anatomic airway abnormalities that might increase the potential for airway obstruction, a clear understanding of the medication's pharmacokinetic and pharmacodynamic effects and drug interactions, appropriate training and skills in airway management to allow rescue of the patient, age- and size-appropriate equipment for airway management and venous access, appropriate medications and reversal agents, sufficient numbers of staff to both carry out the procedure and monitor the patient, appropriate physiologic monitoring during and after the procedure, a properly equipped and staffed recovery area, recovery to the presedation level of consciousness before discharge from medical/dental supervision, and appropriate discharge instructions. This report was developed through a collaborative effort of the American Academy of Pediatrics and the American Academy of Pediatric Dentistry to offer pediatric providers updated information and guidance in delivering safe sedation to children.

Introduction

The number of diagnostic and minor surgical procedures performed on pediatric patients outside of the traditional operating room setting has increased in the past several decades. As a consequence of this change and the increased awareness of the importance of providing analgesia and anxiolysis, the need for sedation for procedures in physicians' offices, dental offices, subspecialty procedure suites, imaging facilities, emergency departments, other inpatient hospital settings, and ambulatory surgery centers also has increased markedly.¹⁻⁵² In recognition of this need for both elective and emergency use of sedation in nontraditional settings, the American Academy of Pediatrics (AAP) and the American Academy of Pediatric Dentistry (AAPD) have published a series of guidelines for the monitoring and management of pediatric patients during and after sedation for a procedure.⁵³⁻⁵⁸ The purpose of this updated report is to unify the guidelines for sedation used by medical and dental practitioners; to add clarifications regarding monitoring modalities, particularly regarding continuous expired

carbon dioxide measurement; to provide updated information from the medical and dental literature; and to suggest methods for further improvement in safety and outcomes. This document uses the same language to define sedation categories and expected physiologic responses as The Joint Commission, the American Society of Anesthesiologists (ASA), and the AAPD.^{56,57,59-61}

This revised statement reflects the current understanding of appropriate monitoring needs of pediatric patients both during and after sedation for a procedure.^{3,4,11,18,20,21,23,24,33,39,41,44,47,51,62-73} The monitoring and care outlined may be exceeded at any time on the basis of the judgment of the responsible practitioner. Although intended to encourage high-quality patient care, adherence to the recommendations in this document cannot guarantee a specific patient outcome. However, structured sedation protocols designed to incorporate these safety

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* This guideline was originally adopted in 2006 and reaffirmed in 2011.

ABBREVIATIONS

AAP: American Academy of Pediatrics. **AAPD:** American Academy of Pediatric Dentistry. **ASA:** American Society of Anesthesiologists. **BIS:** Bispectral index. **CPAP:** Continuous positive airway pressure. **ECG:** Electrocardiography. **EEG:** Electroencephalogram/electroencephalography. **EMS:** Emergency medical services. **LMA:** Laryngeal mask airway. **MRI:** Magnetic resonance imaging. **OSA:** Obstructive sleep apnea. **PALS:** Pediatric advanced life support.

principles have been widely implemented and shown to reduce morbidity.^{11,23,24,27,30-33,35,39,41,44,47,51,74-84} These practice recommendations are proffered with the awareness that, regardless of the intended level of sedation or route of drug administration, the sedation of a pediatric patient represents a continuum and may result in respiratory depression, laryngospasm, impaired airway patency, apnea, loss of the patient's protective airway reflexes, and cardiovascular instability.^{38,43,45,47,48,59,62,63,85-112}

Procedural sedation of pediatric patients has serious associated risks.^{2,5,38,43,45,47,48,62,63,71,83,85,88-105,107-138} These adverse responses during and after sedation for a diagnostic or therapeutic procedure may be minimized, but not completely eliminated, by a careful preprocedure review of the patient's underlying medical conditions and consideration of how the sedation process might affect or be affected by these conditions: for example, children with developmental disabilities have been shown to have a threefold increased incidence of desaturation compared with children without developmental disabilities.^{74,78,103} Appropriate drug selection for the intended procedure, a clear understanding of the sedating medication's pharmacokinetics and pharmacodynamics and drug interactions, as well as the presence of an individual with the skills needed to rescue a patient from an adverse response are critical.^{42,48,62,63,92,97,99,125-127,132,133,139-158} Appropriate physiologic monitoring and continuous observation by personnel not directly involved with the procedure allow for the accurate and rapid diagnosis of complications and initiation of appropriate rescue interventions.^{44,63,64,67,68,74,90,96,110,159-174} The work of the Pediatric Sedation Research Consortium has improved the sedation knowledge base, demonstrating the marked safety of sedation by highly motivated and skilled practitioners from a variety of specialties practicing the above modalities and skills that focus on a culture of sedation safety.^{45,83,95,128-138} However, these groundbreaking studies also show a low but persistent rate of potential sedation-induced life-threatening events, such as apnea, airway obstruction, laryngospasm, pulmonary aspiration, desaturation, and others, even when the sedation is provided under the direction of a motivated team of specialists.¹²⁹ These studies have helped define the skills needed to rescue children experiencing adverse sedation events.

The sedation of children is different from the sedation of adults. Sedation in children is often administered to relieve pain and anxiety as well as to modify behavior (e.g., immobility) so as to allow the safe completion of a procedure. A child's ability to control his or her own behavior to cooperate for a procedure depends both on his or her chronologic age and cognitive/ emotional development. Many brief procedures, such as suture of a minor laceration, may be accomplished with distraction and guided imagery techniques, along with the use of topical/local anesthetics and minimal sedation, if needed.¹⁷⁵⁻¹⁸¹ However, longer procedures that require immobility involving children younger than 6 years or those with developmental delay often require an increased depth of sedation to gain control of their behavior.^{86,87,103} Children younger than 6 years (particularly those younger than 6

months) may be at greatest risk of an adverse event.¹²⁹ Children in this age group are particularly vulnerable to the sedating medication's effects on respiratory drive, airway patency, and protective airway reflexes.^{62,63} Other modalities, such as careful preparation, parental presence, hypnosis, distraction, topical local anesthetics, electronic devices with age-appropriate games or videos, guided imagery, and the techniques advised by child life specialists, may reduce the need for or the needed depth of pharmacologic sedation.^{29,46,49,182-211}

Studies have shown that it is common for children to pass from the intended level of sedation to a deeper, unintended level of sedation,^{85,88,212,213} making the concept of rescue essential to safe sedation. Practitioners of sedation must have the skills to rescue the patient from a deeper level than that intended for the procedure. For example, if the intended level of sedation is "minimal," practitioners must be able to rescue from "moderate sedation"; if the intended level of sedation is "moderate," practitioners must have the skills to rescue from "deep sedation"; if the intended level of sedation is "deep," practitioners must have the skills to rescue from a state of "general anesthesia." The ability to rescue means that practitioners must be able to recognize the various levels of sedation and have the skills and age- and size-appropriate equipment necessary to provide appropriate cardiopulmonary support if needed.

These guidelines are intended for all venues in which sedation for a procedure might be performed (hospital, surgical center, freestanding imaging facility, dental facility, or private office). Sedation and anesthesia in a nonhospital environment (e.g., private physician's or dental office, freestanding imaging facility) historically have been associated with an increased incidence of "failure to rescue" from adverse events, because these settings may lack immediately available backup. Immediate activation of emergency medical services (EMS) may be required in such settings, but the practitioner is responsible for life-support measures while awaiting EMS arrival.^{63,214} Rescue techniques require specific training and skills.^{63,74,215,216} The maintenance of the skills needed to rescue a child with apnea, laryngospasm, and/or airway obstruction include the ability to open the airway, suction secretions, provide continuous positive airway pressure (CPAP), perform successful bag-valve-mask ventilation, insert an oral airway, a nasopharyngeal airway, or a laryngeal mask airway (LMA), and, rarely, perform tracheal intubation. These skills are likely best maintained with frequent simulation and team training for the management of rare events.^{128,130,217-220} Competency with emergency airway management procedure algorithms is fundamental for safe sedation practice and successful patient rescue (see Figs. 1, 2, and 3).^{215,216,221-223}

Practitioners should have an in-depth knowledge of the agents they intend to use and their potential complications. A number of reviews and handbooks for sedating pediatric patients are available.^{30,39,65,75,171,172,201,224-233} There are specific situations that are beyond the scope of this document. Specifically, guidelines for the delivery of general anesthesia and

monitored anesthesia care (sedation or analgesia), outside or within the operating room by anesthesiologists or other practitioners functioning within a department of anesthesiology, are addressed by policies developed by the ASA and by individual departments of anesthesiology.²³⁴ In addition, guidelines for the sedation of patients undergoing mechanical ventilation in a critical care environment or for providing analgesia for patients postoperatively, patients with chronic painful conditions, and patients in hospice care are beyond the scope of this document.

Goals of Sedation

The goals of sedation in the pediatric patient for diagnostic and therapeutic procedures are as follows: (1) to guard the patient's safety and welfare; (2) to minimize physical discomfort and pain; (3) to control anxiety, minimize psychological trauma, and maximize the potential for amnesia; (4) to modify behavior and/or movement so as to allow the safe completion of the procedure; and (5) to return the patient to a state in which discharge from medical/dental supervision is safe, as determined by recognized criteria (Supplemental Appendix 1).

These goals can best be achieved by selecting the lowest dose of drug with the highest therapeutic index for the procedure. It is beyond the scope of this document to specify which drugs are appropriate for which procedures; however, the selection of the fewest number of drugs and matching

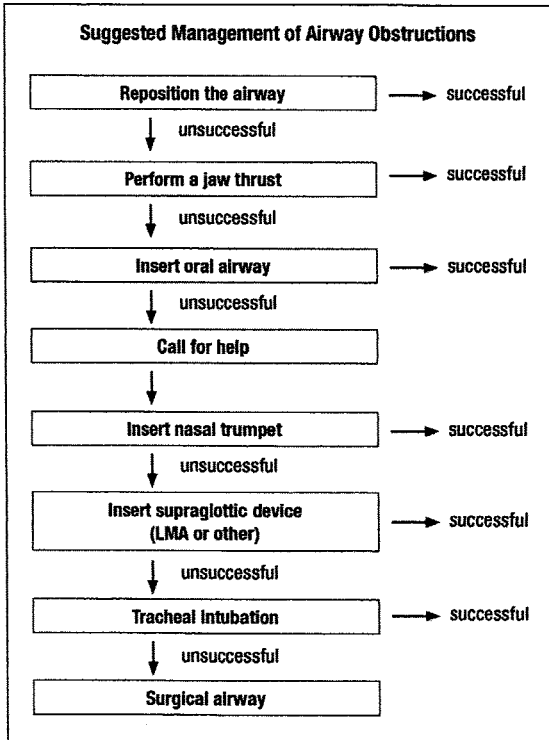


Figure 1. Suggested management of airway obstruction.

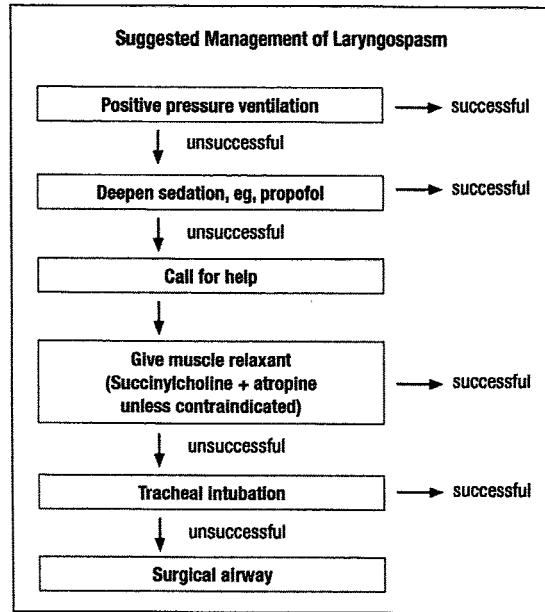


Figure 2. Suggested management of laryngospasm.

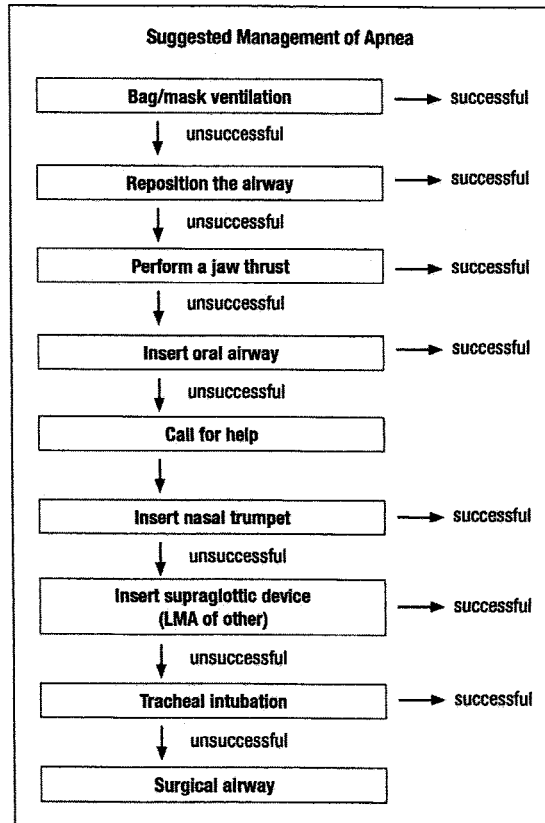


Figure 3. Suggested management of apnea.

drug selection to the type and goals of the procedure are essential for safe practice. For example, analgesic medications, such as opioids or ketamine, are indicated for painful procedures. For nonpainful procedures, such as computed tomography or MRI, sedatives/hypnotics are preferred. When both sedation and analgesia are desirable (e.g., fracture reduction), either single agents with analgesic/sedative properties or combination regimens are commonly used. Anxiolysis and amnesia are additional goals that should be considered in the selection of agents for particular patients. However, the potential for an adverse outcome may be increased when 2 or more sedating medications are administered.^{62,127,136,173,235} Recently, there has been renewed interest in noninvasive routes of medication administration, including intranasal and inhaled routes (e.g., nitrous oxide; see below).²³⁶

Knowledge of each drug's time of onset, peak response, and duration of action is important (e.g., the peak EEG effect of intravenous midazolam occurs at ~ 4.8 minutes, compared with that of diazepam at ~ 1.6 minutes²³⁷⁻²³⁹). Titration of drug to effect is an important concept; one must know whether the previous dose has taken full effect before administering additional drugs.²³⁷ Drugs that have a long duration of action (e.g., intramuscular pentobarbital, phenothiazines) have fallen out of favor because of unpredictable responses and prolonged recovery. The use of these drugs requires a longer period of observation even after the child achieves currently used recovery and discharge criteria.^{62,238-241} This concept is particularly important for infants and toddlers transported in car safety seats; re-sedation after discharge attributable to residual prolonged drug effects may lead to airway obstruction.^{62,63,242} In particular, promethazine (Phenergan; Wyeth Pharmaceuticals, Philadelphia, PA) has a "black box warning" regarding fatal respiratory depression in children younger than 2 years.²⁴³ Although the liquid formulation of chloral hydrate is no longer commercially available, some hospital pharmacies now are compounding their own formulations. Low-dose chloral hydrate (10–25 mg/kg), in combination with other sedating medications, is used commonly in pediatric dental practice.

General Guidelines

Candidates

Patients who are in ASA classes I and II are frequently considered appropriate candidates for minimal, moderate, or deep sedation (Supplemental Appendix 2). Children in ASA classes III and IV, children with special needs, and those with anatomic airway abnormalities or moderate to severe tonsillar hypertrophy present issues that require additional and individual consideration, particularly for moderate and deep sedation.^{68,244-249} Practitioners are encouraged to consult with appropriate subspecialists and/ or an anesthesiologist for patients at increased risk of experiencing adverse sedation events because of their underlying medical/surgical conditions.

Responsible person

The pediatric patient shall be accompanied to and from the treatment facility by a parent, legal guardian, or other responsible person. It is preferable to have 2 adults accompany children who are still in car safety seats if transportation to and from a treatment facility is provided by 1 of the adults.²⁵⁰

Facilities

The practitioner who uses sedation must have immediately available facilities, personnel, and equipment to manage emergency and rescue situations. The most common serious complications of sedation involve compromise of the airway or depressed respirations resulting in airway obstruction, hypoventilation, laryngospasm, hypoxemia, and apnea. Hypotension and cardiopulmonary arrest may occur, usually from the inadequate recognition and treatment of respiratory compromise.^{42,48,92,97,99,125,132,139-155} Other rare complications also may include seizures, vomiting, and allergic reactions. Facilities providing pediatric sedation should monitor for, and be prepared to treat, such complications.

Back-up emergency services

A protocol for immediate access to back-up emergency services shall be clearly outlined. For nonhospital facilities, a protocol for the immediate activation of the EMS system for life-threatening complications must be established and maintained.⁴⁴ It should be understood that the availability of EMS does not replace the practitioner's responsibility to provide initial rescue for life-threatening complications.

On-site monitoring, rescue drugs, and equipment

An emergency cart or kit must be immediately accessible. This cart or kit must contain the necessary age- and size-appropriate equipment (oral and nasal airways, bag-valve-mask device, LMAs or other supraglottic devices, laryngoscope blades, tracheal tubes, face masks, blood pressure cuffs, intravenous catheters, etc) to resuscitate a nonbreathing and unconscious child. The contents of the kit must allow for the provision of continuous life support while the patient is being transported to a medical/dental facility or to another area within the facility. All equipment and drugs must be checked and maintained on a scheduled basis (see Supplemental Appendices 3 and 4 for suggested drugs and emergency life support equipment to consider before the need for rescue occurs). Monitoring devices, such as electrocardiography (ECG) machines, pulse oximeters with size-appropriate probes, end-tidal carbon dioxide monitors, and defibrillators with size-appropriate patches/ paddles, must have a safety and function check on a regular basis as required by local or state regulation. The use of emergency checklists is recommended, and these should be immediately available at all sedation locations; they can be obtained from <http://www.pedsanesthesia.org/>.

Documentation

Documentation prior to sedation shall include, but not be limited to, the following recommendations:

1. **Informed consent:** The patient record shall document that appropriate informed consent was obtained according to local, state, and institutional requirements.^{251,252}
2. **Instructions and information provided to the responsible person:** The practitioner shall provide verbal and/or written instructions to the responsible person. Information shall include objectives of the sedation and anticipated changes in behavior during and after sedation.^{163,253-255} Special instructions shall be given to the adult responsible for infants and toddlers who will be transported home in a car safety seat regarding the need to carefully observe the child's head position to avoid airway obstruction. Transportation in a car safety seat poses a particular risk for infants who have received medications known to have a long half-life, such as chloral hydrate, intramuscular pentobarbital, or phenothiazine because deaths after procedural sedation have been reported.^{62,63,238,242,256,257} Consideration for a longer period of observation shall be given if the responsible person's ability to observe the child is limited (e.g., only 1 adult who also has to drive). Another indication for prolonged observation would be a child with an anatomic airway problem, an underlying medical condition such as significant obstructive sleep apnea (OSA), or a former preterm infant younger than 60 weeks' post-conceptional age. A 24-hour telephone number for the practitioner or his or her associates shall be provided to all patients and their families. Instructions shall include limitations of activities and appropriate dietary precautions.

