



COMMONWEALTH of VIRGINIA

Department of Criminal Justice Services

Shannon Dion
Director

Megan Peterson
Chief Deputy Director

Washington Building
1100 Bank Street
Richmond, Virginia 23219
(804) 786-4000
www.dcjs.virginia.gov

Criminal Justice Services Board Grants Committee Meeting

May 6, 2021

Members Present

Chief James Williams
Chief Craig Branch
Ms. Angie Carrera
Sheriff Vanessa Crawford
Mr. Edward Macon

Members of the public

I. Call to Order

Chief James Williams called the meeting to order at 11:06 AM online attendees.

II. Roll Call

Chief Williams asked Ms. DeAndrea Williams to conduct the Roll Call. Ms. Williams stated there was a quorum with five members present.

III. Adoption of the Agenda

Chief Williams called for the adoption of the agenda. Chief Craig Branch made the motion to approve the agenda, seconded by Sheriff Vanessa Crawford.

IV. Approval of Minutes from Last Meeting

Chief Williams called for a corrections, deletions, and/or additions to the minutes from the October 1, 2020 meeting. The minutes stand as presented.

V. Grant Review

A. K-12 School Assessment and Threat Assessment – Virginia Center for School and Campus Safety Division Director Donna Michaelis

Virginia Center for School and Campus Safety Division Director Donna Michaelis presented an overview of the K-12 School Assessment and Threat Assessment grants going before the Committee for consideration.

The proposed budget for the School Resource Officer – School Security Officer Incentive Grant Program for FY22, total \$3,916,938 in state funds. This includes the funding of 76 continuation and 6 new grants, which funds a total of 95 positions in school divisions throughout the Commonwealth. If approved, the grants can be awarded for a maximum period of 4 years (48 months), but reviewed annually for program compliance and budgeting. Continuation grantees will be funded for the balance of the 4 years, based on their current funding year. This budget funds all of the eligible continuation grants and six new applications.

Three applications met criteria at a reduced funding level due to the request of funds being over the maximum amount allowed per position or a miscalculation in the required match. The total number of positions is 92, of which 79 are for SRO positions and 13 are for SSO positions. These grants will serve 95 schools: 40 elementary, 13 middle, 10 combined elem/middle, 26 high schools, and 6 alternative schools.

A motion was made by Mr. Edward Macon, seconded by Chief Craig Branch. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

B. Adult Justice Programs – Manager Jennifer MacArthur

Manager Jennifer MacArthur presented an overview of the Adult Justice Programs grants going before the Committee for consideration.

1. Comprehensive Community Corrections Act / Pretrial Services Act (CCCA)

a. Continuation Funds

As in past years, the Community Corrections and Pretrial Services programs were invited to apply for the continuation grants at the same level they received last year. There are 37 local probation and pretrial services agencies. As of July 1, 2021, pretrial services will be in 115 of 133 localities and probation services in all of 133 localities. These agencies employ approximately 400 staff, and for FY20, they conducted 34,615 pretrial investigations, received 27,206 pretrial placements, and received roughly 19,150 local probation placements.

The Continuation Grants, which includes the full year amounts for the expansion grants for FY22, total \$27,690,583, for 37 agencies.

b. Salary Increases

The Budget for FY2022 included a 5% salary increase for all full time state funded probation and pretrial staff. This increase goes into effect on July 1, 2021 and it is the intention of DCJS to award a total of \$961,555 across the 37 agencies to cover this salary increase.

DCJS requests that this salary increase, totaling \$961,555, be conditionally approved by the CJSB, contingent on confirmation from the Department of Planning and Budget.

A motion was made by Chief Craig Branch, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

2. Pre-Release and Post Incarceration Services (PAPIS)

There are nine continuation grants for Pre-Release and Post Incarceration Services (PAPIS) programs. These programs support reentry efforts for those preparing to be released from or those recently released from mostly local and regional jails, and a few prisons. The goal of the programs is to reduce recidivism and assist clients in becoming prosocial members of the community.

The Continuation Grants, which includes the full year amounts for the expansion grants for FY22, total \$3,121,837 for nine programs.

