

BOARDS OF MEDICINE AND NURSING WORKGROUP MEETING
August 28, 2026

The meeting of the Boards of Medicine and Nursing Workgroup was called to order at 9:04 A.M., August 28, 2026, in Board Room 4, Department of Health Professions, Perimeter Center, 9960 Mayland Drive, Suite 201, Henrico, Virginia

The Workgroup members participating in the meeting were:

Helen Parke, DNP, FNP-BC; Committee of Joint Boards of Nursing and Medicine Chair
Bo Vaughan, Jr., MD; Board of Medicine President – **joined the meeting via TEAMS**
Robin N. Anderson, BSN, MD, FAAFP, Medical Society of Virginia (MSV)
Karen Ransone, MD; MSV
Cathy Harrison, DNAP, CRNA; VANA's Government Relations Committee Chair – **joined the meeting via TEAMS**
Alysia Pack, DNP, APRN, FNP-C; Virginia Council of Nurse Practitioner (VCNP)
Aimee P. Seibert; Virginia College of Emergency Physicians
David May; VA Academy of Family Physicians
Phyllis Whitehead, PhD, APRN, Associate Professor at Virginia Tech Carilion School of Medicine, Virginia Nurses Association (VNA) – **joined the meeting via TEAMS**

Staff participating in the meeting were:

William Harp, MD; Board of Medicine Executive Director
Claire Morris, RN, LNHA, Board of Nursing Executive Director
Randall Mangrum, DNP, RN; Deputy Executive Director for Advance Practice
Matt Novak, DHP Regulatory Coordinator
Huong Vu, Executive Assistant, Board of Nursing

In the Audience:

Valerie Wrobel; VCNP
Zach LeMaster; Virginia Association of Nurse Anesthesiology (VANA), Gentry Locke Attorneys
Colleen Grady; MSV
Clark Barrineau; MSV
Lindsey Cardwell, MSN, RN, NPD-BC; VNA
Mary Lindsay White; VA Academy of Family Physicians
Benjamin Trayham; Hancock, Daniel & Johnson, PC
Lauren Schmitt; Virginia Society of Anesthesiologists

The meeting was called to order by Ms. Morris.

Dr. Parke moved to accept the agenda as presented. The motion was seconded by Ms. Seibert and carried unanimously.

There were no public comments received in person.

The following written public comments were received prior to the meeting and provided to the Workgroup Members in advance:

- Medical Society of Virginia - dated August 17, 2026
- Virginia Academy of Family Physicians - dates August 21, 2026

- Robin N. Anderson, BSN, MD, FAAFP - dated August 21, 2026
- Virginia Council of Nurse Practitioners - dated August 25, 2026
 - **Exhibit A:** House Document No. 18 (2021), Report on Advanced Practice Registered Nurses, Virginia Department of Health Professions
 - **Exhibit B:** NCSBN Consensus Model materials and state-by-state comparison of APRN regulatory structures, as included in the Meeting #1 agenda packet, supplemented with the current count of sole board-of-nursing jurisdictions
- Virginia College of Emergency Physicians – dated August 26, 2026
- Virginia Nurses Association – dated August 27, 2026

Mr. Novak stated that the workgroup is to consider pathways to modernize the Committee of the Joint Boards of Nursing and Medicine's structure and governance of the advanced practice registered nurses (APRNs).

Ms. Novak presented options for consideration of the workgroup and noted that workgroup members would vote on support for options, which can be more than one option. Workgroup members presented additional options for consideration.

Dr. Mangrum shared that currently the Board of Nursing receives about 125 APRN cases per month, of which 10 to 12 cases are scheduled for informal conferences. Dr. Mangrum added that he has three Probable Cause Reviewers and an Administrative Assistant under him to process APRN cases.

The Workgroup recessed at 10:00 A.M.

The Workgroup reconvened at 10:14 A.M.

The Workgroup considered and voted on pathway options for modernization of joint regulations of APRNs as follows:

Option # 1 - Advisory Board for APRNs

- Governor-appointed advisory board created in statute for the purpose of advising the Board of Nursing on the regulation and discipline of APRNs.
- Members possibly made up of each type of APRN, physicians/podiatrists, citizens.
- Regulation and discipline would be solely handled by Board of Nursing, with recommendations provided as needed from advisory board.
- A member of the advisory board would be required to sit on any disciplinary panel adjudicating the conduct of an APRN. (Va. Code § 54.1-2409.3)
- Dedicated APRN positions on the Board of Nursing would revert to RN or LPN positions. Those members could be APRNs, but the requirement for appointment would be limited to holding an RN or LPN license.