Dietary precautions

Agents used for sedation have the potential to impair protective airway reflexes, particularly during deep sedation. Although a rare occurrence, pulmonary aspiration may occur if the child regurgitates and cannot protect his or her airway.^{95,127,258} Therefore, the practitioner should evaluate preceding food and fluid intake before administering sedation. It is likely that the risk of aspiration during procedural sedation differs from that during general anesthesia involving tracheal intubation or other airway manipulations.^{259,260} However, the absolute risk of aspiration during elective procedural sedation is not yet known; the reported incidence varies from ~1 in 825 to ~1 in 30 037.^{95,127,129,173,244,261} Therefore, standard practice for fasting before elective sedation generally follows the same guidelines as for elective general anesthesia; this requirement is particularly important for solids, because aspiration of clear gastric contents causes less pulmonary injury than aspiration of particulate gastric contents.^{262,263}

For emergency procedures in children undergoing general anesthesia, the reported incidence of pulmonary aspiration of gastric contents from 1 institution is ~ 1 in 373 compared with ~ 1 in 4544 for elective anesthetics.²⁶² Because there are few published studies with adequate statistical power to provide guidance to the practitioner regarding the safety or risk of pulmonary aspiration of gastric contents during procedural sedation,^{95,127,129,173,244,259-261,264-268} it is unknown whether the risk of aspiration is reduced when airway manipulation is not performed/ anticipated (e.g., moderate sedation). However, if a deeply sedated child requires intervention for airway obstruction, apnea, or laryngospasm, there is concern that these rescue maneuvers could increase the risk of pulmonary aspiration of gastric contents. For children requiring urgent/emergent sedation who do not meet elective fasting guidelines, the risks of sedation and possible aspiration are as-yet unknown and must be balanced against the benefits of performing the procedure promptly. For example, a prudent practitioner would be unlikely to administer deep sedation to a child with a minor condition who just ate a large meal; conversely, it is not justifiable to withhold sedation/analgesia from the child in significant pain from a displaced fracture who had a small snack a few hours earlier. Several emergency department studies have reported a low to zero incidence of pulmonary aspiration despite variable fasting periods^{260,264,268}; however, each of these reports have, for the most part, clearly balanced the urgency of the procedure with the need for and depth of sedation.^{268,269} Although emergency medicine studies and practice guidelines generally support a less restrictive approach to fasting for brief urgent/ emergent procedures, such as care of wounds, joint dislocation, chest tube placement, etc, in healthy children, further research in many thousands of patients would be desirable to better define the relationships between various fasting intervals and sedation complications.²⁶²⁻²⁷⁰

Table 1. APPROPRIATE INTAKE OF FOOD AND LIQUIDS BEFORE ELECTIVE SEDATION

Ingested material	Minimum fasting period (h)
Clear liquids: water, fruit juices without pulp, carbonated beverages, clear tea, black coffee	2
Human milk	4
Infant formula	6
Nonhuman milk: because nonhuman milk is similar to solids in gastric emptying time, the amount ingested must be considered when determining an appropriate fasting period	6
Light meal: a light meal typically consists of toast and clear liquids. Meals that include fried or fatty foods or meat may prolong gastric emptying time. Both the amount and type of foods ingested must be considered when determining an appropriate fasting period.	6

Source: American Society of Anesthesiologists. Practice guidelines for preoperative fasting and the use of pharmacologic agents to reduce the risk of pulmonary aspiration: application to healthy patients undergoing elective procedures. An updated report by the American Society of Anesthesiologists Committee on Standards and Practice Parameters. Available at: "https://www.asahq.org/For-Members/Practice-Management/Practice-Parameters.aspx". For emergent sedation, the practitioner must balance the depth of sedation versus the risk of possible aspiration; see also Mace et al.²⁷² and Green et al.²⁷³

Before elective sedation

Children undergoing sedation for elective procedures generally should follow the same fasting guidelines as those for general anesthesia (Table 1).²⁷¹ It is permissible for routine necessary medications (e.g., antiseizure medications) to be taken with a sip of clear liquid or water on the day of the procedure.

For the emergency patient

The practitioner must always balance the possible risks of sedating nonfasted patients with the benefits of and necessity for completing the procedure. In particular, patients with a history of recent oral intake or with other known risk factors, such as trauma, decreased level of consciousness, extreme obesity (BMI $\geq 95\%$ for age and sex), pregnancy, or bowel motility dysfunction, require careful evaluation before the administration of sedatives. When proper fasting has not been ensured, the increased risks of sedation must be carefully weighed against its benefits, and the lightest effective sedation should be used. In this circumstance, additional techniques for achieving analgesia and patient cooperation, such as distraction, guided imagery, video games, topical and local anesthetics, hematoma block or nerve blocks, and other techniques advised by child life specialists, are particularly helpful and should be considered.^{29,49, 182–201,274,275} The use of agents with less risk of depressing protective airway reflexes, such as ketamine, or moderate sedation, which would also maintain protective reflexes, may be preferred.²⁷⁶ Some emergency patients requiring deep sedation (e.g., a trauma patient who just ate a full meal or a child with a bowel obstruction) may need to be intubated to protect their airway before they can be sedated.

Use of immobilization devices (protective stabilization)

Immobilization devices, such as papoose boards, must be applied in such a way as to avoid airway obstruction or chest restriction.^{277–281} The child's head position and respiratory excursions should be checked frequently to ensure airway patency. If an immobilization device is used, a hand or foot should be kept exposed, and the child should never be left unattended. If sedating medications are administered in conjunction with an immobilization device, monitoring must be used at a level consistent with the level of sedation achieved.

Documentation at the time of sedation

1. Health evaluation: Before sedation, a health evaluation shall be performed by an appropriately licensed practitioner and reviewed by the sedation team at the time of treatment for possible interval changes.²⁸² The purpose of this evaluation is not only to document baseline status but also to determine whether the patient has specific risk factors that may warrant additional consultation before sedation. This evaluation also facilitates the identification of patients who will require more advanced airway or cardiovascular management skills or alterations in the doses or types of medications used for procedural sedation.

An important concern for the practitioner is the widespread use of medications that may interfere with drug absorption or metabolism and therefore enhance or shorten the effect time of sedating medications. Herbal medicines (e.g., St. John's wort, ginkgo, ginger, ginseng, garlic) may alter drug pharmacokinetics through inhibition of the cytochrome P450 system, resulting in prolonged drug effect and altered (increased or decreased) blood drug concentrations (midazolam, cyclosporine, tacrolimus).^{283–292} Kava may increase the effects of sedatives by potentiating γ -aminobutyric acid inhibitory neurotransmission and may increase acetaminophen-induced liver toxicity.^{293–295} Valerian may itself produce sedation that apparently is mediated through the modulation of γ -aminobutyric acid neurotransmission and receptor function.^{291,296–299} Drugs such as erythromycin, cimetidine, and others may also inhibit the cytochrome P450 system, resulting in prolonged sedation with midazolam as well as other medications competing for the same enzyme systems.^{300–304} Medications used to treat HIV infection, some anticonvulsants, immunosuppressive drugs, and some psychotropic medications (often used to treat children with autism spectrum disorder) may also produce clinically important drug-drug interactions.^{305–314} Therefore, a careful drug history is a vital part of the safe sedation of children. The practitioner should consult various sources (a pharmacist, textbooks, online services, or handheld databases) for specific information on drug interactions.^{315–319} The U.S. Food and Drug Administration issued a warning in February 2013 regarding the use of codeine for postoperative pain management in children undergoing tonsillectomy, particularly those with OSA. The safety issue is that some children have duplicated cytochromes that allow greater than expected conversion of the prodrug codeine to morphine, thus resulting in potential overdose; codeine should be avoided for postprocedure analgesia.^{320–324}

The health evaluation should include the following:

- Age and weight (in kg) and gestational age at birth (preterm infants may have associated sequelae such as apnea of prematurity); and
- Health history, including (1) food and medication allergies and previous allergic or adverse drug reactions; (2) medication/drug history, including dosage, time, route, and site of administration for prescription, over-the-counter, herbal, or illicit drugs; (3) relevant diseases, physical abnormalities (including genetic syndromes), neurologic impairments that might increase the potential for airway obstruction, obesity, a history of snoring or OSA,^{325–328} or cervical spine instability in Down syndrome, Marfan syndrome, skeletal dysplasia, and other conditions; (4) pregnancy status (as many as 1% of menarchal females presenting for general anesthesia at children's hospitals are pregnant)^{329–331} because of concerns for the potential adverse effects of most sedating and

anesthetic drugs on the fetus^{329,332-338}; (5) history of prematurity (may be associated with subglottic stenosis or propensity to apnea after sedation); (6) history of any seizure disorder; (7) summary of previous relevant hospitalizations; (8) history of sedation or general anesthesia and any complications or unexpected responses; and (9) relevant family history, particularly related to anesthesia (e.g., muscular dystrophy, malignant hyperthermia, pseudocholinesterase deficiency).

The review of systems should focus on abnormalities of cardiac, pulmonary, renal, or hepatic function that might alter the child's expected responses to sedating/analgesic medications. A specific query regarding signs and symptoms of sleep-disordered breathing and OSA may be helpful. Children with severe OSA who have experienced repeated episodes of desaturation will likely have altered mu receptors and be analgesic at opioid levels one-third to one-half those of a child without OSA^{325-328,339,340}; lower titrated doses of opioids should be used in this population. Such a detailed history will help to determine which patients may benefit from a higher level of care by an appropriately skilled health care provider, such as an anesthesiologist. The health evaluation should also include:

- Vital signs, including heart rate, blood pressure, respiratory rate, room air oxygen saturation, and temperature (for some children who are very upset or noncooperative, this may not be possible and a note should be written to document this circumstance);
- Physical examination, including a focused evaluation of the airway (tonsillar hypertrophy, abnormal anatomy [e.g., mandibular hypoplasia], high Mallampati score [i.e., ability to visualize only the hard palate or tip of the uvula]) to determine whether there is an increased risk of airway obstruction^{74,341-344};
- Physical status evaluation (ASA classification [see Appendix 2]); and
- Name, address, and telephone number of the child's home or parent's, or caregiver's cell phone; additional information such as the patient's personal care provider or medical home is also encouraged.

For hospitalized patients, the current hospital record may suffice for adequate documentation of presedation health; however, a note shall be written documenting that the chart was reviewed, positive findings were noted, and a management plan was formulated. If the clinical or emergency condition of the patient precludes acquiring complete information before sedation, this health evaluation should be obtained as soon as feasible.

2. Prescriptions. When prescriptions are used for sedation, a copy of the prescription or a note describing the content of the prescription should be in the patient's chart along with a description of the instructions that were given to

the responsible person. Prescription medications intended to accomplish procedural sedation must not be administered without the safety net of direct supervision by trained medical/dental personnel. The administration of sedating medications at home poses an unacceptable risk, particularly for infants and preschool-aged children traveling in car safety seats because deaths as a result of this practice have been reported.^{63,257}

Documentation during treatment

The patient's chart shall contain a time-based record that includes the name, route, site, time, dosage/ kilogram, and patient effect of administered drugs. Before sedation, a "time out" should be performed to confirm the patient's name, procedure to be performed, and laterality and site of the procedure.⁵⁹ During administration, the inspired concentrations of oxygen and inhalation sedation agents and the duration of their administration shall be documented. Before drug administration, special attention must be paid to the calculation of dosage (i.e., mg/kg); for obese patients, most drug doses should likely be adjusted lower to ideal body weight rather than actual weight.³⁴⁵ When a programmable pump is used for the infusion of sedating medications, the dose/kilogram per minute or hour and the child's weight in kilograms should be double-checked and confirmed by a separate individual. The patient's chart shall contain documentation at the time of treatment that the patient's level of consciousness and responsiveness, heart rate, blood pressure, respiratory rate, expired carbon dioxide values, and oxygen saturation were monitored. Standard vital signs should be further documented at appropriate intervals during recovery until the patient attains predetermined discharge criteria (Appendix 1). A variety of sedation scoring systems are available that may aid this process.^{212,238 346-348} Adverse events and their treatment shall be documented.

Documentation after treatment

A dedicated and properly equipped recovery area is recommended (see Appendices 3 and 4). The time and condition of the child at discharge from the treatment area or facility shall be documented, which should include documentation that the child's level of consciousness and oxygen saturation in room air have returned to a state that is safe for discharge by recognized criteria (see Appendix 1). Patients receiving supplemental oxygen before the procedure should have a similar oxygen need after the procedure. Because some sedation medications are known to have a long half-life and may delay a patient's complete return to baseline or pose the risk of re-sedation^{62,104,256, 349,350} and because some patients will have complex multiorgan medical conditions, a longer period of observation in a less intense observation area (e.g., a step-down observation area) before discharge from medical/dental supervision may be indicated.²³⁹ Several scales to evaluate recovery have been devised and validated.^{212, 346-348, 351, 352} A simple evaluation tool may be the ability of the infant or child to remain awake for at least 20 minutes when placed in a quiet environment.²³⁸

Continuous quality improvement

The essence of medical error reduction is a careful examination of index events and root-cause analysis of how the event could be avoided in the future.³⁵³⁻³⁵⁹ Therefore, each facility should maintain records that track all adverse events and significant interventions, such as desaturation; apnea; laryngospasm; need for airway interventions, including the need for placement of supraglottic devices such as an oral airway, nasal trumpet, or LMA; positive-pressure ventilation; prolonged sedation; unanticipated use of reversal agents; unplanned or prolonged hospital admission; sedation failures; inability to complete the procedure; and unsatisfactory sedation, analgesia, or anxiolysis.³⁶⁰ Such events can then be examined for the assessment of risk reduction and improvement in patient/family satisfaction.

Preparation for sedation procedures

Part of the safety net of sedation is using a systematic approach so as to not overlook having an important drug, piece of equipment, or monitor immediately available at the time of a developing emergency. To avoid this problem, it is helpful to use an acronym that allows the same setup and checklist for every procedure. A commonly used acronym useful in planning and preparation for a procedure is **SOAPME**, which represents the following:

- S** = Size-appropriate suction catheters and a functioning suction apparatus (e.g., Yankauer-type suction).
- O** = an adequate Oxygen supply and functioning flow meters or other devices to allow its delivery.
- A** = size-appropriate Airway equipment (e.g., bag-valve-mask or equivalent device [functioning]), nasopharyngeal and oropharyngeal airways, LMA, laryngoscope blades (checked and functioning), endotracheal tubes, stylets, face mask.
- P** = Pharmacy: all the basic drugs needed to support life during an emergency, including antagonists as indicated.
- M** = Monitors: functioning pulse oximeter with size-appropriate oximeter probes,^{361,362} end-tidal carbon dioxide monitor, and other monitors as appropriate for the procedure (e.g., noninvasive blood pressure, ECG, stethoscope).
- E** = special Equipment or drugs for a particular case (e.g., defibrillator).

Specific guidelines for intended level of sedation

Minimal sedation

Minimal sedation (old terminology, “anxiolysis”) is a drug-induced state during which patients respond normally to verbal commands. Although cognitive function and coordination may be impaired, ventilatory and cardiovascular functions are unaffected. Children who have received minimal sedation generally will not require more than observation and intermittent assessment of their level of sedation. Some children will become moderately sedated despite the intended level of minimal sedation; should this occur, then the guidelines for moderate sedation apply.^{85,363}

Moderate sedation

Moderate sedation (old terminology, “conscious sedation” or “sedation/analgesia”) is a drug-induced depression of consciousness during which patients respond purposefully to verbal commands or after light tactile stimulation. No interventions are required to maintain a patent airway, and spontaneous ventilation is adequate. Cardiovascular function is usually maintained. The caveat that loss of consciousness should be unlikely is a particularly important aspect of the definition of moderate sedation; drugs and techniques used should carry a margin of safety wide enough to render unintended loss of consciousness unlikely. Because the patient who receives moderate sedation may progress into a state of deep sedation and obtundation, the practitioner should be prepared to increase the level of vigilance corresponding to what is necessary for deep sedation.⁸⁵

Personnel

The practitioner. The practitioner responsible for the treatment of the patient and/or the administration of drugs for sedation must be competent to use such techniques, to provide the level of monitoring described in these guidelines, and to manage complications of these techniques (i.e., to be able to rescue the patient). Because the level of intended sedation may be exceeded, the practitioner must be sufficiently skilled to rescue a child with apnea, laryngospasm, and/or airway obstruction, including the ability to open the airway, suction secretions, provide CPAP, and perform successful bag-valve-mask ventilation should the child progress to a level of deep sedation. Training in, and maintenance of, advanced pediatric airway skills is required (e.g., pediatric advanced life support [PALS]); regular skills reinforcement with simulation is strongly encouraged.^{79,80,128,130,217-220,364}

Support personnel. The use of moderate sedation shall include the provision of a person, in addition to the practitioner, whose responsibility is to monitor appropriate physiologic parameters and to assist in any supportive or resuscitation measures, if required. This individual may also be responsible for assisting with interruptible patient-related tasks of short duration, such as holding an instrument or troubleshooting equipment.⁶⁰ This individual should be trained in and capable of providing advanced airway skills (e.g., PALS). The support person shall have specific assignments in the event of an emergency and current knowledge of the emergency cart inventory. The practitioner and all ancillary personnel should participate in periodic reviews, simulation of rare emergencies, and practice drills of the facility’s emergency protocol to ensure proper function of the equipment and coordination of staff roles in such emergencies.^{133,365-367} It is recommended that at least 1 practitioner be skilled in obtaining vascular access in children.

Monitoring and documentation

Baseline. Before the administration of sedative medications, a baseline determination of vital signs shall be documented. For some children who are very upset or uncooperative, this may

not be possible, and a note should be written to document this circumstance.

During the procedure. The physician/dentist or his or her designee shall document the name, route, site, time of administration, and dosage of all drugs administered. If sedation is being directed by a physician who is not personally administering the medications, then recommended practice is for the qualified health care provider administering the medication to confirm the dose verbally before administration. There shall be continuous monitoring of oxygen saturation and heart rate; when bidirectional verbal communication between the provider and patient is appropriate and possible (i.e., patient is developmentally able and purposefully communicates), monitoring of ventilation by (1) capnography (preferred) or (2) amplified, audible pretracheal stethoscope (e.g., Bluetooth™ technology)³⁶⁸⁻³⁷¹ or precordial stethoscope is strongly recommended. If bi-directional verbal communication is not appropriate or not possible, monitoring of ventilation by capnography (preferred), amplified, audible pretracheal stethoscope, or

precordial stethoscope is required. Heart rate, respiratory rate, blood pressure, oxygen saturation, and expired carbon dioxide values should be recorded, at minimum, every 10 minutes in a time-based record. Note that the exact value of expired carbon dioxide is less important than simple assessment of continuous respiratory gas exchange. In some situations in which there is excessive patient agitation or lack of cooperation or during certain procedures such as bronchoscopy, dentistry, or repair of facial lacerations capnography may not be feasible, and this situation should be documented. For uncooperative children, it is often helpful to defer the initiation of capnography until the child becomes sedated. Similarly, the stimulation of blood pressure cuff inflation may cause arousal or agitation; in such cases, blood pressure monitoring may be counterproductive and may be documented at less frequent intervals (e.g., 10-15 minutes, assuming the patient remains stable, well oxygenated, and well perfused). Immobilization devices (protective stabilization) should be checked to prevent airway obstruction or chest restriction. If a restraint device is used, a hand or foot should

	Moderate sedation	Deep sedation
Personnel	An observer who will monitor the patient but who may also assist with interruptible tasks; should be trained in PALS	An independent observer whose only responsibility is to continuously monitor the patient; trained in PALS
Responsible practitioner	Skilled to rescue a child with apnea, laryngospasm, and/or airway obstruction including the ability to open the airway, suction secretions, provide CPAP, and perform successful bag-valve-mask ventilation; recommended that at least 1 practitioner should be skilled in obtaining vascular access in children; trained in PALS	Skilled to rescue a child with apnea, laryngospasm, and/or airway obstruction, including the ability to open the airway, suction secretions, provide CPAP, perform successful bag-valve-mask ventilation, tracheal intubation, and cardiopulmonary resuscitation; training in PALS is required; at least 1 practitioner skilled in obtaining vascular access in children immediately available
Monitoring	Pulse oximetry ECG recommended Heart rate Blood pressure Respiration Capnography recommended	Pulse oximetry ECG required Heart rate Blood pressure Respiration Capnography required
Other equipment	Suction equipment, adequate oxygen source/supply	Suction equipment, adequate oxygen source/supply, de-fibrillator required
Documentation	Name, route, site, time of administration, and dosage of all drugs administered Continuous oxygen saturation, heart rate, and ventilation (capnography recommended); parameters recorded every 10 minutes	Name, route, site, time of administration, and dosage of all drugs administered; continuous oxygen saturation, heart rate, and ventilation (capnography required); parameters recorded at least every 5 minutes
Emergency checklists	Recommended	Recommended
Rescue cart properly stocked with rescue drugs and age- and size-appropriate equipment (see Appendices 3 and 4)	Required	Required
Dedicated recovery area with rescue cart properly stocked with rescue drugs and age- and size-appropriate equipment (see Appendices 3 and 4) and dedicated recovery personnel; adequate oxygen supply	Recommended; initial recording of vital signs may be needed at least every 10 minutes until the child begins to awaken, then recording intervals may be increased	Recommended; initial recording of vital signs may be needed for at least 5-minute intervals until the child begins to awaken, then recording intervals may be increased to 10-15 minutes
Discharge criteria	See Appendix 1	See Appendix 1

be kept exposed. The child's head position should be continuously assessed to ensure airway patency.