A motion was made by Sheriff Vanessa Crawford, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

3. Residential Substance Abuse Treatment (RSAT)

DCJS receives federal funding through the Residential Substance Abuse Treatment (RSAT) for Prisoners Grant Program. These funds will provide evidence-based residential traditional treatment or Medication-Assisted Treatment (MAT) services in local and regional jails and one Department of Corrections' (DOC) facility. MAT is the use of medications, coupled with counseling and behavioral therapies to primarily treat addictions to opiates. For FY22, five facilities applied for new RSAT funding and three facilities applied for continuation funding. Henrico County Sheriff's Office will use the first six months of their funding for planning and start implementation of their MAT program in month seven. Danville-Pittsylvania Community Services Board (traditional), Franklin County Sheriff's Office (MAT), and Hampton Sheriff's Office (MAT) requested funding for planning grants. The DOC (traditional) requested funds to implement a new substance abuse program at Rustburg Correctional Center. Western Virginia Regional Jail requested continuation funds to enhance their MAT program. Norfolk Sheriff's Office and Newport News Sheriff's Office have requested continuations of their implementation funding for MAT programs. RSAT funds do require a 25% local match.

The budget for the RSAT grants reflects the review of the applications, with \$598,625 plus a match of \$199,542, for a total of \$798,167 for the eight applicants.

A motion was made by Sheriff Vanessa Crawford, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

4. Jail Mental Health Program (JMHP)

As stated in the Appropriations Act, Jail Mental Health Program funds are to assist local and regional jails “to establish pilot programs to provide services to mentally ill inmates, or to provide pre-incarceration services to prevent mentally ill offenders from entering jails.” These six local and regional jails provide services within their facilities for those suffering from mental illness.

Jails receiving the same funding as FY21 are Chesterfield County Sheriff’s Office, Middle River Regional Jail, Prince William County Regional Detention Center, Richmond City Sheriff’s Office, and Western Virginia Regional Jail. Due to concerns regarding Hampton Roads Regional Jail, DCJS suggests funding them for \$120,000, which is approximately the amount of JMHP funding that they will not use in FY21, for two months. This will allow DCJS to conduct in-depth reviews of their program and potentially suggest additional funding depending on the findings.

The budget for FY22, total \$2,013,619 for six continuation grants for Jail Mental Health Programs.

A motion was made by Mr. Edward Macon, seconded by Ms. Angie Carrera. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

5. Drive to Work

Drive to Work provides assistance to low income and previously incarcerated persons to restore their driving privileges so they can drive to work and keep a job.

The Continuation Grant for FY22, total \$75,000.

A motion was made by Mr. Edward Macon, seconded by Chief Craig Branch. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

6. Addiction Recovery Grant Program (ARGP)

Addiction Recovery Grant funds support addiction recovery programs in four local and regional jails. Franklin County Sheriff’s Office, Newport News City Sheriff’s Office, Norfolk City Sheriff’s Office, and Riverside Regional Jail applied and were chosen to develop model addiction recovery programs in their facilities. These continuation funds will award each jail \$38,400 to continue their recovery programs.

The Continuation Grants for FY22, total \$153,600 for four programs.

A motion was made by Chief Craig Branch, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

C. Juvenile and Child Welfare – Manager Laurel Marks

Manager Laurel Marks presented an overview of the Juvenile and Child Welfare grants going before the Committee for consideration.

1. Child Advocacy Centers (VDSS)

For many years, DCJS has awarded VOCA funds to the Virginia Department of Social Services to supplement the state funding appropriated in VDSS' budget. After a recent audit by the Office of the Inspector General, DCJS has been instructed to have a more direct role in accountability for the VOCA funds. We intend to retain the funds and make direct awards to the Child Advocacy Center. When we notified VDSS of this, they wanted to transfer the state and TANF funds that they are appropriated to us so that CACs still only have one grant and one funder for these CAC dollars. While we are supportive in theory of this idea, and appreciate VDSS' looking out for the subrecipients, we realized that we have some details to work through before we can commit to taking on those additional funds. We want to award these funds to VDSS for this additional year and during this time work collaboratively with VDSS to oversee the administration of the funds.

The request is for \$4,488,325.00 in federal Victims of Crime Act funds and \$1,086,738.00 in required match, for a total award to VDSS of \$5,575,063.00.