- Could cause issues for disciplinary panels. If member of advisory board fails to attend disciplinary hearing, could delay disciplinary action. Potential impact for public safety.

In favor of #1 → Dr. Pack and Dr. Whitehead (**2 votes**)

Opposed # 1 → Dr. Parke, Dr. Vaughan, Dr. Anderson, Dr. Ransone, Dr. Harrison, Ms. Seibert and Mr. May (**7 votes**)

Option # 2 – APRNs are solely governed by Board of Nursing with physician-required participation in discipline

- APRNs solely governed by Board of Nursing. This streamlines the regulatory process for APRNs.
- Statute would require physician/podiatrist member(s) of the Board of Medicine participate in disciplinary panels for APRNs.
- This would require a statutory language change.
- President of Board of Medicine could appoint members to serve as needed and available.
- Could cause issues obtaining appropriate quorum for disciplinary panels, similar to option 1. If 1 or 2 Board of Medicine members are required to proceed and the appointed members cannot attend, disciplinary action may be delayed. Potential impact to public safety.

In favor of # 2 → Dr. Parke (**1 vote**)

Opposition of # 2 → Dr. Vaughan, Dr. Anderson, Dr. Ransone, Dr. Harrison, Dr. Pack, Dr. Whitehead, Ms. Seibert and Mr. May (**8 votes**)

Option # 3 - APRNs governed solely by Board of Nursing with no specific disciplinary requirement

- APRNs solely governed by Board of Nursing. This streamlines the regulatory process for APRNs.
- Board of Nursing handles disciplinary cases as needed.
- No statutory requirements for makeup of disciplinary panel, similar to Board of Medicine.
- Board of Nursing obtains expert testimony as needed, similar to Board of Medicine.

In favor of # 3 → Dr. Parke, Dr. Harrison, Dr. Pack and Dr. Whitehead (**4 votes**)

Opposition of # 3 → Dr. Vaughan, Dr. Anderson, Dr. Ransone, Ms. Seibert and Mr. May (**5 votes**)

Option # 4 – APRNs are regulated jointly by the Boards of Medicine and Nursing

- No change to current the process and makeup

In favor of # 4 → **none**

Opposition of # 4 → Dr. Parke, Dr. Harrison, Dr. Ransone, Dr. Anderson, Dr. Pack and Dr. Whitehead (**6 votes**)

Dr. Vaughan, Ms. Seibert and Mr. May abstained from voting

Option # 5 – APRNs are solely regulated by the Board of Medicine

All Workgroup Members opposed option # 5 (9 votes)

Option # 6 – Increase APRN representation

- Increase APRN seats on the Board of Nursing and also on the Committee of the Joint Boards of Nursing and Medicine
- Amend statute to permit more electronic meetings and loosen current requirements concerning electronic participation by Board Members
- Emphasize sharing of meeting materials by electronic means. This would not require a statutory change.

In favor of # 6 → Dr. Vaughan, Dr. Anderson, Dr. Ransone, Ms. Seibert and Mr. May (5 votes)

Opposition of # 6 → Dr. Parke, Dr. Harrison, Dr. Pack and Dr. Whitehead (4 votes)

Option # 7 – APRN Board

- Would create a separate Board solely regulating APRNs
- Will require statutory change
- Would be logistically and operationally expensive, and would likely require additional staff and resources at the agency
- Amend statute to permit more electronic meetings and loosen current requirements concerning electronic participation by Board Members
- Emphasize sharing of meeting materials by electronic means. This would not require a statutory change

In favor of # 7 → none

Opposition of # 7 → Dr. Parke, Dr. Vaughan, Dr. Harrison, Dr. Ransone, Dr. Whitehead, Ms. Seibert and Mr. May (7 votes)

Dr. Anderson and Dr. Pack abstained from voting

Option # 8 – Increase APRN representation on the Board of Nursing and eliminate joint regulations with the Board of Medicine

- Elimination of the joint boards and joint regulation of APRNs
- Increase APRN seats on the Board of Nursing
- Amend statute to permit more electronic meetings and loosen current requirements concerning electronic participation by Board Members
- Emphasize sharing of meeting materials by electronic means. This would not require a statutory change
- Board of Nursing obtains expert testimony as needed, similar to the Board of Medicine

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In favor of # 8 → Dr. Parke, Dr. Harrison, Dr. Pack and Dr. Whitehead (**4 votes**)

Opposition of # 8 → Dr. Vaughan, Dr. Anderson, Dr. Ransone, Ms. Seibert and Mr. May (**5 votes**)

Mr. Novak noted that staff will prepare the report, which is due to the General Assembly by November 1, 2026.

The meeting was adjourned at 10:58 A.M.