After the procedure. The child who has received moderate sedation must be observed in a suitably equipped recovery area, which must have a functioning suction apparatus as well as the capacity to deliver >90% oxygen and positive-pressure ventilation (bag-valve mask) with an adequate oxygen capacity as well as age- and size-appropriate rescue equipment and devices. The patient's vital signs should be recorded at specific intervals (e.g., every 10–15 minutes). If the patient is not fully alert, oxygen saturation and heart rate monitoring shall be used continuously until appropriate discharge criteria are met (see Appendix 1). Because sedation medications with a long half-life may delay the patient's complete return to baseline or pose the risk of re-sedation, some patients might benefit from a longer period of less intense observation (e.g., a step-down observation area where multiple patients can be observed simultaneously) before discharge from medical/dental supervision (see section entitled "Documentation Before Sedation" above).^{62,256,349,350} A simple evaluation tool may be the ability of the infant or child to remain awake for at least 20 minutes when placed in a quiet environment.²³⁸ Patients who have received reversal agents, such as flumazenil or naloxone, will require a longer period of observation, because the duration of the drugs administered may exceed the duration of the antagonist, resulting in re-sedation.

Deep sedation/General anesthesia

"Deep sedation" ("deep sedation/analgesia") is a drug-induced depression of consciousness during which patients cannot be easily aroused but respond purposefully after repeated verbal or painful stimulation (e.g., purposefully pushing away the noxious stimuli). Reflex withdrawal from a painful stimulus is not considered a purposeful response and is more consistent with a state of general anesthesia. The ability to independently maintain ventilatory function may be impaired. Patients may require assistance in maintaining a patent airway, and spontaneous ventilation may be inadequate. Cardiovascular function is usually maintained. A state of deep sedation may be accompanied by partial or complete loss of protective airway reflexes. Patients may pass from a state of deep sedation to the state of general anesthesia. In some situations, such as during MRI, one is not usually able to assess responses to stimulation, because this would defeat the purpose of sedation, and one should assume that such patients are deeply sedated.

"General anesthesia" is a drug-induced loss of consciousness during which patients are not arousable, even by painful stimulation. The ability to independently maintain ventilatory function is often impaired. Patients often require assistance in maintaining a patent airway, and positive-pressure ventilation may be required because of depressed spontaneous ventilation or drug-induced depression of neuromuscular function. Cardiovascular function may be impaired.

Table 3. COMMONLY USED LOCAL ANESTHETIC AGENTS FOR NERVE BLOCK OR INFILTRATION: DOSES, DURATION, AND CALCULATIONS

Local anesthetic	Maximum dose with Epinephrine ^a (mg/kg)		Maximum dose without Epinephrine (mg/kg)		Duration of action ^b (min)
	Medical	Dental	Medical	Dental	
	<i>Esters</i>				
Procaine	10.0	6	7	6	60-90
Chlorprocaine	20.0	12	15	12	30-60
Tetracaine	1.5	1	1	1	180-600
<i>Amides</i>					
Lidocaine	7.0	4.4	4	4.4	90-200
Mepivacaine	7.0	4.4	5	4.4	120-240
Bupivacaine	3.0	1.3	2.5	1.3	180-600
Levobupivacaine ^c	3.0	2	2	2	180-600
Ropivacaine	3.0	2	2	2	180-600
Articaine ^d	—	7	—	7	60-230

Maximum recommended doses and durations of action are shown. Note that lower doses should be used in very vascular areas.

^a These are maximum doses of local anesthetics combined with epinephrine; lower doses are recommended when used without epinephrine. Doses of amides should be decreased by 30% in infants younger than 6 mo. When lidocaine is being administered intravascularly (e.g., during intravenous regional anesthesia), the dose should be decreased to 3 to 5 mg/kg; long-acting local anesthetic agents should not be used for intravenous regional anesthesia.

^b Duration of action is dependent on concentration, total dose, and site of administration; use of epinephrine; and the patient's age.

^c Levobupivacaine is not available in the United States.

^d Use in pediatric patients under 4 years of age is not recommended.

Table 4. LOCAL ANESTHETIC CONVERSION CHART

Concentration (%)	mg/mL
4.0	40
3.0	30
2.5	25
2.0	20
1.0	10
0.5	5
0.25	2.5
0.125	1.25

Table 5. TREATMENT OF LOCAL ANESTHETIC TOXICITY

1. Get help. Ventilate with 100% oxygen. Alert nearest facility with cardiopulmonary bypass capability.
2. Resuscitation: airway/ventilatory support, chest compressions, etc. Avoid vasopressin, calcium channel blockers, B-blockers, or additional local anesthetic. Reduce epinephrine dosages. Prolonged effort may be required.
3. Seizure management: benzodiazepines preferred (e.g., intravenous midazolam 0.1–0.2 mg/kg); avoid propofol if cardiovascular instability.
4. Administer 1.5 mL/kg 20% lipid emulsion over ~1 minute to trap unbound amide local anesthetics. Repeat bolus once or twice for persistent cardiovascular collapse.
5. Initiate 20% lipid infusion (0.25 mL/kg per minute) until circulation is restored; double the infusion rate if blood pressure remains low. Continue infusion for at least 10 minutes after attaining circulatory stability. Recommended upper limit of ~10 mL/kg.
6. A fluid bolus of 10–20 mL/kg balanced salt solution and an infusion of phenylephrine (0.1 µg/kg per minute to start) may be needed to correct peripheral vasodilation.

Source: <https://www.asra.com/advisory-guidelines/article/3/checklist-for-treatment-of-local-anesthetic-systemic-toxicity>.

Personnel

During deep sedation, there must be 1 person whose only responsibility is to constantly observe the patient’s vital signs, airway patency, and adequacy of ventilation and to either administer drugs or direct their administration. This individual must, at a minimum, be trained in PALS and capable of assisting with any emergency event. At least 1 individual must be present who is trained in and capable of providing advanced pediatric life support and who is skilled to rescue a child with apnea, laryngospasm, and/or airway obstruction. Required skills include the ability to open the airway, suction secretions, provide CPAP, insert supraglottic devices (oral airway, nasal trumpet, LMA), and perform successful bag-valve-mask ventilation, tracheal intubation, and cardiopulmonary resuscitation.

Equipment

In addition to the equipment needed for moderate sedation, an ECG monitor and a defibrillator for use in pediatric patients should be readily available.

Vascular access

Patients receiving deep sedation should have an intravenous line placed at the start of the procedure or have a person skilled in establishing vascular access in pediatric patients immediately available.

Monitoring

A competent individual shall observe the patient continuously. Monitoring shall include all parameters described for moderate sedation. Vital signs, including heart rate, respiratory rate, blood pressure, oxygen saturation, and expired carbon dioxide, must be documented at least every 5 minutes in a time-based record. Capnography should be used for almost all deeply sedated children because of the increased risk of airway/ventilation compromise. Capnography may not be feasible if the patient is agitated or uncooperative during the initial phases of sedation or during certain procedures, such as bronchoscopy or repair of facial lacerations, and this circumstance should

be documented. For uncooperative children, the capnography monitor may be placed once the child becomes sedated. Note that if supplemental oxygen is administered, the capnograph may underestimate the true expired carbon dioxide value; of more importance than the numeric reading of exhaled carbon dioxide is the assurance of continuous respiratory gas exchange (i.e., continuous waveform). Capnography is particularly useful for patients who are difficult to observe (e.g., during MRI or in a darkened room).^{64,67,72,90,96,110,159–162,164–166,167–170,372–375}

The physician/dentist or his or her designee shall document the name, route, site, time of administration, and dosage of all drugs administered. If sedation is being directed by a physician who is not personally administering the medications, then recommended practice is for the nurse administering the medication to confirm the dose verbally before administration. The inspired concentrations of inhalation sedation agents and oxygen and the duration of administration shall be documented.

Postsedation care

The facility and procedures followed for postsedation care shall conform to those described under “moderate sedation.” The initial recording of vital signs should be documented at least every 5 minutes. Once the child begins to awaken, the recording intervals may be increased to 10 to 15 minutes. Table 2 summarizes the equipment, personnel, and monitoring requirements for moderate and deep sedation.

Special considerations

Neonates and former preterm infants

Neonates and former preterm infants require specific management, because immaturity of hepatic and renal function may alter the ability to metabolize and excrete sedating medications,³⁷⁶ resulting in prolonged sedation and the need for extended post-sedation monitoring. Former preterm infants have an increased risk of postanesthesia apnea,³⁷⁷ but it is unclear whether a similar risk is associated with sedation, because this possibility has not been systematically investigated.³⁷⁸

Other concerns regarding the effects of anesthetic drugs and sedating medications on the developing brain are beyond the scope of this document. At this point, the research in this area is preliminary and inconclusive at best, but it would seem prudent to avoid unnecessary exposure to sedation if the procedure is unlikely to change medical/dental management (e.g., a sedated MRI purely for screening purposes in preterm infants).³⁷⁹⁻³⁸²

Local anesthetic agents

All local anesthetic agents are cardiac depressants and may cause central nervous system excitation or depression. Particular weight-based attention should be paid to cumulative dosage in all children.^{118,120,125,383-386} To ensure that the patient will not receive an excessive dose, the maximum allowable safe dosage (e.g., mg/kg) should be calculated before administration. There may be enhanced sedative effects when the highest recommended doses of local anesthetic drugs are used in combination with other sedatives or opioids (see Tables 3 and 4 for limits and conversion tables of commonly used local anesthetics).^{118,125,387-400} In general, when administering local anesthetic drugs, the practitioner should aspirate frequently to minimize the likelihood that the needle is in a blood vessel; lower doses should be used when injecting into vascular tissues.⁴⁰¹ If high doses or injection of amide local anesthetics (bupivacaine and ropivacaine) into vascular tissues is anticipated, then the immediate availability of a 20% lipid emulsion for the treatment of local anesthetic toxicity is recommended (Tables 3 and 5).⁴⁰²⁻⁴⁰⁹ Topical local anesthetics are commonly used and encouraged, but the practitioner should avoid applying excessive doses to mucosal surfaces where systemic uptake and possible toxicity (seizures, methemoglobinemia) could result and to remain within the manufacturer's recommendations regarding allowable surface area application.⁴¹⁰⁻⁴¹⁵

Pulse oximetry

Newer pulse oximeters are less susceptible to motion artifacts and may be more useful than older oximeters that do not contain updated software.⁴¹⁶⁻⁴²⁰ Oximeters that change tone with changes in hemoglobin saturation provide immediate aural warning to everyone within hearing distance. The oximeter probe must be properly positioned; clip-on devices are easy to displace, which may produce artifactual data (under- or overestimation of oxygen saturation).^{361,362}

Capnography

Expired carbon dioxide monitoring is valuable to diagnose the simple presence or absence of respirations, airway obstruction, or respiratory depression, particularly in patients sedated in less-accessible locations, such as in MRI machines or darkened rooms.^{64,66,67,72,90,96,110,159-162,164-170,372-375,421-427} In patients receiving supplemental oxygen, capnography facilitates the recognition of apnea or airway obstruction several minutes before the situation would be detected just by pulse oximetry.

In this situation, desaturation would be delayed due to increased oxygen reserves; capnography would enable earlier intervention.¹⁶¹ One study in children sedated in the emergency department found that the use of capnography reduced the incidence of hypoventilation and desaturation (7% to 1%).¹⁷⁴ The use of expired carbon dioxide monitoring devices is now required for almost all deeply sedated children (with rare exceptions), particularly in situations in which other means of assessing the adequacy of ventilation are limited. Several manufacturers have produced nasal cannulae that allow simultaneous delivery of oxygen and measurement of expired carbon dioxide values.^{421,422,427} Although these devices can have a high degree of false-positive alarms, they are also very accurate for the detection of complete airway obstruction or apnea.^{164,168,169} Taping the sampling line under the nares under an oxygen face mask or nasal hood will provide similar information. The exact measured value is less important than the simple answer to the question: Is the child exchanging air with each breath?

Processed EEG (Bispectral Index)

Although not new to the anesthesia community, the processed EEG (bispectral index [BIS]) monitor is slowly finding its way into the sedation literature.⁴²⁸ Several studies have attempted to use BIS monitoring as a means of noninvasively assessing the depth of sedation. This technology was designed to examine EEG signals and, through a variety of algorithms, correlate a number with depth of unconsciousness: that is, the lower the number, the deeper the sedation. Unfortunately, these algorithms are based on adult patients and have not been validated in children of varying ages and varying brain development. Although the readings correspond quite well with the depth of propofol sedation, the numbers may paradoxically go up rather than down with sevoflurane and ketamine because of central excitation despite a state of general anesthesia or deep sedation.^{429,430}

Opioids and benzodiazepines have minimal and variable effects on the BIS. Dexmedetomidine has minimal effect with EEG patterns, consistent with stage 2 sleep.⁴³¹ Several sedation studies have examined the utility of this device and degree of correlation with standard sedation scales.^{347,363,432-435} It appears that there is some correlation with BIS values in moderate sedation, but there is not a reliable ability to distinguish between deep sedation and moderate sedation or deep sedation from general anesthesia.⁴³² Presently, it would appear that BIS monitoring might provide useful information only when used for sedation with propofol¹³⁶³; in general, it is still considered a research tool and not recommended for routine use.

Adjuncts to airway management and resuscitation

The vast majority of sedation complications can be managed with simple maneuvers, such as supplemental oxygen, opening the airway, suctioning, placement of an oral or nasopharyngeal airway, and bag-mask-valve ventilation. Rarely, tracheal intubation is required for more prolonged ventilatory support.

In addition to standard tracheal intubation techniques, a number of supraglottic devices are available for the management of patients with abnormal airway anatomy or airway obstruction. Examples include the LMA, the cuffed oropharyngeal airway, and a variety of kits to perform an emergency cricothyrotomy.^{436,437}

The largest clinical experience in pediatrics is with the LMA, which is available in multiple sizes, including those for late preterm and term neonates. The use of the LMA is now an essential addition to advanced airway training courses, and familiarity with insertion techniques can be life-saving.⁴³⁸⁻⁴⁴² The LMA can also serve as a bridge to secure airway management in children with anatomic airway abnormalities.^{443, 444} Practitioners are encouraged to gain experience with these techniques as they become incorporated into PALS courses.

Another valuable emergency technique is intraosseous needle placement for vascular access. Intraosseous needles are available in several sizes; insertion can be life-saving when rapid intravenous access is difficult. A relatively new intraosseous device (EZ-IO Vidacare, now part of Teleflex, Research Triangle Park, NC) is similar to a hand-held battery-powered drill. It allows rapid placement with minimal chance of misplacement; it also has a low-profile intravenous adapter.⁴⁴⁵⁻⁴⁵⁰ Familiarity with the use of these emergency techniques can be gained by keeping current with resuscitation courses, such as PALS and advanced pediatric life support.

Patient simulators

High-fidelity patient simulators are now available that allow physicians, dentists, and other health care providers to practice managing a variety of programmed adverse events, such as apnea, bronchospasm, and laryngospasm.^{133,220,450-452} The use of such devices is encouraged to better train medical professionals and teams to respond more effectively to rare events.^{128, 131,451,453-455} One study that simulated the quality of cardiopulmonary resuscitation compared standard management of ventricular fibrillation versus rescue with the EZ-IO for the rapid establishment of intravenous access and placement of an LMA for establishing a patent airway in adults; the use of these devices resulted in more rapid establishment of vascular access and securing of the airway.⁴⁵⁶

Monitoring during MRI

The powerful magnetic field and the generation of radiofrequency emissions necessitate the use of special equipment to provide continuous patient monitoring throughout the MRI scanning procedure.⁴⁵⁷⁻⁴⁵⁹ MRI-compatible pulse oximeters and capnographs capable of continuous function during scanning should be used in any sedated or restrained pediatric patient. Thermal injuries can result if appropriate precautions are not taken; the practitioner is cautioned to avoid coiling of all wires (oximeter, ECG) and to place the oximeter probe as far from the magnetic coil as possible to diminish the possibility of injury. ECG monitoring during MRI has been associated with thermal injury; special MRI-compatible ECG pads are essential

to allow safe monitoring.⁴⁶⁰⁻⁴⁶³ If sedation is achieved by using an infusion pump, then either an MRI-compatible pump is required or the pump must be situated outside of the room with long infusion tubing so as to maintain infusion accuracy. All equipment must be MRI compatible, including laryngoscope blades and handles, oxygen tanks, and any ancillary equipment. All individuals, including parents, must be screened for ferromagnetic materials, phones, pagers, pens, credit cards, watches, surgical implants, pacemakers, etc, before entry into the MRI suite.

Nitrous oxide

Inhalation sedation/analgesia equipment that delivers nitrous oxide must have the capacity of delivering 100% and never less than 25% oxygen concentration at a flow rate appropriate to the size of the patient. Equipment that delivers variable ratios of nitrous oxide >50% to oxygen that covers the mouth and nose must be used in conjunction with a calibrated and functional oxygen analyzer. All nitrous oxide-to-oxygen inhalation devices should be calibrated in accordance with appropriate state and local requirements. Consideration should be given to the National Institute of Occupational Safety and Health Standards for the scavenging of waste gases.⁴⁶⁴ Newly constructed or reconstructed treatment facilities, especially those with piped-in nitrous oxide and oxygen, must have appropriate state or local inspections to certify proper function of inhalation sedation/analgesia systems before any delivery of patient care.

Nitrous oxide in oxygen, with varying concentrations, has been successfully used for many years to provide analgesia for a variety of painful procedures in children.^{14,36, 49,98,465-493} The use of nitrous oxide for minimal sedation is defined as the administration of nitrous oxide of $\leq 50\%$ with the balance as oxygen, without any other sedative, opioid, or other depressant drug before or concurrent with the nitrous oxide to an otherwise healthy patient in ASA class I or II. The patient is able to maintain verbal communication throughout the procedure. It should be noted that although local anesthetics have sedative properties, for purposes of this guideline they are not considered sedatives in this circumstance. If nitrous oxide in oxygen is combined with other sedating medications, such as chloral hydrate, midazolam, or an opioid, or if nitrous oxide is used in concentrations >50%, the likelihood for moderate or deep sedation increases.^{107,197,492,494,495} In this situation, the practitioner is advised to institute the guidelines for moderate or deep sedation, as indicated by the patient's response.⁴⁹⁶

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Supplemental Information

Appendix 1. Recommended Discharge Criteria

1. Cardiovascular function and airway patency are satisfactory and stable.
2. The patient is easily arousable, and protective reflexes are intact.
3. The patient can talk (if age appropriate).
4. The patient can sit up unaided (if age appropriate).
5. For a very young or handicapped child incapable of the usually expected responses, the premedation level of responsiveness or a level as close as possible to the normal level for that child should be achieved.
6. The state of hydration is adequate.