A motion was made by Ms. Angie Carrera, seconded by Sheriff Vanessa Crawford. The motion passed unanimously. Mr. Edward Macon abstained from voting. Recusals are noted in the attachment to the minutes.

2. Court Appointed Special Advocates (CASA)

CASA programs are enabled by Virginia statute to provide trained, citizen volunteer advocates to be assigned to cases involving allegations of child abuse and neglect in the juvenile and domestic relations courts. There are 27 CASA programs in Virginia that receive grant funding from DCJS. Funds are awarded on a formula basis including a base award and a per-child allocation once the program serves more than 60 children. Calculations for the formula are based upon the number of children served by a program in the previous fiscal year. CASA programs are required to provide quarterly reports demonstrating progress toward meeting annual performance measures and outcomes. All CASA programs are required to use the same data tracking system (CASA Manager) which features a state aggregate reporting tool (CASA Connect).

The total amount represented by these grant requests from local CASA programs is \$1,532,816 in state general funds and \$1,497,958 in federal VOCA funds for grant awards totaling \$3,030,774.

A motion was made by Sheriff Vanessa Crawford, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

D. Victims Services – Division Director Tom Fitzpatrick

Division Director Tom Fitzpatrick presented an overview of the Victims Services grants going before the Committee for consideration.

1. Victims Services Grant Program (VSGP)

The Victims Services Grant Program (VSGP) will begin a 24-month grant cycle, running from 7/1/21-6/30/23. All of the figures provided are for the two year period.

The primary purpose of this grant program is to support the delivery of direct services to victims. This grant program is supported primarily with federal Victims of Crime Act (VOCA) funds, as well as some state general funds specifically for sexual and domestic violence agencies. There is also a federally required local match. This application included both a competitive category and a non-competitive category for programs that provide core sexual and domestic violence services. This non-competitive category used to be a different grant program, but was combined into one large grant program two years ago.

This is a very large grant program, with about \$51.5 million in federal VOCA grants available for award. DCJS received applications requesting almost \$76 million in federal funds. That is a \$24.5 million difference in what was requested and what is available. In our grant solicitation, we included four funding categories based on federal VOCA funding priorities. They include: Core sexual and domestic violence services (these were non-competitive, relatively level funding with the amounts set by DCJS), Competitive funding for projects designed to serve victims of child abuse; \$4,000,000 federal funds allocated, Competitive funding for projects designed to serve victims from traditionally underserved populations \$9,600,000 federal funds allocated, and Competitive funding for other types of victimizations including sexual and domestic violence services that fall outside of what core service funding can provide; \$5,000,000 allocated.

Additionally, there are 43 programs who applied for competitive funding. Total requests for competitive funding exceeded available funds by approximately \$21 million. Federal requests by category were as follows:

Victims of Child Abuse: \$3,036,246 (4M available)

Victims from Traditionally Underserved Populations: \$11,514,115 (9.6M available)

Other Types of Victimization: \$25,915,565 (5M Available)

As a result, our proposed award amounts are lower than what was requested in most all cases. This decision was made to enable DCJS to support as many programs as possible.

The proposed 24-month VSGP awards for FY 2022-2023 total \$64,439,559 for 100 grantees. This includes funding from the following sources:

Federal VOCA: \$51,551,649

State General Funds: \$4,999,790

Local Match: \$7,888,120

A motion was made by Chief Craig Branch, seconded by Ms. Angie Carrera. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

2. Sexual Assault Domestic Violence Victim Fund (DVVF)

The purpose of the Virginia Sexual and Domestic Violence Victim Fund (DVVF) is to provide funding for services for victims of, and children affected by, sexual violence, domestic violence, and stalking. This grant program is supported by a state special fund established for this purpose. Funding from this grant program supports projects in prosecutors' offices and in other victim-serving organizations.

While the Appropriations Act includes \$3 million per year for the VSDVVF, the revenues collected from fees deposited into the special fund for the grant program are significantly less than the appropriated amount. Recent trends indicate an ongoing decline in the fund. Considering these significant declines, the current grant program is not sustainable with these funds. Given these factors, we initially proposed a continuation of existing grant awards for six months as we continued to monitor the balance in the special fund. We requested that current grant recipients submit documentation and budgets for the six-month period of July 1, 2021 through December 31, 2021. These six-month amounts are what are being presented.

