

**VIRGINIA BOARD OF NURSING**  
**FORMAL HEARINGS**  
**February 5, 2026**

TIME AND PLACE: The meeting of the Virginia Board of Nursing was called to order at 9:57 A.M., on February 5, 2026, in Board Room 4, Department of Health Professions, 9960 Mayland Drive, Suite 201, Henrico, Virginia.

BOARD MEMBERS  
PRESENT:

Carol Cartte, RN, BSN; **President**  
Pamela Davis, LPN  
A. Tucker Gleason, PhD, Citizen Member  
Paul Hogan, Citizen Member  
Cleopatra Kitt, PhD, Citizen Member  
Helen Parke, DNP, FNP-BC

STAFF PRESENT:

Ann Hardy, MSN, RN; Deputy Executive Director  
Christina Bargdill, BSN, MHS, RN; Deputy Executive Director  
Randall Mangrum, DNP, RN; Deputy Executive Director for Advanced Practice  
Tamika Claiborne, Senior Discipline Specialist  
Candis Stoll, Senior Discipline and Licensing Specialist

OTHERS PRESENT:

Sara Blose, Assistant Attorney General

ESTABLISHMENT  
OF A PANEL:

With six members of the Board present, a panel was established.

FORMAL HEARINGS:

**Juanita Steiner, CNA Reinstatement Applicant 1401-089535**

Ms. Steiner appeared.

Piero Mannino, Adjudication Specialist, Administrative Proceedings Division, represented the Commonwealth. Ms. Blose was legal counsel for the Board. Juan Ortega, Freelance Court Reporter, recorded the proceedings.

Alan Burton, Senior Investigator, Enforcement Director, was present and testified.

CLOSED MEETING:

Ms. Davis moved that the Board of Nursing convene a closed meeting pursuant to §2.2-3711(A)(27) of the Code of Virginia at 10:19 A.M., for the purpose of deliberation to reach a decision in the matter of **Juanita Steiner**. Additionally, Ms. Davis moved that Dr. Mangrum, Ms. Hardy,

Ms. Claiborne, Ms. Stoll and Ms. Blose, Board Counsel, attend the closed meeting because their presence in the closed meeting is deemed necessary, and their presence will aid the Board in its deliberations. The motion was seconded by Dr. Kitt and carried unanimously.

RECONVENTION: The Board reconvened in open session at 10:29 A.M.

Ms. Davis moved that the Board of Nursing certify that it heard, discussed or considered only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act and only such public business matters as were identified in the motion by which the closed meeting was convened. The motion was seconded by Dr. Kitt and carried unanimously.

ACTION: Ms. Davis moved that the Board approve the reinstatement application of **Juanita Steiner** to practice as a nurse aide in the Commonwealth of Virginia. The motion was seconded by Dr. Parke and carried unanimously.

This decision shall be effective upon entry by the Board of a written Order stating the findings, conclusion, and decision of this formal hearing panel.

RECESS: The Board recessed at 10:30 A.M.

RECONVENTION: The Board reconvened at 10:40 A.M.

FORMAL HEARINGS: **Rachel Uribe, LPN Reinstatement Applicant 0002-087288**

Ms. Uribe appeared.

Tammie Jones, Adjudication Consultant, Administrative Proceedings Division, represented the Commonwealth. Ms. Blose was legal counsel for the Board. Juan Ortega, Freelance Court Reporter, recorded the proceedings.

Beatrice Shaw, Senior Investigator, Enforcement Director, was present and testified.

CLOSED MEETING: Ms. Davis moved that the Board of Nursing convene a closed meeting pursuant to §2.2-3711(A)(27) of the Code of Virginia at 11:07 A.M., for the purpose of deliberation to reach a decision in the matter of **Rachel Uribe**. Additionally, Ms. Davis moved that Dr. Mangrum, Ms. Hardy,

Ms. Claiborne, Ms. Stoll and Ms. Blose, Board Counsel, attend the closed meeting because their presence in the closed meeting is deemed necessary, and their presence will aid the Board in its deliberations. The motion was seconded by Dr. Parke and carried unanimously.

RECONVENTION: The Board reconvened in open session at 11:45 A.M.

Ms. Davis moved that the Board of Nursing certify that it heard, discussed or considered only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act and only such public business matters as were identified in the motion by which the closed meeting was convened. The motion was seconded by Dr. Kitt and carried unanimously.

ACTION: Dr. Parke moved that the Board deny the application for reinstatement of the license of **Rachel Uribe** to practice practical nursing in the Commonwealth of Virginia. The motion was seconded by Ms. Davis and carried unanimously.

This decision shall be effective upon entry by the Board of a written Order stating the findings, conclusion, and decision of this formal hearing panel.

RECESS: The Board recessed at 11:46 A.M.

Dr. Mangrum left the meeting at 11:46 A.M.

RECONVENTION: The Board reconvened at 12:02 P.M.

Ms. Bargdill joined the meeting at 12:02 P.M.

FORMAL HEARINGS: **Elizabeth Shinault, CNA Reinstatement Applicant 1401-215142**

Ms. Shinault appeared and was accompanied by her sister, Emberlynn Shinault.

Piero Mannino, Adjudication Specialist, Administrative Proceedings Division, represented the Commonwealth. Ms. Blose was legal counsel for the Board. Juan Ortega, Freelance Court Reporter, recorded the proceedings.

Tosha Fischetti, Senior Investigator, Enforcement Division, was present and testified.