Appendix 2. ASA Physical Status Classification

- Class I A normally healthy patient.
- Class II A patient with mild systemic disease (e.g., controlled reactive airway disease).
- Class III A patient with severe systemic disease (e.g., a child who is actively wheezing).
- Class IV A patient with severe systemic disease that is a constant threat to life (e.g., a child with status asthmaticus).
- Class V A moribund patient who is not expected to survive without the operation (e.g., a patient with severe cardiomyopathy requiring heart transplantation).

Appendix 3. Drugs* That May Be Needed to Rescue a Sedated Patient⁴⁴

Albuterol for inhalation
 Ammonia spirits
 Atropine
 Diphenhydramine
 Diazepam
 Epinephrine (1:1000, 1:10 000)
 Flumazenil
 Glucose (25 percent or 50 percent)
 Lidocaine (cardiac lidocaine, local infiltration)
 Lorazepam
 Methylprednisolone
 Naloxone
 Oxygen
 Fosphenytoin
 Racemic epinephrine
 Rocuronium
 Sodium bicarbonate
 Succinylcholine

* The choice of emergency drugs may vary according to individual or procedural needs.

Appendix 4. Emergency Equipment[†] That May Be Needed to Rescue a Sedated Patient[‡]

Intravenous Equipment

Assorted IV catheters (e.g., 24-, 22-, 20-, 18-, 16-gauge)
 Tourniquets
 Alcohol wipes
 Adhesive tape
 Assorted syringes (e.g., 1-, 3-, 5-, 10-mL)
 IV tubing
 Pediatric drip (60 drops/mL)
 Pediatric burette
 Adult drip (10 drops/mL)
 Extension tubing
 3-way stopcocks
 IV fluid
 Lactated Ringer solution
 Normal saline solution
 D₅ 0.25 normal saline solution
 Pediatric IV boards
 Assorted IV needles (e.g., 25-, 22-, 20-, and 18-gauge)
 Intraosseous bone marrow needle
 Sterile gauze pads

Airway Management Equipment

Face masks (infant, child, small adult, medium adult, large adult)
 Breathing bag and valve set
 Oropharyngeal airways (infant, child, small adult, medium adult, large adult)
 Nasopharyngeal airways (small, medium, large)
 Laryngeal mask airways (1, 1.5, 2, 2.5, 3, 4, and 5)
 Laryngoscope handles (with extra batteries)
 Laryngoscope blades (with extra light bulbs)
 Straight (Miller) No. 1, 2, and 3
 Curved (Macintosh) No. 2 and 3
 Endotracheal tubes (2.5, 3.0, 3.5, 4.0, 4.5, 5.0, 5.5, and 6.0 uncuffed and 6.0, 7.0, and 8.0 cuffed)
 Stylettes (appropriate sizes for endotracheal tubes)
 Surgical lubricant
 Suction catheters (appropriate sizes for endotracheal tubes)
 Yankauer-type suction
 Nasogastric tubes
 Nebulizer with medication kits
 Gloves (sterile and nonsterile, latex free)

[†] The choice of emergency equipment may vary according to individual or procedural needs.

[‡] The practitioner is referred to the SOAPME acronym described in the text in preparation for sedating a child for a procedure.

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Practice Guidelines for Procedural Moderate Sedation and Analgesia

*A Report by the American Society of Anesthesiologists Task Force on Moderate Procedural Sedation and Analgesia, the American Association of Oral and Maxillofacial Surgeons, American College of Cardiology, American College of Emergency Physicians, American College of Radiology, American Dental Association, American Society for Gastrointestinal Endoscopy and American Society of Dentist Anesthesiologists**

1 PRACTICE guidelines are systematically developed recommendations that assist the practitioner
2 and patient in making decisions about health care. These recommendations may be adopted,
3 modified, or rejected according to clinical needs and constraints, and are not intended to replace
4 local institutional policies. In addition, these practice guidelines are not intended as standards or
5 absolute requirements, and their use cannot guarantee any specific outcome. Practice guidelines are
6 subject to revision as warranted by the evolution of medical knowledge, technology, and practice.
7 They provide basic recommendations that are supported by a synthesis and analysis of the current
8 literature, expert and practitioner opinion, open forum commentary, and clinical feasibility data.

* Supplemental Digital Content is available for this article. Direct URL citations appear in the printed text and are available in both the HTML and PDF versions of this article. Links to the digital files are provided in the HTML text of this article on the Journal's Web site (www.anesthesiology.org). A complete bibliography used to develop these Guidelines, arranged alphabetically by author, is available as Supplemental Digital Content, <http://links.lww.com/ALN/>

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9 This document replaces the "Practice Guidelines for Sedation and Analgesia by Non-
10 Anesthesiologists: an Updated Report by the American Society of Anesthesiologists Task Force on
11 Sedation and Analgesia by Non-Anesthesiologists," adopted by the ASA in 2001 and published in
12 2002.¹

Methodology

Definition of Procedural Moderate Sedation and Analgesia

13 These Guidelines apply to moderate sedation and analgesia during and after procedures.
14 Sedation and analgesia comprises a continuum of states ranging from minimal sedation (anxiolysis)
15 through general anesthesia, as defined by the American Society of Anesthesiologists and accepted by
16 the Joint Commission (*Table 1*).^{2,3} Level of sedation is entirely independent of the route of
17 administration. Moderate and deep sedation or general anesthesia may be achieved via any route of
18 administration.

19 These Guidelines specifically apply to the level of sedation corresponding to moderate
20 sedation/analgesia (previously called conscious sedation) which is defined as a drug induced
21 depression of consciousness during which patients respond purposefully[†] to verbal commands, either
22 alone or accompanied by light tactile stimulation. No interventions are required to maintain a patent
23 airway when spontaneous ventilation is adequate.[‡] Cardiovascular function is usually maintained.
24 For these Guidelines, analgesia refers to the management of patient pain or discomfort during and
25 after procedures requiring moderate sedation.

Purposes of the Guidelines

26 The purposes of these Guidelines are to allow clinicians to optimize the benefits of moderate

[†] Reflex withdrawal from a painful stimulus is NOT considered a purposeful response.

[‡] However, as stated in the American Academy of Pediatrics-American Academy of Pediatric Dentistry guidelines on the monitoring and management of pediatric patients during sedation (2016), "in the case of procedures that may themselves cause airway obstruction (e.g., dental or endoscopic), the practitioner must recognize an obstruction and assist the patient in opening the airway."⁴

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27 procedural sedation regardless of site of service; to guide practitioners in appropriate patient
28 selection; to decrease the risk of adverse patient outcomes (*e.g.*, apnea, airway obstruction,
29 respiratory arrest, cardiac arrest, death); encourage sedation education, training and research, and to
30 offer evidence-based data to promote cross-specialty consistency for moderate sedation practice.

31 Moderate sedation/analgesia provides patient tolerance of unpleasant or prolonged procedures
32 through relief of anxiety, discomfort, and/or pain. If the patient response results in deeper sedation
33 than intended, these sedation practices can be associated with cardiac or respiratory depression that
34 must be rapidly recognized and appropriately managed to avoid the risk of hypoxic brain damage,
35 cardiac arrest, or death. Conversely, inadequate sedation or analgesia can result in undue patient
36 discomfort or patient injury, lack of cooperation, or adverse physiological or psychological
37 responses to stress.

38 The appropriate choice of agents and techniques for moderate sedation/analgesia is dependent
39 upon the experience, training, and preference of the individual practitioner, requirements or
40 constraints imposed by associated medical issues of the patient or type of procedure, and the risk of
41 producing a deeper level of sedation than anticipated. In some cases, the choice of agents or
42 techniques are limited by federal, state, or municipal regulations or statutes. Because it is not always
43 possible to predict how a specific patient will respond to sedative and analgesic medications,
44 practitioners intending to produce a given level of sedation should be able to rescue patients whose
45 level of sedation becomes deeper than initially intended. For moderate sedation, this implies the
46 ability to manage a compromised airway or hypoventilation, and support cardiovascular function in
47 patients who become hypotensive, hypertensive, bradycardic, or tachycardic.

Focus

48 These Guidelines focus specifically on the administration of moderate sedation and analgesia for
49 adults and children. The Guidelines exclude patients who are not undergoing a diagnostic or

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50 therapeutic procedure (*e.g.*, postoperative analgesia). Because minimal sedation (anxiolysis) may
51 entail minimal risk, the Guidelines specifically exclude it. Examples of minimal sedation include (1)
52 less than 50% nitrous oxide in oxygen with no other sedative or analgesic medications by any route,
53 or (2) a single, oral sedative or analgesic medication administered in doses appropriate for the
54 unsupervised treatment of anxiety or pain. The Guidelines do not apply to patients receiving deep
55 sedation, general anesthesia or major conduction (*i.e.*, neuraxial) anesthesia, whose care should be
56 provided, medically directed, or supervised by a physician anesthesiologist, the operating
57 practitioner, or another licensed physician with specific training in sedation, anesthesia, and the
58 appropriate rescue techniques. Additional interventions excluded from these Guidelines include but
59 are not limited to: patient-controlled sedation/analgesia, sedatives administered before or during
60 regional and central neuraxis anesthesia, premedication for general anesthesia, interventions without
61 sedatives (*e.g.*, hypnosis, acupuncture), new or rarely administered sedative/analgesics, new or rarely
62 used monitoring or delivery devices, and automated sedative delivery systems.

63 ***Application***

64 These Guidelines are intended for use by all providers who perform moderate procedural
65 sedation and analgesia in any inpatient or outpatient setting including but not limited to hospitals,
66 ambulatory procedural centers, hospital-connected or freestanding office practices (*e.g.*, dental,
67 urology or ophthalmology offices), endoscopy suites, plastic surgery suites, radiology suites
68 (magnetic resonance imaging, computed tomography), oral and maxillofacial surgery suites, cardiac
69 catheterization laboratories, oncology clinics, electrophysiology laboratories, interventional
70 radiology laboratories, neurointerventional laboratories, echocardiography laboratories, and evoked
71 auditory testing laboratories. They are intended to serve as a resource for other physicians and
72 patient care personnel who are involved in the care of these patients, including those involved in
73 local policy development.

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Task Force Members and Consultants

74 These Guidelines were developed by an ASA appointed Task Force of 15 members, consisting
75 of physician anesthesiologists in both private and academic practices from various geographic areas
76 of the United States, a cardiologist, dentist anesthesiologist, emergency physician,
77 gastroenterologist, oral/maxillofacial surgeon, radiologist, an ASA staff methodologist, and two
78 consulting methodologists for the ASA Committee on Standards and Practice Parameters.

79 The Task Force developed these Guidelines by means of a seven-step process. First, criteria for
80 evidence associated with moderate sedation and analgesia techniques were established. Second,
81 original published research studies relevant to the Guidelines were reviewed and analyzed; only
82 articles relevant to the administration of moderate sedation were evaluated. Third, a panel of expert
83 consultants was asked to (1) participate in opinion surveys on the effectiveness and safety of various
84 methods and interventions that might be used during sedation/analgesia and (2) review and comment
85 on a draft of the Guidelines developed by the Task Force. Fourth, survey opinions about the
86 Guideline recommendations were solicited from a random sample of active members of the ASA
87 and participating medical specialty societies. Fifth, the Task Force held open forums at major
88 national meetings to solicit input on its draft recommendations.[§] National organizations representing
89 specialties whose members typically provide moderate sedation were invited to participate in the
90 open forums. Sixth, the consultants were surveyed to assess their opinions on the feasibility of
91 implementing the Guidelines. Seventh, all available information was used to build consensus within
92 the Task Force to finalize the Guidelines.

[§] Council on Dental Education and Licensure: Anesthesia Committee Meeting, April 20, 2017; Combined Annual Meeting of The Southwest Society of Oral and Maxillofacial Surgeons, The Texas Society of Oral & Maxillofacial Surgeons, Midwestern Chapter of Oral and Maxillofacial Surgeons & The Oklahoma Society of Oral and Maxillofacial Surgeons, April 21 2017, Scottsdale, Arizona; Society for Ambulatory Anesthesia 32nd Annual Meeting, May 5, 2017, Scottsdale, Arizona; International Anesthesia Research Society 2017 Annual Meeting and International Science Symposium, Washington, D.C., May 7, 2017; and

Availability and Strength of Evidence

93 Preparation of these updated Guidelines followed a rigorous methodological process. Evidence
94 was obtained from two principal sources: scientific evidence and opinion-based evidence (appendix
95 2).

96 **Scientific Evidence.** Scientific evidence used in the development of these Guidelines is based
97 on cumulative findings from literature published in peer-reviewed journals. Literature citations are
98 obtained from healthcare databases, direct internet searches, Task Force members, liaisons with
99 other organizations, and manual searches of references located in reviewed articles.

100 Findings from the aggregated literature are reported in the text of these Guidelines by evidence
101 category, level, and direction and in appendix 2. Evidence categories refer specifically to the
102 strength and quality of the *research design* of the studies. Category A evidence represents results
103 obtained from randomized controlled trials (RCTs) and Category B evidence represents
104 observational results obtained from nonrandomized study designs or RCTs without pertinent
105 comparison groups. When available, Category A evidence is given precedence over Category B
106 evidence for any particular outcome. These evidence categories are further divided into evidence
107 levels. Evidence levels refer specifically to the strength and quality of the summarized study *findings*
108 (*i.e.*, statistical findings, type of data, and the number of studies reporting/replicating the findings).
109 In this document, only the highest level of evidence is included in the summary report for each
110 intervention-outcome pair, including a directional designation of benefit, harm, or equivocal.

111 **Category A.** RCTs report comparative findings between clinical interventions for specified
112 outcomes. Statistically significant ($P < 0.01$) outcomes are designated as either beneficial (B) or
113 harmful (H) for the patient; statistically nonsignificant findings are designated as equivocal (E).

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114 Level 1: The literature contains a sufficient number of RCTs to conduct meta-analysis,** and
115 meta-analytic findings from these aggregated studies are reported as evidence.

116 Level 2: The literature contains multiple RCTs, but the number of RCTs is not sufficient to
117 conduct a viable meta-analysis for the purpose of these Guidelines. Findings from
118 these RCTs are reported separately as evidence.

119 Level 3: The literature contains a single RCT, and findings from this study are reported as
120 evidence.

121 **Category B.** Observational studies or RCTs without pertinent comparison groups may permit
122 *inference* of beneficial or harmful relationships among clinical interventions and clinical outcomes.
123 Inferred findings are given a directional designation of beneficial (B), harmful (H) or equivocal (E).
124 For studies that report statistical findings, the threshold for significance is $p < 0.01$.

125 Level 1: The literature contains observational comparisons (*e.g.*, cohort, case-control research
126 designs) with comparative statistics between clinical interventions for a specified
127 clinical outcome.

128 Level 2: The literature contains noncomparative observational studies with associative statistics
129 (*e.g.*, relative risk, correlation, sensitivity and specificity).

130 Level 3: The literature contains noncomparative observational studies with descriptive statistics
131 (*e.g.*, frequencies, percentages).

132 Level 4: The literature contains case reports.

133 **Insufficient Literature.** The *lack* of sufficient scientific evidence in the literature may occur
134 when the evidence is either unavailable (*i.e.*, no pertinent studies found) or inadequate. Inadequate
135 literature cannot be used to assess relationships among clinical interventions and outcomes because a

** All meta-analyses are conducted by the ASA methodology group. Meta-analyses from other sources are reviewed but not included as evidence in this document. A minimum of 5 independent RCTs are required for meta-analysis.

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136 clear interpretation of findings is not obtained due to methodological concerns (*e.g.*, confounding of
137 study design or implementation) or the study does not meet the criteria for content as defined in the
138 “Focus” of the Guidelines.

139 **Opinion-based Evidence.** All opinion-based evidence (*e.g.*, survey data, open forum testimony,
140 internet-based comments, letters, and editorials) relevant to each topic was considered in the
141 development of these Guidelines. However, only the findings obtained from formal surveys are
142 reported in the document.

143 Opinion surveys were developed by the Task Force to address each clinical intervention
144 identified in the document. Identical surveys were distributed to expert consultants and a random
145 sample of members of the participating organizations.

146 **Category A: Expert Opinion.** Survey responses from Task Force–appointed expert consultants
147 are reported in summary form in the text, with a complete listing of consultant survey responses
148 reported in appendix 2.

149 **Category B: Membership Opinion.** Survey responses from active ASA members are reported in
150 summary form in the text, with a complete listing of ASA member survey responses reported in
151 appendix 2.

152 Survey responses from expert and membership sources are recorded using a 5-point scale and
153 summarized based on median values.^{††}

<i>Strongly Agree:</i>	Median score of 5 (At least 50% of the responses are 5)
<i>Agree:</i>	Median score of 4 (At least 50% of the responses are 4 or 4 and 5)
<i>Equivocal:</i>	Median score of 3 (At least 50% of the responses are 3, or no other response category or combination of similar categories contain at least 50% of the responses)
<i>Disagree:</i>	Median score of 2 (At least 50% of responses are 2 or 1 and 2)
<i>Strongly Disagree:</i>	Median score of 1 (At least 50% of responses are 1)

^{††} When an equal number of categorically distinct responses are obtained, the median value is determined by calculating the arithmetic mean of the two middle values. Ties are calculated by a predetermined formula.

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154 **Category C: Informal Opinion.** Open forum testimony obtained during development of these
155 Guidelines, Internet-based comments, letters, and editorials are all informally evaluated and
156 discussed during the formulation of Guideline recommendations. When warranted, the Task Force
157 may add educational information or cautionary notes based on this information.

158 **Guidelines**

159 ***Patient Evaluation***

160 Preprocedure *patient evaluation* consists of the following strategies for reducing sedation-related
161 adverse outcomes: (1) reviewing previous medical records for underlying medical problems (*e.g.*,
162 abnormalities of major organ systems, obesity, obstructive sleep apnea, anatomical airway problems,
163 congenital syndromes with associated medical/surgical issues, respiratory disease, allergies,
164 intestinal inflammation); sedation, anesthesia and surgery history; history of or current problems
165 pertaining to cooperation, pain tolerance or sensitivity to anesthesia or sedation; current medications;
166 extremes of age; psychotropic drug use; use of nonpharmaceuticals (*e.g.*, nutraceuticals); and family
167 history, (2) a focused physical examination, and (3) preprocedure laboratory testing (where
168 indicated).

169 **Literature Findings.** Although it is well-accepted clinical practice to review medical records,
170 conduct a physical examination, and review laboratory test results, comparative studies are
171 insufficient to evaluate the periprocedural impact of these activities. Observational studies indicate
172 that some adverse outcomes (*e.g.*, unintended deep sedation, hypoxemia^{††} or hypotension) may
173 occur in patients with pre-existing medical conditions when moderate sedation/analgesia is
174 administered. These conditions include: (1) extremes of age, ASA status III or higher, and
175 respiratory conditions (*Category B2-H evidence*)⁵⁻⁷ and (2) obstructive sleep apnea, respiratory

^{††} Unless otherwise noted in this document, hypoxemia is reported in the literature to be oxygen desaturation to $\leq 90\%$.

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176 distress syndrome, obesity, allergies, psychotropic drug use, history of gastric bypass surgery,
177 pediatric patients who are pre-cooperative or who have behavior or attention disorders,
178 cardiovascular disorders, history of gastric bypass, and history of long-term benzodiazepine use
179 (*Category B3-H evidence*).⁸⁻²² Case reports indicate similar adverse outcomes for newborns, a
180 patient with mitochondrial disease, a patient with grand mal epilepsy, and a patient with a history of
181 benzodiazepine use (*Category B4-H evidence*).²³⁻²⁶

182 **Survey Findings.** To be determined

183 **Recommendations for Patient Evaluation.**

- 184 • Review previous medical records and interview the patient or family to identify:
- 185 ○ Abnormalities of the major organ systems (*e.g.*, cardiac, renal, pulmonary,
186 neurologic, sleep apnea, metabolic, endocrine).
 - 187 ○ Adverse experience with sedation/analgesia as well as regional and general
188 anesthesia.
 - 189 ○ Current medications, potential drug interactions, drug allergies and
190 nutraceuticals.
 - 191 ○ History of tobacco, alcohol or substance use or abuse.
 - 192 ○ Frequent or repeated exposure to sedation/analgesic agents.
- 193 • Conduct a focused physical examination of the patient (*e.g.*, vital signs, auscultation of
194 the heart and lungs, evaluation of the airway,^{§§} and when appropriate to sedation,
195 other organ systems where major abnormalities have been identified).
- 196 • Review available laboratory test results.
- 197 • Order additional laboratory tests guided by a patient's medical condition, physical
198 examination, and the likelihood that the results will affect the management of

^{§§} See table 2 for additional information related to airway assessment.

