

Topic of Public Hearing: Two Step Fee Increases for Board of Nursing

Included in this agenda:

- Financial information of the Board of Nursing, showing existing expenditures and revenues if no fee increases are adopted and projected expenditures and revenues if the attached fee increases are adopted;
- Draft regulatory amendments to be considered by the Board on November 17, 2026, which will increase fees for the Board of Nursing over two biennial renewal cycles; and
- Virginia Code § 54.1-113.

Note: The Board of Nursing **will withdraw** the existing fee increase action ([Action 6414](#)) at the November 17 meeting prior to voting on these proposed amendments.

Virginia Board of Nursing						
Financial Information						
Projections done in September 2026						
Scenario 1: Projections without any fee increases, without Evoke system projections and with a loan						
Fiscal Year	Data Type	Cash Balance at the Start of the FY	Revenues	Expenditures	Loan	Cash Balance at the End of the FY
2022	Actual	9,675,626	14,430,953	(15,277,833)		8,828,746
2023	Actual	8,828,746	14,791,604	(17,429,617)		6,190,733
2024	Actual	6,190,733	14,833,754	(18,543,703)		2,480,784
2025	Actual	2,480,784	15,271,381	(19,101,045)		(1,348,880)
2026	Actual	(1,348,880)	15,793,384	(19,065,432)		(4,620,928)
2027	Projected	(4,620,928)	15,883,438	(20,151,187)	3,500,000	(5,388,677)
2028	Projected	(5,388,677)	16,182,481	(21,408,643)		(10,614,839)
2029	Projected	(10,614,839)	16,482,223	(22,575,435)		(16,708,051)
2030	Projected	(16,708,051)	16,782,566	(23,838,107)		(23,763,592)
2031	Projected	(23,763,592)	17,083,424	(24,966,017)		(31,646,185)
2032	Projected	(31,646,185)	17,384,727	(26,371,588)		(40,633,046)
2033	Projected	(40,633,046)	17,686,412	(27,497,398)		(50,444,032)
2034	Projected	(50,444,032)	17,988,426	(28,683,393)		(61,138,999)

Virginia Board of Nursing						
Financial Information						
Projections done in September 2026						
Scenario 2: Same as Scenario 1 except including fee increases beginning in March 2027. These fees will be phased in, with approximately 65% of the increase in calendar years 2027/2028, and the remaining 35% in calendar years 2029/2030. Fees have been rounded to the nearest \$5 or \$10.						
Fiscal Year	Data Type	Cash Balance at the Start of the FY	Revenues	Expenditures	Loan	Cash Balance at the End of the FY
2022	Actual	9,675,626	14,430,953	(15,277,833)		8,828,746
2023	Actual	8,828,746	14,791,604	(17,429,617)		6,190,733
2024	Actual	6,190,733	14,833,754	(18,543,703)		2,480,784
2025	Actual	2,480,784	15,271,381	(19,101,045)		(1,348,880)
2026	Actual	(1,348,880)	15,793,384	(19,065,432)		(4,620,928)
2027	Projected	(4,620,928)	17,703,438	(20,151,187)	3,500,000	(3,568,677)
2028	Projected	(3,568,677)	21,745,278	(21,408,643)		(3,232,042)
2029	Projected	(3,232,042)	23,673,476	(22,575,435)		(2,134,001)
2030	Projected	(2,134,001)	25,658,072	(23,838,107)		(314,036)
2031	Projected	(314,036)	26,118,039	(24,966,017)		837,986
2032	Projected	837,986	26,578,689	(26,371,588)		1,045,087
2033	Projected	1,045,087	27,039,920	(27,497,398)		587,609

Virginia Board of Nursing						
Financial Information						
Projections done in September 2026						
2034	Projected	587,609	27,501,655	(28,683,393)		(594,129)

Project 8821 - Final

Board of Nursing

Two-step fee increase pursuant to Virginia Code 54.1-113

18VAC90-19-30. Fees.