CLOSED MEETING: Ms. Davis moved that the Board of Nursing convene a closed meeting pursuant to §2.2-3711(A)(27) of the Code of Virginia at 12:17 P.M., for the purpose of deliberation to reach a decision in the matter of **Elizabeth Shinault**. Additionally, Ms. Davis moved that Ms. Bargdill, Ms. Hardy, Ms. Claiborne, Ms. Stoll and Ms. Blose, Board Counsel, attend the closed meeting because their presence in the closed meeting is deemed necessary, and their presence will aid the Board in its deliberations. The motion was seconded by Dr. Kitt and carried unanimously.

RECONVENTION: The Board reconvened in open session at 12:27 P.M.

Ms. Davis moved that the Board of Nursing certify that it heard, discussed or considered only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act and only such public business matters as were identified in the motion by which the closed meeting was convened. The motion was seconded by Dr. Kitt and carried unanimously.

ACTION: Dr. Parke moved that the Board approve the reinstatement application of **Elizabeth Shinault** to practice as a nurse aide in the Commonwealth of Virginia. The motion was seconded by Ms. Davis and carried unanimously.

This decision shall be effective upon entry by the Board of a written Order stating the findings, conclusion, and decision of this formal hearing panel.

RECESS: The Board recessed at 12:29 P.M.

RECONVENTION: The Board reconvened at 1:16 P.M.

FORMAL HEARINGS: **Amy Marie Willoughby, RN** **0001-212805**

Ms. Willoughby appeared and was accompanied by her cousin, Jennifer Brobjorg.

Avi Efreom, Adjudication Specialist, represented the Commonwealth. Ms. Blose was legal counsel for the Board. Juan Ortega, Freelance Court Reporter, recorded the proceedings.

Katie Flores, Senior Investigator, Enforcement Division, was present and testified.

CLOSED MEETING: Ms. Davis moved that the Board of Nursing convene a closed meeting pursuant to §2.2-3711(A)(27) of the Code of Virginia at 2:34 P.M., for the purpose of deliberation to reach a decision in the matter of **Amy Marie Willoughby**. Additionally, Ms. Davis moved that Ms. Bargdill, Ms. Hardy, Ms. Claiborne, Ms. Stoll and Ms. Blose, Board Counsel, attend the closed meeting because their presence in the closed meeting is deemed necessary, and their presence will aid the Board in its deliberations. The motion was seconded by Dr. Kitt and carried unanimously.

RECONVENTION: The Board reconvened in open session at 3:02 P.M.

Ms. Davis moved that the Board of Nursing certify that it heard, discussed or considered only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act and only such public business matters as were identified in the motion by which the closed meeting was convened. The motion was seconded by Dr. Kitt and carried unanimously.

ACTION: Dr. Gleason moved that the Board approve the application for reinstatement of the license of **Amy Marie Willoughby** and to suspend her license to practice professional nursing in the Commonwealth of Virginia and stay the suspension contingent upon entry into and compliance with Health Practitioners' Monitoring Program (HPMP). The motion was seconded by Ms. Davis and carried unanimously.

This decision shall be effective upon entry by the Board of a written Order stating the findings, conclusion, and decision of this formal hearing panel.

RECESS: The Board recessed at 3:03 P.M.

RECONVENTION: The Board reconvened at 3:22 P.M.

FORMAL HEARINGS: **Quarmecia Yanaka Scott, LPN Reinstatement Applicant,**  
**RN Applicant** **0002-087640**

Ms. Scott appeared, accompanied by her husband Marcus Scott, and was represented by Margaret Hardy.

Elizabeth Dorsey, Adjudication Specialist, Administrative Proceedings Division, represented the Commonwealth. Ms. Blose was legal counsel for the Board. Juan Ortega, Freelance Court Reporter, recorded the proceedings.

Paul Wade, Senior Investigator, Enforcement Division, and Adrienne Johnson were present and testified. Kimberly Martin, Senior Investigator, Enforcement Division, testified via telephone.

CLOSED MEETING: Ms. Davis moved that the Board of Nursing convene a closed meeting pursuant to §2.2-3711(A)(27) of the Code of Virginia at 4:39 P.M., for the purpose of deliberation to reach a decision in the matter of **Quarmecia Yanaka Scott**. Additionally, Ms. Davis moved that Ms. Bargdill, Ms. Hardy, Ms. Claiborne, Ms. Stoll, and Ms. Blose, Board Counsel, attend the closed meeting because their presence in the closed meeting is deemed necessary and their presence will aid the Board in its deliberations. The motion was seconded by Dr. Kitt and carried unanimously.

RECONVENTION: The Board reconvened in open session at 4:57 P.M.

Ms. Davis moved that the Board of Nursing certify that it heard, discussed or considered only public business matters lawfully exempted from open meeting requirements under the Virginia Freedom of Information Act and only such public business matters as were identified in the motion by which the closed meeting was convened. The motion was seconded by Dr. Parke and carried unanimously.

ACTION: Dr. Kitt moved that the Board of Nursing approve the application of **Quarmecia Yanaka Scott** for reinstatement of her license to practice practical nursing in the Commonwealth of Virginia. The motion was seconded by Dr. Gleason and carried unanimously.

Dr. Kitt moved that the Board of Nursing approve the application of **Quarmecia Yanaka Scott** to practice professional nursing in the Commonwealth of Virginia. The motion was seconded by Dr. Gleason and carried unanimously.

This decision shall be effective upon entry by the Board of a written Order stating the findings, conclusion, and decision of this formal hearing panel.

ADJOURNMENT: The Board adjourned at 4:58 P.M.

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Ann Hardy, MSN, RN  
Deputy Executive Director