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199 moderate sedation/analgesia.

200 ○ Evaluate results of these tests before sedation is initiated.

201 ● If possible, perform the preprocedure evaluation well enough in advance (*e.g.*, several
202 days to weeks) to allow for proper patient preparation.***

203 ● Re-evaluate the patient immediately before the procedure.

204 ***Preprocedure Patient Preparation***

205 Preprocedure *patient preparation* consists of: (1) consultation with a medical specialist when
206 needed, (2) patient preparation for the procedure (*e.g.*, informing patients of the benefits and risks of
207 sedatives and analgesics, preprocedure instruction, medication usage, counseling), and (3)
208 preprocedure fasting from solids and liquids.

209 **Literature Findings.** The literature is insufficient regarding the benefits of consultation with a
210 medical specialist or providing the patient (or legal guardian, in the case of a child or impaired adult)
211 with preprocedure information about sedation and analgesia. A nonrandomized comparative study
212 reported equivocal outcomes (*e.g.*, emesis, apnea, oxygen levels) when preprocedure fasting (*i.e.*,
213 liquids or solids) is compared to no fasting (*Category B1-E evidence*).²⁷ Another nonrandomized
214 comparison of fasting for less than 2 hours versus fasting for greater than 2 hours reported equivocal
215 findings for emesis, oxygen saturation levels, and arrhythmia for infants (*Category B1-E evidence*).²⁸
216 Finally, a third nonrandomized comparison reported equivocal findings for gastric volume and pH
217 when fasting of liquids for 0.5-3 hours is compared with fasting times of greater than 3 hours
218 (*Category B1-E evidence*).²⁹

219 **Survey Findings.** To be determined

*** This may not be feasible for urgent or emergency procedures, interventional radiology or other radiology settings.

220 **Recommendations for Preprocedure Patient Preparation.**

- 221 • Consult with a medical specialist (*e.g.*, physician anesthesiologist, cardiologist,
222 endocrinologist, pulmonologist, nephrologist, pediatrician, obstetrician, or
223 otolaryngologist), when appropriate before administration of moderate procedural
224 sedation to patients with significant underlying conditions.
- 225 ○ If a specialist is needed, select a specialist based on the nature of the underlying
226 condition and the urgency of the situation.
 - 227 ○ For severely compromised or medically unstable patients (*e.g.*, anticipated
228 difficult airway, severe obstructive pulmonary disease, coronary artery disease, or
229 congestive heart failure), or if it is likely that sedation to the point of
230 unresponsiveness will be necessary to obtain adequate conditions, consult with a
231 physician anesthesiologist.
 - 232 • Before the procedure, inform patients or legal guardians of the benefits, risks and
233 limitations of moderate sedation/analgesia and possible alternatives, and elicit their
234 preferences.^{†††}
 - 235 • Before the day of the procedure, inform patients or legal guardians that they should not
236 drink fluids or eat solid foods for a sufficient period of time to allow for gastric
237 emptying before the procedure.^{††† ‡‡‡}
 - 238 • On the day of the procedure, assess the time and nature of last oral intake.
 - 239 ○ Evaluate the risk of pulmonary aspiration of gastric contents when determining
240 (1) the target level of sedation, and (2) whether the procedure should be delayed.

^{†††} This may not be feasible for urgent or emergency procedures.

^{‡‡‡} See Table 3 and/or refer to: American Society of Anesthesiologists: Practice guidelines for preoperative fasting and the use of pharmacologic agents to reduce the risk of pulmonary aspiration: Application to healthy patients undergoing elective procedures: An updated report. *ANESTHESIOLOGY* 2017; 126:376-93

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- 241 ○ In urgent or emergent situations where complete gastric emptying is not possible,
242 do not delay moderate procedural sedation based on fasting time alone.

243 ***Patient Monitoring***

244 Many of the complications associated with moderate sedation and analgesia may be avoided if
245 adverse drug responses are detected and treated in a timely manner (*i.e.*, before the development of
246 cardiovascular decompensation, or cerebral hypoxia). Patients given sedatives or analgesics in
247 unmonitored settings may be at increased risk of these complications. Patient monitoring includes
248 strategies for the following: (1) monitoring patient level of consciousness assessed by the response
249 of patients, including spoken responses to commands or other forms of bidirectional communication
250 during procedures performed with moderate sedation/analgesia;^{§§§} (2) monitoring patient ventilation
251 and oxygenation, including ventilatory function, by observation of qualitative clinical signs,
252 capnography and pulse oximetry; (3) hemodynamic monitoring, including blood pressure, heart rate,
253 and electrocardiography; (4) contemporaneous recording of monitored parameters; and (5)
254 availability/presence of an individual responsible for patient monitoring.

255 **Literature Findings.** The literature is insufficient to determine whether monitoring patients'
256 level of consciousness improves patient outcomes or decreases risks. Also, the literature is
257 insufficient to evaluate whether observation of the patient, auscultation, chest excursion, or
258 plethysmography are associated with reduced sedation-related risks.

259 Meta-analysis of RCTs report equivocal findings ($p = 0.015$) for hypoxemic events (*i.e.*, oxygen
260 desaturation to $< 90\%$) when continuous end tidal carbon dioxide monitoring (*i.e.*, capnography) is
261 compared to monitoring without capnography (*e.g.*, practitioners were blinded to capnography
262 results) during procedures with moderate sedation (*Category A1-B evidence*).³⁰⁻³⁵ Findings for this

^{§§§} Patients whose only response is reflex withdrawal from painful stimuli are deeply sedated, approaching a state of general anesthesia, and should be treated accordingly.

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263 comparison were also equivocal for RCTs reporting severe hypoxemic events (*i.e.*, oxygen
264 desaturation to < 85%),^{30,31,33,34} and for oxygen desaturation levels of 92%, 93% and 95% (*Category*
265 *A2-E evidence*).^{32,35-37} Observational studies indicate that pulse oximetry is effective in the detection
266 of oxygen saturation levels in patients administered sedatives and analgesics (*Category B3-B*
267 *evidence*).³⁸⁻⁶⁴ Observational studies also indicate that electrocardiography monitoring is effective in
268 the detection of arrhythmias, hypotension, premature ventricular contractions, bradycardia, and
269 diaphoresis (*Category B3-B evidence*).^{47,50,65}

270 The literature is insufficient to determine the benefits of contemporaneous recording of patients'
271 level of consciousness, respiratory function or hemodynamics. In addition, the literature is
272 insufficient to evaluate whether the presence of an individual dedicated to patient monitoring will
273 reduce adverse outcomes related to moderate sedation/analgesia.

274 **Survey Findings.** To be determined

275 **Recommendations for Patient Monitoring.**

276 ***Monitoring patient level of consciousness.***

- 277 • Periodically (*e.g.*, at 5-min intervals) monitor a patient's response to verbal commands
278 during moderate sedation, except in patients who are unable to respond appropriately
279 (*e.g.*, patients where age or development may impair bidirectional communication), or
280 during procedures where movement could be detrimental.
- 281 ○ During procedures where a verbal response is not possible (*e.g.*, oral surgery,
282 restorative dentistry, upper endoscopy), check the patient's ability to give a
283 "thumbs up" or other indication of consciousness in response to verbal or tactile

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284 (light tap) stimulation; this suggests that the patient will be able to control his
285 airway and take deep breaths if necessary. ****

286 ***Monitoring patient ventilation and oxygenation.***

- 287 • Continually monitor ventilatory function by observation of qualitative clinical signs.
- 288 • Continually monitor ventilatory function with capnography unless precluded or
289 invalidated by the nature of the patient, procedure, or equipment.
 - 290 ○ For uncooperative patients, institute capnography once moderate sedation has
291 been achieved.
- 292 • Monitor all patients by pulse oximetry with appropriate alarms.

293 ***Monitoring hemodynamics.***

- 294 • Determine blood pressure before sedation/analgesia is initiated unless precluded by lack
295 of patient cooperation.
- 296 • Once moderate sedation/analgesia is established, continually monitor blood pressure
297 (e.g., at 5-minute intervals) and heart rate during the procedure unless such monitoring
298 interferes with the procedure (e.g., magnetic resonance imaging where stimulation from
299 the blood pressure cuff could arouse an appropriately sedated patient).
- 300 • Use electrocardiographic monitoring during moderate sedation in patients with clinically
301 significant cardiovascular disease or those who are undergoing procedures where
302 dysrhythmias are anticipated.

303 ***Contemporaneous recording of monitored parameters.***

- 304 • Record patients' level of consciousness, ventilatory and oxygenation status, and
305 hemodynamic variables at a frequency which depends on the type and amount of

**** A response limited to reflex withdrawal from a painful stimulus is not considered a purposeful response and thus represents a state of general anesthesia.

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306 medication administered, the length of the procedure, and the general condition of the
307 patient.

- 308 ○ At a minimum, this should occur: (1) before the administration of
309 sedative/analgesic agents^{†††}; (2) following administration of sedative/analgesic
310 agents; (3) at regular intervals during the procedure, (4) during initial recovery;
311 and (5) just before discharge.
- 312 ○ Set device alarms to alert the care team to critical changes in patient status.

313 ***Availability of an individual responsible for patient monitoring.***

- 314 ● Assure that a designated individual other than the practitioner performing the procedure
315 is present to monitor the patient throughout the procedure.
 - 316 ○ The individual responsible for monitoring the patient should be trained in the
317 recognition of apnea and airway obstruction and be empowered to seek additional
318 help.
 - 319 ○ The designated individual may assist with minor, interruptible tasks once the
320 patient's level of sedation/analgesia and vital signs have stabilized, provided that
321 adequate monitoring for the patient's level of sedation is maintained.

322 ***Supplemental Oxygen***

323 **Literature Findings.** Meta-analysis of RCTs indicate that the use of supplemental oxygen
324 versus no supplemental oxygen is associated with a reduced frequency of hypoxemia^{††††} during
325 procedures with moderate sedation (*Category A1-B evidence*).⁶⁶⁻⁷² The literature is insufficient to
326 examine which methods of supplemental oxygen administration (*e.g.*, nasal cannula, face mask, or
327 specialized devices) are more effective in reducing hypoxemia.

††† For rare uncooperative patients (*e.g.*, children with autism spectrum disorder or attention deficit disorder) recording oxygenation status or blood pressure may not be possible until after sedation.

†††† Reported by authors as oxygen desaturation to $\leq 95\%$ or oxygen desaturation $> 5\%$ or 10% below baseline.

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328 **Survey Findings.** To be determined

329 **Recommendations for supplemental oxygen.**

- 330 • Use supplemental oxygen during moderate procedural sedation/analgesia unless
331 specifically contraindicated for a particular patient or procedure.

332 ***Emergency Support***

333 Emergency support strategies include: (1) the presence of pharmacologic antagonists, (2) the
334 presence of age and weight appropriate emergency airway equipment (*e.g.*, different types of airway
335 devices, supraglottic airway devices), and (3) the presence of an individual capable of establishing a
336 patent airway and providing positive pressure ventilation and resuscitation, (4) the presence of an
337 individual to establish intravenous access, and (5) the availability of rescue support.

338 **Literature Findings.** Although it is established clinical practice to provide access to emergency
339 support, the literature is insufficient to assess the benefits or harms of keeping pharmacologic
340 antagonists or emergency airway equipment available during procedures with moderate sedation and
341 analgesia. The literature is insufficient to assess whether the presence of an individual capable of
342 establishing a patent airway, positive pressure ventilation and resuscitation will improve outcomes.
343 In addition, the literature is insufficient to determine the benefits of keeping an individual present to
344 establish intravenous access during procedures with moderate sedation/analgesia. Finally, the
345 literature is insufficient to determine the benefits of rescue support availability during moderate
346 procedural sedation/analgesia.

347 **Survey Findings.** To be determined

348 **Recommendations for Emergency Support.**^{§§§§}

- 349 • Assure that pharmacologic antagonists for benzodiazepines and opioids are immediately
350 available in the procedure room.

^{§§§§} Refer to Table 4 for examples of emergency support equipment and pharmaceuticals.

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- 351 ○ Assure that an individual is present in the room who understands the
352 pharmacology of the sedative/analgesics administered (*e.g.*, opioids and
353 benzodiazepines) and potential interactions with other medications and
354 nutraceuticals the patient may be taking,
- 355 • Assure that appropriately-sized equipment for establishing a patent airway is available.
 - 356 • Assure that at least one individual capable of establishing a patent airway and providing
357 positive pressure ventilation is present in the procedure room.
 - 358 • Assure that suction, advanced airway equipment, a positive pressure ventilation device,
359 and supplemental oxygen are immediately available in the procedure room and in good
360 working order.
- 361 ○ Assure that a member of the procedural team is trained in the recognition and
362 treatment of airway complications (*e.g.*, apnea, laryngospasm, airway
363 obstruction), opening the airway, suctioning secretions, and performing bag-
364 valve-mask ventilation.
- 365 • Assure that a member of the procedural team has the skills to establish intravenous
366 access.
 - 367 • Assure that a member of the procedural team has the skills to provide chest
368 compressions.
 - 369 • Assure that a functional defibrillator or automatic external defibrillator is immediately
370 available in the procedure area.
 - 371 • Assure that an individual or service (*e.g.*, code blue team, paramedic-staffed ambulance
372 service) with advanced life support skills (*e.g.*, tracheal intubation, defibrillation,
373 resuscitation medications) is immediately available.
 - 374 • Assure that members of the procedural team are able to recognize the need for additional

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375 support and know how to access emergency services from the procedure room (e.g.,
376 telephone, call button).

377 ***Sedative/analgesic medications not designed for general anesthesia***

378 For these Guidelines, sedatives not designed for general anesthesia include benzodiazepines
379 (e.g., midazolam, diazepam, flunitrazepam, lorazepam or temazepam) and dexmedetomidine.
380 Analgesics administered with sedatives include opioids such as fentanyl, alfentanil, remifentanyl,
381 meperidine, morphine, and nalbuphine. This section of the Guidelines addresses the following
382 topics (1) benzodiazepines and dexmedetomidine, (2) sedative/opioid combinations, (3) intravenous
383 versus non-intravenous sedatives/analgesics not designed for general anesthesia,^{*****} and (4) titration
384 of sedatives/analgesics not designed for general anesthesia.

385 **Literature Findings.**

386 Meta-analysis of RCTs comparing midazolam combined with opioids versus midazolam alone
387 report equivocal findings for pain and discomfort,⁷³⁻⁷⁸ hypoxemia,^{††††74,75,77-80} and patient recall of
388 the procedure.^{73-75,77,78,82-84} (Category A1-E evidence). When midazolam combined with opioids are
389 compared with opioids alone, RCTs report equivocal findings for patient recall, pain during the
390 procedure, frequency of hypoxemia,^{††††} hypercarbia and respiratory depression (Category A2-E
391 evidence).^{76,79,84-86}

392 One RCT comparing dexmedetomidine with midazolam reports equivocal outcomes for recovery
393 time, oxygen saturation levels, apnea and bradycardia (Category A3-E evidence).⁸⁷ Another RCT
394 reports a longer recovery time for dexmedetomidine compared with midazolam (Category A3-H
395 evidence), with equivocal findings for analgesia scores, oxygen saturation levels, respiratory rate,
396 blood pressure and pulse rate (Category A3-E evidence).⁸⁸ One RCT reports a lower frequency of

***** All routes of administration were considered, including oral, nasal, intramuscular, rectal, transdermal, sublingual, iontophoresis, and nebulization.

†††† Reported by authors as oxygen desaturation to < 94%, 93% or 90%.

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397 hypoxemia when dexmedetomidine is combined with an opioid analgesic compared with midazolam
398 combined with an opioid analgesic (*Category A3-B evidence*).⁸⁹ One RCT reports deeper sedation
399 (*i.e.*, higher sedation scores) and a lower frequency of hypoxemia when dexmedetomidine combined
400 with midazolam and meperidine is compared with midazolam combined with meperidine (*Category*
401 *A3-B evidence*).⁹⁰

402 One RCT comparing intravenous midazolam with intramuscular midazolam reports equivocal
403 findings for oxygen saturation levels, respiratory rate and heart rate (*Category A3-E evidence*).⁹¹

404 One RCT comparing intravenous midazolam with intranasal midazolam reports equivocal findings
405 for sedation efficacy (*Category A3-E evidence*), but discomfort from the nasal administration was
406 reported for all intranasal patients with no nasal discomfort from the intravenous patients (*Category*
407 *A3-B evidence*).⁹² One RCT comparing intravenous diazepam with rectal diazepam reports lower
408 recall for the intravenous method (*Category A3-B evidence*); findings were equivocal for sedative
409 effect, anxiety and crying (*Category A3-E evidence*).⁹³ One RCT comparing intravenous with
410 intranasal dexmedetomidine reported equivocal findings for sedation time, duration of the procedure,
411 and the frequency of rescue doses of midazolam administered. (*Category A3-E evidence*).⁹⁴

412 One RCT comparing titration (*i.e.*, administration of small, incremental doses of intravenous
413 midazolam combined with meperidine until the desired level of sedation and/or analgesia is
414 achieved) of midazolam combined with an opioid compared with a single, rapid bolus reports higher
415 total physician times, medication dosages, frequencies of hypoxemia, and somnolence scores for
416 titration (*Category A3-H evidence*).⁹⁵

417 **Survey Findings.** To be determined

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418 **Recommendations for sedative or analgesic medications not designed for general**
419 **anesthesia.**

- 420 • Combinations of sedative and analgesic agents may be administered as appropriate for
421 the procedure and the condition of the patient.††††
- 422 ○ Administer each component individually to achieve the desired effect (*e.g.*,
423 additional analgesic medication to relieve pain; additional sedative medication to
424 decrease awareness or anxiety).
- 425 • Dexmedetomidine may be administered as an alternative to benzodiazepine sedatives on
426 a case-by-case basis.
- 427 • In patients receiving intravenous medications for sedation/analgesia, maintain vascular
428 access throughout the procedure and until the patient is no longer at risk for
429 cardiorespiratory depression.
- 430 • In patients who have received sedation/analgesia by non-intravenous routes, or whose
431 intravenous line has become dislodged or blocked, determine the advisability of
432 reestablishing intravenous access on a case-by-case basis.
- 433 • Administer intravenous sedative/analgesic drugs in small, incremental doses, or by
434 infusion, titrating to the desired endpoints.
- 435 ○ Allow sufficient time to elapse between doses so the peak effect of each dose can
436 be assessed before subsequent drug administration.
- 437 • When drugs are administered by non-intravenous routes (*e.g.*, oral, rectal, intramuscular,
438 transmucosal), allow sufficient time for absorption and peak effect of the previous dose to

†††† The propensity for combinations of sedative and analgesic agents to cause respiratory depression and airway obstruction emphasizes the need to appropriately reduce the dose of each component as well as the need to continually monitor respiratory function. Knowledge of each drug's time of onset, peak response, and duration of action is important. Titration of drug to effect is an important concept; one must know whether the previous dose has taken full effect before administering additional drug.

439 occur before supplementation is considered.