A. Fees required by the board from March 1, 2027 to December 31, 2028, are:

1. Application for licensure by examination - RN	~~\$190~~ <u>\$255</u>
2. Application for licensure by endorsement - RN	~~\$190~~ <u>\$255</u>
3. Application for licensure by examination - LPN	~~\$170~~ <u>\$225</u>
4. Application for licensure by endorsement - LPN	~~\$170~~ <u>\$225</u>
5. Reapplication for licensure by examination	~~\$50~~ <u>\$70</u>
6. Biennial licensure renewal - RN	~~\$140~~ <u>\$190</u>
7. Biennial inactive licensure renewal - RN	~~\$70~~ <u>\$95</u>
8. Biennial licensure renewal - LPN	~~\$120~~ <u>\$160</u>
9. Biennial inactive licensure renewal - LPN	~~\$60~~ <u>\$85</u>
10. Late renewal - RN	~~\$50~~ <u>\$90</u>
11. Late renewal - RN inactive	~~\$25~~ <u>\$50</u>
12. Late renewal - LPN	~~\$40~~ <u>\$70</u>
13. Late renewal - LPN inactive	~~\$20~~ <u>\$35</u>
14. Reinstatement of lapsed license - RN	~~\$225~~ <u>\$370</u>
15. Reinstatement of lapsed license - LPN	~~\$200~~ <u>\$330</u>
16. Reinstatement of suspended or revoked license or registration	~~\$300~~ <u>\$495</u>
17. Duplicate license	~~\$15~~ <u>\$30</u>

18. Replacement wall certificate	~~\$25~~ <u>\$40</u>
~~19. Verification of license~~	~~\$35~~
~~20. 19. Transcript of all or part of applicant or licensee records~~ <u>Educational transcript closed programs</u>	~~\$35~~ <u>\$55</u>
~~24. 20. Handling fee for returned check or dishonored credit card or debit card~~	~~\$50~~
<u>21. Criminal background check administrative fee</u>	<u>\$15</u>
~~22. Application for CNS registration~~	~~\$130~~
~~23. Biennial renewal of CNS registration~~	~~\$80~~
~~24. Reinstatement of lapsed CNS registration~~	~~\$125~~
~~25. Verification of CNS registration to another jurisdiction~~	~~\$35~~
~~26. Late renewal of CNS registration~~	~~\$35~~

~~B. For renewal of licensure or registration from July 1, 2017, through June 30, 2019, the following fees shall be in effect:~~

~~1. Biennial licensure renewal - RN~~	~~\$105~~
~~2. Biennial inactive licensure renewal - RN~~	~~\$52~~
~~3. Biennial licensure renewal - LPN~~	~~\$90~~
~~4. Biennial inactive licensure renewal - LPN~~	~~\$45~~
~~5. Biennial renewal of CNS registration~~	~~\$60~~

B. Fees required by the board beginning January 1, 2029 are:

<u>1. Application for licensure by examination - RN</u>	<u>\$290</u>
<u>2. Application for licensure by endorsement - RN</u>	<u>\$290</u>
<u>3. Application for licensure by examination - LPN</u>	<u>\$255</u>
<u>4. Application for licensure by endorsement - LPN</u>	<u>\$255</u>
<u>5. Reapplication for licensure by examination</u>	<u>\$85</u>
<u>6. Biennial licensure renewal - RN</u>	<u>\$215</u>
<u>7. Biennial inactive licensure renewal - RN</u>	<u>\$110</u>
<u>8. Biennial licensure renewal - LPN</u>	<u>\$185</u>