If awarded, during this one-year continuation, DCJS will continue to strongly encourage programs to secure other funding. We will continue to monitor revenue levels as well as assess the projects currently supported by these grant funds. These efforts will allow us to better estimate the expected deposits into the fund and its capacity for supporting future grants.

The VSDVVF awards for the first six-months of FY 22, total \$931,210 for 45 continuation grantees. One grantee relinquished their VSDVVF award (Henrico County). DCJS staff request approval to fund these 45 grantees for one-year awards (7/1/21-6/30/22), totaling \$1,862,420 (double the six-month amounts), using a combination of VSDVVF special funds and Byrne/JAG funds.

A motion was made by Sheriff Vanessa Crawford, seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

3. Victim Witness Grant Program (VWGP & VICT)

The purpose of the Victim Witness Grant Program (VWGP) is to provide financial support to local victim/witness programs and statewide victim assistance programs designed to provide direct services, information, and assistance required by Virginia's Crime Victim and Witness Rights Act. The VWGP will begin year one of a two-year grant cycle in SFY 2022. This grant program is supported primarily with federal Victims of Crime Act (VOCA) funds, as well as state general and special funds.

For SFY22, DCJS staff proposes awards totaling \$19,355,818 to 113 continuation grantees for SFY22 VWGP funding. The total includes match. This includes an additional \$400,000 awarded to the Virginia Department of Corrections, in lieu of them applying for a separate VSGP award. This grant program also supports two other state programs (Parole Board and Office of the Attorney General).

A motion was made by Sheriff Vanessa Crawford, seconded by Chief Craig Branch. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

4. Hospital-Based Violence Intervention Program

Hospital Based Violence Intervention Program (HVIP), awarded to the Virginia Hospital and Healthcare Association Foundation, will begin the first year of a two-year grant cycle in SFY 2022. This two-year grant award is a continuation of an initial two-year award that they are currently receiving. This grant program is supported with federal Victims of Crime Act (VOCA) funds; there is also a federally required subrecipient match requirement. The primary purpose of this grant program is to support the hospital-based violence intervention services for victims of community-based violence and gun violence. Two years ago, this Committee and the CJSB voted to approve the initial two years of funding for this program. The HVIP budget for SFY22 totals \$2,124,746: Federal: \$1,705,657 plus Match: \$419,089.

A motion was made by Mr. Edward Macon, seconded by Chief Craig Branch. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

5. VA Beach Grant

Discussion took place regarding a 12 month extension for the Virginia Beach grant. A motion was made by Ms. Angie Carrera seconded by Mr. Edward Macon. The motion passed unanimously. Recusals are noted in the attachment to the minutes.

VI. Other Business

No Other Business was brought forth at this meeting.

VII. New Business

No New Business was brought forth at this meeting.

VIII. Public Comment

There was no public comment.

IX. Announcements

Chief Williams announced that the date for the next meeting is to be determined.

X. Adjourn

The meeting adjourned at 12:03pm.

Attachment A: Recusals

Chief Craig Branch

DVVF

1198 Caroline
1383 Empowerhouse (Formerly Rapp Council on DV)
1180 Fredericksburg
1404 Rapp. Council Against Sexual Assault
1284 Spotsylvania
1070 Stafford
1368 Svcs to Abused Families, Inc.

CASA

1159 Rappahannock Area CASA

CCCA/PSA

907 Culpeper
941 Fredericksburg

FREE (Continuation)

1215 Caroline
1234 Spotsylvania

VSGP 2022

22-C3416VP20 Empowerhouse (Formerly Rapp Council on DV)
22-C4719VP20 Mary Washington Healthcare
22-C3459VP20 Rapp. Council Against Sexual Assault
22-A8675VP20 Rappahannock Area CSB
22-C3455VP20 Svcs to Abused Families, Inc.

VWGP (VICT)

1279 Caroline
1069 Culpeper
1178 Fredericksburg
1406 Orange County
1230 Spotsylvania
1194 Stafford

Chief James Williams

JMHP: 1403 Middle River Regional Jail
CCCA: 895 City of Staunton
VWGP: 1038 City of Staunton

Sheriff Vanessa Crawford

CCCA: 928 Petersburg
OTHER: 22-K2547OT22 Drive to Work