440 ***Sedative/analgesic medications designed for general anesthesia***

441 For these Guidelines, sedatives designed for general anesthesia include propofol, ketamine and
442 etomidate. Sedatives not designed for general anesthesia (*e.g.*, benzodiazepines, nitrous oxide,
443 chloral hydrate, barbiturates, and antihistamines) are included either as comparison groups or in
444 combination with sedatives designed for general anesthesia. Analgesics (*e.g.*, opioids, non-steroidal
445 anti-inflammatory drugs and local anesthetics) are included either in comparison groups or in
446 combination with sedatives designed for general anesthesia. This section of the Guidelines
447 addresses the following topics (1) propofol versus other sedative/analgesics, (2) ketamine versus
448 other sedative/analgesics, (3) etomidate versus other sedative/analgesics, (4) combinations of
449 sedatives designed for general anesthesia versus other sedatives/analgesics, alone or in combination,
450 (5) intravenous versus non-intravenous sedatives/analgesics designed for general anesthesia,^{*****} and
451 (6) titration of intravenous sedatives/analgesics designed for general anesthesia. These Guidelines
452 do not address education, training or certification requirements for practitioners who provide
453 moderate procedural sedation with these drugs.

454 **Literature Findings.**

455 Literature comparing propofol with other sedative/analgesic medications, either alone or in
456 combination, report the following findings: (1) meta-analysis of RCTs report faster recovery times
457 for propofol versus midazolam after procedures with moderate sedation (*Category A1-B evidence*),⁹⁶⁻
458 ¹⁰⁰ with equivocal findings for patient recall ^{96,101-104} and frequency of hypoxemia (*Category A1-E*
459 *evidence*).^{97,101,103,104} One RCT reports shorter sedation time, a lower frequency of recall and higher
460 recovery scores for propofol versus diazepam (*Category A3-B evidence*).¹⁰⁵ (2) RCTs comparing
461 propofol versus benzodiazepines combined with opioid analgesics report shorter sedation and
462 recovery times for propofol alone (*Category A2-B evidence*),^{106,107} with equivocal findings for pain,

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463 oxygen saturation levels, and blood pressure (*Category A2-E evidence*).¹⁰⁶⁻¹¹⁰ (3) RCTs comparing
464 propofol combined with benzodiazepines versus propofol alone report equivocal findings for
465 recovery and procedure times, pain with injection and restlessness (*Category A2-E evidence*).¹¹¹⁻¹¹³
466 One RCT comparing propofol combined with midazolam versus propofol alone reports deeper
467 sedation levels and more episodes of deep sedation for the combination group (*Category A3-H*
468 *evidence*).¹¹³ RCTs comparing propofol combined with opioid analgesics versus propofol alone
469 report lower pain scores for the combination group (*Category A2-B evidence*);^{114,115} with equivocal
470 findings for sedation levels, oxygen saturation levels, respiratory and heart rate (*Category A2-E*
471 *evidence*).¹¹⁴⁻¹¹⁷ (4) One RCT comparing propofol combined with remifentanyl versus remifentanyl
472 alone reports deeper sedation, less recall (*Category A3-B evidence*), and more respiratory depression
473 (*Category A3-H evidence*) for the combination group.¹¹⁸ (5) RCTs comparing propofol combined
474 with sedatives/analgesics not designed for general anesthesia *versus* combinations of
475 sedatives/analgesics not designed for general anesthesia report equivocal findings for outcomes
476 including sedation time, patient recall, pain scores, recovery time, oxygen saturation levels, blood
477 pressure and heart rate (*Category A2-E evidence*).¹¹⁹⁻¹³⁷ (6) RCTs comparing propofol with
478 ketamine report equivocal findings for sedation scores, pain during the procedure, recovery, oxygen
479 saturation levels, respiratory rate, blood pressure, and heart rate (*Category A2-E evidence*).^{138,139} (7)
480 One RCT comparing propofol versus ketamine combined with midazolam reports equivocal findings
481 for recovery agitation, oxygen saturation levels, respiratory rate, blood pressure and heart rate
482 (*Category A3-E evidence*).¹⁴⁰ (8) One RCT comparing propofol versus ketamine combined with
483 fentanyl reports shorter recovery times and less recall for propofol alone (*Category A3-E*
484 *evidence*).¹⁴¹ (9) RCTs comparing propofol combined with ketamine versus propofol alone report
485 deeper sedation for the combination group (*Category A3-B evidence*),¹⁴² with more respiratory

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486 depression and a greater frequency of hypoxemia^{§§§§§} (*Category A3-H evidence*).¹⁴³

487 Literature comparing ketamine with other sedative/analgesic medications, either alone or in
488 combination, report the following findings: (1) RCTs comparing ketamine with midazolam report
489 equivocal findings for sedation scores, recovery time, and oxygen saturation levels (*Category A2-E*
490 *evidence*).^{88,144,145} (2) One RCT comparing ketamine versus nitrous oxide reports longer sedation
491 times and higher levels of sedation (*i.e.*, deeper sedation levels) for ketamine (*Category A3-H*
492 *evidence*).¹⁴⁶ (3) One RCT comparing ketamine with midazolam combined with fentanyl reports a
493 lower depth of sedation for ketamine (*Category A3-B evidence*), with equivocal findings for recall,
494 pain scores and frequency of hypoxemia (*Category A3-E evidence*).¹⁴⁷ (4) RCTs comparing
495 ketamine combined with midazolam versus ketamine alone or midazolam alone report equivocal
496 findings for sedation scores, sedation time, recovery and recovery agitation (*Category A2-E*
497 *evidence*).^{144,148,149} (5) One RCT comparing ketamine combined with midazolam versus midazolam
498 combined with alfentanil reports a lower frequency of hypoxemia (*Category A3-B evidence*) and
499 increased disruptive movements, longer recovery times and longer times to discharge for ketamine
500 combined with midazolam (*Category A3-H evidence*).¹⁵⁰ (6) RCTs comparing ketamine with
501 propofol report equivocal findings for sedation scores, pain during the procedure, oxygen saturation
502 levels, and recovery scores (*Category A2-E evidence*).^{138,139} RCTs comparing ketamine with
503 etomidate report less airway assistance required and less myoclonus with ketamine (*Category A2-B*
504 *evidence*).^{151,152} (7) RCTs comparing ketamine combined with propofol versus propofol combined
505 with fentanyl report equivocal findings for recovery times, oxygen saturation levels, respiratory rate
506 and heart rate (*Category A3-H evidence*).¹⁵³⁻¹⁵⁵

507 Literature comparing etomidate with other sedative/analgesic medications, either alone or in
508 combination, report the following findings: (1) One RCTs comparing etomidate with midazolam

^{§§§§§} Reported by author as oxygen desaturation to < 94%

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509 reports shorter sedation times for etomidate (*Category A3-B evidence*), with equivocal findings for
510 recovery agitation, oxygen saturation levels, and apnea (*Category A3-E evidence*).¹⁵⁶ (2) One RCT
511 comparing etomidate with pentobarbital reports shorter sedation times for etomidate (*Category A3-B*
512 *evidence*), with equivocal findings for recovery agitation and hypotension (*Category A3-B*
513 *evidence*).¹⁵⁷ (3) One RCT comparing etomidate combined with fentanyl versus midazolam
514 combined with fentanyl reports deeper sedation (*i.e.*, higher sedation scores) for the combination
515 group (*Category A3-B evidence*), with equivocal findings for sedation times, recovery times,
516 frequency of oversedation, and oxygen saturation levels (*Category A3-E evidence*), and a higher
517 frequency of myoclonus (*Category A3-H evidence*).¹⁵⁸ (4) One RCT comparing etomidate combined
518 with morphine and fentanyl versus midazolam combined with morphine and fentanyl reports shorter
519 sedation times for the etomidate combination (*Category A3-B evidence*), with equivocal findings for
520 oxygen saturation levels, apnea, hypotension, and recovery agitation (*Category A3-E evidence*), and
521 a higher frequency of patient recall and myoclonus (*Category A3-H evidence*).¹⁵⁹ (5) RCTs
522 comparing etomidate with ketamine report more airway assistance required and higher frequencies
523 of myoclonus for etomidate (*Category A2-H evidence*).^{151,152}

524 One RCT reports shorter sedation onset times, shorter recovery times, and fewer rescue doses
525 administered for intravenous ketamine when compared with intramuscular ketamine (*Category A3-B*
526 *evidence*), with equivocal findings for sedation efficacy, respiratory depression, and time to
527 discharge (*Category A3-E evidence*).¹⁶⁰ One RCT comparing intravenous versus intramuscular
528 ketamine with or without midazolam reports equivocal findings for sedation time, recovery agitation,
529 and duration of the procedure (*Category A3-E evidence*).¹⁴⁹

530 Observational studies reporting titrated administration of sedatives designed for general
531 anesthesia report the frequency of hypoxemia ranging from 1.7%-4.7% of patients,^{14,161-164} with
532 oversedation occurring in 0.13%-0.2% of patients.^{162,163}

533 **Survey Findings.** To be determined

534 **Recommendations for sedative or analgesic medications designed for general anesthesia.**

535 • When moderate procedural sedation with sedative or analgesic medications designed for
536 general anesthesia by any route is intended, provide care consistent with that required for
537 general anesthesia.

538 ○ Assure that practitioners administering these drugs are able to reliably rescue
539 patients from unintended deep sedation or general anesthesia.

540 • For patients receiving intravenous sedatives designed for general anesthesia, maintain
541 vascular access throughout the procedure and until the patient is no longer at risk for
542 cardiorespiratory depression.

543 • In patients who have received sedatives designed for general anesthesia by non-
544 intravenous routes, or whose intravenous line has become dislodged or blocked,
545 determine the advisability of reestablishing intravenous access on a case-by-case basis.

546 • Administer intravenous sedative/analgesic drugs designed for general anesthesia in small,
547 incremental doses, or by infusion, titrating to the desired endpoints.

548 ○ Allow sufficient time to elapse between doses so the peak effect of each dose can
549 be assessed before subsequent drug administration.

550 • When drugs designed for general anesthesia are administered by non-intravenous routes
551 (e.g., oral, rectal, intramuscular, transmucosal), allow sufficient time for absorption and
552 peak effect of the previous dose to occur before supplementation is considered.

553 ***Reversal agents: naloxone and flumazenil***

554 **Literature Findings.**

555 One placebo-controlled RCT reports that naloxone effectively reverses the effects of meperidine
556 as measured by increasing alertness scores and respiratory rate (*Category A3-B evidence*).¹⁶⁵

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557 Reversal of respiratory depression, apnea and oxygen desaturation after naloxone administration in
558 other practice settings is also reported by observational studies (*Category B3-B evidence*)^{166,167} and
559 case reports (*Category B4-B evidence*).¹⁶⁸⁻¹⁷¹

560 Meta-analysis of double-blind placebo-controlled RCTs indicates that flumazenil effectively
561 antagonizes the effects of sedation within 15 minutes for patients who have been administered
562 benzodiazepines (*Category A1-B evidence*).¹⁷²⁻¹⁷⁹ Placebo-controlled RCTs also indicate that
563 flumazenil administration is associated with shorter recovery times for benzodiazepine sedation
564 (*Category A2-B evidence*).^{177,180-182} Meta-analysis of placebo-controlled RCTs indicate that
565 flumazenil effectively antagonizes the effects of benzodiazepines when combined with opioids
566 (*Category A1-B evidence*).¹⁸³⁻¹⁸⁷

567 **Survey Findings.** To be determined

568 **Recommendations for reversal agents.**

- 569
- 570 • Assure that specific antagonists are immediately available in the procedure room
571 whenever opioid analgesics or benzodiazepines are administered for moderate procedural
572 sedation/analgesia, regardless of route of administration.
 - 573 • If patients become hypoxemic or apneic during sedation/analgesia: (1) encourage or
574 physically stimulate patients to breathe deeply; (2) administer supplemental oxygen; and
575 (3) provide positive pressure ventilation if spontaneous ventilation is inadequate.
 - 576 • Use reversal agents in cases where airway control, spontaneous ventilation or positive
577 pressure ventilation are inadequate.
 - 578 ○ Administer naloxone to reverse opioid-induced sedation and respiratory
depression.*****

***** Practitioners are cautioned that acute reversal of opioid-induced analgesia may result in pain, hypertension, tachycardia, or pulmonary edema.

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- 579 ○ Administer flumazenil to reverse benzodiazepine-induced sedation and
580 respiratory depression.
- 581 • After pharmacologic reversal, observe and monitor patients for a sufficient time to ensure
582 that sedation and cardiorespiratory depression does not recur once the effect of the
583 antagonist dissipates.
- 584 • Do not use sedation regimens that include routine reversal of sedative or analgesic agents.

585 ***Recovery care***

586 Patients receiving moderate procedural sedation may continue to be at risk for developing
587 complications after their procedure is completed. Decreased stimulation from the proceduralist,
588 delayed drug absorption following non-intravenous administration, and slow drug elimination may
589 contribute to residual sedation and cardiorespiratory depression during the recovery period. When
590 sedation/analgesia is administered to outpatients, medical supervision may not be available once the
591 patient leaves the medical facility. This section of the Guidelines addresses the following recovery
592 care topics: (1) continued observation and monitoring until discharge, and (2) predetermined
593 discharge criteria.

594 **Literature Findings.**

595 Although it is well-accepted clinical practice to continue patient observation until discharge, the
596 literature is insufficient to evaluate the impact of postprocedural observation and monitoring. The
597 literature is also insufficient to evaluate the effects of using predetermined discharge criteria on
598 patient outcomes.

599 **Survey Findings.** To be determined

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600 **Recommendations for recovery care.**

- 601 • Following sedation/analgesia, observe and monitor patients in an appropriately staffed
602 and equipped area until they are near their baseline level of consciousness and are no
603 longer at increased risk for cardiorespiratory depression.
- 604 • Monitor oxygenation continuously until patients are no longer at risk for hypoxemia.
- 605 • Monitor ventilation and circulation at regular intervals until patients are suitable for
606 discharge.
- 607 • Design discharge criteria to minimize the risk of central nervous system or
608 cardiorespiratory depression following discharge from observation by trained
609 personnel.^{†††††}

610 ***Creation and implementation of patient safety processes.***

611 Patient safety processes include quality improvement and preparation for rare events.

612 ***Literature findings:*** Regarding quality improvement, one observational study reported that use
613 of a pre-sedation checklist compared to no checklist use may improve safety documentation in
614 emergency department sedations (*Category B1-B evidence*).¹⁸⁸

615 ***Survey findings:***

616 ***Recommendations:***

- 617 • Create and implement a quality improvement process based upon national, regional or
618 institutional reporting protocols, (*e.g.*, adverse events, unsatisfactory sedation).
- 619 • Strengthen patient safety culture through collaborative practices (*e.g.*, team training,
620 simulation drills, development and implementation of checklists).
- 621 ○ Create an emergency response plan (*e.g.*, activating "code blue" team or
622 activating the emergency medical response system--911 or equivalent).

^{†††††} Discharge criteria examples are noted in Table 5.

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Appendix I: Summary of Recommendations

623 *Patient Evaluation*

- 624 • Review previous medical records and interview the patient or family to identify:
 - 625 ○ Abnormalities of the major organ systems (*e.g.*, cardiac, renal, pulmonary,
626 neurologic, sleep apnea, metabolic, endocrine).
 - 627 ○ Adverse experience with sedation/analgesia as well as regional and general
628 anesthesia. - 629 ○ Current medications, potential drug interactions, drug allergies and
630 nutraceuticals. - 631 ○ History of tobacco, alcohol or substance use or abuse.
632 ○ Frequent or repeated exposure to sedation/analgesic agents.
- 633 • Conduct a focused physical examination of the patient (*e.g.*, vital signs, auscultation of
- 634 the heart and lungs, evaluation of the airway, **** and when appropriate to sedation,635 other organ systems where major abnormalities have been identified).
- 636 • Review available laboratory test results.
- 637 • Order additional laboratory tests guided by a patient's medical condition, physical
- 638 examination, and the likelihood that the results will affect the management of639 moderate sedation/analgesia.
- 640 ○ Evaluate results of these tests before sedation is initiated.
- 641 • If possible, perform the preprocedure evaluation well enough in advance (*e.g.*, several
- 642 days to weeks) to allow for proper patient preparation. §§§§§643 • Re-evaluate the patient immediately before the procedure.

644 *Preprocedure Patient Preparation*

- 645 • Consult with a medical specialist (*e.g.*, physician anesthesiologist, cardiologist,
646 endocrinologist, pulmonologist, nephrologist, pediatrician, obstetrician, or647 otolaryngologist), when appropriate before administration of moderate procedural648 sedation to patients with significant underlying conditions.

 - 649 ○ If a specialist is needed, select a specialist based on the nature of the underlying
650 condition and the urgency of the situation. - 651 ○ For severely compromised or medically unstable patients (*e.g.*, anticipated
652 difficult airway, severe obstructive pulmonary disease, coronary artery disease, or653 congestive heart failure), or if it is likely that sedation to the point of654 unresponsiveness will be necessary to obtain adequate conditions, consult with a655 physician anesthesiologist.
- 656 • Before the procedure, inform patients or legal guardians of the benefits, risks and
657 limitations of moderate sedation/analgesia and possible alternatives, and elicit their658 preferences. *****- 659 • Before the day of the procedure, inform patients or legal guardians that they should not
660 drink fluids or eat solid foods for a sufficient period of time to allow for gastric

**** See table 2 for additional information related to airway assessment.

§§§§§ This may not be feasible for urgent or emergency procedures, interventional radiology or other radiology settings.

***** This may not be feasible for urgent or emergency procedures.

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- 661 emptying before the procedure.††† ††††††††
- 662 • On the day of the procedure, assess the time and nature of last oral intake.
- 663 ○ Evaluate the risk of pulmonary aspiration of gastric contents when determining
- 664 (1) the target level of sedation, and (2) whether the procedure should be delayed.
- 665 ○ In urgent or emergent situations where complete gastric emptying is not possible,
- 666 do not delay moderate procedural sedation based on fasting time alone.
- 667

668 *Patient Monitoring*

669 **Monitoring patient level of consciousness.**

- 670 • Periodically (*e.g.*, at 5-min intervals) monitor a patient's response to verbal commands
- 671 during moderate sedation, except in patients who are unable to respond appropriately
- 672 (*e.g.*, patients where age or development may impair bidirectional communication), or
- 673 during procedures where movement could be detrimental.
- 674 ○ During procedures where a verbal response is not possible (*e.g.*, oral surgery,
- 675 restorative dentistry, upper endoscopy), check the patient's ability to give a
- 676 "thumbs up" or other indication of consciousness in response to verbal or tactile
- 677 (light tap) stimulation; this suggests that the patient will be able to control his
- 678 airway and take deep breaths if necessary. ††††††††
- 679

680 **Monitoring patient ventilation and oxygenation.**

- 681 • Continually monitor ventilatory function by observation of qualitative clinical signs.
- 682 • Continually monitor ventilatory function with capnography unless precluded or
- 683 invalidated by the nature of the patient, procedure, or equipment.
- 684 ○ For uncooperative patients, institute capnography once moderate sedation has
- 685 been achieved.
- 686 • Monitor all patients by pulse oximetry with appropriate alarms.
- 687

688 **Monitoring hemodynamics.**

- 689 • Determine blood pressure before sedation/analgesia is initiated unless precluded by lack
- 690 of patient cooperation.
- 691 • Once moderate sedation/analgesia is established, continually monitor blood pressure
- 692 (*e.g.*, at 5-minute intervals) and heart rate during the procedure unless such monitoring
- 693 interferes with the procedure (*e.g.*, magnetic resonance imaging where stimulation from
- 694 the blood pressure cuff could arouse an appropriately sedated patient).
- 695 • Use electrocardiographic monitoring during moderate sedation in patients with clinically
- 696 significant cardiovascular disease or those who are undergoing procedures where
- 697 dysrhythmias are anticipated.
- 698

699 **Contemporaneous recording of monitored parameters.**

- 700 • Record patients' level of consciousness, ventilatory and oxygenation status, and
- 701 hemodynamic variables at a frequency which depends on the type and amount of

†††††††† See Table 3 and/or refer to: American Society of Anesthesiologists: Practice guidelines for preoperative fasting and the use of pharmacologic agents to reduce the risk of pulmonary aspiration: Application to healthy patients undergoing elective procedures: An updated report. *ANESTHESIOLOGY* 2017; 126:376-93

†††††††† A response limited to reflex withdrawal from a painful stimulus is not considered a purposeful response and thus represents a state of general anesthesia.