<u>9. Biennial inactive licensure renewal - LPN</u>	<u>\$95</u>
<u>10. Late renewal - RN</u>	<u>\$115</u>
<u>11. Late renewal - RN inactive</u>	<u>\$60</u>
<u>12. Late renewal - LPN</u>	<u>\$90</u>
<u>13. Late renewal - LPN inactive</u>	<u>\$45</u>
<u>14. Reinstatement of lapsed license - RN</u>	<u>\$450</u>
<u>15. Reinstatement of lapsed license - LPN</u>	<u>\$400</u>
<u>16. Reinstatement of suspended or revoked license or registration</u>	<u>\$600</u>
<u>17. Duplicate license</u>	<u>\$40</u>
<u>18. Replacement wall certificate</u>	<u>\$50</u>
<u>19. Educational transcript closed programs</u>	<u>\$65</u>
<u>20. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>
<u>21. Criminal background check administrative fee</u>	<u>\$25</u>

C. Fees shall not be refunded once submitted.

18VAC90-25-16. Fees.

A. The following fees shall apply from March 1, 2027 to December 31, 2028:

1. Annual renewal for certified nurse aide	~~\$30~~ <u>\$33</u>
2. Handling fee for returned check or dishonored credit card or debit card	<u>\$50</u>
3. Application for certification as an advanced certified nurse aide	~~\$25~~ <u>\$30</u>
4. Renewal of advanced certified nurse aide certification	~~\$20~~ <u>\$25</u>
5. Reinstatement of advanced certified nurse aide certification	~~\$30~~ <u>\$35</u>

B. The following fees shall apply beginning January 1, 2029:

<u>1. Annual renewal for certified nurse aide</u>	<u>\$35</u>
<u>2. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>
<u>3. Application for certification as an advanced certified nurse aide</u>	<u>\$30</u>
<u>4. Renewal of advanced certified nurse aide certification</u>	<u>\$25</u>
<u>5. Reinstatement of advanced certified nurse aide certification</u>	<u>\$35</u>

C. Fees shall not be refunded once submitted.

18VAC90-27-20. Fees.

A. Fees required by the board from March 1, 2027 to December 31, 2028, are:

1. Application for approval of a nursing education program.	\$1,650 <u>\$2,185</u>
2. Survey visit for nursing education program.	~~\$2,200~~ <u>\$2,915</u>
3. Site visit for NCLEX passage rate for nursing education program.	\$1,500 <u>\$1,990</u>
4. Handling fee for returned check or dishonored credit card or debit card	\$50

B. Fees required by the board beginning January 1, 2029, are:

<u>1. Application for approval of a nursing education program.</u>	<u>\$2,475</u>
<u>2. Survey visit for nursing education program.</u>	<u>\$3,300</u>
<u>3. Site visit for NCLEX passage rate for nursing education program.</u>	<u>\$2,250</u>
<u>4. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>

C. Fees shall not be refunded once submitted.

18VAC90-30-50. Fees.

~~A. Fees required in connection with the licensure of advanced practice registered nurses are:~~

The board requires the following fees from March 1, 2027 to December 31, 2029:

1. Application	~~\$125~~ <u>\$180</u>
2. Biennial licensure renewal	~~\$80~~ <u>\$110</u>
3. Late renewal	~~\$25~~ <u>\$75</u>
4. Reinstatement of licensure	~~\$150~~ <u>\$250</u>
~~5. Verification of licensure to another jurisdiction~~	~~\$35~~
6. <u>5. Duplicate license</u>	~~\$15~~ <u>\$30</u>

7. <u>6.</u> Duplicate wall certificate	~~\$25~~ <u>\$40</u>
8. <u>7.</u> Handling fee for returned check or dishonored credit card or debit card	<u>\$50</u>
9. <u>8.</u> Reinstatement of suspended or revoked license	~~\$200~~ <u>\$330</u>
10. <u>9.</u> Autonomous practice attestation	~~\$100~~ <u>\$155</u>

~~B. For renewal of licensure from July 1, 2017, through June 30, 2019, the following fee shall be in effect:~~

~~Biennial renewal~~	~~\$60~~
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B. The board requires the following fees beginning January 1, 2029:

<u>1. Application</u>	<u>\$210</u>
<u>2. Biennial licensure renewal</u>	<u>\$125</u>
<u>3. Late renewal</u>	<u>\$100</u>
<u>4. Reinstatement of licensure</u>	<u>\$300</u>
<u>5. Duplicate license</u>	<u>\$40</u>
<u>6. Duplicate wall certificate</u>	<u>\$50</u>
<u>7. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>
<u>8. Reinstatement of suspended or revoked license</u>	<u>\$400</u>
<u>9. Autonomous practice attestation</u>	<u>\$185</u>

C. Fees shall not be refunded once submitted.

18VAC90-50-30. Fees.

~~A. Fees listed in this section shall be payable to the Treasurer of Virginia and shall not be refunded unless otherwise provided.~~

B. Fees required by the board from March 1, 2027 to December 31, 2028, are:

<u>1. Application and initial licensure</u>	<u>\$140</u> <u>\$210</u>
<u>2. Biennial renewal</u>	~~\$95~~ <u>\$145</u>

3. Late renewal	~~\$30~~ <u>\$55</u>
4. Reinstatement of licensure	~~\$150~~ <u>\$250</u>
5. Reinstatement after suspension or revocation	~~\$200~~ <u>\$330</u>
6. Duplicate license	~~\$15~~ <u>\$30</u>
7. Replacement wall certificate	~~\$25~~ <u>\$40</u>
~~8. Verification of licensure~~	~~\$35~~
~~9. Transcript of all or part of applicant/licensee records~~	~~\$35~~
~~10. 8. Handling fee for returned check or dishonored credit card or debit card~~	~~\$50~~
<u>9. Criminal background check administrative fee</u>	<u>\$15</u>

C. ~~For renewal of licensure from July 1, 2017, through June 30, 2019, the following fee shall be in effect:~~

<u>Biennial renewal</u>	<u>\$71</u>
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B. The fees required by the board beginning January 1, 2029, are:

<u>1. Application and initial licensure</u>	<u>\$250</u>
<u>2. Biennial renewal</u>	<u>\$175</u>
<u>3. Late renewal</u>	<u>\$70</u>
<u>4. Reinstatement of licensure</u>	<u>\$300</u>
<u>5. Reinstatement after suspension or revocation</u>	<u>\$400</u>
<u>6. Duplicate license</u>	<u>\$40</u>
<u>7. Replacement wall certificate</u>	<u>\$50</u>
<u>8. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>
<u>9. Criminal background check administrative fee</u>	<u>\$25</u>

C. Fees shall not be refunded once submitted.

18VAC90-60-30. Fees.

A. The following fees shall apply from March 1, 2027 to December 31, 2028:

1. Application for program approval	~~\$500~~ <u>\$745</u>
2. Application for registration as a medication aide	~~\$50~~ <u>\$65</u>
3. Application for registration as an advanced registered medication aide	\$100
4. Annual renewal for medication aide and advanced medication aide	~~\$30~~ <u>\$40</u>
5. Late renewal	~~\$15~~ <u>\$25</u>
6. Reinstatement of registration	~~\$90~~ <u>\$150</u>
7. Handling fee for returned check or dishonored credit card or debit card	\$50
8. Duplicate registration	~~\$15~~ <u>\$30</u>
9. Reinstatement following suspension, mandatory suspension, or revocation	~~\$120~~ <u>\$200</u>

B. The following fees shall apply beginning January 1, 2029:

<u>1. Application for program approval</u>	<u>\$875</u>
<u>2. Application for registration as a medication aide</u>	<u>\$75</u>
<u>3. Application for registration as an advanced registered medication aide</u>	<u>\$100</u>
<u>4. Annual renewal for medication aide and advanced medication aide</u>	<u>\$45</u>
<u>5. Late renewal</u>	<u>\$35</u>
<u>6. Reinstatement of registration</u>	<u>\$180</u>
<u>7. Handling fee for returned check or dishonored credit card or debit card</u>	<u>\$50</u>
<u>8. Duplicate registration</u>	<u>\$40</u>
<u>9. Reinstatement following suspension, mandatory suspension, or revocation</u>	<u>\$240</u>

C. Fees shall not be refunded once submitted.

~~E.~~ D. The fee for the state examination shall be paid directly to the examination service contracted by the board for its administration.