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- 702 medication administered, the length of the procedure, and the general condition of the
703 patient.
- 704 ○ At a minimum, this should occur: (1) before the administration of
705 sedative/analgesic agents^{§§§§§§§§}; (2) following administration of sedative/analgesic
706 agents; (3) at regular intervals during the procedure, (4) during initial recovery;
707 and (5) just before discharge.
 - 708 ○ Set device alarms to alert the care team to critical changes in patient status.
- 709

710 **Availability of an individual responsible for patient monitoring.**

- 711 • Assure that a designated individual other than the practitioner performing the procedure
712 is present to monitor the patient throughout the procedure.
 - 713 ○ The individual responsible for monitoring the patient should be trained in the
714 recognition of apnea and airway obstruction and be empowered to seek additional
715 help.
 - 716 ○ The designated individual may assist with minor, interruptible tasks once the
717 patient's level of sedation/analgesia and vital signs have stabilized, provided that
718 adequate monitoring for the patient's level of sedation is maintained.
- 719

720 *Supplemental Oxygen*

- 721 • Use supplemental oxygen during moderate procedural sedation/analgesia unless
722 specifically contraindicated for a particular patient or procedure.

723 *Emergency Support*

- 724 • Assure that pharmacologic antagonists for benzodiazepines and opioids are immediately
725 available in the procedure room.
 - 726 ○ Assure that an individual is present in the room who understands the
727 pharmacology of the sedative/analgesics administered (*e.g.*, opioids and
728 benzodiazepines) and potential interactions with other medications and
729 nutraceuticals the patient may be taking,
- 730 • Assure that appropriately-sized equipment for establishing a patent airway is available.
- 731 • Assure that at least one individual capable of establishing a patent airway and providing
732 positive pressure ventilation is present in the procedure room.
- 733 • Assure that suction, advanced airway equipment, a positive pressure ventilation device,
734 and supplemental oxygen are immediately available in the procedure room and in good
735 working order.
 - 736 ○ Assure that a member of the procedural team is trained in the recognition and
737 treatment of airway complications (*e.g.*, apnea, laryngospasm, airway
738 obstruction), opening the airway, suctioning secretions, and performing bag-
739 valve-mask ventilation.

^{§§§§§§§§} For rare uncooperative patients (*e.g.*, children with autism spectrum disorder or attention deficit disorder) recording oxygenation status or blood pressure may not be possible until after sedation.

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- 740 • Assure that a member of the procedural team has the skills to establish intravenous
741 access.
- 742 • Assure that a member of the procedural team has the skills to provide chest
743 compressions.
- 744 • Assure that a functional defibrillator or automatic external defibrillator is immediately
745 available in the procedure area.
- 746 • Assure that an individual or service (e.g., code blue team, paramedic-staffed ambulance
747 service) with advanced life support skills (e.g., tracheal intubation, defibrillation,
748 resuscitation medications) is immediately available.
- 749 • Assure that members of the procedural team are able to recognize the need for additional
750 support and know how to access emergency services from the procedure room (e.g.,
751 telephone, call button).

752 *Sedative or Analgesic Medications Not Designed for General Anesthesia*

- 753 • Combinations of sedative and analgesic agents may be administered as appropriate for
754 the procedure and the condition of the patient. *****
 - 755 ○ Administer each component individually to achieve the desired effect (e.g.,
756 additional analgesic medication to relieve pain; additional sedative medication to
757 decrease awareness or anxiety).
- 758 • Dexmedetomidine may be administered as an alternative to benzodiazepine sedatives on
759 a case-by-case basis.
- 760 • In patients receiving intravenous medications for sedation/analgesia, maintain vascular
761 access throughout the procedure and until the patient is no longer at risk for
762 cardiorespiratory depression.
- 763 • In patients who have received sedation/analgesia by non-intravenous routes, or whose
764 intravenous line has become dislodged or blocked, determine the advisability of
765 reestablishing intravenous access on a case-by-case basis.
- 766 • Administer intravenous sedative/analgesic drugs in small, incremental doses, or by
767 infusion, titrating to the desired endpoints.
 - 768 ○ Allow sufficient time to elapse between doses so the peak effect of each dose can
769 be assessed before subsequent drug administration.
- 770 • When drugs are administered by non-intravenous routes (e.g., oral, rectal, intramuscular,
771 transmucosal), allow sufficient time for absorption and peak effect of the previous dose to
772 occur before supplementation is considered.

773 *Sedative or Analgesic Medications Designed for General Anesthesia*

- 774 • When moderate procedural sedation with sedative or analgesic medications designed for
775 general anesthesia by any route is intended, provide care consistent with that required for
776 general anesthesia.
 - 777 ○ Assure that practitioners administering these drugs are able to reliably rescue

***** The propensity for combinations of sedative and analgesic agents to cause respiratory depression and airway obstruction emphasizes the need to appropriately reduce the dose of each component as well as the need to continually monitor respiratory function. Knowledge of each drug's time of onset, peak response, and duration of action is important. Titration of drug to effect is an important concept; one must know whether the previous dose has taken full effect before administering additional drug.

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- 778 patients from unintended deep sedation or general anesthesia.
- 779 • For patients receiving intravenous sedatives designed for general anesthesia, maintain
- 780 vascular access throughout the procedure and until the patient is no longer at risk for
- 781 cardiorespiratory depression.
- 782 • In patients who have received sedatives designed for general anesthesia by non-
- 783 intravenous routes, or whose intravenous line has become dislodged or blocked,
- 784 determine the advisability of reestablishing intravenous access on a case-by-case basis.
- 785 • Administer intravenous sedative/analgesic drugs designed for general anesthesia in small,
- 786 incremental doses, or by infusion, titrating to the desired endpoints.
- 787 ○ Allow sufficient time to elapse between doses so the peak effect of each dose can
- 788 be assessed before subsequent drug administration.
- 789 • When drugs designed for general anesthesia are administered by non-intravenous routes
- 790 (e.g., oral, rectal, intramuscular, transmucosal), allow sufficient time for absorption and
- 791 peak effect of the previous dose to occur before supplementation is considered.

792 *Reversal Agents*

- 793 • Assure that specific antagonists are immediately available in the procedure room
- 794 whenever opioid analgesics or benzodiazepines are administered for moderate procedural
- 795 sedation/analgesia, regardless of route of administration.
- 796 • If patients become hypoxemic or apneic during sedation/analgesia: (1) encourage or
- 797 physically stimulate patients to breathe deeply; (2) administer supplemental oxygen; and
- 798 (3) provide positive pressure ventilation if spontaneous ventilation is inadequate.
- 799 • Use reversal agents in cases where airway control, spontaneous ventilation or positive
- 800 pressure ventilation are inadequate.
- 801 ○ Administer naloxone to reverse opioid-induced sedation and respiratory
- 802 depression.††††††††
- 803 ○ Administer flumazenil to reverse benzodiazepine-induced sedation and
- 804 respiratory depression.
- 805 • After pharmacologic reversal, observe and monitor patients for a sufficient time to ensure
- 806 that sedation and cardiorespiratory depression does not recur once the effect of the
- 807 antagonist dissipates.
- 808 • Do not use sedation regimens that include routine reversal of sedative or analgesic agents.

809 *Recovery Care*

- 810 • Following sedation/analgesia, observe and monitor patients in an appropriately staffed
- 811 and equipped area until they are near their baseline level of consciousness and are no
- 812 longer at increased risk for cardiorespiratory depression.
- 813 • Monitor oxygenation continuously until patients are no longer at risk for hypoxemia.
- 814 • Monitor ventilation and circulation at regular intervals until patients are suitable for
- 815 discharge.
- 816 • Design discharge criteria to minimize the risk of central nervous system or
- 817 cardiorespiratory depression following discharge from observation by trained
- 818 personnel.††††††††

†††††††† Practitioners are cautioned that acute reversal of opioid-induced analgesia may result in pain, hypertension, tachycardia, or pulmonary edema.

†††††††† Discharge criteria examples are noted in Table 5.

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820

Creation and Implementation of Patient Safety Processes

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- Create and implement a quality improvement process based upon national, regional or institutional reporting protocols, (e.g., adverse events, unsatisfactory sedation).
- Strengthen patient safety culture through collaborative practices (e.g., team training, simulation drills, development and implementation of checklists).
 - Create an emergency response plan (e.g., activating "code blue" team or activating the emergency medical response system--911 or equivalent).

DRAFT

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Appendix 2: Methods and Analyses

827 For these Guidelines, a systematic search and review of peer-reviewed published literature was
828 conducted, with scientific findings summarized and reported below and in the document.
829 Assessment of conceptual issues, practicality and feasibility of the Guideline recommendations was
830 also evaluated, with opinion data collected from surveys and other sources. Both the systematic
831 literature review and opinion data are based on *evidence linkages*, or statements regarding potential
832 relationships between interventions and outcomes associated with moderate procedural sedation.
833 The evidence model below guided the search, providing inclusion and exclusion information
834 regarding patients, procedures, practice settings, providers, clinical interventions, and outcomes.

Evidence Model

Patients.

- Inclusion criteria:
 - Any patient having a diagnostic or therapeutic procedure for which moderate sedation is planned
- Exclusion criteria:
 - Patients in whom the level of sedation cannot reliably be established
 - Patients who do not respond purposefully to verbal or tactile stimulation (e.g., stroke victims, neonates)
 - Patients in whom determining the level of sedation interferes with the procedure

Procedures.

- Inclusion criteria:
 - Elective and urgent/emergent procedures
 - Diagnostic and therapeutic procedures
 - Principal procedures (e.g., upper endoscopy, colonoscopy, radiology, ophthalmology, cardiology, dentistry, plastics, orthopedic, urology, podiatry)
 - Diagnostic imaging (radiological scans, endoscopy)
 - Minor surgical procedures in all care areas (e.g., cardioversion)
 - Pediatric procedures (e.g., suture of laceration, setting of simple fracture, lumbar puncture, bone marrow with local, MRI or CT scan, routine dental procedures)
 - Pediatric cardiac catheterization (e.g. cardiac biopsy post transplantation)
 - Obstetric procedures (e.g., labor and delivery)
- Exclusion criteria:
 - Procedures using minimal sedation (e.g., anxiolysis for insertion of peripheral nerve blocks, local or topical anesthesia)
 - Procedures where deep sedation is intended

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- Procedures where general anesthesia is intended
- Procedures using major conduction anesthesia (*i.e.*, neuraxial anesthesia)
- Procedures using sedatives in combination with regional anesthesia
- Non-diagnostic or non-therapeutic procedures (*e.g.*, postoperative analgesia, pain management/chronic pain, critical care, palliative care)

Practice Settings.

- Inclusion criteria:
 - Settings where procedural moderate sedation may be administered
 - Hospitals
 - Ambulatory procedural centers
 - Office practices
 - Hospital connected
 - Free-standing
 - Dental office
 - Urology office
 - Ophthalmology office
 - Emergency settings
 - Endoscopy suite
 - Plastic surgery suite
 - Radiology suite (MRI, CT, invasive)
 - Oral and maxillofacial surgery (OMS) suite
 - Cardiac catheterization laboratory
 - Oncology clinics
 - Electrophysiology laboratory
 - Interventional radiology laboratory
 - Neurointerventional laboratory
 - Echocardiology laboratory
 - Evoked auditory testing laboratory
- Exclusion criteria: (None indicated)

Providers.

- Inclusion criteria:
 - All providers who deliver moderate procedural sedation in any practice setting
 - Physician anesthesiologists and anesthesiologists
 - Cardiologists
 - Dentists
 - Dentist anesthesiologists (DA)
 - Emergency physicians
 - Gastroenterologists
 - Hospitalists
 - Nurse anesthetists
 - Nursing personnel who perform monitoring tasks
 - Oncologists
 - Oral/maxillofacial surgeons
 - Pulmonologists

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- Radiologists
 - Sedation nurses
 - Supervised physicians and dentists in training
 - Surgeons
- Exclusion criteria: (None indicated)

Interventions.

- Inclusion criteria:
 - Preprocedure patient evaluation and preparation
 - Medical records review (patient history/condition)
 - Underlying medical problems
 - Abnormalities of major organ systems
 - Obstructive sleep apnea
 - Respiratory distress syndrome
 - Allergies
 - Intestinal inflammation
 - Obesity
 - Sedation history
 - Anesthesia history
 - Surgical history
 - Problems pertaining to cooperation
 - Current medications
 - Extremes of age
 - Psychotropic drug use
 - Nonpharmaceutical (*e.g.*, nutraceutical) use
 - Family history
 - Focused physical examination (*e.g.*, heart, lungs, airway)
 - Consultation with a medical specialist (*e.g.*, physician anesthesiologist, cardiologist, endocrinologist, pulmonologist, nephrologist, obstetrician)
 - Preparation of the patient (*e.g.*, preprocedure instruction, medication usage, counseling, fasting)
 - Patient monitoring
 - Level of consciousness (*e.g.*, responsiveness)
 - Breathing/ventilation
 - Observation (color when the procedure allows)
 - Auscultation, chest excursion
 - Continual end tidal carbon dioxide monitoring (*e.g.*, capnography, capnometry) vs observation or auscultation
 - Plethysmography
 - Plethysmography vs observation or auscultation
 - Plethysmography vs capnography
 - Oxygenation
 - Pulse oximetry
 - Hemodynamic monitoring

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- Blood pressure
- Heart rate
- Electrocardiography
- Contemporaneous recording of monitored parameters
- Presence of an individual dedicated to patient monitoring
- Creation and implementation of QI processes
- Supplemental oxygen
 - Supplemental oxygen versus room air or no supplemental oxygen
 - Method of oxygen administration (*e.g.*, nasal cannula, face masks, specialized devices (*e.g.*, high-flow cannula)
- Emergency support
 - Presence of individual(s) capable of establishing a patent airway, positive pressure ventilation and resuscitation (*i.e.*, advanced life-support skills)
 - Presence of emergency and airway equipment
 - Types of airway devices (*e.g.*, nasal cannula, face masks, specialized devices (*e.g.*, high-flow cannula)
 - Supraglottic airway (*e.g.*, laryngeal mask airway)
 - Presence of an individual to establish intravenous access
 - Intravenous access versus no intravenous access
- Sedative or analgesic medications not designed for general anesthesia
 - Sedatives (all routes of administration)
 - Benzodiazepines
 - Dexmedetomidine versus other sedatives or analgesics
 - Sedative/opioid combinations (all routes of administration)
 - Benzodiazepines combined with opioids versus benzodiazepines
 - Benzodiazepines combined with opioids versus opioids
 - Dexmedetomidine combined with other sedatives or analgesics versus dexmedetomidine
 - Dexmedetomidine combined with other sedatives or analgesics versus other sedatives or analgesics (alone or in combination)
 - Intravenous versus non-intravenous sedative/analgesics not designed for general anesthesia (all non-IV routes of administration, including oral, nasal, intramuscular, rectal, transdermal, sublingual, iontophoresis, nebulized)
 - Titration versus single dose, repeat bolus, continuous infusion
- Sedative/analgesic medications designed for general anesthesia
 - Propofol
 - Propofol alone versus non-general anesthesia sedative/analgesics alone
 - Propofol alone versus non-general anesthesia sedative/analgesic combinations
 - Propofol combined with non-general anesthesia sedative/analgesics versus propofol alone
 - Propofol combined with non-general anesthesia sedative/analgesics versus non-general anesthesia sedative/analgesics (alone or in combination)

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- Propofol alone versus other general anesthesia sedatives (alone or in combination)
- Propofol combined with sedatives designed for general anesthesia versus other sedatives designed for general anesthesia (alone or in combination)
- Propofol combined with other sedatives designed for general anesthesia versus propofol (alone or in combination)
- Ketamine
 - Ketamine alone versus non-general anesthesia sedative/analgesics alone
 - Ketamine alone versus non-general anesthesia sedative/analgesic combinations
 - Ketamine combined with non-general anesthesia sedative/analgesics versus ketamine alone
 - Ketamine combined with non-general anesthesia sedative/analgesics versus non-general anesthesia sedative/analgesics (alone or in combination)
 - Ketamine alone versus other general anesthesia sedatives (alone or in combination)
 - Ketamine combined with sedatives designed for general anesthesia versus other sedatives designed for general anesthesia (alone or in combination)
 - Ketamine combined with other sedatives designed for general anesthesia versus ketamine (alone or in combination)
- Etomidate
 - Etomidate alone versus non-general anesthesia sedative/analgesics alone
 - Etomidate alone versus non-general anesthesia sedative/analgesic combinations
 - Etomidate combined with non-general anesthesia sedative/analgesics versus etomidate alone
 - Etomidate combined with non-general anesthesia sedative/analgesics versus non-general anesthesia sedative/analgesics (alone or in combination)
 - Etomidate alone versus other general anesthesia sedatives (alone or in combination)
 - Etomidate combined with sedatives designed for general anesthesia versus other sedatives designed for general anesthesia (alone or in combination)
 - Etomidate combined with other sedatives designed for general anesthesia versus etomidate (alone or in combination)
- Intravenous versus non-intravenous sedatives designed for general anesthesia
- Titration of sedatives designed for general anesthesia
- Reversal agents
 - Naloxone for reversal of opioids with or without benzodiazepines
 - Naloxone versus placebo
 - Intravenous versus non-intravenous naloxone
 - Flumazenil for reversal of benzodiazepines with or without opioids
 - Flumazenil versus placebo
 - Intravenous versus non-intravenous flumazenil

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- Recovery care
 - Continued observation and monitoring until discharge
 - Predetermined discharge criteria
- Exclusion criteria:
 - Minimal sedation
 - Deep sedation
 - General anesthesia
 - Patient-controlled sedation/analgesia
 - Major conduction anesthetics (*i.e.*, neuraxial anesthesia)
 - Sedatives combined with regional anesthesia
 - Premedication administered before general anesthesia
 - Interventions without sedatives (*e.g.*, hypnosis, acupuncture)
 - New or rarely administered sedative/analgesics (*e.g.*, fospropofol)
 - Automated sedative delivery systems
 - New or rarely used monitoring or delivery devices
 - Bispectral index monitoring

Outcomes.

- Expected benefits:
 - Sedation efficacy
 - Induction time
 - Duration of sedation
 - Successful procedure
 - Patient/family satisfaction
 - Proceduralist satisfaction
 - Improved pain management (*i.e.*, pain during a procedure)
 - Speed of recovery
 - Time to recovery
 - Time to discharge-ready
 - Reduced frequency/severity of sedation-related complications
 - Unintended deep sedation or general anesthesia
 - Conversion to deep sedation or general anesthesia
 - Undersedation
 - Unplanned hospitalization and/or ICU admission
 - Unplanned emergency department visits
 - Unplanned use of rescue agents (naloxone, flumazenil)
 - Re-sedation after discharge criteria met
 - Post procedure neurologic function
 - Need to change planned procedure or technique
 - Respiratory depression
 - Hypoxemia
 - Oxygen desaturation
 - Upper airway obstruction
 - Airway support required
 - Intubation required
 - Airway adjunct required
 - Pulmonary aspiration

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- Hypotension
- Arrhythmias
- Cardiac arrest
- Bradycardia
- Hemodynamic support or rescue required
- Assistance request
- Neurologic injury
- Death

Evidence collection.

- Literature inclusion criteria:
 - Randomized controlled trials
 - Prospective nonrandomized comparative studies (*e.g.*, quasi-experimental, cohort)
 - Retrospective comparative studies (*e.g.*, case-control)
 - Observational studies (*e.g.*, correlational or descriptive statistics)
 - Case reports, case series
- Literature exclusion criteria (except to obtain new citations):
 - Editorials
 - Literature reviews
 - Meta-analyses
 - Abstracts greater than 5 years old
 - Unpublished studies
 - Studies in non-peer reviewed journals
 - Newspaper articles
- Survey evidence:
 - Expert consultant survey
 - ASA membership survey
 - Other participating organization surveys
 - Reliability survey
 - Feasibility survey

State of the Literature

835 For the systematic review, potentially relevant clinical studies were identified *via* electronic and
836 manual searches. Healthcare database searches included PubMed, EMBASE, Web of Science,
837 Google Books, and the Cochrane Central Register of Controlled Trials. The searches covered a
838 15.5-yr period from January 1, 2002 through, 2017. Accepted studies from the previous
839 Guidelines were also re-reviewed, covering the period of August 1, 1976 through December 31,
840 2002.¹ Only studies containing original findings from peer-reviewed journals were acceptable.
841 Editorials, letters, and other articles without data were excluded.

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842 One thousand four hundred twenty-eight new citations were identified and reviewed, with 286
843 new studies meeting the above stated criteria. These studies were combined with 210 pre-2002
844 articles used in the previous Guidelines, resulting in a total of 496 articles found acceptable as
845 evidence for these guidelines. A complete bibliography of articles used to develop these Guidelines,
846 organized by section, is available as Supplemental Digital Content 2, <http://links.lww.com/ALN/.....>

847 Results for each pertinent outcome were summarized and, when sufficient numbers of RCTs
848 were found, meta-analyses were conducted. The literature relating to six evidence linkages contained
849 enough studies with well-defined experimental designs and statistical information to conduct formal
850 meta-analyses. These seven evidence linkages are: (1) capnography vs blinded capnography, (2)
851 supplemental oxygen vs no supplemental oxygen, (3) midazolam combined with opioids vs
852 midazolam alone, (4) propofol vs midazolam, (5) flumazenil vs placebo for benzodiazepine reversal,
853 and (6) flumazenil vs placebo for reversal of benzodiazepines combined with opioids (*table 6*).
854 Odds ratios based on the DerSimonian-Laird (random-effects) method for combining study results
855 are reported for dichotomous outcomes, and raw and standardized mean differences are reported for
856 findings with continuous data. An acceptable significance level was set at $P < 0.01$ (one-tailed). No
857 search for unpublished studies was conducted, and no reliability tests for locating research results
858 were done.

859 Interobserver agreement among Task Force members and two methodologists was obtained by
860 interrater reliability testing of 36 randomly selected studies. Agreement levels using a kappa (k)
861 statistic for two-rater agreement pairs were as follows: (1) research design, $k = 0.57$ to 0.92 ; (2) type
862 of analysis, $k = 0.60$ to 0.75 ; (3) evidence linkage assignment, $k = 0.76$ to 0.85 ; and (4) literature
863 inclusion for database, $k = 0.28$ - 1.00 . Three-rater kappa values were: (1) research design, $k = 0.70$;
864 (2) type of analysis, $k = 0.68$; (3) linkage assignment, $k = 0.79$; (4) literature database inclusion, $k =$
865 0.43 . These values represent moderate to high levels of agreement.

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Consensus-Based Evidence

866 Consensus was obtained from multiple sources, including: (1) survey opinion from
867 consultants^{§§§§§§§§} who were selected based on their knowledge or expertise in moderate procedural
868 sedation and analgesia, (2) survey opinions from a randomly selected sample of active members of
869 the ASA, and (to be determined), (3) testimony from attendees of two publicly-held open forums at
870 (to be determined) national anesthesia meetings,^{*****} (4) Internet commentary, and (5) Task Force
871 opinion and interpretation. The survey rate of return was ___% (n = __ of __) for consultants. For
872 membership respondents, the survey rate of return for the ASA was __; for ... (to be determined).
873 Results of the surveys are reported in Tables 7 and 8, and are summarized in the text of the
874 Guidelines.

875 Consultants were asked to indicate which, if any, of the evidence linkages would change their
876 clinical practices if the Guidelines were instituted. The rate of return was ___% (n = __ of __). The
877 percent of responding consultants expecting *no change* associated with each linkage were as follows:
878 : preprocedure patient evaluation - ___%; preprocedure patient preparation - ___%; patient monitoring
879 - ___%; contemporaneous recording of monitored parameters - ___%; availability of individual
880 dedicated solely to patient monitoring and safety - ___%; education and training of sedation/analgesia
881 providers in pharmacology - ___%; presence of an individual(s) capable of establishing a patent
882 airway - ___%; availability of appropriately sized emergency and airway equipment - ___%, use of
883 supplemental oxygen during procedures - ___%, use of sedative agents combined with analgesic
884 agents - ___%, titration of sedatives/analgesics - ___%, intravenous sedation/analgesia with agents
885 designed for general anesthesia - ___%, administration of sedative/analgesic agents by the
886 intravenous route - ___%, maintaining or establishing intravenous access - ___%, availability/use of

^{§§§§§§§§} Consultants were drawn from the following specialties where moderate procedural sedation/analgesia are commonly administered: Anesthesiology, Cardiology, Dentistry, Emergency Medicine, Gastroenterology, Oral and Maxillofacial Surgery, Pediatrics, Radiology, and Surgery.
^{*****} Meetings to be determined

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887 flumazenil - __%, availability/use of naloxone - __%, observation and monitoring during recovery -
888 __%, special care for patients with underlying medical problems - __%, and special care for
889 uncooperative patients - __%. _____percent of the respondents indicated that the Guidelines would
890 have *no effect* on the amount of time spent on a typical case. __respondents (__ %) indicated that
891 there would be an increase in the amount of time they would spend on a typical case with the
892 implementation of these Guidelines. The amount of increased time anticipated by these respondents
893 ranged from __ - __ minutes.

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Table 1: Continuum of Depth of Sedation; Definition of General Anesthesia and Levels of Sedation/Analgesia

	Minimal Sedation ("Anxiolysis")	Moderate Sedation / Analgesia ("Conscious Sedation")	Deep Sedation / Analgesia	General Anesthesia
Responsiveness	Normal response to verbal stimulation	Purposeful* response to verbal or tactile stimulation	Purposeful* response following repeated or painful stimulation	Unarousable, even with painful stimulus
Airway	Unaffected	No intervention required	Intervention may be required	Intervention often required
Spontaneous Ventilation	Unaffected	Adequate	May be inadequate	Frequently inadequate
Cardiovascular Function	Unaffected	Usually maintained	Usually maintained	May be impaired

Minimal Sedation (Anxiolysis) is a drug induced state during which patients respond normally to verbal commands. Although cognitive function and coordination may be impaired, ventilatory and cardiovascular functions are unaffected.

Moderate Sedation/Analgesia ("Conscious Sedation") is a drug induced depression of consciousness during which patients respond purposefully* to verbal commands, either alone or accompanied by light tactile stimulation. No interventions are required to maintain a patent airway, and spontaneous ventilation is adequate. Cardiovascular function is usually maintained.

Deep Sedation/Analgesia is a drug induced depression of consciousness during which patients cannot be easily aroused but respond purposefully* following repeated or painful stimulation. The ability to independently maintain ventilatory function may be impaired. Patients may require assistance in maintaining a patent airway, and spontaneous ventilation may be inadequate. Cardiovascular function is usually maintained.

General Anesthesia is a drug induced loss of consciousness during which patients are not arousable, even by painful stimulation. The ability to independently maintain ventilatory function is often impaired. Patients often require assistance in maintaining a patent airway, and positive pressure ventilation may be required because of depressed spontaneous ventilation or drug induced depression of neuromuscular function. Cardiovascular function may be impaired.

Because sedation is a continuum, it is not always possible to predict how an individual patient will respond. Hence, practitioners intending to produce a given level of sedation should be able to rescue patients whose level of sedation becomes deeper than initially intended. Individuals administering **Moderate Sedation/Analgesia ("Conscious Sedation")** should be able to rescue patients who enter a state of **Deep Sedation/Analgesia**, while those administering **Deep Sedation/Analgesia** should be able to rescue patients who enter a state of general anesthesia.

*Reflex withdrawal from a painful stimulus is NOT considered a purposeful response.

Developed by the American Society of Anesthesiologists: Approved by ASA House of Delegates on October 13, 1999 and last amended on October 15, 2014. Accessed on February 17, 2017: <http://www.asahq.org/.../en/>

Table 2: Airway Assessment Procedures for Sedation and Analgesia

Positive pressure ventilation, with or without tracheal intubation, may be necessary if respiratory compromise develops during sedation/analgesia. This may be more difficult in patients with atypical airway anatomy. Also, some airway abnormalities may increase the likelihood of airway obstruction during spontaneous ventilation. Some factors which may be associated with difficulty in airway management are:

History:

- Previous problems with anesthesia or sedation
- Stridor, snoring, or sleep apnea
- Advanced rheumatoid arthritis
- Chromosomal abnormality (e.g. trisomy 21)

Physical Examination:

- **Habitus:** Significant obesity (especially involving the neck and facial structures)
- **Head and Neck:** Short neck, limited neck extension, decreased hyoid-mental distance (<3 cm in an adult), neck mass, cervical spine disease or trauma, tracheal deviation, dysmorphic facial features (e.g., Pierre-Robin syndrome)
- **Mouth:** Small opening (< 3 cm in an adult); edentulous; protruding incisors; loose or capped teeth; dental appliances; high, arched palate; macroglossia; tonsillar hypertrophy; non-visible uvula
- **Jaw:** Micrognathia, retrognathia, trismus, significant malocclusion

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Table 3: Summary of American Society of Anesthesiologists Fasting and Pharmacologic Recommendations

Fasting Recommendations^{xxxiv}

<u>Ingested Material</u>	<u>Minimum Fasting Period</u> ^{xxxv}
• Clear liquids ^{xxxvi}	2 h
• Breast milk	4 h
• Infant formula	6 h
• Non-human milk ^{xxxvii}	6h
• Light meal ^{xxxviii}	6h
• Fried foods, fatty foods or meat	Additional fasting time (e.g., 8 or more hours) may be needed

Pharmacologic Recommendations

Medication Type and Common Examples

Recommendation

Gastrointestinal stimulants:

- Metoclopramide May be used/no routine use

Gastric acid secretion blockers:

- Cimetidine May be used/no routine use
- Famotidine May be used/no routine use
- Ranitidine May be used/no routine use
- Omeprazole May be used/no routine use
- Lansoprazole May be used/no routine use

Antacids:

- Sodium citrate May be used/no routine use
- Sodium bicarbonate May be used/no routine use
- Magnesium trisilicate May be used/no routine use

Antiemetics:

- Ondansetron May be used/no routine use

Anticholinergics:

- Atropine No use
- Scopolamine No use
- Glycopyrrolate No use

Combinations of the medications above: No routine use

^{xxxiv} These recommendations apply to healthy patients who are undergoing elective procedures. They are not intended for women in labor. Following the guidelines does not guarantee complete gastric emptying.

^{xxxv} The fasting periods noted above apply to all ages.

^{xxxvi} Examples of clear liquids include water, fruit juices without pulp, carbonated beverages, clear tea, and black coffee.

^{xxxvii} Since non-human milk is similar to solids in gastric emptying time, the amount ingested must be considered when determining an appropriate fasting period.

^{xxxviii} A light meal typically consists of toast and clear liquids. Meals that include fried or fatty foods or meat may prolong gastric emptying time. Additional fasting time (e.g., 8 or more hours) may be needed in these cases. Both the amount and type of foods ingested must be considered when determining an appropriate fasting period.

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Table 4: Emergency Equipment for Sedation and Analgesia

Appropriate emergency equipment should be available whenever sedative or analgesic drugs capable of causing cardiorespiratory depression are administered. The table below should be used as a guide, which should be modified depending upon the individual practice circumstances.

Intravenous Equipment (age and size appropriate).

- Gloves
- Tourniquets
- Alcohol wipes
- Sterile gauze pads
- Intravenous catheters
- Intravenous tubing
- Intravenous fluid
- Assorted needles for drug aspiration, i.m. injection
- Intraosseous access kit
- Appropriately sized syringes
- Tape

Basic Airway Management Equipment (age and size appropriate).

- Source of compressed O₂ (tank with regulator or pipeline supply with flowmeter)
- Source of suction
- Suction catheters
- Yankauer-type suction
- Face masks
- Self-inflating breathing bag-valve set
- Oral and nasal airways
- Lubricant

Advanced Airway Management Equipment (age and size appropriate).

- Supraglottic airway devices
- Laryngoscope handles (tested)
- Laryngoscope blades
- Endotracheal tubes:
- Stylet

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Pharmacologic Antagonists.

- Naloxone
- Flumazenil

Emergency Medications.

- Epinephrine
- Ephedrine
- Vasopressin
- Atropine
- Nitroglycerin (tablets or spray)
- Amiodarone
- Lidocaine
- Glucose (IV or oral)
- Diphenhydramine
- Hydrocortisone, methylprednisolone, or dexamethasone
- Benzodiazepines
- Beta blocker
- Adenosine

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Table 5: Recovery and Discharge Criteria Following Sedation and Analgesia

Each patient-care facility in which sedation/analgesia is administered should develop recovery and discharge criteria which are suitable for its specific patients and procedures. Some of the basic principles which might be incorporated in these criteria are enumerated below.

General Principles.

- Medical supervision of recovery and discharge following moderate is the responsibility of the operating practitioner or a licensed physician
- The recovery area should be equipped with or have direct access to age and size appropriate monitoring and resuscitation equipment
- Patients receiving moderate sedation should be monitored until appropriate discharge criteria are satisfied. The duration and frequency of monitoring should be individualized depending upon the level of sedation achieved, the overall condition of the patient, and the nature of the intervention for which sedation/analgesia was administered. Oxygenation should be monitored until patients are no longer at risk for respiratory depression.
- Level of consciousness, vital signs, and oxygenation (when indicated) should be recorded at regular intervals
- A nurse or other individual trained to monitor patients and recognize complications should be in attendance until discharge criteria are fulfilled.
- An individual capable of managing complications (*e.g.*, establishing a patent airway, administering a reversal medication when appropriate, and providing positive pressure ventilation) should be immediately available until discharge criteria are fulfilled.

Guidelines for Discharge.

- Patients should be alert and oriented; infants and patients whose mental or physical status was initially abnormal should have returned to their baseline status.
- Patients should be advised to avoid making life-changing decisions and activities that may impact their safety (*e.g.*, operate a vehicle or heavy equipment) until the effects of the sedatives have worn off.
- Cardiovascular function, airway patency, and protective airway reflexes are satisfactory.

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- Practitioners and parents must be aware that pediatric patients are at risk for airway obstruction should the head fall forward while the child is secured in a child-safety seat.^{xxxix}
- Vital signs should be stable and within acceptable limits.
- Use of scoring systems may assist in documentation of fitness for discharge.
- Sufficient time (up to 2 hours) should have elapsed following the last administration of reversal agents (naloxone, flumazenil) to ensure that patients do not become re-sedated after reversal effects have worn off.
- Outpatients should be discharged in the presence of a responsible adult who will accompany them home or to a care facility and be able to report any post-procedure complications.
- Outpatients and their escorts should be provided with written instructions regarding post-procedure diet, medications, activities, and a phone number to be called in case of emergency.

^{xxxix} Drugs with long durations of action (e.g., chloral hydrate, intramuscular pentobarbital, phenothiazines) will require longer periods of observation even after the child achieves currently used recovery and discharge criteria. This concept is particularly important for infants and toddlers transported in car safety seats who are at risk of re-sedation after discharge because of residual prolonged drug effects with the potential for airway obstruction.

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Table 6. Meta-Analysis Summary^{xi}

Evidence Linkages^{xi}	N^{xiii}	Odds Ratio^{xiii}	Confidence Interval^{xiv}	Z Value	p	Heterogeneity^{xlv}
Patient monitoring.						
<i>Capnography versus blinded capnography</i>						
Hypoxemia (O ₂ < 90%) ³⁰⁻³⁵	6	0.70	0.47-1.02	-2.44	0.015	0.110
Supplemental oxygen.						
<i>Supplemental oxygen versus placebo</i>						
Hypoxemia (O ₂ < 95%) ⁶⁶⁻⁷²	7	0.24	< 0.07-0.81	-3.01	< 0.001	< 0.001
Sedative/analgesics not designed for general anesthesia.						
<i>Midazolam combined with opioids versus midazolam</i>						
Pain/discomfort during procedure ⁷³⁻⁷⁸	6	0.48	0.16-1.42	-1.73	0.083	0.063
Hypoxemia (O ₂ < 95%) ^{75,76,78-81}	6	2.15	0.76-6.08	1.89	0.059	0.139
Recall (no recall during procedure) ^{73-75,77,78,82-84}	8	1.09	0.58-2.06	0.35	0.726	0.269
Sedative/analgesics designed for general anesthesia.						
<i>Propofol versus midazolam</i>						
Recall ^{96,100-103}	5	0.40	0.08-2.17	-1.39	0.164	0.003
Hypoxemia (O ₂ < 95%) ^{96,97,99-101}	7	0.92	0.48-1.78	-0.32	0.752	0.640
Sedation recovery (awakening time) ⁹⁶⁻¹⁰⁰	5			-4.55	< 0.001	< 0.001
Raw mean difference = -10.01 (-11.63 - -8.39)						
Standardized mean difference = -1.57 (-2.46 - -0.68)						
Reversal agents.						
<i>Flumazenil versus placebo (reversal of benzodiazepines)</i>						
Recovery within 15 min ¹⁷²⁻¹⁷⁹	8 ^{xlvi}	14.06	5.59-35.36	7.38	< 0.001	0.065
<i>Flumazenil versus placebo (reversal of benzodiazepines combined with opioids)</i>						
Recovery within 30 min ¹⁸³⁻¹⁸⁷	5	7.91	2.83-22.16	5.18	< 0.001	0.042

^{xi} Statistics for individual studies and Forest plots are available as supplemental digital content 3, <http://links.lww.com/ALN/>.

^{xli} Evidence linkage with references for included studies.

^{xlii} Number of studies included in the meta-analysis.

^{xliii} DerSimonian-Laird (random-effects analysis), using Comprehensive Meta-analysis software Version 3.3.070, November 20, 2014.

^{xliv} 99% confidence intervals.

^{xlv} Statistical significance values for homogeneity/heterogeneity of effect size; a p value of < 0.01 indicates that the studies are significantly heterogeneous.

^{xlvi} Double-blind studies only

*Table 7. Consultant Survey Responses ******

	N	<u>Percent Responding to Each Item</u>				Strongly <u>Disagree</u>
		<u>Strongly Agree</u>	<u>Agree</u>	<u>Uncertain</u>	<u>Disagree</u>	
1. Patient evaluation:						
Review medical records	---	---	---	---	---	---
Review hemoglobin/hematocrit test results	---	---	---	---	---	---
Review coagulation profile	---	---	---	---	---	---
2. Preprocedure preparation:						
Inform patient	---	---	---	---	---	---
Patient fasting in accordance with ASA fasting guidelines	---	---	---	---	---	---
(Findings will be added upon receipt of survey responses)						

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***** N = the number of consultants who responded to each item. An asterisk beside a percentage score indicates the median.

Table 8. ASA Membership Survey Responses §§§§§§§§§§§§

	N	Percent Responding to Each Item				
		Strongly Agree	Agree	Uncertain	Disagree	Strongly Disagree
1. Patient evaluation:						
Review medical records	—	—	—	—	—	—
Review hemoglobin/hematocrit test results	—	—	—	—	—	—
Review coagulation profile	—	—	—	—	—	—
2. Preprocedure preparation:						
Inform patient	—	—	—	—	—	—
Patient fasting in accordance with ASA fasting guidelines	—	—	—	—	—	—

(Findings will be added upon receipt of survey responses)

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§§§§§§§§§§§§ N = the number of members who responded to each item. An asterisk beside a percentage score indicates the median.