§ 54.1-113. Regulatory boards to adjust fees; certain transfer of moneys collected on behalf of health regulatory boards prohibited

A. Annually, any regulatory board within the Department of Professional and Occupational Regulation or the Department of Health Professions may revise the fees levied by it for certification, licensure, registration, or permit and renewal thereof so that the fees are sufficient but not excessive to cover expenses. Any regulatory board may adjust its fees to reflect up to one and one-half times the rate of inflation from the previous date that the dollar amount was established, as measured by the Consumer Price Index. No regulatory board may raise fees when the previous year's expenditures plus anticipated costs do not reasonably demonstrate a need to raise fees. Beginning July 1, 2028, except with respect to the Board of Medicine, no regulatory board within the Department of Professional and Occupational Regulation or the Department of Health Professions shall accumulate a fund balance larger than the previous renewal cycle's expenditures.

B. Nongeneral funds generated by fees collected on behalf of the health regulatory boards and accounted for and deposited into a special fund by the Director of the Department of Health Professions shall be held exclusively to cover the expenses of the health regulatory boards, the Health Practitioners' Monitoring Program, and the Department of Health Professions and shall not be transferred to any agency other than the Department of Health Professions, except as provided in §§ [54.1-3011.1](#) and [54.1-3011.2](#).

C. In order to appropriately maintain operating funds, the regulatory boards of the Department of Professional and Occupational Regulation or the Department of Health Professions may amend regulations to increase or decrease fees as needed and as demonstrated by the regulatory board maintained under such department. Such regulations shall be exempt from the requirements of the Administrative Process Act (§ [2.2-4000](#) et seq.), except to any extent that they may be specifically made subject to §§ [2.2-4030](#) and [2.2-4031](#). Such regulations shall, however, comply with the provisions of § [2.2-4103](#) of the Virginia Register Act (§ [2.2-4100](#) et seq.). Any regulatory board that amends its fees pursuant to this subsection shall conduct a public hearing prior to making such amendments. Thirty days prior to conducting such hearing, the regulatory board shall give written notice to the public and the Secretary of Finance by mail or electronic means of the date, time, and place of the hearing and publish notice of its intention to amend its fees in the Virginia Register of Regulations. Such public notice and notice to the Secretary of Finance shall identify the increase in fees to be considered by the regulatory board with reasonable specificity and shall include evidence demonstrating the need for such fee increase. During the public hearing, members of the public shall be given a reasonable opportunity to be heard prior to the final adoption of any regulatory amendments regarding an increase in fees.

D. If, following a notice and hearing as described in subsection C, a regulatory board amends its fees, the regulatory board shall report such amendments to the Department of Professional and Occupational Regulation or the Department of Health Professions as applicable. The Department

of Professional and Occupational Regulation or the Department of Health Professions shall report on any such amendments to the Chairs of the House Committee on Appropriations and the Senate Committee on Finance and Appropriations by November 1, 2026 and annually thereafter.

1981, c. 558, § 54-1.28:1; 1988, c. 765; 1993, c. 499; 2006, c. [631](#); 2009, c. [472](#); 2017, c. [423](#); 2019, cc. [517](#), [697](#); 2025, c. [341](#); 2026, cc. [971](#), [1071](#).

The chapters of the acts of assembly referenced in the historical citation at the end of this section(s) may not constitute a comprehensive list of such chapters and may exclude chapters whose provisions have expired.